STATE OF NEW HAMPSHIRE

APR 092012

PUBLIC UTILITIES COMMISSION

NH PUBLIC UTILITIES COMMISSION

March 15, 2012 1:48 p.m. Concord, New Hampshire AFTERNOON SESSION ONLY

DAY 2

RE:

DW 07-105 LAKES REGION WATER COMPANY: INVESTIGATION INTO QUALITY OF SERVICE. DW 10-043 LAKES REGION WATER COMPANY: AFFILIATE AGREEMENT WITH LRW WATER SERVICES.

DW 10-141 LAKES REGION WATER COMPANY: PETITION FOR A CHANGE IN RATE SCHEDULES.

DW 11-021 LAKES REGION WATER COMPANY: PETITION FOR APPROVAL OF LONG-TERM DEBT.

PRESENT:

Chairman Amy L. Ignatius, Presiding Commissioner Michael D. Harrington Commissioner Robert R. Scott

Clare Howard-Pike, Clerk

APPEARANCES:

Reptg. Lakes Region Water Company: Justin C. Richardson, Esq. (Upton Hatfield)

Reptg. Property Owners Association at Suissevale, Inc. (POASI): Douglas L. Patch, Esq. (Orr & Reno)

COURT REPORTER: SUSAN J. ROBIDAS, N.H. LCR NO. 44



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PROCEEDINGS

CHAIRMAN IGNATIUS: We're back on the record, resuming with Mr. Mason continuing on the stand.

Before we begin, I do want to note and make sure that parties are aware of this.

We received today, late morning, the response from Lakes Region to the record request, from Mr. Richardson. Thank you.

That should be -- it says it was sent out by electronic mail. I don't know if you've also given hard copies to the parties.

MR. RICHARDSON: I have hard copies here. We haven't addressed how to -- whether to mark it as the next exhibit, which would be LRW Exhibit 15.

CHAIRMAN IGNATIUS: Well, I think we've reserved a record request for it. So I think it's Record Request 1.

HEARINGS CLERK: That's correct.

MR. RICHARDSON: Okay.

CHAIRMAN IGNATIUS: So we don't need to remark it. I just wanted to make sure

everybody was aware of that and take a look.

(LRWC RR1 received and marked for identification.)

MR. RICHARDSON: I have,
courtesy of the OCA, I have copies here. I
neglected to print them out before I left this
morning, so...

CHAIRMAN IGNATIUS: That's all right.

Mr. Patch, yes?

MR. PATCH: I just have one request I'd like to make, and that is with regard to a letter that I heard reference to this morning.

Mr. Mason made reference to the fact that there's a letter from the shareholders, apparently to the water utility company, about the ability to be able to use Mount Roberts for the purpose of emergency wells. And I've never seen that letter before, and so I think it would be useful if a record request could be reserved for that letter, because it seems to me it's very relevant to some of the other testimony that's

been provided.

CHAIRMAN IGNATIUS: Well, it has been referred to a couple of times, both today and last week. Is it actually available and we don't need to make a record request?

MR. RICHARDSON: Subject to check, it might be in Exhibit 14. I don't know if it's contained in that.

CHAIRMAN IGNATIUS: Well, why don't we ask the Company to take a look at the full packet of 14 while we're beginning. And if it's not there --

MR. RICHARDSON: It was my understanding that DES was going to require that a letter be sent as part of its ultimate approval for the permit for the Mount Roberts small production well. So it may be that we have to physically provide them with the letter. Or if it hasn't been provided already, I don't know --

MR. MASON: I believe there is a letter. I don't know where it is. I think it was written quite some time ago when we started to use it as a temporary source. But

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1
         it would probably take me a little bit to dig
                   I'm not sure exactly where it is.
2
                        CHAIRMAN IGNATIUS:
                                             All right.
3
4
         Let's make that Record Request number --
                        HEARINGS CLERK:
5
                                         Four.
               (Record Request No. 4 reserved.)
6
7
                        CHAIRMAN IGNATIUS:
                                             Thank you.
8
         Record Request No. 4. And that's the letter
9
         that was executed between Mr. Mason, Sr., as
         owner of the parcel, and Lakes Region, the
10
         utility, to use a well or wells on that
11
12
         property?
13
                        MR. MASON:
                                    Yes.
14
                        CHAIRMAN IGNATIUS: All right.
         I'm losing track. Where are we in
15
16
         cross-examination? OCA, are you completed in
17
         your questioning?
18
                        MS. HOLLENBERG:
                                         Yes, I am.
19
         Thank you.
                        CHAIRMAN IGNATIUS:
20
                                             Thank you.
21
         So, Staff -- the Non-Advocate Staff is next.
22
         Thank you.
23
                        MR. SPEIDEL:
                                             Thank you,
                                      Yes.
         Chairman Ignatius. Staff does have a few
24
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1 short background questions of Mr. Mason. 2 CHAIRMAN IGNATIUS: CROSS-EXAMINATION BY MR. SPEIDEL 3 As far as, Mr. Mason, is it fair to say that 4 Q. 5 your family, the Mason family, has been active in the water services business in 6 7 central New Hampshire for quite a while? 8 Since the early '70s. Since the early '70s. And you've been 9 Q. involved in that industry yourself for quite 10 a while as well? 11 12 That's pretty much what I did when I got out Α. of high school was start in the construction 13 end of it. 14 15 Would you be able to tell us, Mr. Mason, as Q. 16 to what role the Lakes Region Water Company 17 plays for your family, or how your family views this company, in terms of its role in 18 19 it?

A. My dad started it in the early '70s, maybe late '60s. It's been his kind of baby the whole time. He expanded it. He took on water systems that had issues and pretty much used that -- that was pretty much his

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1 life. He pretty much worked 24/7 on
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- 2 whatever problems were with it.
- 3 Q. So, to some extent, is it fair to say that
- 4 your father would be personally invested in
- 5 this company?
- 6 A. Oh, definitely.
- 7 Q. So he views it's his duty to continue
- 8 operating the company?
- 9 A. Well, not anymore. But I mean, for the
- longest time it was his duty. He really
- felt like he was responsible and that he
- would do the best job he could for his
- 13 customers.
- 14 Q. And you are working in the company at the
- behest of your parents?
- 16 A. Yes.
- 17 Q. Thank you very much, Mr. Mason. I have no
- 18 further questions.
- 19 CHAIRMAN IGNATIUS: All right.
- 20 Commissioner Harrington.
- 21 INTERROGATORIES BY CMSR. HARRINGTON:
- 22 Q. Yeah. Okay. I asked this question before
- of somebody else -- I'm not sure who -- but
- I think you'd be the most important person

1 to answer it.

5

6

Just looking ahead to this summer, is there sufficient water supply for all the customers this summer?

- A. You mean the Balmoral and Suissevale customers, or general?
- Q. All customers of Lakes Region Water. Would there be a sufficient supply of water to provide for all the customers?
- 10 A. Yes, with the use of the -- you know, the
 11 temporary use of the Mount Roberts property.
- 12 Q. That's what my next question was, so I won't
 13 ask it.

Going back to that Mount Roberts thing,

I'm a little confused on some of the

structure of how that works. The land is

owned by your parents.

- 18 A. Correct.
- Q. Separate from their ownership in theutility.
- 21 A. Right. They personally own it.
- Q. And what about the equipment there? Right now there is a working well. I'm showing there's pumps and tanks and filters and so

1 forth.

- 2 Well, no. No, the tank is on a separate Α. 3 piece of property. That belongs -- the property and the tank belong to Lakes Region 4 The only thing on the well field 5 Water. property is an old tear-down house that's 6 7 still there from before and four wells. They paid for all the equipment. Two of 8 them have pumps in them. 9
- 10 Q. Excuse me. Who is "they"?
- 11 My parents. They paid for everything. Α. They 12 paid for the drilling of the wells, the 13 construction of the road, the -- all the 14 hydraulic work that was done, the reports, 15 and pretty much everything up to date, 16 except for the recent small well withdrawal 17 from it that we did in-house a couple weeks 18 ago.
- 19 Q. So the well equipment that's located on that
 20 Mount Roberts property is owned by your
 21 parents?
- 22 A. Correct.
- 23 Q. So they own the pumps --
- 24 A. Everything.

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1 Q. -- and whatever.
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- 2 A. Yeah.
- 3 Q. Okay. And how does that work out

contractually then, if they're supplying --

as a separate entity, they're supplying

6 water to the utility?

- 7 A. It's more of a loan. You know, they're
- 8 willing to basically let Lakes Region Water

9 use the facilities that they've constructed

10 until we work out the details with

11 Suissevale and --

- 12 Q. That's what I'm trying to get to. So they
- 13 retain ownership of the property and all the
- 14 material on it, all the capital structures,
- if you will.
- 16 A. Right. Right. All the -- I mean, I'm sure
- 17 that Lakes Region will probably have to pay
- 18 the electric bill for the power. But other
- than that, they're going to absorb the power
- for what they already have, you know, the
- 21 wells, the pumps. That's about all that's
- 22 up there.
- Q. And the outcome of this is that, basically,
- if you're willing -- if the utility's

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willing to pay the electricity, and I assume
the day-to-day, if there's any maintenance
involved --
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- 4 A. Really shouldn't be.
- Q. -- on the equipment, then they're going to provide you free water, basically?
- 7 A. That's what they've done for the last four years, yeah. They haven't charged a dime.
- 9 Q. Is there any written agreement on this?
- 10 A. Just the letter saying that it was okay to
 11 do. You know, there's a very simple letter
 12 that my parents wrote years ago -- I believe
 13 it was a couple years ago -- saying that,
 14 you know, they didn't have a problem with
 15 Lakes Region Water using the facilities for
 16 temporary water during the summer months.
- Q. But this is a separate letter from the one that Mr. Patch was referring to.
- 19 A. No, no, that is the same letter.
- 20 Q. They're one and the same.
- 21 A. Yes.
- Q. Okay. I thought he was referring to one about an easement --
- 24 A. No, no, there's no easement. It's just a --

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I don't know. You never met my dad. He's a handshake guy. You know, kind of a -- it was always an agreement. And a couple years ago when all this started to happen, we -- I made him write a letter basically saying, okay, it's all right for Lakes Region Water to use the property.
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- Q. Okay. So in effect, then, it's sort of if the utility wants to pay for the electricity, you can take as much water out of here as you want.
- 12 A. Well, what's permissible by DES.

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11

- 13 Q. Okay. And the water that comes out of
 14 there, then there's no guaranty of quality
 15 or anything like that by your parents.
- 16 A. Well, it's -- no, no. It's extensive
 17 testing. We have to still do all the
 18 testing that is normally required on a well.
 19 I mean, we've done multiple and multiples of
 20 tests on it, from uranium to arsenic to
 21 anything else.
- Q. And that permit is going to be issued to the utility then.
 - A. I would assume so, but I really don't -- I

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16
1
         never really talked to DES about how that
         would work.
2
         I'm just trying to figure out who's
3
    Q.
         responsible for the quality of the water
4
         that gets delivered from that site.
5
6
         There really shouldn't be any issue with it.
    Α.
7
         But, you know, I mean, it's -- I can't
         imagine there would be. But I don't know
8
         the answer to that.
9
    Q.
         Okay. Well, that's something we need to
10
11
         find out: Who is the permit going to be
12
         issued to, and who's responsible for meeting
13
         the conditions of that permit? Is it your
14
         parents or is it the utility?
15
         Right. Okay. I can definitely check on
    Α.
16
         that.
17
                        CHAIRMAN IGNATIUS: Well, is the
         permit application something that's already in
18
         the record?
19
20
                        THE WITNESS: Yeah, I believe it
21
         is.
22
                        MR. RICHARDSON:
                                         There is an
23
         application for preliminary permit that is
24
         submitted to DES under the DES-approved
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schedule, and that's in LWR [sic] Exhibit 14.

And there are other documents that the

Company's also provided that are not included
in that exhibit but that relate to some of
those questions.

For example: The Company has proposed to DES and OCA, and provided to Staff, an explanation of its view of how this ultimately would be transferred as a Lakes Region Water utility property. And we were contemplating filing an affiliate agreement. We were contemplating basically requesting either a step increase as part of this case -- which is now no longer a proposal that we're making. It looks like it will have to come in a future case.

Q. (By Mr. Harrington) Okay. So in LRW 14
there's a preliminary report form for new
small production wells for small community
water system, dated December '07. That's
the form, I guess. The date is February 29,
2012. And it lists the water system owner
as Thomas Mason, Jr., president of Lakes
Region Water Company, and the well site

owner is Tom and Barbara Mason of
Moultonborough, New Hampshire.

So, am I correct in assuming, then, that the permit is being issued to Thomas Mason, Jr. or the Lakes Region Water Company?

- A. I would say that, but I don't know without talking to DES specifically.
- 9 Q. Maybe that's something we can come back to
 10 later on and find out exactly what's going
 11 on. I'm just trying to determine -- this
 12 permit is going to have a number of
 13 conditions on it, and I'm trying to figure
 14 out who's responsible for making sure those
 15 conditions are complied with.
 - A. Sure.

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17 MR. RICHARDSON: And if I may provide kind of my legal analysis in response 18 to that question. My view is that the 19 20 permittee will be the utility. And the DES, 21 we're expecting, is going to require an 22 agreement or a letter, basically some type of 23 bonding commitment from the owner of the 24 property that it is not going to be used for

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any purpose that's inconsistent with its use as a water well supply, which basically restricts the use of the property. And that is something we're expecting DES is going to So I think that, to me, that kind of request. answers the question as to how DES is looking at this as a permit that will be issued to the water utility -- that is, regulated as a water utility -- by DES for a public water system, with the understanding that they're essentially issuing a waiver to allow an informal agreement to protect the property rather than outright ownership or a recorded easement, and the primary reason being that there's an issue with the underlying cost of the land that would have to get resolved. that's the primary reason why, at least my understanding -- I wasn't involved in the earlier phases of this proceeding. But that's the primary reason why the Mount Roberts project was basically taken out of the Company's rate request in this case. CMSR. HARRINGTON: To make that answer a little bit shorter then, the Lakes

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         Region Water Company, the utility, will be
         issued the permit, and they will be
2
         responsible for complying with the terms of
3
         that permit.
4
5
                        MR. RICHARDSON:
                                         Absolutely,
         because they put the water in the pipes.
6
7
         So...
8
                        CMSR. HARRINGTON:
                                            Thank you.
         (By Mr. Harrington) And just to get back to
9
    Q.
10
         it again, since you don't own any of the
11
         equipment on there, none of that is
         obviously being placed in the rates at all.
12
13
    Α.
         No.
14
         Okay. And you mentioned -- if there was any
    Q.
         maintenance or electric cost, how will you
15
16
         be collecting the costs associated with
17
         that, I mean, if you have to pay for the
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A. It's a separate service, and it only goes to the tanks and to the wells. You know, there's a --

electric bills for the pumps?

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20

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Q. No, I don't mean physically how you know how much it is. Where are the funds going to be coming from to pay for running pumps that

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- 1 are not in your rate base?
- 2 A. They're going to have to come from the general operations.
- Q. And are those accounted for in any of your present rates right now?
- 6 A. Those -- I would say no.
- 7 Q. And you've excluded them from this filing.
- 8 So it sounds like these pumps will be
- 9 running sometime this summer. So the cost
- of running that Mount Roberts equipment will
- 11 come in as a loss to the Company then?
- 12 A. I would say so.
- 13 Q. Okay.
- 14 A. I don't think it's a ton of -- you know, a
- very substantial amount of money. They're
- 16 not huge pumps. They're, you know -- I
- 17 would say the electric bill up there
- 18 probably isn't over, you know, maybe \$500 a
- 19 month, four or \$500 a month. We're talking
- about a limited -- you know, probably, say,
- 21 late June, July and August. So it's not a
- 22 huge amount of money.
- Q. And then, again, the future of this will be
- determined about what happens on the need

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for the -- I can't remember the name of the company -- to wholesale the water to?
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- 3 A. Correct.
- Q. A couple quick questions on the company structure. I'm still trying to get this straight.

The company is -- the company itself,
the utility, is owned a hundred percent by
your parents.

- 10 A. Right.
- 11 Q. Okay. And they're the stockholders and also the board of directors.
- 13 A. They're part of the board of directors, 14 right.
- Q. Right. And who appoints the board of directors?
- 17 Α. That was before my -- I'm not really sure on 18 that answer. I mean, my parents own a 19 hundred percent of the stock. I suppose 20 that they -- you know, how it happened was 21 we all sat down as a family and discussed, 22 you know, that everybody be included in some 23 way in the company as a board member or -in my case, I run it. I'm not even on the 24

1 board.

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- Q. I'm just assuming that there has to be some methodology, some legal process where somebody, maybe two stockholders, since they own the whole company, we're going to appoint A, B and C to the board of directors.
- 8 A. Yeah, we -- our past lawyer, Don
 9 Crandlemire, added my sisters to it a year
 10 or so ago, or a couple years ago. I'm not
 11 exactly sure when. And -- however, I don't
 12 remember the legalities of it at the time.
 - Q. Okay. All right. Well, we'll just leave that alone then.

On Exhibit LW -- LRW 6, Page 6, which is your rebuttal testimony --

- A. Excuse me?
- 18 Q. Your rebuttal testimony. Sorry. Is this
 19 thing not close enough so you can hear me?

You mentioned the five-year capital
improvement plan. And we discussed a little
bit about this earlier. And if you would go
to LRW 12, Page 6, that's the settlement
agreement from 2008. And in the settlement

agreement there were two -- there appear to be two filings that were required. One was on Page 2, under Section A, which was covered by the stipulation agreement that was discussed earlier. But there was also another filing on Page 6, Section E, little I, where it talks about Lakes Region agrees to prepare a construction budget for 2008 through 2010 and agrees to prepare a source and use of funds statement for that same period.

Now, the five-year budget that we discussed earlier that was in your rebuttal testimony, I haven't been able to find anything equivalent to that. Was a construction budget for 2008 through 2010 ever prepared and submitted?

A. I believe that was a time when we were having all the meetings, the quarterly meetings with the Staff, DES. And I think OCA was there also. I believe that what we did is we kept working through construction agreements and talking about them. I don't know that there was one officially put

- 1 together like the 2011 one.
- 2 Q. Okay. And getting back to the present
- 3 construction budget, which would be in your
- 4 pretrial filing -- I think that was the one
- 5 that there was some debate over which
- exhibit it is. I believe it's exhibit --
- 7 well, Page 33 of LRR -- LRW Exhibit 6. And
- 8 there's a list there for capital projects
- 9 from 2000 to 2016.
- 10 A. What page did you say again?
- 11 Q. Thirty-three. It's part of attached
- 12 Exhibit E.
- 13 A. Yeah, I got it.
- 14 Q. I believe, and I just wanted to confirm
- this, that you had mentioned earlier that
- not everything from 2011 had been completed;
- 17 is that correct?
- 18 A. Correct. There's still some items on there
- 19 that didn't happen.
- 20 Q. How much? I mean, can you just give me a
- rough figure of the money? How much? Are
- we -- there's quite a bit of money here.
- 23 A. Yeah, right. I don't have a breakdown.
- 24 What we had done is we prepared it by

division, by the 17 divisions, and kind of got lumped in here. So I'm not actually exactly sure on some of these things which projects --

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- Q. Could we say, then, in rough figures, half of them remains to be completed, a quarter or 90 percent?
- A. I'm going to guess half. But that's strictly a -- until I look at exactly what -- like replacement undersized main,
 I'm not sure exactly where that was.
- And just a follow-up to, I think -- I'm not 12 Q. 13 sure whose question it was earlier, but they 14 talked about this. I mean, we have things in here like repair and replacement, which I 15 16 assume some of that would involve looking at pumps and meters and office equipment. 17 times that's going to involve maintenance 18 19 work, not capital replacement. But this is 20 just -- I'm trying to figure a way you'd 21 budget. You'd just put it all into the 22 capital budget? You don't break it down to 23 an O & M budget versus capital? 24 Oh, no. I think we have an O & M budget. Α.

And these are -- you know, take computer equipment, upgrade computer. We had to -- our software package that we had went obsolete, and they wouldn't support it anymore. So then we had to go out and do something different.

Shop equipment, tools. I'm sure that's some new equipment that we bought. I think it was some electrical meters we used for testing certain electrical issues.

- Q. There's a lot of repair and replace. So is that just because you don't know what you're going to do, or is that standard terminology you use when you feel you're going to replace something?
- 16 A. Repair main on Valley Road... replace main
 17 on Valley Road?
- Q. Well, if you look at various years, it shows up in quite a few place.
- 20 A. Oh, yeah. If you look at, like, repair
 21 existing well, it means you kind of rehab
 22 it. You got a well that's in place. You
 23 can go down and have ways of cleaning them
 24 to make them better.

- Q. Okay. I'm just trying to figure. Those you consider capital cost, not O & M cost.
- 3 A. Yes.
- Q. Okay. All right. Thank you. I'm sorry
 about jumping around here a little bit with
 my questions. I haven't had a chance to put
 them in specific order.
- 8 A. Sure.
- I'm trying to get a handle on who performs 9 Q. 10 the overall engineering management of the 11 system. And by that I mean, you have water 12 systems have a constant barrage of new 13 regulations, as you're -- I'm sure you're 14 aware of, that come at you. You have different things with capacity changing 15 16 because you're bringing on new houses onto 17 the system sometimes.
- 18 A. Right.
- 19 Q. You have something that breaks or whatever.
 20 Is there anybody that's performing like
 21 the -- who does that function of the
 22 engineering management of the system to
 23 ensure that it's going to work and it's in
 24 compliance with the -- with all the permits

1 and so forth?

- 2 Α. Jake, right there. Jake Dawson, with the white tie. He is kind of like our systems 3 specialist, as far as contact with the 4 5 State, working with the DES, working with the different programs that are out there 6 7 and available, planning what needs to do -what we need to do, when. You know, we have 8 a ton of telemetry out there now that tells 9 us we can pick up -- you know, it's a cell 10 phone base that goes to a web site, 11 12 basically. So we can pull all that up, and we can actually tell when there's a leak in 13 a subdivision. We pretty much get an idea 14 pretty quick by tracking things. And he 15 monitors all that stuff to make sure that it 16 17 goes -- you know, that we get people out there because it's using too much water or 18 19 too much power. You know, we track our 20 power usage, see if there's any changes in 21 power over a period of time.
 - Q. So you have somebody that's performing that function.
- 24 A. Yeah, yeah.

22

- 1 Q. I just wanted to make sure. And again, I
 2 apologize for jumping around. But getting
 3 back to the Staff Advocate exhibits, which
 4 were 8 and 9, having to do with the
 5 affiliate agreements.
- 6 A. Okay.
- Q. And there's also, I believe, LWR [sic]
 Exhibit 10 was another example of an
 affiliate agreement.
- 10 A. Hmm-hmm.
- Q. And one of the questions I had, there was some discussion on a few things on here.

13 First, when it talks about the contractor -- water company utilization of 14 contractor personnel in any of these 15 16 agreements and there's a rate that comes up 17 down there, you had said, for example, personnel, including a pickup vehicle, was 18 19 the same as what you see in the Appendix A, 20 which lists things like employee's hourly, 21 payroll tax, et cetera.

- 22 A. Correct.
- Q. There doesn't appear to be an overhead cost in there. Is there somewhere?

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1
    Α.
         There -- well, the overhead cost... well, I
         actually don't know how our accountant
2
         figured it out. I couldn't tell you. What
3
         we did is -- he's pretty thorough.
4
5
         Normand's pretty thorough. And basically,
         he came up with numbers that represented
6
7
         everything, you know.
8
    0.
         So it's safe to assume something in there --
9
    Α.
         Yeah, there's --
10
               (Court Reporter interjects, as parties
11
              are speaking at the same time.)
         -- accounts for the cost of the building,
12
    Q.
         for administrative staff, for telephone
13
         bills. All that gets somehow filtered down
14
15
         into these hourly rates.
16
         I believe so.
    Α.
17
    Q.
         Okay. Thank you. And one other question I
         had on those. If you go to the Staff
18
19
         Advocate's 8, at that point, under
20
         Appendix A, it says "contractor utilization
21
         of water company personnel." And it has the
22
         personnel, including the pickup vehicle, and
23
         it says $50 an hour. Then, if you go to
         Staff Advocate 9, the same thing under
24
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- Appendix A, personnel, including the pickup,
 goes to \$19 an hour. And that was held
 through to LRW Exhibit 10, where it's still
 the \$19 an hour. And I believe you said
 that that's probably gone to \$25 now.
- 6 A. Correct.

8

- Q. Why was it \$50 for, I don't know how long?

 At least in 2008 it was \$50, and then it

 went down to 19.
- I don't know that it actually was. This was 10 Α. 11 a first attempt, and it was when we were 12 doing the meetings with Staff and everybody. And the original thought -- you know, when 13 you first look at it -- or we first looked 14 at it, we thought, well, it should probably 15 be even on the first look. But once we 16 17 started to figure out that there was an issue with that -- you can't send somebody 18 19 out, and I can't charge extra money for 20 them; so I can only charge what I charge my 21 normal customers, which didn't leave any 22 money for LRW Water Services. If I was 23 paying Lakes Region Water \$50 and charging them out at \$65, there just wasn't enough 24

- there to do it. So then we got looking at
 more of a cost-of-service type of thing, you
 know, what it actually cost the water
 company.
- 5 Okay. You were asked about bidding, and it Q. appears that your answer was for projects 6 7 and maintenance from the utility, and that on the day-to-day activities, a leak in the 8 line or something like that, it just didn't 9 lend itself towards bidding it out because 10 you needed someone that was familiar with 11 12 the system who could respond pretty rapidly, 13 like a service company does.
 - A. Correct.

Now, what about -- you have scheduled 15 Q. 16 maintenance on capital projects. Let's say 17 you know that once every five years you're going to pull apart Pump 21 or whatever and 18 19 do some work on it, and you're going to 20 schedule that for April because it's a 21 low-usage month or whatever. Do any of 22 those projects get bid out, or do those 23 automatically go to the service company as well? 24

- 1 Some of them get bid out. The majority of Α. them -- it ends up being that we get very 2 leery about projects, because at the end of 3 4 the project we have to pay the contractor. 5 And what ends up happening is, you know, when LRW Water Services does it, it can keep 6 7 the bill, you know, and pay it over a year or whatever. But if you go and hire the 8 contractor to do the same job that you can 9 do -- and then at the end of the job, 10 obviously the guy wants to be paid. 11 makes it kind of difficult. 12
- Q. Okay. But if I were to ask, then, you would be able to show me examples of where some projects had been bid out.
- 16 A. Oh, sure.

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23

Q. Okay. But the main reason that you -- I'm trying to figure out how you incorporate that into the cost.

I guess what you're saying is the service company sort of floats the cost of this for some period of time at no charge to the utility.

24 A. Exactly.

Q. So when you incorporate that into the cost, they're coming out cheaper, you believe, in the long run?

- A. Yeah. I mean, it gives us time to pay it off in incremental amounts and there's no interest involved. And it takes some of the stress off the water company.
- Q. Okay. There was some statements made earlier -- and I guess it's taken from various parts the testimony. But it was said that one of the problems was the lack of the ability to borrow money from other than the shareholders was one of the problems facing the utility, as well as the lagging nature of step increases for capital expenditures.

Am I correct in assuming that the particular rate case that we have in front of us now will not cure those problems?

A. Anything will help. But until the company has a positive cash flow, it's hard to attract people to -- you know, even banks -- to fund things. I've had many banks say they were willing to fund things, but their

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1
        problem is they get hung up on the fact that
2
        I can't show a repayment method that seems
        to work through the rates. Again, when you
3
        look at the length of a note, or even a
4
5
        20-year note, and you get 50-year payback
        from the customers, they look at that and
6
7
        they go, That doesn't make any sense to us.
8
        You can't -- you know, we can't see how
9
        you're going to pay that payment every
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- Q. Okay. And as far as the "other than from the shareholders," that would represent your mother and your father --
- 14 A. Correct.

10

month.

- Q. And I think you said earlier that one of your sisters now has power of attorney for your father?
- 18 A. She does.
- 20 So her and her mother are the two that would make any future decisions on the shareholders loaning more money to the utility?
- 23 A. I would think it would probably be the three 24 girls -- the two sisters and my mom.

- Q. Okay. But only one of them actually has power of attorney --
- 3 A. Power of attorney, right.
- 4 0. -- for your father.
- 5 A. Both of them are on the board of directors.
- 6 Q. And along that line, there was a

7 statement -- I think it was made by you.

8 I'm not quite sure. But it was in the

9 testimony that sometimes the loans made by

10 the shareholders to the utility could not be

11 paid back. So they were -- the shareholders

were given -- were paid off in equity. And

13 I'm just trying to work that out in my mind.

If they own a hundred percent of the

company already and they loan additional

money to it, how -- where does the equity

come from to give to them since they already

own all the equity in the company?

19 A. It doesn't. What ends up happening, it just

gets turned into equity. You know, they

invested about \$850,000 a couple years ago

in the company, and it just -- it's part of

the equity of the company now. They don't

get anything back out of it.

Q. Okay. So it just becomes part of the company. In other words, the loan is written off and --

- A. Right. There's no way for the company to pay it back. So the reality was we just decided that, rather than calling it a loan, that we might as well just make it equity.
- Q. I'm not an accountant. So let me give you an example and see if I can walk through this, just so I can follow it.

Let's just say the company was worth a million dollars. The shareholders loan the company \$500,000. A year later, everyone decides there's no way the company can pay the \$500,000 back. Presumably it went to something into the company to increase the capital value of the company. So that's just turned over to the shareholders as equity. Is that kind of the way it works?

- A. Well, I don't know if it's -- it's not -they don't have access to it. It's in the
 company.
- Q. It just remains in the company which they own.

- A. Yeah. They don't get a dividend. They

 don't get anything like that. It's just

 straight -- it increases the value of the

 company, the equity in the company, but

 purely on paper. You know, they don't -
 there's no dividends.
- 7 Q. And you had mentioned that no one would loan
 8 you money. That's a big problem. Yet, you
 9 had that ARRA loan through the SRF, who were
 10 willing to loan you money at a very, very,
 11 very, very good rate. Better than you're
 12 going to get from any bank.
- 13 A. Right.
- 14 Q. In fact, if you look at some of the money
 15 borrowed over the years, it would be in the
 16 vicinity of maybe 50 percent of the rates
 17 you're talking about, or less.
- 18 A. Right.
- 19 Q. And yet, you didn't take that. And it seems
 20 like -- and I'm still trying to -- I
 21 understand you're trying to pay back this
 22 40 -- the depreciation is 40 years and the
 23 loan terms are 20. But how are you going to
 24 get any more money? I mean, is there

1 something better than that available?

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- I mean, what we -- well, sort of now. Α. After Sarah Pillsbury sat through the meeting on Friday, she called me on Monday, and she had contacted the Feds and talked to them and had come to the conclusion that she could actually offer a longer term note because she saw there was a real issue with the problem there, you know, the payback problem. She informed me on about Tuesday that they had okay'd it, and that if -- we had put in two applications for SRF money about a month ago. I don't know where we rank. But we put in some apps. And that we -- you know, her feeling was we could probably at least extend it out to 30 years.
 - Q. And if you were able to get a 30-year term, that would be something then you'd be much more willing to consider?
 - A. Well, anything closer is better. But I still have to get to the -- you know, I really have a hard time until I can get to the point that, if my payment's \$1,000 a month, that I collect \$1,000 from the

1 customer somehow.

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- Q. And given the -- let's just say -- let's assume that somehow the 30 years was sufficient. That still leaves the hurdle of having your parents co-sign, if you will, for the loan. Would that still be an issue or --
- Well, it's not -- I don't think it's an 8 Α. 9 issue. It just becomes -- I mean, they have to be guaranteed that there's enough money 10 11 to pay the note. And I don't think anybody 12 would sign, personally guarantee a note that 13 they knew they couldn't pay. I mean, 14 they're both -- it's not like they can go to work. They're both fairly -- you know, they 15 can't supply more money into that note than 16 17 what comes in from the company. So if the note exceeds the amount that they're getting 18 19 a month from the customer, I don't know how 20 you pay the note back.
- Q. But they did sign notes like that in the past before.
- 23 A. They had. Again, I'm not sure I would.
- Q. You had said the other day, I think it was,

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that the design basis of the company --
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- 2 meaning the whole structure -- is based
- around the demand for water in the first
- 4 week of July.
- 5 A. Correct.
- 6 Q. Okay. So it seems to me as if you have a
- 7 structure set up where for a very short
- 8 period of time you have a very high demand,
- and for a very long period of time you have
- a fairly small demand; yet, your collection
- of payments is based on per gallon of water
- consumed.
- 13 A. No.
- 14 Q. Okay.
- 15 A. We have a huge base charge per quarter. I
- mean, that's --
- 17 Q. That's what I was trying to get. How much
- 18 is that?
- 19 A. Yeah. I don't know the exact number. But I
- think it's -- on the metered customers, it's
- 21 around a hundred and -- hang on --
- 22 AUDIENCE MEMBER: Hundred ten.
- 23 A. A hundred and ten dollars a quarter. That's
- if you use water or you don't use a drop.

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Q. Okay. So that would work if -- you get

charged on the per-gallon -- you accumulate

on the per-gallon basis, and if that stays

below $110, you pay that.
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- 5 A. No, no. You --
- 6 Q. You pay the \$110.

7 (Court Reporter interjects, as parties are speaking at the same time.)

- 9 Q. The \$110 is the minimum quarterly charge,
 10 regardless of how much water you use.
- 11 A. Correct.
- 12 Q. And if you use enough water so that your
 13 bill on a per-gallon basis goes above \$110,
 14 what happens then?
- 15 A. No. What happens is it's a base charge that

 16 everybody gets charged, no matter whether

 17 you didn't even use your house.
- 18 Q. Okay.
- A. And then it's \$4 and something cents per 100 cubic feet beyond that. Our average person uses about 2700 cubic feet a year. So that's 27 times \$4 and whatever cents.

 That's an average water bill. It works out to be, for a metered customer, about \$490

per year is what our average metered
customer uses.

Our average fixed-cost customer, which is it's a straight math deal, no meters, where they just pay four quarters a year -- you know, once a quarter for four quarters -- is about -- I think it's slightly less, \$465-ish, \$470.

- Q. Now, I'm a little confused. Getting back, you said it was \$490 per year for your metered customers?
- 12 A. That's an average.

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- Q. And that's the charge above and beyond the \$110 a quarter?
- 15 A. No, that's inclusive.
- 16 Q. So, that's \$440 base charge. So your

 17 average customer only pays \$50 a year based

 18 on usage?
- 19 A. That's why we're not really thrilled with
 20 meters, because 82 percent, roughly, of our
 21 people are second-home people. And they
 22 just -- you know, they don't use a lot of
 23 water. The PUC's web site says that the
 24 average person uses 8800 cubic feet. Well,

- our metered data that we've had for 25 years
 now says that our customers only use
 2700 cubic feet on average.
- Okay. Have you looked into, then, raising 4 Q. the base charge to account for the fact that 5 it's sort of like a demand charge we impose 6 7 on electric companies -- or electric 8 customers, where you want to use -- you have all the water you want on July 4th, but you 9 use so little water the rest of the year? 10 Is the base charge -- doesn't seem 11 sufficient to cover this. 12
- 13 Correct. And normally when we get a rate Α. increase, it's base charge -- you know, 14 15 there's always an addition to the base 16 charge. And then there's usually a small 17 addition to the metered charge. You know, we'd rather have it in the base charge for 18 increases. But we have to work with PUC 19 Staff to kind of coordinate that. 20
- Q. So the base charge is just paidregardless --
- 23 A. Regardless.
- Q. And you said it was four something for a

cubic foot of water for 100 cubic feet --

- 2 A. For 750 gallons.
- 3 Q. Okay. So if you use 750 gallons in one
- quarter, you'd be charged \$110 plus the
- four-something.
- 6 A. Correct.
- 7 Q. Okay. So I can understand how that goes.
- 8 That's all I have for right now. Thank you.
- 9 CHAIRMAN IGNATIUS: Mr. Scott.
- 10 INTERROGATORIES BY CMSR. SCOTT:
- 11 Q. Good afternoon.
- 12 A. Hi.
- 13 Q. On your reply testimony, which is LRW
- 14 Exhibit 6 -- you've kind of already talked
- about this -- on Page 31 you have -- you
- talked about earlier the business finance
- 17 authority letter. In my paraphrasing, not
- 18 yours, it seems that one of the concerns
- 19 your senior credit officer had was the fact
- that at the time there was a civil suit
- 21 hanging over the Company's head. Again,
- this is my paraphrasing, not yours. But
- that created an uncertainty on what would
- happen financially for the Company. And

that seemed to me one of the main reasons,
in reading this document, why they were
recommending perhaps this not be approved.
Is that fair?

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- A. Well, it definitely was, you know, a problem at the time. That was during the court case, and it kind of all coincided at the time, definitely.
- 9 Q. So can you update us on the status of that civil suit?
- 11 The civil suit is still -- I won't say it's Α. out there. What it is, we just went before 12 the Supreme Court with some questions over 13 Consumer Protection Act, in which we -- our 14 team was successful in getting that changed 15 16 So at this point, we're trying to around. 17 close it out. At this point, it's a low dollar, no matter what. It's not a whole 18 bunch of issue. 19

And as far as the monetary fine, that was for three years. And that will be done, I believe, in late September, our fine schedule and our probation or whatever you want to call it.

- Q. So, based on those two things you just said,
 that seemed to take away a fair amount of
 why the credit officer was suggesting you
 don't go ahead with the SRF and the stimulus
 money.
- 6 A. Oh, I'm sure it helped -- I mean, I'm sure that wasn't a good thing.
- 8 Q. And you just discussed with Commissioner
 9 Harrington the SRF and the fact that DES has
 10 said maybe we can do this over 30 years now.
- 11 A. Yes.
- Q. What I didn't hear from you is are you planning on going ahead with that? Or what's the Company's plan at the moment?
- 15 Well, I'm hoping to -- one of the reasons Α. 16 we're here in front of the PUC today is to 17 try to work out a way that works for us. I'd borrow money in a heartbeat, as long as 18 19 I can pay it back. I don't want to get in 20 the position where I can't pay the money 21 back. There's not enough of a revenue 22 stream to pay the note back. It just 23 doesn't make sense to me. Thirty definitely 24 helps. And it might work. I don't know. Ι

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1
         haven't figured out the numbers yet.
                                                 Ιt
         might help and it might make it work.
2
         to go the opposite way and say, all right, I
3
         know that I'm going to be setting up -- I'm
4
5
         going to have to find a way to subsidize
         this, I don't know how you do that for a
6
7
         small business.
8
    Q.
         Okay. Also in the same document, but on the
         next page, which is actually Page 32, your
9
         Exhibit E on LRW 6, right in the center it's
10
11
         labeled 2, starting with Deer Run?
12
         Yes.
    Α.
         The next one down says Far Echo, and it
13
    Q.
         says, with an asterisk, "NOV status."
14
         assume that's notice of violation?
15
16
         Yeah.
                I don't believe there's any NOVs on
    Α.
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MR. DAWSON: At the time of that document being put together, there was a possibility of an NOV. But we've corrected it since. That was for the --

I'm not exactly

there right now. The only thing we had to

do was... can I ask Jake?

(Court Reporter interjects, as parties

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sure.

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               are speaking at the same time.)
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                                      That was for the
                        MR. DAWSON:
         lead and copper issues. It never made it into
3
         any type of enforcement process.
4
                        CHAIRMAN IGNATIUS: For the
5
         record, you are?
6
7
                        MR. DAWSON:
                                      I'm Jake Dawson
8
         from Lakes Region Water Company.
9
         (By Cmsr. Scott) So, on the same venue,
    Q.
10
         other than -- as you mentioned before, so
11
         there's no other outstanding NOVs or no
12
         violations --
13
    Α.
         No.
         -- outstanding --
14
    Q.
15
         No.
    Α.
16
         -- other than the Mount Roberts LOD?
    Q.
17
    Α.
         Correct.
18
       All right.
    Q.
         And we've worked extensively with DES on
19
    Α.
20
         that. We've had tons of meetings about
21
         where we're going and how come it's taken so
22
         long to deal with.
23
         Mr. Harrington covered a lot of my
    Q.
24
         questions, so --
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51 1 CHAIRMAN IGNATIUS: That's a good thing. 2 CMSR. SCOTT: 3 Yes. (By Cmsr. Scott) The board of directors. 4 Q. Could you help me a little bit more with 5 their involvement? Do they have any 6 7 involvement in the management of the 8 company? 9 No, not really. They're just on the board Α. 10 of directors. Both of my parents definitely 11 are not involved. And my sisters are --12 they both have their careers. Other than 13 getting together every few months to talk about what's going on -- and we update them 14 on the phone pretty regularly -- I'm pretty 15 16 much in charge of the whole thing. 17 Q. So what would you say the board of directors do then? 18 19 Α. I think they're there to, you know, oversee 20 everything and be on board. I don't know

21 that they have any, you know, official 22 capacity. Neither one of them are in the 23 water business. Have never been involved in So they kind of rely on me to make 24 it.

^{07-105/10-043/10-141/11-021} { 03-15-12/DAY 2 P.M.ONLY }

- decisions, to make -- to run the company correctly.
- 3 Q. On a similar vein, you mentioned earlier,
- 4 unfortunately, sounds like your dad's not
- 5 doing so great.
- 6 A. Yeah. No.
- 7 Q. And possibly your mom, too, it sounds like.
- 8 A. They're both getting older.
- 9 Q. Both for the board of directors and as
 10 owners, is there succession planning in
- 11 place?
- 12 A. Ultimately, I'll end up -- you know, I'll be
- completely in control of the company. And
- then neither my sisters have any interest in
- it, so I'll have to work out something with
- 16 them.
- 17 Q. All right. I think that's all I have.
- 18 CHAIRMAN IGNATIUS: Thank you.
- 19 I have a few questions.
- 20 INTERROGATORIES BY CHAIRMAN IGNATIUS:
- 21 Q. Just a couple factual things to tie up that
- I think you've probably spoken to, but I
- wanted to be certain of.
- The uranium treatment in the Tamworth

- system, is that -- what's the status of that?
- 3 That is under design. We have hired an Α. engineering company to look at, you know, 4 how to -- if it's worth dealing with, 5 basically. We're kind of limited on land in 6 7 Tamworth. And the well that has the uranium 8 in it is a pretty decent well. But what we are now doing at the present moment is 9 10 trying to figure out whether it financially 11 makes sense to move forward, or is it better 12 to go find another piece of property. We 13 suspect it's probably treatable as a backup well, as long as we don't want to run it all 14 the time. But I know the cost of running 15
- 17 Q. So the well is shut down for utility 18 purposes.
- 19 A. Yes. For any purpose.
- 20 Q. Go ahead.

16

21 A. I said for any purpose. It's just a capped well at the minute.

the well would be pretty expensive.

Q. And is there a uranium issue with any other wells that the utility uses?

A. I don't believe so.

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Q.

- Q. The affiliate agreements that are part of this consolidated docket, we've had a lot of questions about. And confess I didn't follow the answer on why the amount that the service company pays the utility for someone in a pickup truck is different than the amount the utility pays the service company for someone in a pickup truck. And I know
- 11 A. That's fine.
- 12 Q. -- but it didn't sink in. So let's try that
 13 one again.

you've explained it --

- 14 Okay. No problem. As far as the LRW Water Α. Services people, the only way that they get 15 16 paid is if they have billable hours to 17 somebody, whether it's Lakes Region Water or it's Franconia or Alton or whatever. 18 19 how their money is generated. So if they 20 work for Lakes Region, that means they're 21 not working for somebody else. And I charge 22 Lakes Region \$50, which is \$15 less than 23 everybody else that I charge.

Let's be careful, though, because when you

- say "I," sometimes you mean I, the service company --
- 3 A. I know. I understand.
- Q. -- and sometimes the utility. So let's try
 and use "service company" and "Lakes
 Region," which is --
- 7 A. Yeah, I understand.
- 8 Q. Okay.
- 9 So LRW relies on billable hours to somebody Α. to pay the guys. The difference with Lakes 10 11 Region Water is, the way I read the rule for 12 affiliate, was that it is based on cost of 13 service or cost of what the employee is or 14 cost to the company, and that their pay is 15 derived from actual billing. They don't 16 have billable hours. They just have -their pay is based in the rates of the 17 people. So they figure so many hours a 18 19 year, or however that works, and we have to 20 replace that money. We don't have to -- the 21 way I read it, it has to be replaced. 22 can't pay less than what the company -- it 23 costs the company for this person. is the way we base it. So we took and we 24

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originally figured it out at $19 or

whatever, right around there. That was

three years ago probably. A person, a

pickup and all the things that go along with

it cost that much money. At this point, I

think it's more in the $25-an-hour range,

according to Normand, our accountant.
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- Q. And have you filed an amended affiliate agreement to be considered at that different rate? I mean, this is what's before us for approval, so --
- 12 A. No, I haven't yet. I definitely can.
- 13 Q. Well --

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- A. That was part of the discussion this summer,
 during the settlement discussions. And I
 think at that time I also said that, you
 know, we would be willing to readjust that
 fee.
 - Q. I'm not asking to change things at this point. And any further delay isn't good for any of us right now. You keep sort of switching between what's in the documents and what might be a good idea.

What's been filed for approval, I take

- it for the first time, is an affiliate
 agreement that the Company's marked as
 Exhibit 10 and has the rate of \$19 when the
 service company needs to use a utility
- 6 A. Correct.

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7 Q. That's what Appendix A is.

company employee; correct?

- 8 A. Right.
- 9 Q. So the service company pays the utility \$19
 10 an hour for any time that the utility
 11 employee is doing work for the service
 12 company; is that correct?
- 13 A. Right.
- Q. And when -- looking at Appendix B, when the utility uses the service company for some help, it pays the service company \$50 per hour.
- 18 A. Correct.
- 19 Q. Now, I know you've explained some reason why
 20 that's fair, but it looks to me like it's
 21 giving the service company the ability to
 22 pay on the cheap and the utility company to
 23 pay at a premium. So what am I getting
 24 wrong here?

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A. Well, it's not a premium. It's still less than I charge everybody else.
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- Q. But the service company doesn't charge -doesn't have to pay \$65 or \$50 when it
 uses --
- 6 A. Right. I understand that.

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- 7 Q. All right. So why is that --
- 8 Α. I mean, the alternative, I guess, is -- and I don't really care -- is that they don't 9 have this agreement and that -- I mean, it's 10 11 got to work out that my guys -- not my 12 guys -- sorry about that again -- I meant LRW people, if it comes -- if they have to 13 14 do things cheaper or less money, they're not going -- you know, they're going to go to 15 16 Franconia or wherever they got to go to get 17 paid, especially if they're waiting for their money. You know, it's hard to say, 18 19 all right, we're going to put off this 20 paying job for one that pays less money.
 - Q. Well, I guess I don't disagree with the \$50 part. I'm concerned about the \$19. Why, when one of the service company employees needs utility workers to help out, why

- aren't the service company employees paying the utility \$50 an hour?
- Because how do you -- you'd have to raise 3 Α. 4 the price on the top of that. In other 5 words, the customer who is ultimately paying the bill, whether it be somebody, you know, 6 7 that went to Franconia to help one of the 8 LRW guys, the most you're going to get paid is \$65 an hour. So there's either \$15 there 9 for -- it just doesn't make sense. 10 It would be cheaper to hire somebody and just pay 11 them full time than it would be to pay \$50 12 an hour for a guy that you could pay -- you 13 know, you can hire every day of the week for 14 \$16, \$18. It's confusing. 15
 - Q. Also on that agreement you list office services, \$50 per month. Is that a regular -- every month that is a charge?

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A. Yeah. All it is is, you know, somebody answering the phone once in a while. All the office stuff for LRW Water Service is done over at their office. But we do share, you know, answering the phone once in a while in the office. Somebody will answer

- the phone, and it'll be somebody looking for the water service company. It happens pretty regularly. So we put in a \$50 thing just to give them something. Other than that, they don't do anything.
 - Q. So the utility receives \$600 per year in revenue from the service company for office services?
- 9 A. Yeah.

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- Q. And in the earlier version of this agreement that was signed, but we're not certain about the effectiveness, the one from 2008, that rate was \$125 per month.
- 14 Back then, they did share office help Α. Yeah. at that point, and there was a lot more 15 16 going on with that, and they had more 17 responsibilities. But once I started running the water company, I separated the 18 two because it was difficult and -- but I 19 20 wanted to give something because they did 21 answer the phone once in a while and take 22 messages or anything like that.
 - Q. All right. That makes sense. Thank you.

 And looking again still at the Company

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Exhibit 10, affiliate agreement on water
sample pickup and pump station inspection,
it says $250 monthly. Is that a every-month
flat fee?
A. Correct. Yes.
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- Q. So the utility receives -- is that \$3,000 a
 year in revenue from the service company for
 that service?
- 9 A. Yes.
- 10 Q. There was one other item in the service
 11 agreement materials, and this is from the
 12 Staff's -- Staff Advocate's Exhibit 9. That
 13 was the April 2009 version. And there's an
 14 attachment. There's a letter attached to it
 15 from the utility to Mr. Roberge. Do you
 16 have that there? This is Staff Advocate 9.
- 17 A. I have staff Advocate 9, but I don't see a letter.
- 19 CMSR. SCOTT: Very last page.
- The last page.
- 21 (Witness reviews document.)
- 22 A. Oh, yeah.
- Q. (By Chairman Ignatius) It's an unusual couple of sentences there. Can you explain

- the references to, "This is the rate,
 whether you agree or disagree" and goes on
 from there?
- Normand and I had some pretty heated 4 Α. arguments about what was the right way to do 5 this. And finally my sisters are like, just 6 7 tell him this is what you're doing. that's kind of the way it worked. 8 some discussions on how the best way of 9 making an affiliate agreement was, 'cause 10 11 we'd never done one before. He and I tend to get a little testy with each other I 12 13 guess.
 - Q. I don't want all the dirty details, but what was the nature of the disagreement over how to do it?

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- 17 A. You know, I don't even remember. It had
 18 something to do with the way we were billing
 19 from one to the other, and I don't even
 20 remember what it was at this point.
 - Q. And you'd said earlier that you never had to do an affiliate agreement, so you weren't sure how to do it. Is that the fact that you've never had to, or you had never

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- We never were asked. We never had to until, 2 Α. you know, up until then, up until I took 3 4 over the company. I was -- I had helped my dad a little bit in the water systems stuff, 5 but I pretty much stayed on my own side, did 6 7 my own thing. So whenever I did anything 8 for the water company, it was pretty arm's length. You know, he'd have me, LRW Water 9 Services, do something. But no one had ever 10 asked us really about an affiliate agreement 11 because it didn't seem to be an issue at the 12 time. Once I took over both of them, then 13 obviously it became an issue that we had to 14 deal with. 15
 - Q. Are you aware that that statute's been around for quite a while. It's nothing new.
- 18 A. I believe you. I just -- I had no idea.
 - Q. You had said that the systems that were identified for the ARRA funding were not necessarily the highest priority items.

 They were shovel-ready projects that would match up well with the ARRA requirements; correct?

- 1 A. Correct.
- Q. What are the highest priority capital improvements that you see?
- The highest capital improvements that are 4 Α. out there are obviously Mount Roberts at 5 this point. Assuming something -- assuming 6 7 Suissevale stays with us, Far Echo Harbor, which has an issue with where the wells are 8 and land. We're not in any compliance 9 issues with it, but I know someday it's 10 going to be an issue. That's probably the 11 highest one, and that's the one that I would 12 have liked to have gotten ARRA money. 13 the problem is it's a lakefront community, 14 and it just didn't make the qualifications 15 16 for ARRA.
- 17 Q. All right. Anything else?

- 18 A. I believe probably the second one would be
 19 Indian Mound, and that's a pump station and
 20 a well replacement. And that's -- we're
 21 actually in the design stages for that right
 22 now. We're going to be looking at that and
 23 contemplating doing that right off.
 - Q. All right. Do you have any rough sense of

the magnitude of those projects?

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Well, kind of a guess as far as Far Echo, Α. because, again, it's in the high rent district as far as land goes on Lake Winnipesaukee. And we need a fair-size piece of property for the well field. existing well is literally on the beach part of the property. It's right next to their marina and literally on their swimming beach. It's not a good situation. been there since the '60s. Sooner or later that is -- you know, that's one of those things that we've looked at and done a bunch of testing. DES has done a bunch of testing on it. And we're in compliance, but it could change in a heartbeat. So that's

that well field and put a new tank in and

about a \$300,000 project, we think, to move

- 19 come up with another source of supply.
- Q. How about the Far Echo Harbor project? Any rough estimate of the magnitude of that?
- 22 A. Oh, I'm sorry. That was the Far Echo one.
- Q. Oh, I'm sorry. I thought that was Indian
 Mound. All right.

- 1 Α. The Indian Mound one is a pump station that is on a golf course fairway, and it 2 basically has problems. It has some issues 3 with the tanks that were installed. 4 were used tanks when they were put in in the 5 '60s and at this point are really on 6 7 borrowed time. And at the same time, we'd 8 like to replace the well that's there. There's a couple point wells that are 9 existing at this point. We replaced one of 10 the wells two years ago -- or three years 11 12 ago now, and we need to do another one.
- 13 Q. What would you estimate is the magnitude of that project?
- 15 A. I think we guesstimated about 150.
- 16 Q. Mr. Mason, you said that part of what you
 17 have to do when it's time to pay your bills
 18 is assess who you can pay and who you can
 19 put off a little longer.
- 20 A. Correct.
- Q. You also testified earlier today that the service company was only owed about \$3500; am I correct?
- 24 A. I believe right now it's about \$3500.

Q. So how do you assess, and where is the analysis and fairness of picking winners and losers on who to pay off?

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Well, there was quite a bit of money that 4 Α. was earmarked for the LRW water service. 5 But with this whole realignment that we just 6 7 did with the pensions -- there was a 2010 8 update -- we agreed with Staff that we'd 9 take the pensions out. And what we ended up doing was basically taking all the money 10 11 that was owed to LRW Water Service and moving it over to take care of that pension 12 money that was -- that we decided -- or 13 everybody decided wasn't appropriate. 14 that kind of washed the whole -- you know, 15 all the money. So now I have basically the 16 17 loan to my parents for that money.

So, as far as fairness, basically we take care of the vendors that we use all the time. The professional people are the ones that pay -- you know, definitely pay the price at the minute. I mean, we've spent -- you know, we're up well over 180 in this rate case that, you know, I've tried to keep

- giving people a little bit of money. But we owe quite a bit on this rate case expense at this point. That's a good portion of the receivables -- I mean payables.
- 5 Q. But I take it you have chosen to pay
 6 yourself, in effect, when the utility pays
 7 the service company, of which both are your
 8 entities, quite a bit more than you've
 9 chosen to pay your engineers or accountants
 10 or lawyers.
- 11 A. No, I don't think so. I'd have to go back
 12 through the numbers from last year. But
 13 other than that one transfer of money, there
 14 really wasn't much of anything, you know.
- 15 Q. So you --
- 16 A. And that was just on paper only. It wasn't actually cash.
- 18 Q. So the service company hasn't performed -
 19 hasn't been owed more significant money than

 20 the \$3500 that's currently due?
- A. Well, it was. And like I said, with that

 pension, it just got -- you know, I don't

 know the exact numbers. I couldn't tell you

 those off the top of my head. That kind of

transferred against the pension money, the money that was owed to LRW Water Service.

And, no, actually, I probably wait longer than most everybody. I mean, I get, you know, \$500 here or a \$1,000 there. But that's, you know -- I mean, I've had times when it's been pretty high and, you know, you get a little bit of money here and a little there. And then we -- obviously we swap off money between the two companies with what they do for me. So that's always adjusting also.

- Q. Do you understand our concern and why there have been so many questions today about these affiliate arrangements, that it feels so close -- and there's a lot of good about being close -- but this feels so close as to be undefinable in the mixture of regulated entities and private ventures that can't seemed to be pulled apart.
- A. I think that's kind of -- I mean, most every water utility that I know is the same way, I mean, whether it's Pennichuck or it's... oh, jeez, Lewis Builders there, whatever their

- name is. You know, almost everybody has
 some sort of an agreement with an affiliate
 construction company, I believe.
 - Q. Couple more questions about the ARRA decision-making. And I'll tell you again, there's been a lot of questions, and it's because, at least for me, there's a sense of haphazardness about all of this that I can't follow -- you can't follow the logic. And so, to you an opportunity to help me understand that it makes more sense than it looks --
- 13 A. Hmm-hmm.

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You went through the approval process at the 14 Q. 15 Commission and went through the approval 16 process with the DES to obtain ARRA funds, and then after an awful lot of time and 17 effort, you decide it's not a good idea, 18 19 based on the structure of the program being 20 a longer payback period than you thought you 21 could work with. But that wasn't anything 22 So if it's not the right structure for new. 23 you, why in the world would you go through all of the time and expense of getting to 24

the point of getting those nearly approved?

- I had never dealt Α. Well, it was new to me. with borrowing money for the utility ever This was the first time. And when before. you look at it at face value, it sounds great. You know, it sounds very good. know, 50-percent forgiveness, low-interest money. And that sounds wonderful. then -- but then, once we get down to the brass tacks part of it and we're talking about the payments and how it was going to work, it became apparent that it wasn't going to generate enough money to pay the That was something I learned at the note. end of it, not at the beginning. I mean, today if you asked me that, I mean, even today I would tell you right up front that it doesn't work -- or it can't work.
 - Q. Well, then, let me ask you. I thought you said a moment ago that a month or so ago you put in two new applications --
- 22 A. We did.

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- 23 O. Let me finish.
- 24 A. Well, not a month ago, but probably -- I

probably did say a month. But I'd have to look at the dates. But within the last several weeks, put it that way.

- Q. All right. So, new applications for a similar loan program. Why was it a good idea a few weeks ago to go forward with it, when you said you only found out just a couple days ago that they might change the payback period?
- A. I understand that. I'm hoping that we come to some sort of terms during this hearing that would make it make sense. That was one of the reasons we're here is to come up with a way that a small utility can borrow money and make it work. That was -- you know, that's been my hope through this whole process, that we could work that out during this process.

When we started the settlement
agreement -- I mean the settlement
conferences eight months ago or twelve
months ago, whatever it was, that was one of
the issues, was what can we do to make this
work. And we moved forward trying to make

1 that work. I think it's just due diligence 2 that I find -- I looked into the program again. All it is to start with is a 3 one-page application that they rank you. 4 5 And you're going to know right away whether you're at least on the rankings. 6 It doesn't 7 mean you're going to get money. It just 8 means if you're below a certain level, you're not going to -- you're definitely not 9 going to get the money. So it made sense 10 for me to take that 10 minutes to fill out 11 the form for the projects and see how we 12 ranked on it today, hoping that we could 13 work something out with everybody. 14 I mean, I had no idea that Sarah would come back and 15 say, you know, a 30-year note instead of a 16 17 20, which is obviously helpful. And I was hoping that, you know, Staff, us -- you 18 19 know, Lakes Region -- the Commission, could 20 all try to figure out a way of making this 21 work, because I don't think it's something 22 that's just relative to us. I think it is 23 other water systems. I don't think we're 24 the only ones that are going through this

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- type of thing. I mean, I can't imagine
 that, at least.
- We see an awful lot of ARRA SRF loan 3 Q. requests and approvals here for small water 4 companies, so I think that's a little why 5 we're so baffled why it doesn't seem like 6 7 it's something that your company -- which, by all your testimony, is in desperate need 8 for lending opportunities -- why it couldn't 9 take advantage of it. 10
- 11 A. I mean, you got to be -- I understand that.

 12 But, I mean, seriously, if you were in a

 13 business, would you -- I mean, would you do

 14 it if you knew you couldn't pay the note

 15 back? I don't understand -- it boils down

 16 to being that simple: How do you pay the

 17 note back?
- 18 Q. I'm not quarreling with you. I'm wondering
 19 why you spend all of the time going through
 20 the application process and the review at
 21 the Commission and then say, oh, that's not
 22 a very good idea.
 - A. Well, that was a learning experience. And when you first say it, it sounds great. It

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         really did.
                       I thought it was worth every
         cent for the time we spent working on the
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         ARRA stuff. And we spent a ton of time on
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         it, you know, until we realized towards the
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         end of the process that it just wasn't going
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         to work for our company, and then it became
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         apparent that we couldn't do it.
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    Q.
         All right. No other questions.
         appreciate all of your time.
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              Oh, follow-up, I guess, each of you.
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         Yes, Commissioner Harrington.
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                        CMSR. HARRINGTON:
                                           Just two
         things.
13
    INTERROGATORIES BY CMSR. HARRINGTON:
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         I hate to even bring up the subject again,
    Q.
16
         but I just want to make it clear in my mind.
         This is the affiliate agreement.
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When we're talking about contracting utilization of water company personnel, let me try to walk through a scenario and tell me if this is correct.

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The time that the contractor would -meaning the service company -- would utilize
utility personnel would be only limited to

- the time when the service company was
 performing work for the utility?
- A. No, not for the utility. It would have to be for somebody else. If they were working for the utility --
- 6 Q. That's what I'm trying to get straight.
- 7 A. Yeah. I think, if I understand it right, if
 8 the utility employees are doing something
 9 that has to do with the utility, then they
 10 just get their regular paycheck just like
 11 normal from the utility. If they went and
 12 did something for LRW Water Services, let's
 13 say inspected a pump station or whatever --
 - Q. You mean in another town that has nothing to do with them.

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- 16 A. -- in another town, LRW would send the bill

 17 out for \$65 an hour. And then, in turn, we

 18 would -- their hours would go into the

 19 column for LRW Water Service. So if they

 20 work five hours, they would get paid five

 21 hours out of LRW.
- Q. Okay. And you had stated before -- and this is what I think we're trying to get a handle on. Make up a town. You know,

1 Nowheresville Water Company.

\$650 for the job.

- 2 A. Okay.
- Q. The service company gets a contract to do
 some service for them, and it involves 10
 hours' worth of work. They would bill them
 for a pickup truck and a person \$65 -- or
- 8 A. Right.

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- 9 Q. Now, if they use a utility person to do
 10 that, they would still get the \$650 from
 11 Nowheresville, but they would turn around
 12 and get a charge of 19 times 10, or \$190,
 13 from the utility, which they paid. So
 14 they'd make a net profit on that of the
 15 difference between those two figures.
- 16 A. Right.
- Q. So it would seem, then -- and this is what
 we're trying to get to. It seems like
 whenever the service company could use
 utility personnel, it's a pretty lucrative
 deal for them.
- 22 A. It doesn't happen very often. I mean, I can 23 go back through and pull through the amount 24 of times a year that that does happen. But

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it's really not a huge number. It just is
when somebody happens to be in that area at
the right time that they go and do
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- 4 something.
- 5 Q. So you're saying it's not a money-making --
- 6 A. No.
- 7 Q. It's just a convenience then.
- 8 A. It's just a convenience. That's all it is.
- 9 Q. Okay. All right.
- 10 Question on the follow-up to Chairman
 11 Ignatius' question here on the projects and
 12 the priorities.
- You had said, and I believe, if I got
 this correct -- was it Echo Harbor? Was
 that the name of the project?
- 16 A. Far Echo.
- 17 Q. Far Echo Harbor. And you said it was about \$300,000 to move the well from the beach to some better location.
- 20 A. Correct.
- Q. And I'm looking at LRW Exhibit 6, which says capital projects, 2012 through 2016. And it's a priority listing where 1 denotes the highest priority. That project doesn't

- 1 appear on there.
- 2 A. Hang on. In my testimony?
- 3 Q. Yes. This is Exhibit E to LRW Exhibit 6,
- 4 which is your rebuttal or reply testimony.
- 5 Page 32.
- 6 A. Yes. If you go to Far Echo, halfway down it
- 7 says "Deer Run, well repair, \$10,000" right
- 8 underneath it.
- 9 Q. Okay. But that's -- okay. It's down there.
- 10 The reason I didn't see it, I guess, is it's
- 11 listed as Priority 2.
- 12 A. Oh, okay.
- 13 Q. That's changed now to highest priority?
- 14 A. Well, most of the other ones there's
- 15 something going on with. Paradise Shores, a
- small community well approval, that's
- 17 already -- you know, that's something we're
- 18 dealing with now. Woodland Grove, the pump
- 19 station up there is under construction as we
- speak. So that's being taken care of. The
- 21 Paradise Shores water main replacement is
- 22 not really a priority until we figure out
- what Suissevale's going to do, because that
- is something we're -- I don't know if we're

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1 concerned it impacts them, but it's
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- definitely on the list of things that
- 3 they're interested in. And then Indian
- 4 Mound is the other project that we talked
- 5 about.
- 6 Q. So, since this was filed in December, the
- 7 priorities have changed, I guess.
- 8 A. Well, I don't know if they've changed. It's
- just been some of them have started.
- 10 Q. Maybe that's what I'm having a little
- 11 trouble with. This is not priorities for,
- then, completion of projects. This is
- 13 priorities for initiation of projects. So
- if something's started, it moves down the
- 15 priority list?
- 16 A. I would say so because we're working on it.
- 17 Q. Okay. And the Indian Mound, complete pump
- 18 house rebuild listed as Priority 1, it says
- here \$50,000. And I thought you said
- 20 \$150,000. Or am I confusing that with
- 21 something else?
- 22 A. No, you aren't, actually. We added -- this
- should be updated. Since we wrote this, we
- actually decided that we should probably

1 move the pump station from the existing location to the side of the fairway. Right now it's in the middle of a fairway for a 3 golf course. And through talks with the 4 5 golf course, they've said that they'd like to -- you know, would prefer us to be on the 6 side of it. And if we do that, then that 8 means we have to move the well over near it, too. So it kind of -- it upped the ante. don't -- it's probably somewheres in 10 between. As far as 150, that's just kind of 11 12 a high guess.

- Q. And going back to what's listed here on Page 32 is Far Echo -- and you refer to it as Far Echo Harbor -- for \$300,000, flipping to the next page, which is Page 33, which is the capital project, where you break down the costs, where does the \$300,000 associated with Far Echo Harbor appear?
- It would be... Α.

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- 21 Since most of these are project-specific --Q.
- 22 Well, that's my problem. The way they wrote Α. 23 this, it doesn't -- the way Normand put it 24 together, it really doesn't show me...

Q. Other than the Mount Roberts one, I can't find the specific location.

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- A. Yeah. I'm assuming that part of it was probably under 213, which would probably be the 150 for the land and then 119 for pump stations and maybe the 60. I'm just guessing.
- 8 Q. Well, that brings me to, I guess, my concern. Normally when someone comes up 9 with a capital project lookahead as you're 10 11 doing here on how you're going to spend money, first, it's to be clear as to where 12 the money's going, not just that somewhere 13 14 you're going to repair and replace a meter for \$5,000. I mean, you'd be -- most people 15 16 would be specific as to this is the project, 17 and we need to replace this meter or this pump or whatever, and it's going to cost us 18 19 this amount of money. And when you have a 20 priority listing like you do over here on 21 Page 32, you use it as a -- it's a dynamic 22 document, okay. You set it up and you say 23 these are our priorities. And as things 24 change, you put up like a monthly update or

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- something so that you can look at this and say, oh, okay, where do we stand now that it's March as compared to December. And, you know, based on what you just told me, you know, if you won the lottery and disappeared, no one would be able to figure out what's going on with all this.
- 8 A. Oh, no. There's more data than what's right 9 here. It's just the way it's written.
- 10 Q. Okay. All right. But I would hope that
 11 there's a --
- 12 A. And it was broken -- on all the other ones
 13 it's broken down by the system. And for
 14 some reason when this spreadsheet was done,
 15 it was just kind of lumped together. I
 16 mean, I definitely can get that updated and
 17 get you the corrections.
- 18 Q. I guess I'd be interested in seeing what's
 19 actually being used as a tool to plan your
 20 expenditures in the future and your
 21 priorities, because based on what we see
 22 here, I don't see how anybody could -- this
 23 is just totally inadequate for doing that
 24 with. You need something that would be

project-specific, where you -- I mean, do
you use any type of project software where
you keep track of these to see what
percentage is done and deadlines and -- you
know, there's all -- there's various types
of canned software you can buy to manage
projects.

- A. Not presently. But I mean, we're always updating. You know, we've done a ton of -you know, Jake's really good at that type of thing. And we've done a ton of work similar to that. We haven't done that with this yet, but it's definitely something that we can do.
- Q. It just strikes me as you have all sorts of projects going on. Because of the nature of your business, you have them spread out over a large number of different systems, and you don't seem to have a central way of managing cash flow; priorities; where you're going to put your resources, such as people; if you're hiring the service company, again, there's so many resources there; which days you want them to show up over here and so

1 forth. Microsoft Project or something like

that addresses all that type of stuff.

- 3 A. Right.
- 4 Q. And I think if you had some tools like that,
- 5 it'd give you a much better way of being
- able to address your cash flow problems,
- 7 which seem to be your biggest issue.
- 8 A. Hmm-hmm. Okay.
- 9 Q. That's all. Thank you.
- 10 CHAIRMAN IGNATIUS: Commissioner
- 11 Scott.
- 12 INTERROGATORIES BY CMSR. SCOTT:
- 13 Q. Hi, again.
- 14 A. Hi.
- 15 Q. I apologize, but I'm going to beat this dead
- horse on the affiliate thing to death until
- 17 I understand.
- 18 A. Okay. No problem.
- 19 Q. So, back to Mr. Harrington's example. So if
- 20 you -- "you" being the service company --
- 21 utilized a utility employee, the utility
- gets \$19 in return per hour; correct?
- 23 A. Correct.
- 24 Q. What I'm curious about is how does that

- square with the cost to the utility for that person for an hour?
- A. Well, back when we did it -- I mean, this

 was several years ago when that number -
 it's not a real number today. It's more in

 the \$25-an-hour range, what a person cost us

 today.
- 8 Q. My concern is the optics of this look
 9 like -- and I heard you say you don't do
 10 this often. But when you do utilize the
 11 utility employee, it looks like the utility
 12 effectively is getting shorted to the point
 13 where the utility looks like it's
 14 subsidizing the service company.
- 15 Right, right. No. It should be -- you Α. know, the way I thought it was supposed to 16 17 be, and from my reading of it, was that you have to make your company whole. You know, 18 whatever the company cost -- whatever this 19 20 person costs with all the benefits and 21 whatever, that that's the number that you 22 should carry in there per hour for them. 23 That's what I thought.
 - Q. But if I understood what you just said

- earlier, so the current affiliate agreement really isn't equitable at the moment.
- A. No, no. It needs to be updated. That was something we talked about quite a bit during conferences this summer. We talked about those numbers.
- 7 Q. So we should not approve the affiliate 8 agreement or...
- 9 A. I don't know what to say there.
- MR. RICHARDSON: I'm really
 desperate at this point to ask a redirect on
 the affiliate agreement, because I think there
 are some things that are not being covered
 even by the Commissioners' questions.
- 15 CHAIRMAN IGNATIUS: Well, you'll have your opportunity.
- 17 CMSR. SCOTT: And I'll drop the
 18 affiliate agreement. I have two more
 19 questions -- and thank you for that.
- Q. (By Cmsr. Scott) So, earlier this morning, I
 believe you were questioned on accounts
 receivable --
- 23 A. Payable?
- 24 Q. Excuse me. Payable. Thank you. Same

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mistake I think you made --
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- 2 A. We all do it.
- 3 Q. So if I understood you right, and maybe you
- 4 can confirm, so you were alluding to, I
- 5 think Commissioner Ignatius, that the
- 6 vendors, basically you've paid them
- 7 sooner --
- 8 A. Right.
- 9 Q. -- which that would indicate to me that if
- you need a part tomorrow, you should be able
- 11 to get that; is that right?
- 12 A. Oh, yeah. No problem.
- 13 Q. So you're not shut off or on a cash-only
- 14 basis for vendors.
- On a similar vein, I just want to
- 16 explore with you -- obviously, if you need
- 17 professional services, that's been more of
- 18 an issue. Are you in a shut-off,
- 19 effectively, or cash-only basis --
- 20 A. No.
- 21 Q. -- for professional services?
- 22 A. No. No. Everybody kind of understands
- where we stand, that we're working. I mean,
- the biggest ones, obviously, are the lawyers

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that we need here, Mr. Crandlemire and

Justin. And then people like Steve St. Cyr

and Normand, those are probably our biggest

ones, actually.

Q. And so I'll put it more to the point -- and
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Q. And so I'll put it more to the point -- and this is hypothetical, so I hope this wouldn't happen.

If you were to have some major failure, where you needed engineering services, or a lawsuit came up and you needed professional legal services, you feel you could --

12 A. Oh, definitely.

6

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9

10

- 13 Q. -- retain somebody?
- Oh, yeah. No, we still use engineers. 14 Α. Even the engineer that we owe some money to, I 15 16 think about 30 grand, we still use him. He's fine with it. He understands that it's 17 going to take a while to get straightened 18 19 out and get paid. There's no one -- we're 20 not getting threatened by anybody. There's 21 no one out there saying, Oh, you got to pay 22 us tomorrow.
- 23 Q. Okay.
- 24 A. Everybody's pretty good.

Q. Thank you.

And lastly, hopefully, is back to your five-year capital improvement plan on your LRW 6. You have a lot of areas here where you talk about repair and replacement. Is that -- I don't want to characterize it for you. But is that like preventative maintenance plans and just normal attrition of equipment? Can you help me with that?

- A. Yeah. I mean, as far as repair and replace pumps, I don't know that it should have said "repair." I think that was probably more of a typo than anything else. There's pumps that need replacing. There's meters that need -- you know, a certain amount we have to do every once in a while to upgrade. And those are new meters. Transportation equipment, same thing. You know, that's a new pickup. Shop equipment, computer equipment. I think it was just a fairly poor choice of "repair" as a word.
- Q. So, on a similar vein, do you -- it looks
 like you do here. Do you project a certain
 amount of money each year for things that

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- 1 happen to the infrastructure? Is that --
- 2 A. Oh, we try. It's a moving target. That's
- 3 the problem. When you have 17 water systems
- 4 that are all generally the same age and
- generally constructed the same way, there
- are amazing issues that come up that are --
- 7 that one day aren't even a thought in your
- 8 mind, and then two days later they're a
- 9 major priority. It's pretty common with
- these systems.
- 11 Q. So how do you budget or plan for those?
- 12 A. How do we budget or plan for them? Most of
- 13 the time we just react to them because
- they're -- I don't know how you budget them.
- As long as I've been here, it's just been
- 16 react to what happens because you don't -- I
- 17 don't know if you can predict that the water
- main in the middle of, you know, Route 28's
- 19 going to break and that you're going to have
- to do a \$10,000 job to fix it to replace it.
- 21 Q. Don't you have a certain amount of
- historical data, so that some of the more
- 23 common things --
- 24 A. Oh, sure. Yeah. Yeah. But still it's

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1
         variable. Every year it's something
2
         different. I'm sure there is -- well, we
         track most everything, so I'm sure we have
3
         that data available.
4
5
         Thank you.
    Q.
                        CHAIRMAN IGNATIUS: All right.
6
7
         Mr. Richardson, redirect.
8
                        MR. RICHARDSON:
                                         Thank you.
         REDIRECT EXAMINATION BY MR. RICHARDSON
9
    Q.
         Tom, I'm going to turn your attention to LWR
10
11
         [sic] Exhibit 12, Page 6 of 9. And I just
12
         want to start off with this before we get
         into the affiliate agreement issues.
13
               I have highlighted a paragraph for you
14
         at the bottom of Page 6. Could you just
15
16
         read the circled paragraph there?
17
    Α.
                 "In addition, Lakes Region agrees to
         seek funds through the SRF program
18
19
         administered by the DES to access
20
         low-interest financing. To that end, Lakes
21
         Region has begun the process of completing a
22
         pre-application to be submitted on May 9,
23
                Lakes Region will keep parties and
24
         Staff apprised of the application process."
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1 Q. Okay. Thank you. So is it fair to say,
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- then, that one of the reasons that you
- 3 sought SRF funding is because there was a
- 4 settlement agreement approved by the
- 5 Commission that required you to do that?
- 6 A. Correct.
- 7 O. And that was in 2008.
- 8 A. Yes.
- 9 Q. Okay. Now, just to hit the numbers at a
- very high level, I want to show you LWR
- 11 Exhibit 7, which is Bob Montville's
- 12 testimony. I expect you don't have it in
- front of you.
- 14 A. I do not.
- 15 Q. I'll give you my copy here.
- The page I want to ask you to look at
- is going to be Page 15. And do you see
- 18 where Mr. Montville has calculated the
- company's rate of return on an annual basis?
- 20 A. Yes.
- 21 Q. At the bottom of Page 15.
- 22 A. I do.
- 23 Q. So where did the decision to decline the
- 24 ARRA or SRF money fall on that time line?

- 1 A. I believe it was in 2008.
- 2 Q. 2008. Now, what was the time in your
- 3 testimony of the letter from the Business
- 4 and Finance Authority? Let me pull that
- out. I just want to compare them. And I'm
- 6 trying to figure this out at the same time
- 7 you are. That was August 2009 -- or
- 8 September 24th, 2009. I'm looking at LWR
- 9 Exhibit 6, Mason Exhibit D. And that's on
- 10 Page 28. And I'll represent to you that the
- 11 BFA decision was September 24, 2009.
- 12 A. Okay.
- 13 Q. Is that -- does that sound right?
- 14 A. Yes.
- 15 Q. Okay. And so the decision to turn down the
- ARRA money, I presume, would have come after
- that; isn't that right?
- 18 A. Oh, yeah, definitely.
- 19 Q. So what was the rate of return that the
- 20 Company was earning, according to Mr.
- 21 Montville, in 2008 and 2009?
- 22 A. In 2008 it was a negative 3.41, and in 2009
- 23 it was 2.23.
- Q. So would it be fair to say that, based on

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that, that the Company's financial situation
really was in a tough spot at the time you
had to make that decision?
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- 4 A. Oh, definitely.
- 5 Q. Okay. Thank you.

Now, if finances turn around following
this rate case, and your rate of return were
closer to your -- well, let me ask you it
this way: If the Company was earning its
allowed rate of return, do you think you
would have made the same decision?

12 A. No.

19

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21

22

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24

- 13 Q. And why is that?
- 14 A. Because I would have had the money to pay
 15 the note.
- 16 Q. Okay. Let's look, then, at -- silly me. I

 17 just closed the other page I had in front of

 18 me.

Okay. The affiliate agreement. I want you to look at testimony from a witness we haven't heard yet, Steven Eckberg. I don't know the exhibit designation. But I'm looking at his testimony. And I want to show you -- it's SRE Attachment 2, and it's

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1
         Page 2, Paragraph 4 of that document.
         just want you to see where he discusses the
2
         affiliate agreement, and that an employee in
3
         the 2009 test year was -- apparently there
4
         was 983 hours that the water service
5
         company, LWR, used utility employees.
6
7
         that sound correct to you?
         I believe it does.
8
9
         Okay.
    Q.
                        CHAIRMAN IGNATIUS:
10
                                            Mr.
11
         Richardson, before you go on, tell me why you
12
         couldn't have raised all of this on direct.
13
         There's no surprise. We had Mr. Eckberg's
         prefiled testimony.
14
15
                        MR. RICHARDSON:
                                         I'm trying to
16
         get to an issue that underlines the
17
         Commission's questions about the fairness of
         the $19 per hour charge.
18
19
                        CHAIRMAN IGNATIUS: Go ahead.
20
                        MS. HOLLENBERG: Actually, if I
21
         could just make one comment, which is I don't
22
         believe there was any prefiled testimony on
23
         the affiliate agreement issue in any of the
24
         dockets.
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1 MR. RICHARDSON: I'm not asking
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- 2 him -- I just want the number that Mr. Eckberg
- is using so that we know there's a fixed
- 4 point.
- 5 Q. (By Mr. Richardson) So would it be
- 6 correct -- I'll represent to you that \$19 an
- 7 hour for 983 hours, that's -- I'm going to
- guess that's about \$18,000 a year. Might be
- 9 \$18,600, if I remember correctly.
- 10 A. That seems right.
- 11 Q. Okay. So that would be about what, under
- the affiliate agreement, Lakes Region Water
- 13 received in the test year.
- (Witness reviews document.)
- 15 A. Yes.
- 16 Q. Okay. Subject to check.
- Now, at the time of the settlement
- 18 agreement -- in fact, let's turn the clock
- back to 2007. How many certified operators
- 20 did the company have?
- 21 A. In 2007? Probably one or two.
- 22 Q. Okay. And how many does it have today?
- 23 A. I believe it has five.
- 24 Q. Five. So is it fair to say that the Company

- needs to have people like Jake available
 during normal business hours? I mean, you
 have to provide service; right?
- 4 A. Oh, definitely.
- Q. Okay. And you also need to have people available to respond to emergencies; is that right?
- 8 A. Yes.

16

17

- 9 Q. Okay. So would you agree with me if I said

 10 that the Company -- or what is your view in

 11 terms of whether or not the Company has to

 12 have more employee capacity than it actually

 13 needs at any given moment? Do you have to

 14 have excess, or can you just get by with a

 15 bare minimum?
 - A. Oh, you definitely to be need well staffed because of issues that come up that are important.
- 19 Q. So if -- what would happen if the Company,
 20 the water service company, were required to
 21 pay \$50 an hour to borrow an employee for
 22 that 983 hours a year?
- 23 A. I couldn't afford to do that with the
 24 utility -- with the service company. So I

- would have ended up hiring somebody for the service company full time to do it.
- 3 Q. What would you pay them?
- 4 A. Probably \$14, \$15 an hour.
- Q. And so the utility would lose, at least
- based on the test year data, about \$18,000
- 7 in revenue that it currently receives for
- 8 essentially excess capacity?
- 9 A. I would say so, yes.
- 10 Q. Okay. And I believe you've indicated for
- the Commission's benefit that you would be
- willing to pay the actual cost rather than
- the \$19 an hour.
- 14 A. Right. Definitely.
- 15 Q. Okay. What would the impact be on the
- 16 Company if you weren't able to use the
- 17 utility -- what would the impact be on the
- 18 utility company if you weren't able to use
- 19 their employees?
- 20 A. It would decrease the amount of that \$18,000
- 21 to their revenue.
- 22 Q. And where would that money have to then come
- to pay the company's existing employees?
- 24 A. It would have to come from the customers.

Q. Okay. And what would the impact be on the service company? What would --

- 3 A. As far as?
- Q. Well, if you had to go out and hire someone separately to replace the service that you're essentially borrowing at \$19 an hour.
- 7 A. I would have to hire somebody and probably
 8 be... it would definitely be less than the
 9 \$50 an hour figure.
- 10 Q. Would you hire a part-time or full-time?
 11 What would you do?
- 12 A. I'd probably hire -- be able to hire a
 13 part-time to do that.
- Q. Okay. But you then have to incur -- well,
 would you incur any costs associated with
 that? I mean, is there a benefit to being
 able to use the company employees is my
 question?
- 19 A. Well, it's a simpler idea. It just makes
 20 sense to me than sharing.
- Q. Okay. Let me take my... I want to go back
 to the settlement agreement and ask you some
 questions about it.

You were asked a lot about whether

- things were done that were required by the
- 2 settlement agreement, and I want you and I
- 3 to just go through the agreement together.
- Well, do you have a copy in front of you?
- 5 A. Yes, I'm sure I do.
- 6 Q. This is LWR Exhibit 12.
- 7 A. I got it. Settlement?
- 8 Q. Yeah. Now, let's look at Page 2 of 9 of
- 9 Exhibit 12. And I believe it was indicated
- 10 that under Paragraph A there was a financing
- and step adjustment filing that was done.
- 12 A. Yes.
- 13 Q. Is that right?
- 14 A. Yes.
- 15 Q. Paragraph B on the same page, Tamworth well
- issue, has that been addressed?
- 17 A. Yes, it has.
- 18 Q. And I just asked you about this. But
- managerial capability, what are the -- have
- 20 you addressed that piece of it?
- 21 A. Oh, yeah. Definitely. We've pretty much
- changed everything. We've added people. I
- took over control of the company. Tried to
- deal with everything that was asked of us.

- Q. And when you say you've added people, what
 type of people have you added?
- A. Oh, outside staff, you know, operators.Licensed operators.
- 5 Q. That would be like the five certified
 6 operators, for example?
- 7 A. Correct. Yes.

9

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8 CHAIRMAN IGNATIUS: Mr.

Richardson, I'll warn you. This seems to me things that you could have addressed -- in fact, did address in part earlier. So make sure this is really redirect. We're not going to start all over again.

MR. RICHARDSON: Absolutely.

And the sole purpose for addressing this is

that the issue of the Company's compliance

with this settlement agreement was raised on

18 cross. It was not an issue in anyone's

19 testimony. I have no reason to know I would

20 have to do this, and I --

21 CHAIRMAN IGNATIUS: That's fine,

but keep it focused on the settlement

agreement and not just overall what the

24 Company's been doing.

- 1 Q. (By Mr. Richardson) Okay. The bi-weekly
- 2 meetings, you did those?
- 3 A. Correct. We did.
- 4 Q. Now, you were specifically asked about
- 5 whether the Company had complied with filing
- its rate-of-return information with its
- 7 annual reports.
- 8 A. Yes.
- 9 Q. And at the bottom of Page 3 of 9 of
- 10 Exhibit 12 it references the quarterly
- 11 meetings that would occur with Staff. Did
- 12 you -- did those in fact take place?
- 13 A. Definitely.
- 14 Q. Okay. Did you discuss the Company's
- earnings and financial status during those
- 16 meetings?
- 17 A. I believe we discussed everything. Those
- 18 were pretty lengthy meetings that involved,
- 19 you know, Staff, ourselves, DES.
- 20 Q. But specifically the Company's earnings and
- 21 financial status, was that a topic of
- 22 discussion --
- 23 A. Yes.
- 24 Q. -- and when it would file its next rate

1 case?

- 2 A. Yes.
- Q. And at any time during those quarterly
 meetings with Staff, were you ever alerted
 to the fact that you hadn't filed the actual
 calculation of your earnings with the annual
 report?
- 8 A. No.

24

- 9 Q. Let's look at -- there's a list of items
 10 beginning on Page 4, under D, Technical
 11 Capabilities. And could you scan that list
 12 and tell me what the status of those
 13 projects is.
- Sure. Deer Run is complete. Echo Lake 14 Α. 15 Woods is complete. Woodland Grove is 16 complete. Ossipee Lake Village is complete. Brake Hill and Gunstock Glen's complete. 17 Wentworth Cove is all set. Pendleton Cove's 18 all set. Paradise Shores is all set. West 19 Point is all set. Far Echo's all set. 20 21 Indian Mound, all set. Deer Cove's all set. 22 Tamworth is all set. 175 Estates is all 23 set. White Mountain Gateway is.

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Valley was complete at that point, both

upper and lower. And we were in compliance with the DES.

- Q. How do you contrast where the Company was at in 2007 when you -- or 2008 when you entered into this settlement agreement to where it is now?
- A. Oh, we've come a long ways. We've really stepped up our game, our people, the whole way we act. You know, we deal with the public, our one-call system. We really stepped up big time.
- Q. As we've heard a lot about things that
 haven't been done, I'm just -- what can we
 say about -- or what can you say about the
 Company to give an example of maybe how it's
 changed?

17 CHAIRMAN IGNATIUS: Mr.

Richardson, that's an example of what has nothing to do with compliance.

20 MR. RICHARDSON: Okay. I
21 apologize. I'm trying to...

Q. (By Mr. Richardson) Let me go through my
list of other questions that you were asked.

You were asked about credit cards by

- 1 Attorney Thunberg. Do you recall that?
- 2 A. Yes, I do.
- Q. Could you explain what the Company's policy or practice is with respect to the credit
- 5 cards that it uses?
- 6 A. Yes. The only credit card that we use is
- one for, you know, Internet things, if we
- 8 have to order something over the Internet.
- 9 We have one old credit card that we're
- 10 paying off, and basically everything else is
- paid off on a monthly basis.
- 12 Q. And what about -- you mentioned gas. Is
- that one of the payables? Are you paying
- 14 interest on gas?
- 15 A. No.
- 16 Q. Okay. All right. So what is... you stated
- 17 that the \$50 an hour that you bill the
- 18 Company for LWR services for projects that
- the service company works on for the utility
- company, that you were, I believe, giving
- them a break? What would you expect the
- 22 market rate to be if you were to charge what
- your competitors charge for that type of
- 24 project?

- A. Oh, I think we're a little cheaper than
 everybody, even with our regular pricing,
 you know, the people that we bid against.
 So, obviously we're quite a bit less when we
 give a break to the water company.
 - Q. But what do you think the market rate for the services is that LWR provides using that company employee? I'm sorry. Let me back up.

The rate's \$50 under the service agreement. What would a -- the LWR charges for use of an LWR employee to the utility company. What would a competitor bill the utility company for the same service?

Probably \$75 to \$80.

basis is for this.

MS. HOLLENBERG: Objection. I guess I'm just wondering what the basis that he has. He testified earlier that there aren't any competitors, that the only reason the water utility doesn't bid out for these services is that there's no one else that has specialized equipment and personnel and can provide it. So I guess I wonder what the

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Α.

1 CHAIRMAN IGNATIUS: I think, in addition, Mr. Richardson, the witness already 2 said that he thought the going rate was \$65 3 and he was cutting a break for \$50. 4 5 don't know where we're going with --MR. RICHARDSON: All right. 6 7 wasn't sure that I heard him say that before, 8 so that was the reason for asking the question. If that's clear, I'll move on. 9 (By Mr. Richardson) You were asked about a 10 0. 11 permit to operate fees and I believe shown an exhibit by Staff that showed a \$300 fee 12 13 that was associated with a letter of violation. Do you recall that? 14 15 Yes, I do. Α. What is the fee in the -- if it's paid on 16 Q. 17 time? It's \$300 whether it's on time or not. 18 Α. So what impact did the fact that it was late 19 Q. 20 have on the expenses for your services that

22 A. Nothing.

21

Q. Okay. And what is the status of those fees today?

the customers paid?

- 1 A. Oh, they were paid right after that letter
- 2 came out.
- 3 Q. Okay. And you're still current?
- 4 A. Oh, definitely.
- 5 Q. What is -- I mean, we've seen, you know,
- 6 questions about how the Company's dealing
- 7 with its priorities on its capital
- 8 improvement plans. What is -- is the
- 9 primary factor -- or what is the primary
- 10 factor that is holding the Company back on
- 11 executing those projects?
- 12 A. It's basically the availability of the money
- to pay for the projects.
- 14 Q. Well, the inference that I took to be
- 15 suggested was that a lack of planning was
- 16 contributing. Would you agree that the
- 17 | Company's planning has harmed the customer
- or prevented it from doing projects?
- 19 A. I couldn't hear you. I'm sorry.
- 20 Q. What role do you feel, you know, a lack or a
- 21 failure of the Company to do capital
- 22 planning properly has played relative to the
- lack of funds factor?
- 24 A. I think we've always had a plan. You know,

- we've worked on plans. But the problem is the way we fund them is hard to get lined up.
- Q. I'm just asking you to quantify what effect
 any lack of planning has had on the
 Company's customers and the Company's
 ability to execute projects.
- 8 A. Oh, I don't believe it has.
- 9 Q. You were asked about Mount Roberts, and
 10 specifically the role about Suissevale. And
 11 I believe you indicated that there was a lot
 12 of uncertainty associated with whether or
 13 not Suissevale was going to be part of the
 14 system.
- 15 A. Yes.
- 16 Q. Okay. Has -- what has DES told you about
 17 the impact of Suissevale and whether or not
 18 the Company should proceed with the Mount
 19 Roberts projects?
- 20 A. Steve Roy, who is -- represents the DES, had
 21 stated to us that he wanted us to definitely
 22 keep on working on Mount Roberts, because
 23 ultimately he would rather see the well
 24 field that we have existing for Balmoral

- replaced by the one that is across the street from the Mount Roberts project.
- Q. Is there a difference in the type of permit that you would receive based on whether or not Suissevale is part of the system?
- A. Yes. There is a small well withdrawal

 permit, which is 40 gallons a minute or

 less, and one that's above that, which is a

 large well withdrawal permit, which is 41

 and above. They definitely are a different

 animal.
- Q. And so I take it, then, that if Suissevale decides to remain as part of Lakes Region, you'd seek the larger, and if Suissevale doesn't, you would stay with the small production well permit; is that right?
- 17 A. Yes.

23

- 18 Q. Okay. And what's the difference in cost?
- A. The small well withdrawal permit is -- I

 don't know what the end cost will be, but

 it's probably less than a tenth of what the

 big one is.
 - Q. And you were asked about the original cost by Attorney Patch when he was

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1 cross-examining you. And I believe he
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2 was -- may have been using the \$1.5 million

3 figure --

- 4 A. Yes.
- 5 Q. -- that was originally submitted as part of
- 6 this rate case?
- 7 A. Yes.
- 8 Q. And was that for a large production well or
- 9 a small production well?
- 10 A. That was a large.
- 11 Q. Okay. You were asked about management time
- when -- under the affiliate agreement --
- when you, on behalf of the service company,
- are doing a work project for the utility.
- 15 So I guess my question to you is: What type
- of work are you typically doing when in that
- 17 situation?
- 18 A. It could be anything. I mean, I could be
- there supervising or I could be in the hole
- with the shovel. It really depends what's
- 21 needed.
- 22 Q. And what has been your practice in terms of
- billing the company, the utility company,
- 24 for that time?

- 1 A. It's part of my salary.
- 2 Q. So do I understand that you're not billing
- 3 the utility company --
- 4 A. Correct.
- 5 Q. -- for those projects?
- 6 A. Correct.
- 7 Q. You were asked by Attorney Thunberg about an
- 8 accounting entry that was in the Staff's
- 9 audits. Do you remember that?
- 10 A. Yes, I do.
- 11 Q. And because that was last week, could you
- just remind us what that was?
- 13 A. Originally when the Audit Staff came up,
- 14 they thought there was a missing deposit
- for, I think it was \$400. It was a series
- of checks. And once we checked, what it
- 17 ended up being was that the deposit was
- 18 made, and then for some reason the bank had
- 19 taken some of the checks out that they, for
- 20 some reason, didn't want to clear that
- 21 night, and they only cleared part of them.
- The next day they put the rest of them in
- and cleared them. So there was just an
- 24 error there, that there was no money

- missing; it was just the way the bank had done it.
- 3 Q. And did you discuss this with the Audit 4 Staff?
- 5 A. Yes. Audit Staff agreed with us and said that that seemed to be what happened.
- Q. And was that in their report, or was this in some other document?
- 9 A. I don't think it was in the report. It was
 10 in an e-mail afterwards. And basically -11 you know, I can't remember how long after
 12 the audit, but several weeks.
- Q. And just to keep the record clear, the Audit
 Staff accepted the explanation and found
 there was no further problem?
- 16 A. Correct.
- 17 Q. There were -- I'm going to have to confess that I -- please tell me if you've already 18 answered this, because I had this written 19 20 for redirect and I can't recall if you 21 answered it in response to the 22 Commissioners' questions. I want to look at 23 LRW Exhibit 6 and the BFA letter and the projects that were listed. 24

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Did you explain to the Commission --
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- 2 I'm looking at Page 28, LWR Exhibit 6.
- 3 A. Yeah.
- 4 Q. What's the status of Woodland Grove?
- 5 A. Woodland Grove is a new pump station.
- Actually, it wasn't a complete replacement
- of the pump station but an upgrade that
- 8 we're doing right now.
- 9 Q. And then the Brake Hill, Gunstock Glen, what
- is the status of that?
- 11 A. Brake Hill and Gunstock Glen... nothing.
- 12 That was some water main replacement, I
- believe, and that has not happened.
- 14 Q. But can you explain to me what -- I
- 15 understood --
- 16 A. Yeah, I can.
- 17 Q. -- there was a variable frequency drive or
- 18 something?
- 19 A. Yeah. What we did is we went with kind of a
- different idea. This water main that's
- 21 particularly in Brake Hill is fairly old.
- 22 And what we've been doing in testing lately
- is putting in a variable frequency drive
- 24 system which keeps a constant pressure.

Instead of the pressure going up and down
like it normally does in a pressure system
from, say 50 pounds to 70, they now offer
like a computer-controlled pump that if you
set it at 70, it stays right at 70. So it
takes away the flex of the pipe going in and
out all the time. And what we've come to
find out is that we have a lot less leaks.
CHAIRMAN IGNATIUS: Mr.
Richardson, what's the relevance of this to
redirect?
MR. RICHARDSON: There were a
lot of questions, I thought, raised about
whether the failure to obtain the ARRA funds
in order to complete these projects would have

CHAIRMAN IGNATIUS: And that wasn't an issue that you could glean from the prefiled testimony? I mean, we're not going to begin this again. We're not going to go through every bit of evidence a second time.

impaired the Company's service. And so what I

Company has addressed some of these projects.

wanted to get on the record was how the

MS. THUNBERG: Chairman

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1
         Ignatius, if I could add? When I was in
2
         cross, I had walked Mr. Mason through each of
         these projects and asked whether they were
3
         completed or not. I don't know if that
4
5
         testimony --
                        MR. RICHARDSON:
6
                                         Right.
7
                        MS. THUNBERG: -- helps
8
         Mr. Richardson in focusing what else you need
         to clarify, but...
9
10
                        MR. RICHARDSON: And obviously,
11
         Mr. Mason had to answer the questions asked.
         And I'm just trying to illustrate that other
12
         things have been done as part of these, so
13
         that while these projects may have not been
14
         done, it's not that there was a critical loss
15
16
         of service. But honestly, I'm not -- I'm just
17
         trying to make sure that the picture is
         complete. I'm not trying to bring in anything
18
19
         new.
               I mean --
20
                        CHAIRMAN IGNATIUS: All right.
21
         How much more do you have? We have another
22
         matter we're supposed to be taking up this
23
         afternoon, so...
24
                       MR. RICHARDSON:
                                         I am very
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118 1 close. CHAIRMAN IGNATIUS: Be nice to 2 finish this witness certainly by 4:00. We've 3 got to take a break to deal with something 4 else. My hope is to continue until 5:00 5 today. We've got to make more progress. 6 7 MR. RICHARDSON: I'm hoping to 8 get through --9 CHAIRMAN IGNATIUS: Thank you. 10 MR. RICHARDSON: -- with this 11 witness in maybe four minutes, at the most. 12 CHAIRMAN IGNATIUS: 13 (By Mr. Richardson) Let me ask you, rather Q. 14 than going through these on a 15 system-by-system basis, are there major 16 critical needs that aren't addressed from this list of projects right now? 17 18 No. Α. 19 Q. Oh, this is a big one. I'm sorry. You were 20 asked about an administrative order by 21 Attorney Thunberg. And I want you to turn 22 to LWR Exhibit 6, which I believe you have 23 in front of you. The reference in your

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24

testimony was to Page 5, but I'd like you to

- turn to Page 21 of Exhibit 6, please.
- 2 A. I got it.
- 3 Q. You were ahead of me. What is this
- 4 document?
- 5 A. This is a June 1, 2009 notice of closure on
- a AO for Hidden Valley.
- 7 Q. And is this -- this is, then, the
- 8 administrative order that's being released
- 9 on that date?
- 10 A. Yes.
- 11 Q. And that was the Hidden Valley system in
- 12 Tuftonboro?
- 13 A. Correct.
- 14 Q. So that issue has been taken care of?
- 15 A. Definitely.
- 16 Q. In your dealings with DES, I believe you
- indicated you had meetings with Sarah
- 18 Pillsbury. And who is she?
- 19 A. She is the head of the Water Supply Division
- of DES.
- 21 Q. You've discussed the Company's compliance
- 22 status, I assume?
- 23 A. Yes.
- 24 Q. Has she given you any reason to believe that

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1
         the state Department of Environmental
         Services would want to bring further
2
         enforcement against you at this time?
3
              As a matter of fact, I think she came
4
    Α.
5
         to kind of support us the other day.
         What are -- you have an e-mail in your
6
    Q.
7
         testimony that says that all of the LODs
8
         have been resolved except for Mount Roberts.
9
    Α.
         Yes.
         Your discussions with all DES employees are
10
    0.
11
         consistent with that status?
12
         Yes.
    Α.
13
                        MR. RICHARDSON: I believe that
14
         wraps up my questions. If you'd just give me
15
         one second to review my notes...
16
                        CHAIRMAN IGNATIUS: That's fine.
17
                        MR. RICHARDSON: That's all.
18
         Thank you.
19
                        CHAIRMAN IGNATIUS: All right.
20
         Thank you. We'll take a break until 4:15
21
         because there's something else we've got to
22
         meet on.
23
                        Mr. Skelton, I think, you would
         be the next witness; is that correct?
24
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	121
1	MR. SKELTON: Yes.
2	CHAIRMAN IGNATIUS: And we'll
3	run until 5:00 today. I'm afraid it's
4	unlikely we'll complete everything by 5:00.
5	So you should be looking at calendars, and we
6	will as well. If there's any possible way
7	that by staying until 5:30 we thought we could
8	get there, I'm game. I don't know what
9	everyone's schedules are and if the court
10	reporter can stay. But maybe think about how
11	much time you think further witnesses are
12	going to take and how realistic it is that we
13	might possibly complete today.
14	MR. RICHARDSON: I'll say, if
15	it's any benefit, I don't have my strategy
16	for cross-examination of OCA and Staff
17	Advocate and Staff witnesses is much more
18	limited. I'm hoping that if we are required
19	to go to another day, then we could get it
20	done in half a day, if that's any help at all.
21	I'll do everything in my power to make sure we
22	get it done quickly.
23	CHAIRMAN IGNATIUS: Thank you.
24	I don't know if anyone else has any thoughts.

[WITNESS: SKELTON] 122 1 If not, we can think about that over the 2 break, and we'll resume at 4:15. 3 Thank you, and you're excused. 4 Thank you, Mr. Mason. We'll take a brief recess. 5 (Whereupon a brief recess was taken at 6 7 3:53 p.m. and resumed at 4:21 p.m.) CHAIRMAN IGNATIUS: We're back 8 on the record. We're going to be running 9 until 5:00 today. If we're not able to 10 11 finish, then we will resume on Wednesday, 12 March 21st, at 10:00. And with that, I 13 think -- are we ready for the next witness, Mr. Skelton? 14 15 MR. SKELTON: I'm here. 16 (WHEREUPON, JOHN R. SKELTON was duly 17 sworn and cautioned by the Court 18 Reporter.) 19 JOHN R. SKELTON, SWORN 20 DIRECT EXAMINATION BY MR. PATCH 21 Q. Please state your name. 22 John R. Skelton, S-K-E-L-T-O-N. Α. 23 And what is your occupation? Q.

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Α.

I am a partner with the law firm of Bingham

- 1 McCutchen. I am resident in their Boston
- 2 office.
- 3 Q. And what's your association with Suissevale?
- 4 A. I currently serve as the president of the
- 5 Homeowners Association Board of Directors.
- 6 Q. And how long have you been on the board?
- 7 A. I've been on the board since 2003, and I
- 8 believe I've been president since 2008.
- 9 Q. And you prefiled testimony in this docket;
- is that correct?
- 11 A. Correct.
- 12 Q. And that's dated October 14th, 2011? You've
- got a copy there?
- 14 A. I do.
- MR. PATCH: Commissioners need a
- 16 copy? I have extra copies.
- 17 CHAIRMAN IGNATIUS: I think
- we're good. Thank you.
- 19 CMSR. HARRINGTON: I'll just
- take one.
- MR. PATCH: I think everybody
- 22 else has one.
- Q. (By Mr. Patch) And Mr. Skelton, if you were
- 24 asked the same questions today that you were

asked in that prefiled testimony, would your answers be the same?

- 3 A. Except for one correction and one, I guess, 4 update.
- 5 Q. Okay. Could you just briefly cover that for the Commission.

A. The correction would be I reference in my prefiled testimony that the storage tank was 375,000 gallons. I'm not really sure how I got that. It's 325,000 gallons. But you see that throughout my prefiled testimony when I refer to "storage tank." So that would need to be corrected.

And the other update was that, as of the date of filing of my prefiled testimony in October, on Page 8 I provide an update on Suissevale's efforts or ongoing efforts to explore alternative or supplemental sources of water. And I make reference as to that being an "ongoing process." And since filing my prefiled testimony on behalf of Suissevale, I have sent letters to Lakes Region, one at the end of January and one at the beginning of March, giving an update on

	125
1	the fact that we are going forward. We have
2	drilled a couple of test wells. And I've
3	provided information to Lakes Region about
4	the status of that.
5	MR. PATCH: Chairman Ignatius,
6	I'm going to ask for leave to ask a few more
7	questions on direct since Mr. Skelton prefiled
8	his testimony in October and the reply
9	testimony was filed in December. He has about
10	three issues he'd like to cover. I think it
11	will only take about five minutes, you know,
12	but it relates to the reply testimony and to
13	what has been testified to on the stand by the
14	Lakes Region witnesses.
15	CHAIRMAN IGNATIUS: I assume
16	there's no objection to that by anyone?
17	MR. RICHARDSON: No.
18	CHAIRMAN IGNATIUS: Good. Let's
19	first, before you get to that, premark Mr.
20	Skelton's testimony as Swissvale 1?
21	MR. PATCH: Maybe POASI,
22	P-O-A-S-I, or Swissvale 1. Either one.
23	CHAIRMAN IGNATIUS: If you
24	prefer. That's POASI 1. Thank you.

1 (POASI Exhibit 1 marked for identification.) 2 (By Mr. Patch) And so, Mr. Skelton, you read 3 Q. the reply testimony that Lakes Region filed 4 in this docket after your prefiled 5 testimony; is that correct? 6 7 Α. Correct. 8 Q. And you have attended the hearings since they began last week; correct? 9 10 Α. Correct. And is there anything that you would like to 11 Q. address given that reply testimony and the 12 testimony that's been provided in this 13 14 hearing? 15 Α. There are three things that I would address. 16 No. 1 would be the circumstances surrounding Suissevale's payment of the 17 \$300,000 construction contribution in aid of 18 construction and the purpose of the water 19 20 storage tank; No. 2, Mr. Mason's 21 characterization of the POASI system on Page

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characterization today by Mr. Mason relating

to Mount Roberts and whether or not, quote,

11 in his testimony; and No. 3, the

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unquote, Suissevale is in or out. And I
would want to address those three things.

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- Q. And so on the first of those issues, you -I think you've already testified that you
 were a member of the board of Suissevale at
 around the time this storage tank project
 was being discussed; is that correct?
- I was actually a vice-president at that 8 Α. time, and I was also a member -- as 9 10 vice-president, a member of the executive 11 committee and also the water committee. 12 so, yes, I was involved. And I was one of the persons on behalf of the executive 13 committee that made -- had to make 14 recommendations to the full board about that 15 water storage tank and the contribution and 16 17 the aid in construction.
 - Q. So could you explain maybe the circumstances surrounding that?
- 20 A. I want to just make sure it's clear that in
 21 the 2004 and 2005 time frame, Lakes Region
 22 came to Suissevale and asked us if we would
 23 contribute to the water storage tank
 24 project, and specifically said to us at the

time that they needed our financial help to put that project together. So we were, in effect, financing a portion of that project.

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The other very important thing from Suissevale's perspective was that at the time -- again, in this 2004 and 2005 time frame -- we were willing to make that \$300,000 contribution, which at the time, on a per connection basis within Suissevale, represented about \$800 per connection. it was a sizeable out-of-pocket contribution we were making. We would not have made that contribution if it was only the first step and that there would be down the road a \$1.5 million well source project, or that we would have to spend \$700,000 running a waterline down. We always believed that it was -- that it provided a long-term solution.

MR. RICHARDSON: Ms. Chairman,
I'm going to have to object because this is
not -- he's reiterating what's already
contained in his testimony. And in fact, he
hasn't referenced anything that Mr. Mason

said. We're talking about decisions that were made in 2003 or 2004. I have no objection to what he's just said. I mean, it's simply repeating what's there. But I am concerned that we're going down a path that really isn't in the nature of response to what Mr. Mason has testified to.

CHAIRMAN IGNATIUS: I tend to agree with you that it's so far at least been a restatement of the direct examination.

But Mr. Patch, is there anything you want to add?

MR. PATCH: Well, I think we can move on and cover the other issues that he'd like to cover. I think there was -- well, anyway, I'll leave it at that.

- Q. (By Mr. Patch) On Page 11 of the rebuttal testimony of Mr. Mason -- and I think this was premarked as LRW 6, he -- he, Mr. Mason, sort of characterized POASI, I guess I will say. And I wonder if you had anything you would like to say, Mr. Skelton, in response to that.
- A. The only thing I think that I want to

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clarify, that I don't think it's accurate to compare Suissevale to any of the other systems that make up Lakes Region, because unlike all of those other systems, the members of Suissevale have paid for all of the distribution infrastructure. And so Lakes Region has never paid for any -- the utility has never paid to develop any of the pipes, the pumps or anything like that. as an association have born all of those expenses ourselves. And we, as of today, carry all the risk, so that if there is a pipe that breaks, in addition to what we pay for our metered water, we're responsible for paying for all of that. So I just don't think it's fair to lump us in with everybody else.

Q. And Mr. Skelton, the third issue you said you wished to address?

MR. RICHARDSON: I'm sorry. I'm looking at Page 11, and I don't see anything that he is responding to in Mr. Mason' testimony. And at this point, I'd like to either object to the continuation of this line

of questioning or I'd like to strike portions that -- I mean, the reply that just came. I don't -- it's simply rehashing what's in his written testimony.

CHAIRMAN IGNATIUS: I agree with you it's a restatement of what was already there. I don't think we need to strike it.

But Mr. Patch, is there some --

MR. PATCH: I'm looking at Lines 19 through 20. "The POASI system, like those owned and operated by the Company, do not provide sufficient revenues to make all of the improvements that may be required by law without substantial rate impacts." And so I think the implication of that sentence to us was that the POASI system is like the other ones, and it isn't. So that's what we were responding to.

CHAIRMAN IGNATIUS: All right.
What's your third issue?

Q. (By Mr. Patch) The third issue, Mr. Skelton,
I believe was the characterization that Mr.

Mason made about the situation that -- you
know, whereby Suissevale is now looking at

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- other potential sources. Did you wish to address that?
- It was the characterization that Suissevale 3 Α. was "either in or out." And that's not -- I 4 don't think it's an either/or. We have a 5 long-term water supply agreement. 6 we're looking for is a potential 7 supplemental source within the Suissevale 8 footprint, so that if Mount Roberts needs 9 to -- if Lakes Region needs to develop, and 10 11 under its small community water well would get up to 57,000 gallons per day -- and it 12 was primarily for June and July and 13 August -- if we were able to find that kind 14 of well within our footprint and could 15 16 develop it so that it supplements their 17 existing sources, Mount Roberts may not be necessary. And I'm not going to go into my 18 19 prefiled testimony. There's some -- we have 20 some significant concerns about Mount 21 Roberts. So we have not said we're going 22 necessarily off on our own. We are looking 23 for supplemental sources.
 - Q. Does that cover the issues?

- 1 A. Yes.
- 2 Q. Thank you.
- 3 MR. PATCH: The witness is
- 4 available for cross.
- 5 CHAIRMAN IGNATIUS: Thank you.
- The order of cross, I think, makes sense that
- 7 the OCA, the Staff Advocates, the Company and
- 8 then the Non-Advocacy Staff. Is that fair?
- 9 MS. HOLLENBERG: If it
- 10 doesn't -- if the Commission and the Company
- do not object, the Staff has agreed and Staff
- 12 Advocates have agreed to go before the OCA.
- 13 CHAIRMAN IGNATIUS: That's fine.
- Ms. Thunberg.
- 15 CROSS-EXAMINATION BY MS. THUNBERG
- 16 Q. Good afternoon, Mr. Skelton.
- 17 A. Good afternoon.
- 18 Q. You may be able to answer this off the top
- of your head without returning to Page 9.
- But in the conclusion on Page 9, your
- 21 testimony touches upon managerial competence
- 22 and financial liability of Lakes Region
- 23 Water Company. Since you wrote this
- testimony in October of 2011, has POASI's

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1
         position on -- the positions with respect to
         managerial competence and financial
2
         liability represented in this testimony
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4
         changed?
             We still have a significant concern.
5
    Α.
         Were you on the board of POASI when POASI
6
    Q.
7
         financed the storage tank that you just
8
         mentioned?
9
    Α.
         Yes.
         And during the time of that financial
10
    Q.
11
         arrangement, did you become aware that the
12
         storage tank was part of any capital
13
         improvement plan of Lakes Region?
14
         Any kind of comprehensive plan, absolutely
    Α.
15
                I mean, we were told that -- and it
         not.
16
         made sense. We thought the 325,000-gallon
         storage tank to deal with seasonal demands
17
         made sense, but we were never presented with
18
         any kind of other comprehensive plan
19
20
         regarding Paradise Shores.
21
                        MS. THUNBERG:
                                       Staff has no
22
         other questions.
                            Thank you.
23
                        CHAIRMAN IGNATIUS: All right.
24
         Ms. Hollenberg.
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CROSS-EXAMINATION BY MS. HOLLENBERG

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- Q. I just want to confirm what I think I just heard you testify, which is POASI's investigation of alternative sources is not an effort to replace the services that they get from Lakes Region Water Services utility or water company utility, but rather to more provide for some backup and redundancy?
- I wouldn't call it backup and redundancy. 9 Α. We're very concerned about -- we are very 10 11 concerned, why we intervened in this 12 project, about the Mount Roberts project, including the circumstances surrounding the 13 14 shareholders and the sale of the property. And so -- and the financial impact that that 15 16 would have on -- a disproportionate, in our 17 view, financial impact it would have upon Suissevale. So we want to see if there's 18 water sources within our footprint that we 19 20 could develop that would make it so that 21 Mount Roberts might not be necessary.
 - Q. I see. And when do you think you'll have a sense of that?
 - A. The wells are being drilled now. One well

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1
         has been drilled. There was a pump test.
         second well was just drilled -- a second
2
         test well was just drilled this week.
3
         know it's scheduled for a pump test. All of
4
         that is in flux, and I would hope that
5
         within the next 45, 60 days, that whatever
6
7
         engineering tests would need to be done
         would be done and we'd have a better sense
8
         of whether or not there's, you know, viable
9
         water sources there.
10
11
                        MS. HOLLENBERG:
                                         Okay.
                                                 I have
12
         no other questions.
                               Thank you.
13
                        CHAIRMAN IGNATIUS: Thank you.
         Mr. Richardson, any questions?
14
15
                        MR. RICHARDSON:
                                         Did we get the
16
         Non-Advocate Staff already?
17
                        MS. THUNBERG:
                                       They're after
18
         you.
19
                        CHAIRMAN IGNATIUS: No.
                                                  As in
20
         all cases, they will go last.
21
                        MR. RICHARDSON:
                                         Okay.
22
          CROSS-EXAMINATION BY MR. RICHARDSON
23
         Mr. Skelton, you say in your testimony
24
         that -- I'm looking at Page 4, and it
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1 appears to be at about Line 122. You state
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- this was important for POASI -- is that how
- you prefer to pronounce it, "poacey," or is
- 4 it "posey"?
- 5 A. I always refer it to as "posey" but...
- 6 Q. All right. But that's what --
- 7 MR. PATCH: That's counsel's
- 8 problem.
- 9 Q. (By Mr. Richardson) Well, my client says
- 10 "posey," and I want to make sure that -- and
- 11 your counsel says "poacey." So I want to
- make sure I wasn't -- I didn't say it wrong.
- 13 CHAIRMAN IGNATIUS: Is it just
- too hopeful to say, "Let's call the whole
- thing off"? I guess we're stuck with it now.
- [Laughter]
- 17 Q. (By Mr. Richardson) All right. You say
- 18 because in 2006 there were already over 300
- 19 houses within Suissevale -- and I take it
- that was a number you'd agree with, over
- 21 300?
- 22 A. So, which line?
- 23 Q. One twenty-two to 123 on Page 4 of 10.
- 24 A. Yeah. Actually, there was a little bit more

- than that. So as of 2006, I think that
 there was close to 350 -- or at the end of
 2006 there was probably close to 350.
 - Q. Three hundred and fifty. Now, you may have heard Mr. Mason today say that between 2000 and 2011, about a hundred buildings were constructed at Suissevale. Do you recall that?
- 9 A. I do.

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- 10 Q. Does that number sound about right?
- 11 I actually think there's Α. I assume so. 12 actually more than -- there were more 13 connections to the Suissevale water system from '99 through 2010 or 2011. I think 14 there was probably about 119 or so 15 16 connections, most of which were from '99 17 through 2005.
 - Q. Now, the planning for the water storage tank, one of the earliest commission orders I found was a reference in 2003 that Lakes Region Water was in discussions with POASI at that time about financing. Is that about the window that you recall where those discussions began?

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1 A. I became involved a little bit later. I
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- went on the board in 2003.
- 3 Q. Okay.
- A. So it was -- there was some preliminary
 discussions about a storage tank. I think
 that the -- my recollection is the questions
 about a contribution in aid of construction
- 8 came up a little bit later.
- 9 Q. Okay. Well, let me just show you -- I won't
- ask that this be admitted as an exhibit. So
- 11 this is -- I'm just going to show you Lakes
- 12 Region Water Company -- and it's order
- 13 No. 24254. It's dated December 19th, 2003.
- 14 And if you could turn to Page 3 of that
- document.
- 16 MS. HOLLENBERG: Do you have a
- copy, Justin?
- 18 MR. RICHARDSON: I'll give you
- my copy in a second.
- MS. HOLLENBERG: Okay.
- 21 Q. (By Mr. Richardson) I want to -- I'll read
- it to you, if that's all right. Well, you
- have it in front of me [sic]. You can read
- down below. The third paragraph below the

divide where it says Page 654, it says, "The Company recently completed negotiations with the property owners association at Suissevale for the purpose of obtaining a commitment of contributed capital towards the Paradise Shores water storage project."

And then it says, "On December 1, 2003, the Company filed with the Commission a letter from Suissevale, dated November 25, 2003, indicating Suissevale's commitment to contribute a proportionate share of the total cost of this project, subject to certain terms and conditions."

Now, do you agree or not agree that that's about the time during which that commitment was made?

- A. Yeah, that's fine. I came on the board as of July of 2003. I remember it coming up.

 But what I guess I was referring to was the 300,000. And so it evolved after that.
- Q. Okay. Absolutely.

Now, let me ask you your -- let me show you a document -- and I've got copies for all the parties here -- about the water

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141
1
         demands that exist on the Suissevale and
2
         Paradise Shores systems.
                        MR. RICHARDSON: Why don't we
3
         mark this for identification as LWR, I believe
4
         we're up to Exhibit 15 now.
5
                        THE CLERK: That's correct.
6
7
                        CHAIRMAN IGNATIUS:
                                             Any
         objection?
8
9
                        MS. HOLLENBERG:
                                          No.
                        CHAIRMAN IGNATIUS: So marked
10
         for identification.
11
12
               (Exhibit LRW 15 marked for
13
               identification.)
          (By Mr. Richardson) And you can see the
14
    Q.
15
         other -- do you have the document in front
16
         of you?
17
    Α.
         Yes, I was just starting to take a look at
18
         it.
19
    Q.
         All right. So it's got -- I'll represent to
20
         you that this is Lakes Region's data on
21
         connections and volume consumed. And you
22
         see where it says for the year 2005 POASI
23
         has 340 connections, and then in 2011 there
         were 364?
24
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1
   Α.
        Okay. I see that.
```

- And I believe in your testimony, right on 2 Q. Page 1, I think you say today there's about 3
- 375 connections. 4
- Yeah. You know, if it's 364, I mean, that 5 Α. could be accurate. I thought it was around 6 370.
- But so since 1999 there's been an increase 8 Q. of about 119, I think you said, up to the 9 10 present. So in 2003, when the financing 11 commitment's made, we have to assume there's 12 some number less than 340; is that right?
- 13 My understanding is that in 2003 we had Α. 14 around 314.
- 15 Okay. Q.

7

23

24

- 16 And in '04 it jumped to 330. Α.
- Right. And that was the real estate boom 17 Q. really at its height there. 18
- Between 1999 and say 2005, I think that's 19 Α. 20 when the vast majority of the building 21 occurred. Probably both. At least in 22 Suissevale and probably in Balmoral as well.
 - So that the negotiations over the tank --Q. the storage tank are taking place in an

- environment where there's pretty rapid growth, and no one really knows where it's going to end.
- Well, I would agree that there was growth. 4 Α. I wouldn't agree that no one knew where it 5 was going to end, because, in fact, in 6 7 connection with the water storage tank, I 8 know that people at Suissevale went and did projected build-outs. And you actually see 9 reference to that in 2008 reports that Lakes 10 Region submitted to DES. 11
- 12 Q. Now -- and those were reports that were
 13 commissioned by who?
- 14 For example, I remember reading a 2008 Α. report by Lewis Engineering that was 15 16 submitted to the DES addressing some of the 17 LODs, I think. And I remember that they projected build-out for both Balmoral and 18 Suissevale. And I remember -- I wasn't 19 20 involved, but I remember our business 21 manager, Robert Moy, and our then-president, 22 Neil Prescott, they drove the entire 23 association looking at every lot that wasn't 24 developed and trying to make an estimate as

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- 1 to how many lots could be developed.
- 2 Q. And I'm trying to figure out, are they doing
- 3 this on behalf of -- is Suissevale
- 4 requesting that these studies be done, or
- 5 POASI? Or is it Lakes Region Water Company?
- 6 Or is it a combination? The build-out
- 7 studies you referred to.
- 8 A. For us, it was -- I think it was both.
- 9 Because one of the questions at the time
- 10 was, you know, making a sizable investment
- in this tank, we wanted to know would it
- 12 provide a long-term solution.
- 13 Q. So, both you and Suissevale -- both
- 14 Suissevale and Lakes Region were really
- 15 looking at the same questions as to whether
- this tank is going to be sufficient.
- 17 A. Yeah, that was the -- they told us it was.
- 18 Q. All right. Let me get another document out
- 19 here for you.
- MR. RICHARDSON: Why don't we
- call this one LWR Exhibit 16.
- 22 A. Could I just ask one question about this?
- CHAIRMAN IGNATIUS: Yeah. Mr.
- 24 Richardson?

Q. (By Mr. Richardson) Oh, I'm sorry. I

actually moved on to this earlier than I

intended to. But that's fine. Go ahead.

- A. I just want to know where the information came from on the consumption information, whether this -- because we get regular reports from Lakes Region, and I've looked at consumption information. So I don't know the volume in cubic feet, the average volume per connection. I just want to know where this was coming from.
- Q. I'm assuming it's the Company meter data.

 But I don't know the answer to that.

Is this -- does this data -- well,
let's look at volume in cubic feet for 2005.
And you see where it says POASI, and it's
1.4 million, basically, round numbers. And
then in 2011 it's 1.6 million. So it's
increased as the number of service
connections has increased. Do you think
that is consistent with what Suissevale's
own data shows?

MR. PATCH: I just want to object to the form of the question. It

```
1
         actually shows a decrease as you get to the
               You said it's increased as the
2
         numbers -- if you look at the number --
3
4
                        MR. RICHARDSON:
                                         I'm sorry.
5
         Right.
                  2005 to 2011.
                        MR. PATCH: It's gone from
6
7
         1,423,000 to one million -- in 2010, 1,836,000
         and then down to 1,628,000.
8
9
         (By Mr. Richardson) Yeah, I agree with
    Q.
10
         Attorney Patch's suggestion.
11
         question is really just that is this data
12
         and the overall trend consistent with what
13
         Suissevale's own records show?
14
         Well, I have seen consumption data for
    Α.
15
         Suissevale. I always got it in gallons.
                                                     So
16
         I can't do the math in my head between
         volume and cubic feet. I will tell you that
17
```

sense that it went up from '05 to '06. We
had a little bit less in '07 and '08, a
little bit more in '09. 2010 was a pretty
big spike, which we think was attributable
to, at least in part, to a leak that got
corrected, because you see that in 2011 the

18

generally this looks to be accurate, in the

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1
         consumption goes down again. So if those
2
         numbers equate to gallons, then that looks
3
         to be, you know, the same pattern.
         don't -- I can't verify for you Balmoral
4
5
         consumption because we don't get that.
         All right. Fine. I have the same data in
6
    Q.
7
         gallons, but I only brought -- actually, I
8
         didn't bring a copy of it. It was just
         handed to me.
9
10
                        MR. RICHARDSON:
                                         Would it be
11
         helpful to show it to him? Do parties object
12
         or --
13
                        CHAIRMAN IGNATIUS:
                                            I'm not sure
14
         what the question is to be confirmed.
15
                        MR. RICHARDSON: Okay.
                                                I'm --
16
                        CHAIRMAN IGNATIUS: Mr. Skelton
17
         asked what the source of the data was, and you
         said you weren't sure.
18
19
                        MR. MASON: Meter data.
20
         (By Mr. Richardson) But really, my point is
    Q.
21
         simple, that there's an overall -- there's
22
         been an increase in consumption as
23
         Suissevale's build-out has continued.
```

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certainly one might expect that it would

24

```
1
         have been less in 2003 than even it was in
         2005.
2
3
         I'm not sure I follow that question.
                                                 I
    Α.
         mean, yes, there has been an increase from
4
         if you take from 2005 through 2011.
5
                                               I think
         that from that point we only -- I think
6
7
         there was 14 houses that came online after
         2005. The major growth in houses was from
8
         1999 to 2005.
9
    Q.
         Okay. Now, let me show you a document I'd
10
         like to mark as LWR Exhibit 16.
11
12
               Tom, could you pass this out to the
13
         parties again? Oh, I need one more. Could
14
         I have one for the witness, too?
15
                        CHAIRMAN IGNATIUS:
                                            Any
16
         objection? These are rules of
         the environmental services being marked as an
17
         exhibit for identification.
18
19
                        MS. THUNBERG: No objection.
                        CHAIRMAN IGNATIUS:
20
                                            LRW 16.
21
               (Exhibit LRW 16 marked for
22
               identification.)
23
                        MR. PATCH: I would just like to
24
         note it says at the top, "Interim rule adopted
```

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9/24/07." So, you know, as an interim rule, I think under the Administrative Procedures Act, there's a certain period of time that an interim rule is valid for. I don't know that it's still valid today or -- I'm not sure the purposes he's using it for, but I just wanted to point that out.

MR. RICHARDSON: I believe this is a replacement to the earlier rule. If you read above, it says, "Re-adopt ENV-Ws 363" from 1999, effective... and so it's a continuation of a prior rule.

CHAIRMAN IGNATIUS: Well, I

don't think that was Mr. Patch's point. Once

it's -- it may be in as a continuation, but if

it isn't finalized and made a final rule, it's

no longer in effect. But since we don't know

what the purpose of the question is, why don't

you go ahead and we'll...

Q. (By Mr. Richardson) Well, you testified earlier that Suissevale had kind of done its own assessment of its supply needs in conjunction with the one that was being done by Lakes Region in its decision to build the

1 tank. And Suissevale --

MR. PATCH: Excuse me. I object to the form of the question. I don't think that's what he testified to. I think he testified to the fact that they went around and looked at what lots were buildable and what weren't.

MR. RICHARDSON: Right, as part of a build-out analysis.

CHAIRMAN IGNATIUS: Right. I recall him discussing a build-out analysis. I guess what -- state your question again. I'm sorry.

MR. RICHARDSON: Sure.

- Q. (By Mr. Richardson) As you did your building analysis, that was because Suissevale, as the owner of its own distribution system, has to operate under DES rules; right?
- A. We're a PORS. And I don't know what that acronym stands for. Property Owners
 Redistribution System? We actually contract with the affiliate, Lakes Region Water Services, to be our certified operator.
- Q. Absolutely. And one of the requirements, if

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you look at ENV-Ws 363.04, which is a business plan, if you look down under

(a)(5) -- that's about the third line up from the bottom -- it says that there has to be an assessment by the system concerning system expansion or reduction where appropriate, as determined by the owner.

Now, Suissevale is the owner of its system; right?

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MR. PATCH: Chairman Ignatius, I'm going to object to this. I don't think Suissevale is a public water system under either the law or the DES rules. As Mr. Skelton testified, it's actually a separate designation. I think the legislature passed something, I'm thinking it's four or five years ago, that provides for a separate designation for this kind of system. not a public water system. In fact, if you looked at one of the exhibits to Mr. Skelton's testimony, Exhibit No. 5, there was a determination in October of 2003 that essentially, I think, confirms that. don't -- I'm not convinced -- I haven't looked

	152
1	at all the DES rules. But I'm not convinced
2	that the rule that Mr. Richardson is
3	cross-examining him about is even relevant to
4	Suissevale.
5	CHAIRMAN IGNATIUS: Mr.
6	Richardson.
7	MR. RICHARDSON: Well, I guess
8	that goes to argument at the end of the day as
9	to whether this rule applies. But it's
10	certainly fair for cross-examination.
11	CHAIRMAN IGNATIUS: Well, it
12	goes to argument whether it's persuasive. But
13	first just is relevance. I guess, can you
14	explain why your understanding is that
15	MR. RICHARDSON: The witness
16	CHAIRMAN IGNATIUS: Let me
17	finish why POASI falls under the rule that
18	you presented?
19	MR. RICHARDSON: Well, it's my
20	understanding that the Suissevale system is
21	a falls within the category of
22	non-transient, non-community public water
23	systems. So the rule, if you read the top,
24	ENV-Ws 363.01, is capacity assurance for

existing public water systems. Now, I'm not aware of any definition that would take this Suissevale system out of what is known as a public water system.

MR. PATCH: Well, again, I would just point you to Exhibit 5 to Mr. Skelton's testimony. If you look at the second full paragraph, the last sentence, it says, "The water distribution system owned and operated by the association thus does not [sic] fall within the exclusion from the definition of 'public water system' found at 485:1-a, XV. You know, I mean, I just think he's confusing two different kinds of public water systems.

MR. RICHARDSON: I'm sorry. If it doesn't fall within the exclusion, then it falls within the definition. I'm sorry. I don't have the exhibit front of me, but --

CHAIRMAN IGNATIUS: Yeah, the letter -- I think, Mr. Patch, you may have bumbled the words there. The letter says that the water distribution system owned and operated by the association thus does --

MR. PATCH: Does fall. I'm

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wrap up. There was a couple of other

24

	155
1	questions I wanted to ask before people go.
2	Mr. Patch, you may have
3	intended, I'm not sure, to mark something. We
4	have on the bench here, two letters from
5	MR. PATCH: Oh, I meant to
6	withdraw those. I apologize. There were some
7	concerns from other THE parties about them,
8	so
9	CHAIRMAN IGNATIUS: All right.
10	So we'll pretend we never saw them.
11	MR. RICHARDSON: If you please,
12	I would object, because there was a reference
13	to things that were said in the settlement
14	agreement negotiations. So I would urge the
15	Commission not to if you have it on your
16	desk, please it
17	CHAIRMAN IGNATIUS: That's fine.
18	Haven't looked at it.
19	So I think, unless there's
20	I know, Mr. Skelton, you were
21	hoping not to return on the 31st the 21st.
22	If we think we can stay a little longer and
23	that works for people and we can complete this
24	witness and save him the trip next week, I'm

	156
1	happy to try to do so. If we're coming back
2	anyway, and I think I'm not sure we're
3	going to be able to wrap this up, then
4	MR. RICHARDSON: I'm almost
5	done.
6	CHAIRMAN IGNATIUS: All right.
7	Is everyone able to stay a little longer?
8	MS. HOLLENBERG: I actually have
9	to go. So you guys
10	THE WITNESS: You know, this is
11	important to us. I can come back.
12	CHAIRMAN IGNATIUS: All right.
13	Then why don't we I think everyone's
14	getting a little weary here, anyway. Why
15	don't we adjourn for the day and resume at
16	10:00 on March 21st, with Mr. Skelton on the
17	stand.
18	And you have a question, I can
19	see.
20	THE WITNESS: If there's going
21	to be more questions on this exhibit, could I
22	get the data, the Balmoral readings, because I
23	only get the Suissevale readings, if I'm going
24	to be asked about it.

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[WITNESS: Skelton]

CERTIFICATE 1

> I, Susan J. Robidas, a Licensed Shorthand Court Reporter and Notary Public of the State of New Hampshire, do hereby certify that the foregoing is a true and accurate transcript of my stenographic notes of these proceedings taken at the place and on the date hereinbefore set forth, to the best of my skill and ability under the conditions present at the time.

> I further certify that I am neither attorney or counsel for, nor related to or employed by any of the parties to the action; and further, that I am not a relative or employee of any attorney or counsel employed in this case, nor am I financially interested in this action.

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Susan J. Robidas, LCR/RPR

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