

James J. Steinkrauss

Attorney-at-Law jjs@rathlaw.com (603) 410-4314 Please reply to: Concord Office

April 3, 2024

VIA ELECTRONIC MAIL

Daniel C. Goldner, Chairman New Hampshire Public Utilities Commission 21 South Fruit Street, Suite 10 Concord, NH 03301-2429

Re: Petition of Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company Inc., for Approval of a Consolidation of Pennichuck East Utility, Inc. and Pittsfield Aqueduct Company, Inc. with Pennichuck Water Works, Inc. Docket DW 23-101

Dear Chairman Goldner:

On behalf of Pennichuck East Utility, Inc., Pittsfield Aqueduct Company and Pennichuck Water Works, Inc., (hereinafter "Companies") please find the attached Affidavit of Compliance with exhibits evidencing publication of Order No. 26,985, the Prehearing Order and Order on Pending Motions ("Order") issued by the New Hampshire Public Utility Commission ("Commission") on March 29, 2024 in Docket No. DW 23-101. This Affidavit of Compliance is filed pursuant to the Order and PUC Rules 203.12(b) as proof that the Order was posted on the Companies' website, published in a statewide newspaper, customer notices were sent pursuant to PUC 1203.02(c), and letters were sent to parties to Docket DW 11-026.

This filing is made electronically in accordance with the Secretarial Letter dated March 17, 2020. Please let me know if you have any questions or concerns. Thank you for your attention to this matter.



INSIGHT MATTERS

Chairman Daniel C. Goldner, New Hampshire Public Utilities Commission April 3, 2024

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Sincerely,

James J. Steinkrauss

Enc.

Cc: Docket Service List (via electronic mail)

STATE OF NEW HAMPSHIRE PUBLIC UTILITY COMMISSON Docket DW 23-101

PENNICHUCK EAST UTILITY, INC., PITTSFIELD AQEDUCT COMPANY, AND PENNICHUCK WATER WORKS, INC.	
Joint Petition for Approval of Consolidation of Pennichuc East Utility, Inc. and Pittsfield Aqueduct Company with Pennichuck Water Works, Inc.	k]

Affidavit of Notice Compliance

On April 1, 2024, Pennichuck East Utility, Inc., Pittsfield Aqueduct Company, Inc., and Pennichuck Water Works, Inc. (hereinafter the "Companies") published on its website Order No. 26,985 regarding the Prehearing Order and Order on Pending Motions ("Order") issued by the NH Public Utility Commission ("Commission") on March 29, 2024 in Docket No. DW 23-101 regarding the Joint Petition for Approval of Consolidation of Pennichuck East Utility, Inc. and Pittsfield Aqueduct Company with Pennichuck Water Works, Inc. This publication was done pursuant to PUC Rule 203.12(b) and in accordance with the terms of the Order. A true and accurate copy of the evidence of publication on the Company's website is attached hereto as Exhibit A, in accordance with PUC Rule 203.12(d).

On April 3, 2024, the Companies published Order No. 26,985 in a newspaper of general statewide circulation, the Union Leader. A true and accurate copy of the evidence of publication of the Order in the Union Leader including a publisher's certificate and tear sheet is attached hereto as Exhibit B.

Beginning on March 21, 2024, through a combination of billing inserts and direct mailings, the Companies provided notices consistent with PUC 1203.02(c) to their customers in the form consistent with those notices included in Tab 7 of the amended petition. A true and accurate copy of the sample notices provided to customers are attached hereto as Exhibit C. Exhibit C also includes a list of which customer groups received bill inserts and direct mailings. All customer notices will be sent out by April 11, 2024 and received prior to April 22, 2024, which is consistent with PUC 1203.02(d) that provides 45 days from the date of filing the motion and amended petition in DW 23-101 on March 8, 2024 to deliver those notices.

On April 2, 2024, the Companies provided a letter and copy of Order No. 26,985 to the parties to Docket No. DW 11-026 for the merger of Pennichuck Corporation and its subsidiaries with the

City of Nashua. These letters and notices are consistent with the terms of the Order. A true and accurate copy of the letters sent (without attached Order 26,985) is attached hereto as Exhibit D.

Signed under the pains and penalties of perjury this the 3rd day of April 2024.

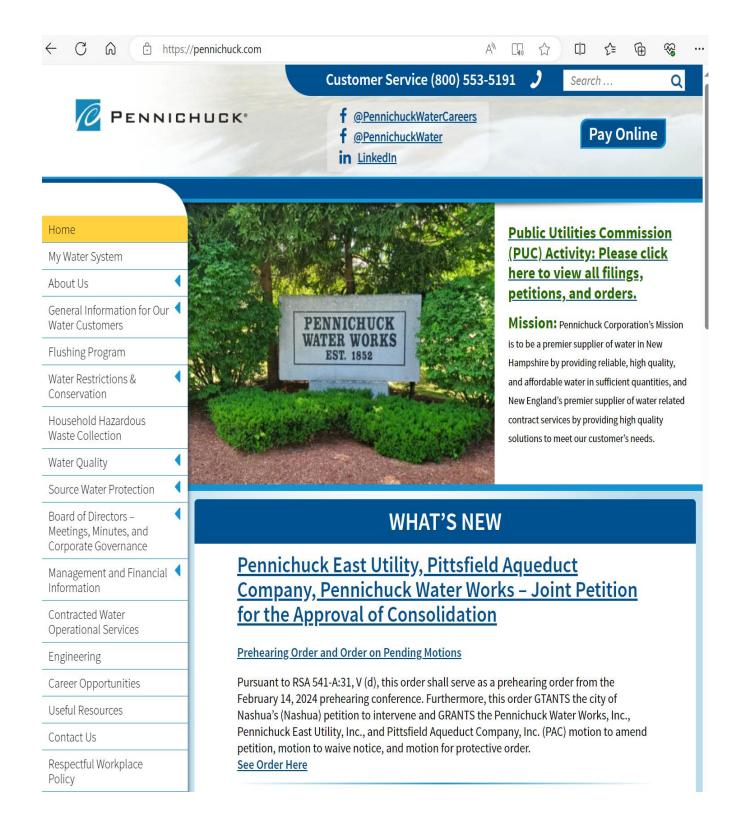
By:

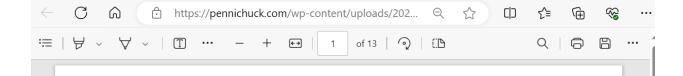
Tara C King
Tara C. King

Director of Revenue & Customer Operations

EXHIBIT A

Copy of the Publication of Order No. 26,985 on the Company's Website April 2, 2024





STATE OF NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION

DW 23-101

PENNICHUCK EAST UTILITY, INC., PITTSFIELD AQUEDUCT COMPANY, INC. and PENNICHUCK WATER WORKS, INC.

Joint Petition for the Approval of a Consolidation of Pennichuck East Utility, Inc. and Pittsfield Aqueduct Company with Pennichuck Water Works, Inc.

Prehearing Order and Order on Pending Motions

ORDER NO. 26,985

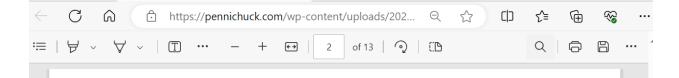
March 29, 2024

Pursuant to RSA 541-A:31, V (d), this order shall serve as a prehearing order from the February 14, 2024 prehearing conference. Furthermore, this order GRANTS the City of Nashua's (Nashua) petition to intervene and GRANTS the Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company, Inc. (PAC) motion to amend petition, motion to waive notice, and motion for protective order.

I. PROCEDURAL HISTORY

Pennichuck Water Works, Inc. (PWW), Pennichuck East Utility, Inc. (PEU), and Pittsfield Aqueduct Company, Inc. (PAC) (together the Petitioners) are three separate public utilities that have a common owner, Pennichuck Corporation (Penn Corp). Pursuant to a 2011 settlement agreement in Docket No. DW 11-026, the Commission approved Nashua's purchase of Penn Corp while maintaining PWW, PEU and PAC as separate legal entities. *See* Order No. 25,292 (November 23, 2011).

On December 15, 2023, the Petitioners filed a merger petition in this docket. In a separate docket, Docket No. DW 23-088, filed on October 13, 2023, the Petitioners filed a notice of intent to file a single, consolidated rate case. *See* Docket No. DW 23-



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088. The Petitioners request for a consolidated rate was dismissed on February 6, 2024 by Order No. 26,942 when the Commission granted the Department of Energy's (DOE) motion to dismiss. *See id.* at 6. The parties appeared at the February 14, 2024 prehearing conference to address the December 15, 2023 merger petition, the sequency for an additional consolidated rate petition, and how the two requests could coexist and progress together in the interest of judicial economy and due process for all parties.

II. PREHEARING CONFERENCE

A. Sufficiency of Notice

The Petitioners, as ordered by the Commission on January 5, 2024, filed a timely affidavit of publication with the Commission on January 9, 2024 attesting to the fact that the Petitioners published the Commencement of Adjudicative Proceeding and Notice of prehearing conference ("Notice") on their website on January 5, 2024.

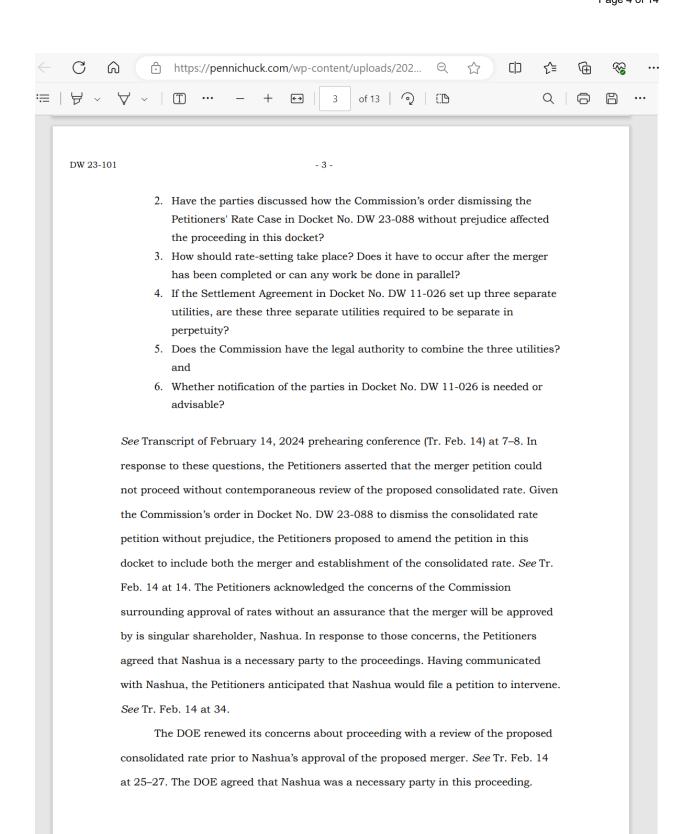
B. Requests to Intervene

As of the date of the prehearing conference, the Commission had granted the Town of Litchfield's, Town of Londonderry's, and Town of Bedford's petitions to intervene. See February 6, 2024 Procedural Order. After the prehearing conference, Nashua filed a petition to intervene. Nashua's petition is reviewed in Section III of this order.

C. Clarification of Issues Presented

At the commencement of the prehearing conference the Commission asked all parties to address the following six questions:

1. What is the proposed sequencing of the consolidation with the Pennichuck Board of Directors, the approval process by the City of Nashua, and the Commission approval?





Further the DOE indicated that notice should be provided to the parties in Docket No. DW 11-026. See Tr. Feb. 14 at 28. The DOE represented that if the petition in this case is amended to include a review of the consolidated rate, it will need the Petitioners to waive the 12-month statutory deadline for any rate case consideration. See Tr. Feb. 14 at 28.

The Office of the Consumer Advocate (OCA) stated that it was premature to opine on whether merger was in the ratepayers' best interests; however, it supported a two-track system to review both the merger petition and the proposed consolidated rate in a single proceeding. See Tr. Feb. 14 at 23. The intervenors did not have a position concerning the amendment of the petition or whether the rate case could exist concurrently with the merger petition.

At the conclusion of the prehearing conference, the Commission ordered the Petitioners to file their motion to amend the petition and the amended petition by February 28, 2024. In addition, the parties agreed to work together to propose a joint procedural schedule to the Commission by February 28, 2024. Subsequently, the motion to amend petition and the amended petition were filed on March 8, 2024.

D. Procedural Schedule

The parties proposed a joint procedural schedule on February 28, 2024. The Commission approved the procedural schedule on March 4, 2024. The procedural schedule has been subsequently amended by the parties and approved by the Commission in subsequent orders.

III. CITY OF NASHUA'S PETITION TO INTERVENE

On February 15, 2024, Nashua filed a petition to intervene in this docket.

Nashua represented that it is the sole shareholder of Penn Corp, which in turn owns



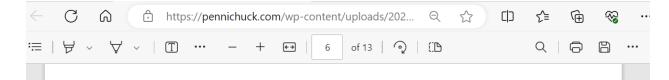
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the three regulated utility subsidiaries PWW, PEU and PAC. Furthermore, PWW provides water services to Nashua. Nashua asserts that its rights, duties, privileges, immunities, and substantial interest are at stake in this proceeding, both in its capacity as the local government authority, and in its unique capacity as the sole shareholder of Penn Corp.

IV. PENDING MOTIONS

A. Motion to Amend Petition

Pursuant to the representations made at the prehearing conference, the Petitioners filed a motion to amend the underlying petition. The motion was filed on March 8, 2024. No objections were filed. In addition to the approval of the merger of PEU and PAC with PWW, the Petitioners seek approval of a consolidated ratemaking structure designed to establish rates that balance their customers' interests with the needs of PWW— the remaining consolidated entity— to obtain sufficient cash flow to meet its debt service obligation to Penn Corp and Nashua. See Amended Petition Filed on March 8, 2024 at 5-6. If the motion to amend petition is granted, the Petitioners have agreed to publish the order on their websites, send customer notices consistent with N.H. Admin. Rule Puc 1203.02(c), publish the order in a newspaper of statewide circulation consistent with Puc 203.12, and send letters or notices by first class mail to the intervenors and parties in Docket No. DW 11-026. Upon completion of this publication and notification, the Petitioners will file an Affidavit of Compliance of publication. The Petitioners have also proposed to waive the 12-month statutory period for consideration of a rate case and will work with the Department, the OCA, and intervenors to investigate the merger and proposed rates in accordance with the proposed schedule, subject to approval by the Commission. See Motion to Amend filed on March 8, 2024 at ¶ 20-23.



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B. Motion to Waive Notice

Pursuant to Puc 201.05, the Petitioners request that the Commission waive Puc 1604.05(a) because the timing for submission of the Amended Petition and Motion for Waiver makes pre-notice onerous or inapplicable under the circumstances. The Petitioners believe this waiver request, given the circumstances and subsequent notice of intent filing, is in the public interest consistent with Puc 201.05. The Petitioners argue that requiring the 30-day period between filing a Notice of Intent and filing the rate schedules could delay this proceeding and would disrupt the orderly and efficient prosecution of the petition. They maintain that allowing the waiver and approving the attached notice of intent for publication would allow the Petitioners to move forward with the consideration of Consolidated rate in Docket No. DW 23-101 while also ensuring that the necessary parties receive proper notice. *See* Motion for Waivers to Notice filed on March 8, 2024 at ¶6.

C. Motion for Confidential Treatment and Protective Order

The Petitioners requested protective orders concerning two categories of information. In support of these requests, the Petitioners identified a legal basis for confidential treatment of each category of information and identified what harm would result if the information were to be publicly disclosed.

The first category of information is employee compensation packages. The Petitioners represent that, besides the CEO and the COO compensation packages, remaining officer and director information is not publicly disclosed. The Petitioners argued that protective treatment is appropriate under RSA 91-A:5, IV, because the information relates to internal personnel practices and confidential financial information. The contends that disclosing this information would result in an unwarranted invasion of the personal privacy of the officers and directors involved.



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The Petitioners assert that the public interest in disclosure of the incentive plan is small. See Motion for Confidential Treatment Filed on March 8, 2024 at \P 8.

The second category of information the Petitioners seek confidential treatment for is a live cost of service (COS) model that will assist in the analysis of the COS study. The Petitioners argued that protective treatment is appropriate under RSA 91-A:5, IV, because a regulated utility's' consultant's interest in keeping its proprietary software and work product confidential outweighs the public's interest in disclosure of the same. See Motion for Confidential Treatment Filed on March 8, 2024 at ¶ 7.

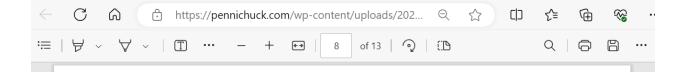
V. COMMISSION ANALYSIS

A. City of Nashua's Petition to Intervene

Under Puc 203.17, motions to intervene are governed by RSA 541-A:32. RSA 541-A:32, II, states that the "presiding officer may grant one or more petitions for intervention at any time, upon determining that such intervention would be in the interests of justice and would not impair the orderly and prompt conduct of the proceedings." The Commission GRANTS the petitions to intervene. The Commission finds that Nashua's participation in this docket is in the interest of justice and would not impair the orderly and prompt conduct of the proceedings.

B. Motion to Amend Petition

Pursuant to Puc 203.10, the Commission may permit amendments if: (1) the party requesting the amendment gives notice of the request to all persons on the service list of the proceeding; and (2) the Commission determines that the amendment shall encourage the just resolution of the proceeding and will not cause undue delay. The Commission shall not allow any amendment that has the effect of broadening the scope of the proceeding unless it provides notice to those affected and an opportunity to comment prior to final Commission action. See id.



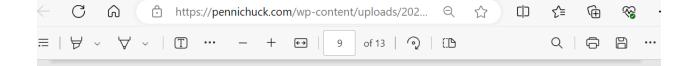
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Having reviewed the Petitioners' motion and noting that no objections were filed, we find it reasonable to grant the Petitioners' motion to amend their petition to include a request for a consolidated rate. Having a single proceeding to determine the consolidated rate for the proposed merged entity is in the interest of administrative efficiency and provides all party's due process. The practice in approving utility consolidation agreements is not unknown to the Commission. As noted in Order No. 26,942 the Commission approved a multi-phase approach to allow for merger of Unitil companies followed by the separate phase for approval of new rates. *See* Docket No. DE 01-247, Order No. 23,935 (March 15, 2002).

After reviewing the amended petition, and the Notice of Adjudicatory Proceeding (NAP) issued on January 5, 2024, we conclude that a supplemental notice will need to be issued as the original NAP was limited to whether or not the transfer of PEU's and PAC's assets to PWW was for the public good and should be permitted under RSA 374:30, RSA 374:22, and RSA 374:26; whether the transfer of ownership of PEU and PAC to PWW is lawful, proper, and in the public interest pursuant to RSA 374:33; whether the transfer of PEU's and PAC's franchises, assets, and liabilities to PWW will result in PWW providing reasonably safe and adequate service at just and reasonable rates to customers in the transferred franchise areas in accordance with RSA 374:1, RSA 374:2, and RSA 378:7; and whether the transfer of PEU's and PAC's liabilities to PWW is consistent with the public good under RSA 369:1.

C. Motion to Waive Notice

Pursuant to Puc 201.05, the Commission shall waive provisions of its rules when the waiver serves the public interest and would not disrupt the orderly and efficient resolution of the matters before it. *See* Puc 201.05. A waiver serves the public interest if compliance with the rule would be onerous or inapplicable under the



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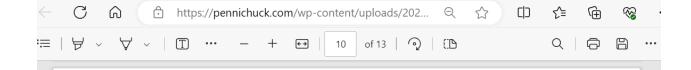
circumstances, or the rule's purpose would be satisfied by a proposed alternative method. See Puc 201.05 (b)(1).

In this case, the Petitioners are requesting a waiver of the 30-day notice requirements for commencement of a rate case contained in Puc 1604.05 (a). The Petitioners seek to file the amended rate schedules contemporaneously with their petition. Having reviewed the motion and proposed draft notice, the Commission grants the motion. The Commission notes that the request to establish a consolidated rate for the merged entity is identical to the request contained in Docket No. DW 23-088. The interested parties in Docket No. DW 23-088 are identical to the interested parties in Docket No. DW 23-101. Given the February 6, 2024 dismissal order in Docket No. 23-088 and the February 14, 2024 pre-hearing conference in this matter, it is found that the Petitioners have constructively complied with the requirements of Puc 1604.05 (a) and further delay in proceeding with the rate case would be onerous under the circumstances.

D. Motion for Confidential Treatment and Protective Order

RSA Chapter 91-A ensures public access to information relative to the conduct and activities of governmental agencies such as the Commission. Disclosure of records may be required unless the information is exempt from disclosure under RSA 91-A:5.

RSA 91-A:5, IV exempts several categories of information, including records pertaining to confidential, commercial, or financial information. The party seeking protection of the information in question has the burden of showing that a privacy interest exists, and that its interest in confidentiality outweighs the public's interest in disclosure. *Union Leader Corp. v. Town of Salem*, 173 N.H. 345, 355 (2020) (citing *Prof'l Firefighters of N.H. v. Local Gov't Ctr.*, 159 N.H. 699, 707 (2010), and *N.H. Housing Fin. Auth.*, 142 NH 540 at 552, 555–59 (1997)). The New Hampshire Supreme



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Court applies a three-step balancing test to determine whether a document, or the information contained within it, falls within the scope of RSA 91-A:5, IV. *Lambert v. Belknap County Convention*, 157 NH 375, 382–83 (2008).

The Commission's rule on requests for confidential treatment reflects the three-step balancing test required by New Hampshire case law. See Puc 203.08; see also, e.g., Unitil Energy Systems, Inc., Order No. 25,214 (April 26, 2011) at 35. The rule requires the movant to: (1) provide the material for which confidential treatment is sought or a detailed description of the types of information for which confidentiality is sought; (2) reference specific statutory or common law authority favoring confidentiality; and (3) provide a detailed statement of the harm that would result from disclosure to be weighed against the benefits of disclosure to the public. See Puc 203.08(b). The Commission then balances those competing interests and decides whether disclosure is appropriate. See id. When the information involves a privacy interest, disclosure should inform the public of the conduct and activities of its government; if the information does not serve that purpose, disclosure is not warranted. See id.

In their March 8, 2024 motion, the Petitioners assert that information regarding their employee payroll and live COS models constitute confidential, commercial, or financial information under RSA 91-A:5, IV. The Commission has routinely protected as confidential similar detailed information regarding employee compensation. See, e.g., Pennichuck Water Works, Inc., Order No. 24,701 at 2 (November 22, 2006); Pennichuck Water Works, Inc., Order No. 26,383 (July 24, 2020) at 19; and Abenaki Water Company-Rosebrook, Order No. 26,696 (October 5, 2022).

We agree with the Petitioners that the information contained within the applicable filings in this docket constitutes confidential and sensitive commercial or



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financial information under RSA 91-A:5, IV, and that the Petitioners have a privacy interest in protecting the details of employee payroll and their COS model. We therefore conclude that the Petitioners' interest in nondisclosure of the information identified in its motions outweighs the public's interest in disclosure of that information. Although the public may have an interest in that information to aid in understanding the Commission's analysis of the issues presented in this proceeding, we find that the public's interest in disclosure is outweighed by the Petitioners' privacy interests in information that, if disclosed, could pose legitimate financial harm to or privacy risk to the Petitioners or their personnel and consultants, including the Petitioners competitive position in hiring employees and retaining experts in aid of their regulatory filings.

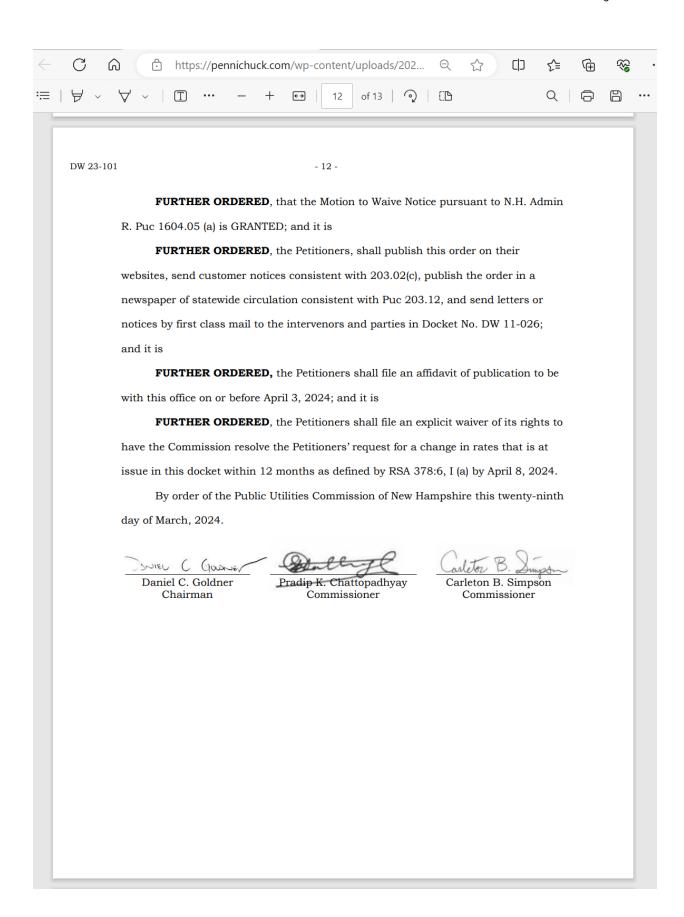
Accordingly, pursuant to Puc 203.08(a), we grant the Petitioners' motion for protective order and confidential treatment. Consistent with past practice and Puc 203.08(k), the protective treatment provisions of this order are subject to the ongoing authority of the Commission, on its own motion or on the motion of any party or member of the public, to reconsider this protective order under RSA 91-A, should circumstances so warrant.

Based upon the foregoing, it is hereby

 $\mbox{\bf ORDERED},$ the Petition to Intervene by the City of Nashua is GRANTED; and it is

FURTHER ORDERED, the Motion to Amend the 2023 Joint Petition filed on March 8, 2024 is GRANTED; and it is

FURTHER ORDERED, the Joint Motion for Protective Order and Confidential Treatment is GRANTED; and it is



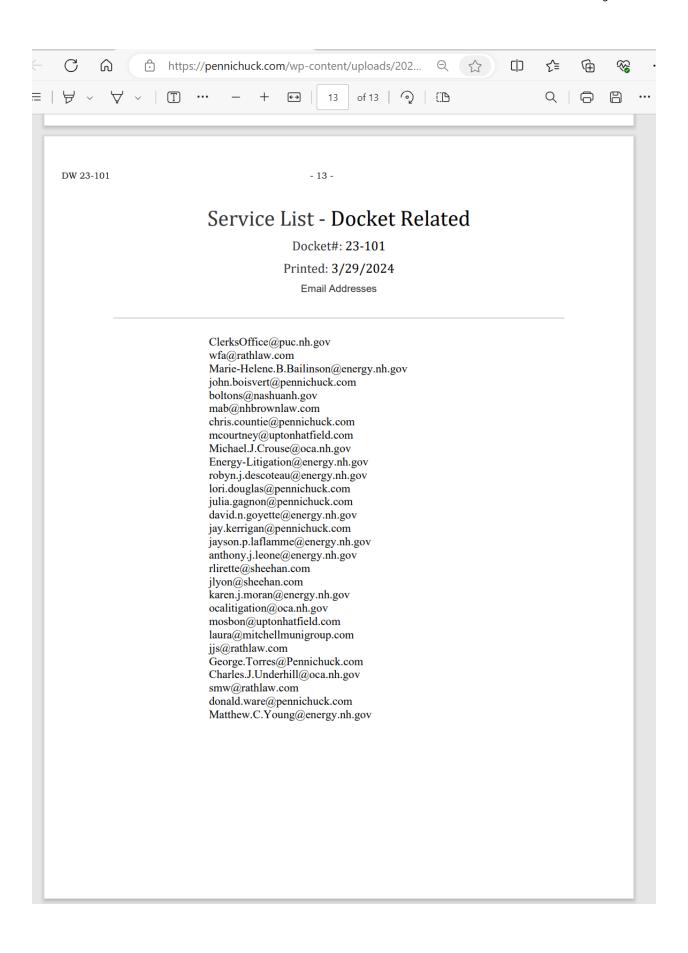


EXHIBIT B

Copy of the Union Leader Publisher's Certificate and Tear Sheet Evidencing Publication of Order No. 26,985 April 3, 2024

UNION LEADER CORPORATION

PO BOX 9555 MANCHESTER, NH 03108

PUBLISHER'S CERTIFICATE

STATE OF New Hampshire} ss: COUNTY OF Hillsborough}

Personally appeared before the undersigned, a notary public within and for said county and State, ROSA GONZALEZ publisher representative of the New Hampshire Union Leader, a newspaper published at Hillsborough County, State of New Hampshire who, being duly sworn, state on oath that the advertisement of:

RATH, YOUNG & PIGNATELLI

(Name of Institution)

a true copy of which is hereto annexed, was published in said newspaper on the following dates: 04/03/2024, , ,

Publisher Representative

Subscribed and sworn to before me this day 04/03/2024

Notary Public

My commission expires: 02/08/2018

(Seal)

Wednesday, April 3, 2024 • NEW HAMPSHIRE UNION LEADER • Page A7

STATE OF NEW HAMPSHIRE

DW 23-101 PENNICHUCK EAST UTILITY, INC., PITTSFIELD AQUEDUCT COMPANY, INC.

and PENNICHUCK WATER WORKS, INC.

Joint Petition for the Approval of a Consolidation of Pennichuck East Utility, Inc. and Pittsfield Aqueduct Company with Pennichuck Water Works, Inc. Prehearing Order and Order on Pending Motions

ORDER NO. 26,985 March 29, 2024

Pursuant to RSA 541-A:31, V (d), this order shall serve as a prehearing order from the February 14, 2024 prehearing conference. Furthermore, this order GRANTS the City of Nashua's (Nashua) petition to intervene and GRANTS the Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company, Inc. (PAC) motion to amend petition, motion to waive notice, and motion for protective order.

I. PROCEDURAL HISTORY

Pennichuck Water Works, Inc. (PWW), Pennichuck East Utility, Inc. (PEU), and Pittsfield Aqueduct Company, Inc. (PAC) (together the Petitioners) are three separate public utilities that have a common owner, Pennichuck Corporation (Penn Corp). Pursuant to a 2011 settlement agreement in Docket No. DW 11-026, the Commission approved Nashua's purchase of Penn Corp while maintaining PWW, PEU and PAC as separate legal entities. See Order No. 25,292 (November 23, 2011).

On December 15, 2023, the Petitioners filed a merger petition in this docket. In a separate docket, Docket No. DW 23-088, filed on October 13, 2023, the Petitioners filed a notice of intent to file a single, consolidated rate case. See Docket No. DW 23-088. The Petitioners request for a consolidated rate was dismissed on February 6, 2024 by Order No. 26,942 when the Commission granted the Department of Energy's (DOE) motion to dismiss. See id. at 6. The parties appeared at the February 14, 2024 prehearing conference to address the December 15, 2023 merger petition, the sequency for an additional consolidated rate petition, and how the two requests could coexist and progress together in the interest of judicial economy and due process for all parties.

II. PREHEARING CONFERENCE

The Petitioners, as ordered by the Commission on January 5, 2024, filed a timely affidavit of publication with the Commission on January 9, 2024 attesting to the fact that the Petitioners published the Commencement of Adjudicative Proceeding and Notice of prehearing conference ("Notice") on their website on January 5, 2024.

As of the date of the prehearing conference, the Commission had granted the Town of Litchfield's, Town of Londonderry's, and Town of Bedford's petitions to intervene. See February 6, 2024 Procedural Order. After the prehearing conference, Nashua filed a petition to intervene. Nashua's petition is reviewed in Section III of this order.

At the commencement of the prehearing conference the Commission asked all parties to address the following six questions:

- 1. What is the proposed sequencing of the consolidation with the Pennichuck Board of Directors, the approval process by the City of Nashua, and the Commission approval?
- 2. Have the parties discussed how the Commission's order dismissing the Petitioners' Rate Case in Docket No. DW 23-088 without prejudice affected the proceeding in this docket?
- 3. How should rate-setting take place? Does it have to occur after the merger has been completed or can any work be done in parallel?
- 4. If the Settlement Agreement in Docket No. DW 11-026 set up three separate utilities, are these three separate utilities required to be separate in perpetuity?
- 5. Does the Commission have the legal authority to combine the three utilities? and
- 6. Whether notification of the parties in Docket No. DW 11-026 is needed or advisable?

See Transcript of February 14, 2024 prehearing conference (Tr. Feb. 14) at 7–8. In response to these questions, the Petitioners asserted that the merger petition could not proceed without contemporaneous review of the proposed consolidated rate. Given the Commission's order in Docket No. DW 23-088 to dismiss the consolidated rate petition without prejudice, the Petitioners proposed to amend the petition in this docket to include both the merger and establishment of the consolidated rate. See Tr. Feb. 14 at 14. The Petitioners acknowledged the concerns of the Commission surrounding approval of rates without an assurance that the merger will be approved by is singular shareholder, Nashua. In response to those concerns, the Petitioners agreed that Nashua is a necessary party to the proceedings Having communicated with Nashua, the Petitioners anticipated that Nashua would file a petition to intervene. See Tr. Feb. 14 at 34.

The DOE renewed its concerns about proceeding with a review of the proposed consolidated rate prior to Nashua's approval of the proposed merger. See Tr. Feb. 14 at 25–27. The DOE agreed that Nashua was a necessary party in this proceeding. Further the DOE indicated that notice should be provided to the parties in Docket No. DW 11-026. See Tr. Feb. 14 at 28. The DOE represented that if the petition in this case is amended to include a review of the consolidated rate, it will need the Petitioners to waive the 12-month statutory deadline for any rate case consideration. See Tr. Feb. 14 at 28.

The Office of the Consumer Advocate (OCA) stated that it was premature to opine on whether merger was in the ratepayers' best interests; however, it supported a two-track system to review both the merger petition and the proposed consolidated rate in a single proceeding. See Tr. Feb. 14 at 23. The intervenors did not have a position concerning the amendment of the petition or whether the rate case could

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The parties proposed a joint procedural schedule on February 28, 2024. The Commission approved the procedural schedule on March 4, 2024. The procedural schedule has been subsequently amended by the parties and approved by the Commission in subsequent orders.

III. CITY OF NASHUA'S PETITION TO INTERVENE

On February 15, 2024, Nashua filed a petition to intervene in this docket. Nashua represented that it is the sole shareholder of Penn Corp, which in turn owns the three regulated utility subsidiaries PWW, PEU and PAC. Furthermore, PWW provides water services to Nashua. Nashua asserts that its rights, duties, privileges, immunities, and substantial interest are at stake in this proceeding, both in its capacity as the local government authority, and in its unique capacity as the sole shareholder of Penn Corp.

A. Motion to Amend Petition

Pursuant to the representations made at the prehearing conference, the Petitioners filed a motion to amend the underlying petition. The motion was filed on March 8, 2024. No objections were filed. In addition to the approval of the merger of PEU and PAC with PWW, the Petitioners seek approval of a consolidated ratemaking structure designed to establish rates that balance their customers' interests with the needs of PWW— the remaining consolidated entity— to obtain sufficient cash flow to meet its debt service obligation to Penn Corp and Nashua. See Amended Petition Filed on March 8, 2024 at 5-6. If the motion to amend petition is granted, the Petitioners have agreed to publish the order on their websites, send customer notices consistent with N.H. Admin. Rule Puc 1203.02(c), publish the order in a newspaper of statewide circulation consistent with Puc 203.12, and send letters or notices by first class mail to the intervenors and parties in Docket No. DW 11-026. Upon completion of this publication and notification, the Petitioners will file an Affidavit of Compliance of publication. The Petitioners have also proposed to waive the 12-month statutory period for consideration of a rate case and will work with the Department, the OCA, and intervenors to investigate the merger and proposed rates in accordance with the proposed schedule, subject to approval by the Commission. See Motion to Amend filed on March 8, 2024 at \$\frac{1}{2}0-23\$.

Pursuant to Puc 201.05, the Petitioners request that the Commission waive Puc 1604.05(a) because the timing for submission of the Amended Petition and Motion for Waiver makes pre-notice onerous or inapplicable under the circumstances. The Petitioners believe this waiver request, given the circumstances and subsequent notice of intent filing, is in the public interest consistent with Puc 201.05. The Petitioners argue that requiring the 30-day period between filing a Notice of Intent and filing the rate schedules could delay this proceeding and would disrupt the orderly and efficient prosecution of the petition. They maintain that allowing the waiver and approving the attached notice of intent for publication would allow the Petitioners to move forward with the consideration of Consolidated rate in Docket No. DW 23-101 while also ensuring that the necessary parties receive proper notice. See Motion for Waivers to Notice filed on March 8, 2024 at ¶6.

C. Motion for Confidential Treatment and Protective Order The Petitioners requested protective orders concerning two categories of information. In support of these requests, the Petitioners identified a legal basis for confidential treatment of each category of information and identified what harm would result if the information were to be publicly disclosed.

The first category of information is employee compensation packages. The Petitioners represent that, besides the CEO and the COO compensation packages, remaining officer and director information is not publicly disclosed. The Petitioners argued that protective treatment is appropriate under RSA 91-A:5, IV, because the information relates to internal personnel practices and confidential financial information. The contends that disclosing this information would result in an unwarranted invasion of the personal privacy of the officers and directors involved. The Petitioners assert that the public interest in disclosure of the incentive plan is small. See Motion for Confidential Treatment Filed on March 8, 2024 at ¶8.

The second category of information the Petitioners seek confidential treatment for is a live cost of service (COS) model that will assist in the analysis of the COS study. The Petitioners argued that protective treatment is appropriate under RSA 91-A:5, IV, because a regulated utility's' consultant's interest in keeping its proprietary software and work product confidential outweighs the public's interest in disclosure of the same. See Motion for Confidential Treatment Filed on March 8, 2024 at ¶7.

V. COMMISSION ANALYSIS

A. City of Nashua's Petition to Intervene

Under Puc 203.17, motions to intervene are governed by RSA 541-A:32. RSA 541-A:32, II, states that the "presiding officer may grant one or more petitions for intervention at any time, upon determining that such intervention would be in the interests of justice and would not impair the orderly and prompt conduct of the proceedings." The Commission GRANTS the petitions to intervene. The Commission finds that Nashua's participation in this docket is in the interest of justice and would not impair the orderly and prompt conduct of the proceedings.

Pursuant to Puc 203.10, the Commission may permit amendments if: (1) the party requesting the amendment gives notice of the request to all persons on the service list of the proceeding; and (2) the Commission determines that the amendment shall encourage the just resolution of the proceeding and will not cause undue delay. The Commission shall not allow any amendment that has the effect of broadening the scope of the proceeding unless it provides notice to those affected and an opportunity to comment prior to final Commission action. See id.

Having reviewed the Petitioners' motion and noting that no objections were filed, we find it reasonable to grant the Petitioners' motion to amend their petition to include a request for a consolidated rate. Having a single proceeding to determine the consolidated rate for the proposed merged entity is in the interest of administrative efficiency and provides all party's due process. The practice in approving utility consolidation agreements is not unknown to the Commission. As noted in Order No. 26,942 the Commission approved a multi-phase approach to allow for merger of Unitil companies followed by the separate phase for approval of new rates. See Docket No. DE 01-247, Order No. 23,935 (March 15, 2002). After reviewing the amended petition, and the Notice of Adjudicatory Proceeding (NAP) issued on January 5, 2024, we conclude that a supplemental notice will need to be issued as the original NAP was limited

to whether or not the transfer of PEU's and PAC's assets to PWW was for the public good and should be permitted under RSA 374:22, and RSA 374:22, and RSA 374:26 whether the transfer of ownership of PEU and PAC to PWW is lawful, proper, and in the public interest pursuant to RSA 374:33; whether the transfer of PEU's and PAC's franchises, assets, and liabilities to PWW will result in PWW providing reasonably safe and adequate service at just and reasonable rates to customers in the transferred franchise areas in accordance with RSA 374:1, RSA 374:2, and RSA 378:7; and whether the transfer of PEU's and PAC's liabilities to PWW is consistent with the public good under RSA 369:1.

C. Motion to Waive Notice

Pursuant to Puc 201.05, the Commission shall waive provisions of its rules when the waiver serves the public interest and would not disrupt the orderly and efficient resolution of the matters before it. See Puc 201.05. A waiver serves the public interest if compliance with the rule would be onerous or inapplicable under the circumstances, or the rule's purpose would be satisfied by a proposed alternative method. See Puc 201.05 (b)(1).

In this case, the Petitioners are requesting a waiver of the 30-day notice requirements for commencement of a rate case contained in Puc 1604.05 (a). The Petitioners seek to file the amended rate schedules contemporaneously with their petition. Having reviewed the motion and proposed draft notice, the Commission grants the motion. The Commission notes that the request to establish a consolidated rate for the merged entity is identical to the request contained in Docket No. DW 23-088. The interested parties in Docket No. DW 23-088 are identical to the interested parties in Docket No. DW 23-101. Given the February 6, 2024 dismissal order in Docket No. 23-088 and the February 14, 2024 pre-hearing conference in this matter, it is found that the Petitioners have constructively complied with the requirements of Puc 1604.05 (a) and further delay in proceeding with the rate case would be onerous under the circumstances.

D. Motion for Confidential Treatment and Protective Order

RSA Chapter 91-A ensures public access to information relative to the conduct and activities of governmental agencies such as the Commission. Disclosure of records may be required unless the information is exempt from disclosure under RSA 91-A:5

RSA 91-A:5, IV exempts several categories of information, including records pertaining to confidential, commercial, or financial information. The party seeking protection of the information in question has the burden of showing that a privacy interest exists, and that its interest in confidentiality outweighs the public's interest in disclosure. *Union Leader Corp. v. Town of Salem*, 173 N.H. 345, 355 (2020) (citing *Prof'l Firefighters of N.H. v. Local Gov't Ctr.*, 159 N.H. 699, 707 (2010), and N.H. Housing Fin. Auth., 142 NH 540 at 552, 555–59 (1997)). The New Hampshire Supreme Court applies a three-step balancing test to determine whether a document, or the information contained within it, falls within the scope of RSA 91-A:5, IV. Lambert v. Belknap County Convention, 157 NH 375, 382–83 (2008).

The Commission's rule on requests for confidential treatment reflects the three-step balancing test required by New Hampshire case law. See Puc 203.08; see also, e.g., Unitil Energy Systems, Inc., Order No. 25,214 (April 26, 2011) at 35. The rule requires the movant to: (1) provide the material for which confidential treatment is sought or a detailed description of the types of information for which confidentiality is sought; (2) reference specific statutory or common law authority favoring confidentiality; and (3) provide a detailed statement of the harm that would result from disclosure to be weighed against the benefits of disclosure to the public. See Puc 203.08(b). The Commission then balances those competing interests and decides whether disclosure is appropriate. See id. When the information involves a privacy interest, disclosure should inform the public of the conduct and activities of its government; if the information does not serve that purpose, disclosure is not warranted. See id.

In their March 8, 2024 motion, the Petitioners assert that information regarding their employee payroll and live COS models constitute confidential, commercial, or financial information under RSA 91-A:5, IV. The Commission has routinely protected as confidential similar detailed information regarding employee compensation. See, e.g., Pennichuck Water Works, Inc., Order No. 24,701 at 2 (November 22, 2006); Pennichuck Water Works, Inc., Order No. 26,383 (July 24, 2020) at 19; and Abenaki Water Company-Rosebrook, Order No. 26,696 (October 5, 2022).

We agree with the Petitioners that the information contained within the applicable filings in this docket constitutes confidential and sensitive commercial or financial information under RSA 91-A:5, IV, and that the Petitioners have a privacy interest in protecting the details of employee payroll and their COS model. We therefore conclude that the Petitioners' interest in nondisclosure of the information dentified in its motions outweighs the public's interest in disclosure of that information. Although the public may have an interest in that information to aid in understanding the Commission's analysis of the issues presented in this proceeding, we find that the public's interest in disclosure is outweighed by the Petitioners' privacy interests in information that, if disclosed, could pose legitimate financial harm to or privacy risk to the Petitioners or their personnel and consultants, including the Petitioners competitive position in hiring employees and retaining experts in aid of their regulatory filings.

Accordingly, pursuant to Puc 203.08(a), we grant the Petitioners' motion for protective order and confidential treatment. Consistent with past practice and Puc 203.08(k), the protective treatment provisions of this order are subject to the ongoing authority of the Commission, on its own motion or on the motion of any party or member of the public, to reconsider this protective order under RSA 91-A, should circumstances so warrant.

Based upon the foregoing, it is hereby

ORDERED, the Petition to Intervene by the City of Nashua is GRANTED; and it is

FURTHER ORDERED, the Motion to Amend the 2023 Joint Petition filed on March 8, 2024 is GRANTED; and it is

FURTHER ORDERED, the Joint Motion for Protective Order and Confidential Treatment is GRANTED; and it is FURTHER ORDERED, that the Motion to Waive Notice pursuant to N.H. Admin R. Puc 1604.05 (a) is GRANTED; and it is

FURTHER ORDERED, the Petitioners, shall publish this order on their websites, send customer notices consistent with 203.02(c), publish the order in a newspaper of statewide circulation consistent with

Puc 203.12, and send letters or notices by first class mail to the intervenors and parties in Docket No. DW 11-026; and it is FURTHER ORDERED, the Petitioners shall file an affidavit of publication to be with this office on or before April 3, 2024; and it is

FURTHER ORDERED, the Petitioners' request for a change in rates that is at issue in this docket within 12 months as defined by RSA 378:6, I (a) by April 8, 2024.

By order of the Public Utilities Commission of New Hampshire this twenty-ninth day of March, 2024.

Daniel C. Goldner Chairman

Pradip K. Chattopadhyay Commissioner

Carleton B. Simpson Commissioner

Public Notices: They're how you know! Public Notices help citizens to stay alert to what is happening in the community.

EXHIBIT C

Copy of the Customer Notices sent pursuant to PUC 1203.02(c) commencing via billing inserts and direct mailing on and after March 21, 2024 through April 11, 2024

March/April 2024 Consolidated Rate Filing Customer Notifications

- PWW Pennichuck Water
 - Cycles 01 to 18 -Insert with Bills Core Notification –Amherst Core, Nashua Core, Merrimack, Hollis
 - **Include as attachment with Email Bills** -Milford Contract, Hudson Contract, PEU Interconnect, MVD Contract and Tyngsboro Contract
 - Cycle 38 Direct Mail Non-Core Notification Powder Hill, Little Pond, Ashley Commons, Federal Hill, Souhegan Woods, Great Bay, Woodlands, Great Brook, English Wood, Badger Hill, Cabot Preserve, Farley Estates

Direct Mail Core Notification - Bartlett Commons

- Cycle 39 Insert with Bills Non-Core Notification -Drew Woods, Maple Haven, Hi-Lo, Glen Ridge, Sweet Hill, Valley Field, Twin Ridge, Autumn Woods
- PAC Pittsfield
 - Cycle 40 Insert with Bills Non-Core Notification
- PEU Pennichuck East
 - Cycle 41 Insert with Bills Non-Core Notification Winnisquam, Northern Shores
 - Cycle 42 Insert with Bills Non-Core Notification Lockelake
 - Cycle 43 Direct Mail Non-Core Notification
 - Birch Hill
 - Middleton
 - Cycle 50 Direct Mail Core Notification Litchfield Core
 - Direct Mail Non-Core Notification Pine Creek
 - Cycle 53 Insert with Bills Non-Core Notification Avery, Pinehaven, Harvest Village, Springwood Hills
 - Cycle 54 Direct Mail Non-Core Notification Hickory Woods

 Direct Mail Core Notification R&B
 - Cycle 55 Insert with Bills Non-Core Notification Bow Highlands, Castle Reach,
 Clearwater, Forest Ridge, Fletchers Corner, Hardwood, Green Hills, Lamplighter Village, Oakwood,
 Spruce Pond, Thurston Woods, Wesco
 - Cycle 56 Insert with Bills Non-Core Notification Maple Hills
 - Cycle 57 Insert with Bills Non-Core Notification Ministerial, Londonderry Core, Brook
 Park
 - Cycle 58 Insert with Bills Non-Core Notification Goldenbrook, W&E, Williamsburg, Gage Hill, Liberty Tree, Smythe Woods, White Rock, Stone Sled, Daniels Lake, Skyview Estates, Woodmeadow, Whispering Winds
 - Cycle 59 Insert with Bills Non-Core Notification Farmstead, Atkinson, Rolling Hills, Beaver Hollow, Shaker Heights

Rate Filing Notification PENNICHUCK WATER WORKS, INC. Non-Core – Pittsfield Aqueduct Company, Pittsfield, NH

As part of an amended petition that proposes merging PEU and PAC into PWW, Pennichuck Water Works, Inc. (PWW) has filed rate schedules with the New Hampshire Public Utilities Commission (Commission) to change rates for all of its customer classes, including General Metered (GM), Non-Metered, Municipal, and Private Fire Services, and portions of special contracts as well as for all the customers of Pennichuck East Utility, Inc. (PEU) and the Pittsfield Aqueduct Company, Inc. (PAC). PWW seeks an overall permanent increase of 9.95%, although the changes to each individual rate class will differ. The proposed rates will be the same for all customers regardless of community with the exception of two customer classes, the GM volumetric rate and the public fire protection rates. There will be two volumetric rates, one for Core customers and one for Non-Core customers. A Core customer gets their water supply directly from the Nashua Water Treatment Plant. A Non-Core customer gets their water supply from a source other than the Nashua Water Treatment Plant. You are receiving this notice as a Non-Core — Pittsfield Aqueduct Company customer. Please note the rates described below are the same proposed rate changes described in the notice you received in early January 2024.

PWW is requesting consolidation of and an increase to rates due to increased operating expenses and investment in its plant and treatment systems needed to comply with the Safe Drinking Water Act. The rate change for the average single family residential bill is below:

Average PAC Residential Monthly Bill Based on Average Monthly Usage of 5.38 CCF (100 Cubic Feet)						
	Customer Charge ased on 5/8" meter	Volumetric Charge per CCF	Volumetric Charge	Total Monthly		
Current Rates	\$25.82	\$6.83	\$36.75	\$62.57		
Proposed Permanent Ra	te \$29.02	\$6.32	\$34.03	\$63.05		
* Please note that the av		based on single family	/ residential 5/8" me	etered customers		

Information about the request to merge PEU and PAC into PWW and the proposed consolidation of rates is available on the NH Public Utilities Commission's website at: https://www.puc.nh.gov/Regulatory/Docketbk/2023/23-101.html. Updates will also be posted on the Company website: www.pennichuck.com. Comments may be submitted to the Commission at the New Hampshire Public Utilities Commission, 21 South Fruit Street, Suite 10, Concord NH 03301 or via e-mail at puc@puc.nh.gov.

Rate Filing Notification PENNICHUCK WATER WORKS, INC. Non-Core – Pennichuck East Utility

As part of an amended petition that proposes merging PEU and PAC into PWW, Pennichuck Water Works, Inc. (PWW) has filed rate schedules with the New Hampshire Public Utilities Commission (Commission) to change rates for all of its customer classes, including General Metered (GM), Non-Metered, Municipal, and Private Fire Services, and portions of special contracts as well as for all the customers of Pennichuck East Utility, Inc. (PEU) and the Pittsfield Aqueduct Company, Inc. (PAC). PWW seeks an overall permanent increase of 9.95%, although the rate changes to each individual rate class will differ. The proposed rates will be the same for all customers regardless of community with the exception of two customer classes, the GM volumetric rate and the public fire protection rates. There will be two volumetric rates, one for Core customers and one for Non-Core customers. A Core customer gets their water supply directly from the Nashua Water Treatment Plant. A Non-Core customer gets their water supply from a source other than the Nashua Water Treatment Plant. You are receiving this notice as a Non-Core – PEU customer living in Windham, Raymond, Lee, Exeter, Atkinson, Chester, Derry, Hooksett, Pelham, Plaistow, Sandown, Tilton, Weare or Bow, NH. Please note the rates described below are the same proposed rate changes described in the notice you received in early January 2024.

PWW is requesting consolidation of and an increase to rates due to increased operating expenses and investment in its plant and treatment systems needed to comply with the Safe Drinking Water Act. The rate change for the average single family residential bill is below:

Based on	Average PEU Residential Monthly Bill Based on Average Monthly Usage of 6.79 CCF (100 Cubic Feet)					
	Customer Charge Based on 5/8" meter	Volumetric Charge per CCF	Volumetric Charge	Total Monthly		
Current Rates	\$22.56	\$9.50	\$64.51	\$87.07		
Proposed Permanent Ra	ate \$29.02	\$6.32	\$42.96	\$71.97		

average 5 year annual usage divided by 12.

Information about the request to merge PEU and PAC into PWW and the proposed consolidation of rates is available on the NH Public Utilities Commission's website at: https://www.puc.nh.gov/Regulatory/Docketbk/2023/23-101.html. Updates will also be posted on the Company website: www.pennichuck.com. Comments may be submitted to the Commission at the New Hampshire Public Utilities Commission, 21 South Fruit Street, Suite 10, Concord NH 03301 or via e-mail at puc@puc.nh.gov.

Rate Filing Notification PENNICHUCK WATER WORKS, INC. Core – Pennichuck Water Works

As part of an amended petition that proposes merging PEU and PAC into PWW, Pennichuck Water Works, Inc. (PWW) has filed rate schedules with the New Hampshire Public Utilities Commission (Commission) to change rates for all of its customer classes, including General Metered (GM), Non-Metered, Municipal, and Private Fire Services, and portions of special contracts as well as for all the customers of Pennichuck East Utility, Inc. (PEU) and the Pittsfield Aqueduct Company, Inc. (PAC). PWW seeks an overall permanent increase of 9.95%, although the changes to each individual rate class will differ. The proposed rates will be the same for all customers regardless of community with the exception of two customer classes, the GM volumetric rate and the public fire protection rates. There will be two volumetric rates, one for Core customers and one for Non-Core customers. A Core customer gets their water supply directly from the Nashua Water Treatment Plant. A Non-Core customer gets their water supply from a source other than the Nashua Water Treatment Plant. You are receiving this notice as a Core – PWW customer living in Amherst, Hollis, Merrimack or Nashua, NH. Please note the rates described below are the same proposed rate changes described in the notice you received in early January 2024.

PWW is requesting consolidation of and an increase to rates due to increased operating expenses and investment in its plant and treatment systems needed to comply with the Safe Drinking Water Act. The rate change for the average single family residential bill is below:

Average Core - PWW Residential Monthly Bill Based on Average Monthly Usage of 7.61 CCF (100 Cubic Feet)						
	Customer Charge Based on 5/8" meter	Volumetric Charge per CCF	Volumetric Charge	Total Monthly		
Current Rates	\$26.90	\$4.41	\$33.56	\$60.46		
Proposed Permanent Ra	ate \$29.02	\$5.27	\$40.12	\$69.14		
* Please note that the avaverage 5 year annual u		based on single family	residential 5/8" me	etered customers		

Information about the request to merge PEU and PAC into PWW and the proposed consolidation of rates is available on the NH Public Utilities Commission's website at: https://www.puc.nh.gov/Regulatory/Docketbk/2023/23-101.html. Updates will also be posted on the Company website: www.pennichuck.com. Comments may be submitted to the Commission at the New Hampshire Public Utilities Commission, 21 South Fruit Street, Suite 10, Concord NH 03301 or via e-mail at puc@puc.nh.gov.

Rate Filing Notification PENNICHUCK WATER WORKS, INC. Non-Core – Sunrise Estates, Middleton, NH

As part of an amended petition that proposes merging PEU and PAC into PWW, Pennichuck Water Works, Inc. (PWW) has filed rate schedules with the New Hampshire Public Utilities Commission (Commission) to change rates for all of its customer classes, including General Metered (GM), Non-Metered, Municipal, and Private Fire Services, and portions of special contracts as well as for all the customers of Pennichuck East Utility, Inc. (PEU) and the Pittsfield Aqueduct Company, Inc. (PAC). PWW seeks an overall permanent increase of 9.95%, although the changes to each individual rate class will differ. The proposed rates will be the same for all customers regardless of community with the exception of two customer classes, the GM volumetric rate and the public fire protection rates. There will be two volumetric rates, one for Core customers and one for Non-Core customers. A Core customer gets their water supply directly from the Nashua Water Treatment Plant. A Non-Core customer gets their water supply from a source other than the Nashua Water Treatment Plant. You are receiving this notice as a Non-Core – Sunrise Estates Customer living in Middleton, NH. Please note the rates described below are the same proposed rate changes described in the notice you received in early January 2024.

PWW is requesting consolidation of and an increase to rates due to increased operating expenses and investment in its plant and treatment systems needed to comply with the Safe Drinking Water Act. The rate change for the average single family residential bill is below:

Average Sunrise Estates Residential Monthly Bill Based on Average Monthly Usage of 3.48 CCF (100 Cubic Feet)					
	Customer Charge Based on 5/8" meter	Volumetric Charge per CCF	Volumetric Charge	Capital Recovery Surcharge	Total Monthly
Current Rates	\$22.56	\$9.50	\$33.06	\$10.36	\$65.98
Proposed Permanent R	ate \$29.02	\$6.32	\$22.02	\$ 0.00	\$51.04
Proposed Permanent R	ate \$29.02	\$6.32	\$22.02	\$ 0.00	

^{*} Please note that the average consumption is based on single family residential 5/8" metered customers average 5 year annual usage divided by 12.

Information about the request to merge PEU and PAC into PWW and the proposed consolidation of rates is available on the NH Public Utilities Commission's website at: https://www.puc.nh.gov/Regulatory/Docketbk/2023/23-101.html. Updates will also be posted on the Company website: www.pennichuck.com. Comments may be submitted to the Commission at the New Hampshire Public Utilities Commission, 21 South Fruit Street, Suite 10, Concord NH 03301 or via e-mail at puc@puc.nh.gov.

Rate Filing Notification PENNICHUCK WATER WORKS, INC. Core - Litchfield Core/R&B

As part of an amended petition that proposes merging PEU and PAC into PWW, Pennichuck Water Works, Inc. (PWW) has filed rate schedules with the New Hampshire Public Utilities Commission (Commission) to change rates for all of its customer classes, including General Metered (GM), Non-Metered, Municipal, and Private Fire Services, and portions of special contracts as well as for all the customers of Pennichuck East Utility, Inc. (PEU) and the Pittsfield Aqueduct Company, Inc. (PAC). PWW seeks an overall permanent increase of 9.95%, although the changes to each individual rate class will differ. The proposed rates will be the same for all customers regardless of community with the exception of two customer classes, the GM volumetric rate and the public fire protection rates. There will be two volumetric rates, one for Core customers and one for Non-Core customers. A Core customer gets their water supply directly from the Nashua Water Treatment Plant. A Non-Core customer gets their water supply from a source other than the Nashua Water Treatment Plant. You are receiving this notice as a Core - Litchfield Core/R&B Customer living in the Litchfield Core water system or the R&B subdivision in Londonderry. Please note the rates described below are the same proposed rate changes described in the notice you received in early January 2024.

PWW is requesting consolidation of and an increase to rates due to increased operating expenses and investment in its plant and treatment systems needed to comply with the Safe Drinking Water Act. The rate change for the average single family residential bill is below:

	Average Core Litchfield Core/R&B Residential Monthly Bill Based on Average Monthly Usage of 6.48 CCF (100 Cubic Feet)					
	Customer Charge ased on 5/8" meter	Volumetric Charge per CCF	Volumetric Charge	Total Monthly		
Current Rates	\$22.56	\$9.50	\$61.56	\$84.12		
Proposed Permanent Ra	te \$29.02	\$5.27	\$34.16	\$63.18		
* Please note that the av	erage consumption is	hased on single family	v residential 5/8" me	etered custome		

^{*} Please note that the average consumption is based on single family residential 5/8" metered customers average 5 year annual usage divided by 12.

Information about the request to merge PEU and PAC into PWW and the proposed consolidation of rates is available on the NH Public Utilities Commission's website at: https://www.puc.nh.gov/Regulatory/Docketbk/2023/23-101.html. Updates will also be posted on the Company website: www.pennichuck.com. Comments may be submitted to the Commission at the New Hampshire Public Utilities Commission, 21 South Fruit Street, Suite 10, Concord NH 03301 or via e-mail at puc.mh.gov.

Rate Filing Notification

PENNICHUCK WATER WORKS, INC. Non-Core PWW CWS

As part of an amended petition that proposes merging PEU and PAC into PWW, Pennichuck Water Works, Inc. (PWW) has filed rate schedules with the New Hampshire Public Utilities Commission (Commission) to change rates for all of its customer classes, including General Metered (GM), Non-Metered, Municipal, and Private Fire Services, and portions of special contracts as well as for all the customers of Pennichuck East Utility, Inc. (PEU) and the Pittsfield Aqueduct Company, Inc. (PAC). PWW seeks an overall permanent increase of 9.95%, although the changes to each individual rate class will differ. The proposed rates will be the same for all customers regardless of community with the exception of two customer classes, the GM volumetric rate and the public fire protection rates. There will be two volumetric rates, one for Core customers and one for Non-Core customers. A Core customer gets their water supply directly from the Nashua Water Treatment Plant. A Non-Core customer gets their water supply from a source other than the Nashua Water Treatment Plant. You are receiving this notice as a Non Core – Pennichuck CWS Customer living in Bedford, Derry, Epping, Milford, Newmarket or Salem, NH. Please note the rates described below are the same proposed rate changes described in the notice you received in early January 2024.

PWW is requesting consolidation of and an increase to rates due to increased operating expenses and investment in its plant and treatment systems needed to comply with the Safe Drinking Water Act. The rate change for the average single family residential bill is below:

Average PWW Non-Core Residential Monthly Bill Based on Average Monthly Usage of 9.42 CCF (100 Cubic Feet)						
	stomer Charge ed on 5/8" meter	Volumetric Charge per CCF	Volumetric Charge	Total Monthly		
Current Rates	\$26.90	\$4.41	\$41.54	\$68.44		
Proposed Permanent Rate	\$29.02	\$6.33	\$59.59	\$88.61		
* Please note that the aver average 5 year annual usa	•	based on single family	/ residential 5/8" me	etered customers		

Information about the request to merge PEU and PAC into PWW and the proposed consolidation of rates is available on the NH Public Utilities Commission's website at: https://www.puc.nh.gov/Regulatory/Docketbk/2023/23-101.html. Updates will also be posted on the Company website: www.pennichuck.com. Comments may be submitted to the Commission at the New Hampshire Public Utilities Commission, 21 South Fruit Street, Suite 10, Concord NH 03301 or via e-mail at puc@puc.nh.gov.

Rate Filing Notification PENNICHUCK WATER WORKS, INC. Non-Core – Birch Hill, North Conway, NH

As part of an amended petition that proposes merging PEU and PAC into PWW, Pennichuck Water Works, Inc. (PWW) has filed rate schedules with the New Hampshire Public Utilities Commission (Commission) to change rates for all of its customer classes, including General Metered (GM), Non-Metered, Municipal, and Private Fire Services, and portions of special contracts as well as for all the customers of Pennichuck East Utility, Inc. (PEU) and the Pittsfield Aqueduct Company, Inc. (PAC). PWW seeks an overall permanent increase of 9.95%, although the changes to each individual rate class will differ. The proposed rates will be the same for all customers regardless of community with the exception of two customer classes, the GM volumetric rate and the public fire protection rates. There will be two volumetric rates, one for Core customers and one for Non-Core customers. A Core customer gets their water supply directly from the Nashua Water Treatment Plant. A Non-Core customer gets their water supply from a source other than the Nashua Water Treatment Plant. You are receiving this notice as a Non-Core – Birch Hill Customer living in Conway, NH. Please note the rates described below are the same proposed rate changes described in the notice you received in early January 2024.

PWW is requesting consolidation of and an increase to rates due to increased operating expenses and investment in its plant and treatment systems needed to comply with the Safe Drinking Water Act. The rate change for the average single family residential bill is below:

Average Birch Hill Residential Monthly Bill Based on Average Monthly Usage of 3.48 CCF (100 Cubic Feet)						
	Customer Charge Based on 5/8" meter	Volumetric Charge per CCF	Volumetric Charge	Capital Recovery Surcharge	Total Monthly	
Current Rates	\$22.56	\$9.50	\$33.06	\$12.69	\$68.31	
Proposed Permanent	Rate \$29.02	\$6.32	\$22.02	\$ 0.00	\$51.04	

Information about the request to merge PEU and PAC into PWW and the proposed consolidation of rates is available on the NH Public Utilities Commission's website at: https://www.puc.nh.gov/Regulatory/Docketbk/2023/23-101.html. Updates will also be posted on the Company website: www.pennichuck.com. Comments may be submitted to the Commission at the New Hampshire Public Utilities Commission, 21 South Fruit Street, Suite 10, Concord NH 03301 or via e-mail at puc.mh.gov.

EXHIBIT D

Copy of Letters sent to Parties to Docket No. DW 11-02 consistent with Order No. 26,985 April 2, 2024



25 Walnut Street PO Box 428 Nashua, NH 03061-0428

(800) 553-5191 Fax (603) 913-2362 customer-service@pennichuck.com

April 2, 2024

City of Nashua Steve Bolton PO Box 2019 Nashua, NH 03061

Re: Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company —
Petition for Merger and Consolidated Rates
N.H. Public Utility Commission - Docket No. DW 23-101

Dear Steve Bolton:

On behalf of Pennichuck and its water utility companies, I wanted to make you aware that Pennichuck Water Works, Inc. ("PWW"), Pennichuck East Utility, Inc. ("PEU"), and Pittsfield Aqueduct Company ("PAC") (collectively "Companies") filed a joint petition for consolidation or merger of PEU and PAC into PWW with the N.H. Public Utilities Commission ("Commission") on December 15, 2023 in Docket No. DW 23-101. The Companies previously filed a Notice of Intent ("NOI") to file a rate case with the Commission on October 13, 2023 and subsequently filed a rate case in Docket No. DW 23-088. That docket was subsequently dismissed by the Commission on February 6, 2024. The Companies on March 8, 2024, filed a joint motion to amend the petition in Docket No. DW 23-101 to incorporate consolidate rates into the merger petition. That motion to amend the petition was approved by Order No. 26,985 issued by the Commission on March 29, 2024 in Docket No. DW 23-101. A copy of Order No. 26,985 is attached for your reference.

As a party or intervenor to the prior merger of Pennichuck and its water utilities with the City of Nashua in Commission Docket No. DW 11-026, the Companies are providing you with notice of this petition and filing. The attached Order No. 26,985 serves as a Prehearing Order and Order on the Motions pending before the Commission in Docket No. DW 23-101. Pennichuck and the Companies provide this notice of this Order and its filings to provide you with the opportunity to participate in this ongoing matter.

After more than a decade of City ownership of Pennichuck Corporation, the regulated water utility subsidiaries of PWW, PEU and PAC specifically, continue to provide high quality water service, with important and ongoing investments in safe and secure infrastructure, and with excellent customer service, at rates that are lower than they would have been under prior private ownership. One of the key goals in this particular rate

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request filing and merger filing, is the approval for a consolidated water rate structure that is more uniform, and at levels that are sustainable for the long term, in serving all of Pennichuck's customers, in all 29 towns and communities served by the utility.

In addition, members of the Company staff are available to meet with you or the community's governing body to discuss the consolidation or merger and consolidated rate docket process, and the underlying aspects and considerations of the consolidation.

Please feel free to call me at (603) 913-2328 if you need any further information or clarification, or to set up a time to meet on this topic, either in person, or virtually.

Sincerely,

John J. Boisvert, P.E.

Chief Executive Officer & Chief Engineer

Enc.

Exhibit D - Letter to 11-026 Parties Docket No. DW 23-101 Page 3 of 18



25 Walnut Street PO Box 428 Nashua, NH 03061-0428

(800) 553-5191 Fax (603) 913-2362 customer-service@pennichuck.com

April 2, 2024

Fred S. Teeboom 24 Cheyenne Drive Nashua, NH 03063

Re: Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company -

Petition for Merger and Consolidated Rates

N.H. Public Utility Commission - Docket No. DW 23-101

Dear Mr. Teeboom:

On behalf of Pennichuck and its water utility companies, I wanted to make you aware that Pennichuck Water Works, Inc. ("PWW"), Pennichuck East Utility, Inc. ("PEU"), and Pittsfield Aqueduct Company ("PAC") (collectively "Companies") filed a joint petition for consolidation or merger of PEU and PAC into PWW with the N.H. Public Utilities Commission ("Commission") on December 15, 2023 in Docket No. DW 23-101. The Companies previously filed a Notice of Intent ("NOI") to file a rate case with the Commission on October 13, 2023 and subsequently filed a rate case in Docket No. DW 23-088. That docket was subsequently dismissed by the Commission on February 6, 2024. The Companies on March 8, 2024, filed a joint motion to amend the petition in Docket No. DW 23-101 to incorporate consolidate rates into the merger petition. That motion to amend the petition was approved by Order No. 26,985 issued by the Commission on March 29, 2024 in Docket No. DW 23-101. A copy of Order No. 26,985 is attached for your reference.

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and at levels that are sustainable for the long term, in serving all of Pennichuck's customers, in all 29 towns and communities served by the utility.

In addition, members of the Company staff are available to meet with you or the community's governing body to discuss the consolidation or merger and consolidated rate docket process, and the underlying aspects and considerations of the consolidation.

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Sincerely,

John J. Boisvert, P.E.

Chief Executive Officer & Chief Engineer

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Enc.

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25 Walnut Street PO Box 428 Nashua, NH 03061-0428

(800) 553-5191 Fax (603) 913-2362 customer-service@pennichuck.com

April 2, 2024

Town of Merrimack Paul Micali, Town Manager 6 Baboosic Lake Road Merrimack, NH 03054

Re: Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company –
Petition for Merger and Consolidated Rates
N.H. Public Utility Commission - Docket No. DW 23-101

Dear Paul Micali:

On behalf of Pennichuck and its water utility companies, I wanted to make you aware that Pennichuck Water Works, Inc. ("PWW"), Pennichuck East Utility, Inc. ("PEU"), and Pittsfield Aqueduct Company ("PAC") (collectively "Companies") filed a joint petition for consolidation or merger of PEU and PAC into PWW with the N.H. Public Utilities Commission ("Commission") on December 15, 2023 in Docket No. DW 23-101. The Companies previously filed a Notice of Intent ("NOI") to file a rate case with the Commission on October 13, 2023 and subsequently filed a rate case in Docket No. DW 23-088. That docket was subsequently dismissed by the Commission on February 6, 2024. The Companies on March 8, 2024, filed a joint motion to amend the petition in Docket No. DW 23-101 to incorporate consolidate rates into the merger petition. That motion to amend the petition was approved by Order No. 26,985 issued by the Commission on March 29, 2024 in Docket No. DW 23-101. A copy of Order No. 26,985 is attached for your reference.

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Sincerely

John J. Boisvert, P.E.

Chief Executive Officer & Chief Engineer

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25 Walnut Street PO Box 428 Nashua, NH 03061-0428

(800) 553-5191 Fax (603) 913-2362 customer-service@pennichuck.com

April 2, 2024

Town of Milford James Pouliot, Director of Water Utilities 564 Nashua Street Milford, NH 03055

Re: Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company —
Petition for Merger and Consolidated Rates
N.H. Public Utility Commission - Docket No. DW 23-101

Dear James Pouliot:

On behalf of Pennichuck and its water utility companies, I wanted to make you aware that Pennichuck Water Works, Inc. ("PWW"), Pennichuck East Utility, Inc. ("PEU"), and Pittsfield Aqueduct Company ("PAC") (collectively "Companies") filed a joint petition for consolidation or merger of PEU and PAC into PWW with the N.H. Public Utilities Commission ("Commission") on December 15, 2023 in Docket No. DW 23-101. The Companies previously filed a Notice of Intent ("NOI") to file a rate case with the Commission on October 13, 2023 and subsequently filed a rate case in Docket No. DW 23-088. That docket was subsequently dismissed by the Commission on February 6, 2024. The Companies on March 8, 2024, filed a joint motion to amend the petition in Docket No. DW 23-101 to incorporate consolidate rates into the merger petition. That motion to amend the petition was approved by Order No. 26,985 issued by the Commission on March 29, 2024 in Docket No. DW 23-101. A copy of Order No. 26,985 is attached for your reference.

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Sincerely,

John J. Boisvert, P.E.

Chief Executive Officer & Chief Engineer



25 Walnut Street PO Box 428 Nashua, NH 03061-0428

(800) 553-5191 Fax (603) 913-2362 customer-service@pennichuck.com

April 2, 2024

Town of Milford Lincoln Daley, Town Administrator 1 Union Square Milford, NH 03055

Re: Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company –
Petition for Merger and Consolidated Rates
N.H. Public Utility Commission - Docket No. DW 23-101

Dear Lincoln Daley:

On behalf of Pennichuck and its water utility companies, I wanted to make you aware that Pennichuck Water Works, Inc. ("PWW"), Pennichuck East Utility, Inc. ("PEU"), and Pittsfield Aqueduct Company ("PAC") (collectively "Companies") filed a joint petition for consolidation or merger of PEU and PAC into PWW with the N.H. Public Utilities Commission ("Commission") on December 15, 2023 in Docket No. DW 23-101. The Companies previously filed a Notice of Intent ("NOI") to file a rate case with the Commission on October 13, 2023 and subsequently filed a rate case in Docket No. DW 23-088. That docket was subsequently dismissed by the Commission on February 6, 2024. The Companies on March 8, 2024, filed a joint motion to amend the petition in Docket No. DW 23-101 to incorporate consolidate rates into the merger petition. That motion to amend the petition was approved by Order No. 26,985 issued by the Commission on March 29, 2024 in Docket No. DW 23-101. A copy of Order No. 26,985 is attached for your reference.

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Sincerely,

John J. Boisvert, P.E.

Chief Executive Officer & Chief Engineer

Exhibit D - Letter to 11-026 Parties Docket No. DW 23-101 Page 11 of 18



25 Walnut Street PO Box 428 Nashua, NH 03061-0428

(800) 553-5191 Fax (603) 913-2362 customer-service@pennichuck.com

April 2, 2024

Anheuser Busch Attn: General Manager 221 Daniel Webster Highway Merrimack, NH 03054

Re: Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company —
Petition for Merger and Consolidated Rates
N.H. Public Utility Commission - Docket No. DW 23-101

Dear General Manager:

On behalf of Pennichuck and its water utility companies, I wanted to make you aware that Pennichuck Water Works, Inc. ("PWW"), Pennichuck East Utility, Inc. ("PEU"), and Pittsfield Aqueduct Company ("PAC") (collectively "Companies") filed a joint petition for consolidation or merger of PEU and PAC into PWW with the N.H. Public Utilities Commission ("Commission") on December 15, 2023 in Docket No. DW 23-101. The Companies previously filed a Notice of Intent ("NOI") to file a rate case with the Commission on October 13, 2023 and subsequently filed a rate case in Docket No. DW 23-088. That docket was subsequently dismissed by the Commission on February 6, 2024. The Companies on March 8, 2024, filed a joint motion to amend the petition in Docket No. DW 23-101 to incorporate consolidate rates into the merger petition. That motion to amend the petition was approved by Order No. 26,985 issued by the Commission on March 29, 2024 in Docket No. DW 23-101. A copy of Order No. 26,985 is attached for your reference.

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Sincerely,

John J. Boisvert, P.E.

Chief Executive Officer & Chief Engineer

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25 Walnut Street PO Box 428 Nashua, NH 03061-0428

(800) 553-5191 Fax (603) 913-2362 customer-service@pennichuck.com

April 2, 2024

Office of the Consumer Advocate Michael Crouse 21 South Fruit Street, Suite 18 Concord, NH 03301-2429

Re: Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company —
Petition for Merger and Consolidated Rates
N.H. Public Utility Commission - Docket No. DW 23-101

Dear Matthew Young:

On behalf of Pennichuck and its water utility companies, I wanted to make you aware that Pennichuck Water Works, Inc. ("PWW"), Pennichuck East Utility, Inc. ("PEU"), and Pittsfield Aqueduct Company ("PAC") (collectively "Companies") filed a joint petition for consolidation or merger of PEU and PAC into PWW with the N.H. Public Utilities Commission ("Commission") on December 15, 2023 in Docket No. DW 23-101. The Companies previously filed a Notice of Intent ("NOI") to file a rate case with the Commission on October 13, 2023 and subsequently filed a rate case in Docket No. DW 23-088. That docket was subsequently dismissed by the Commission on February 6, 2024. The Companies on March 8, 2024, filed a joint motion to amend the petition in Docket No. DW 23-101 to incorporate consolidate rates into the merger petition. That motion to amend the petition was approved by Order No. 26,985 issued by the Commission on March 29, 2024 in Docket No. DW 23-101. A copy of Order No. 26,985 is attached for your reference.

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Sincerely,

John J. Boisvert, P.E.

Chief Executive Officer & Chief Engineer

Exhibit D - Letter to 11-026 Parties Docket No. DW 23-101 Page 15 of 18



25 Walnut Street PO Box 428 Nashua, NH 03061-0428

(800) 553-5191 Fax (603) 913-2362 customer-service@pennichuck.com

April 2, 2024

NH Department of Energy Matthew Young 21 South Fruit Street, Suite 10 Concord, NH 03301

Re: Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company –
Petition for Merger and Consolidated Rates
N.H. Public Utility Commission - Docket No. DW 23-101

Dear Matthew Young:

On behalf of Pennichuck and its water utility companies, I wanted to make you aware that Pennichuck Water Works, Inc. ("PWW"), Pennichuck East Utility, Inc. ("PEU"), and Pittsfield Aqueduct Company ("PAC") (collectively "Companies") filed a joint petition for consolidation or merger of PEU and PAC into PWW with the N.H. Public Utilities Commission ("Commission") on December 15, 2023 in Docket No. DW 23-101. The Companies previously filed a Notice of Intent ("NOI") to file a rate case with the Commission on October 13, 2023 and subsequently filed a rate case in Docket No. DW 23-088. That docket was subsequently dismissed by the Commission on February 6, 2024. The Companies on March 8, 2024, filed a joint motion to amend the petition in Docket No. DW 23-101 to incorporate consolidate rates into the merger petition. That motion to amend the petition was approved by Order No. 26,985 issued by the Commission on March 29, 2024 in Docket No. DW 23-101. A copy of Order No. 26,985 is attached for your reference.

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Sincerely,

John J. Boisvert, P.E.

Chief Executive Officer & Chief Engineer

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25 Walnut Street PO Box 428 Nashua, NH 03061-0428

(800) 553-5191 Fax (603) 913-2362 customer-service@pennichuck.com

April 2, 2024

Merrimack Valley Regional Water District Attn: C. George Bowers, Ph. D 183 Mack Hill Road Amherst, NH 03031

Re: Pennichuck Water Works, Inc., Pennichuck East Utility, Inc., and Pittsfield Aqueduct Company –
Petition for Merger and Consolidated Rates
N.H. Public Utility Commission - Docket No. DW 23-101

Dear C. George Bowers:

On behalf of Pennichuck and its water utility companies, I wanted to make you aware that Pennichuck Water Works, Inc. ("PWW"), Pennichuck East Utility, Inc. ("PEU"), and Pittsfield Aqueduct Company ("PAC") (collectively "Companies") filed a joint petition for consolidation or merger of PEU and PAC into PWW with the N.H. Public Utilities Commission ("Commission") on December 15, 2023 in Docket No. DW 23-101. The Companies previously filed a Notice of Intent ("NOI") to file a rate case with the Commission on October 13, 2023 and subsequently filed a rate case in Docket No. DW 23-088. That docket was subsequently dismissed by the Commission on February 6, 2024. The Companies on March 8, 2024, filed a joint motion to amend the petition in Docket No. DW 23-101 to incorporate consolidate rates into the merger petition. That motion to amend the petition was approved by Order No. 26,985 issued by the Commission on March 29, 2024 in Docket No. DW 23-101. A copy of Order No. 26,985 is attached for your reference.

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John J. Boisvert, P.E.

Chief Executive Officer & Chief Engineer