

**BEFORE THE STATE OF NEW HAMPSHIRE
PUBLIC UTILITIES COMMISSION**

In the matter of:)
Public Service Company of New Hampshire)
d/b/a Eversource Energy)
Distribution Service Rate Case)
DE 19-057)

DIRECT TESTIMONY OF
THE OFFICE OF CONSUMER ADVOCATE
BY
JOHN DEFEVER, CPA

DECEMBER 20, 2019

TABLE OF CONTENTS

I. INTRODUCTION	4
II. ORGANIZATION	5
III. OVERALL FINANCIAL SUMMARY	8
IV. STEP INCREASES	8
V. TAX CUTS AND JOBS ACT ("TCJA")	12
VI. RATE BASE	14
A. MATERIALS AND SUPPLIES	14
B. CASH WORKING CAPITAL	17
VII. OPERATION AND MAINTENANCE EXPENSES	17
A. NON-INDUSTRY DUES AND MEMBERSHIPS	17
B. VARIABLE COMPENSATION	19
C. PAYROLL	24
D. INSURANCE EXPENSE	28
(i). NEIL/EIM CREDITS	28
(ii). DIRECTORS AND OFFICERS LIABILITY INSURANCE	31
E. SUPPLEMENTAL EXECUTIVE RETIREMENT PLAN ("SERP")	33
F. NON-SERP	35
G. VEGETATION MANAGEMENT	36
H. AMORTIZATIONS OF DEFERRED ASSETS	39

I.	SEVERANCE EXPENSE	41
J.	BOARD OF DIRECTORS EXPENSE	42
K.	PAYROLL TAX	43
L.	BENEFITS	43
M.	AUTOMATED METER READING TECHNOLOGY	44
N.	OTHER FLOW THROUGH ADJUSTMENTS	44
VIII.	APPENDIX AND SCHEDULES	45

1 ON BEHALF OF THE OFFICE OF CONSUMER ADVOCATE
2 OF THE STATE OF NEW HAMPSHIRE
3 DIRECT TESTIMONY OF
4 JOHN DEFEVER, CPA
5 DOCKET NO. DE 19-057
6

7 **I. INTRODUCTION**

8 **Q. WHAT IS YOUR NAME, OCCUPATION AND BUSINESS ADDRESS?**

9 A. My name is John Defever. I am a Certified Public Accountant, licensed in
10 the State of Michigan. I am a regulatory consultant in the firm of Larkin &
11 Associates, PLLC, Certified Public Accountants, registered in Michigan,
12 with offices at 15728 Farmington Road, Livonia, Michigan 48154.

13
14 **Q. PLEASE DESCRIBE THE FIRM LARKIN & ASSOCIATES, PLLC.**

15 A. Larkin & Associates, PLLC is a Certified Public Accounting and Regulatory
16 Consulting Firm. The firm performs independent regulatory consulting
17 primarily for public service/utility commission staffs and consumer interest
18 groups (public counsels, public advocates, consumer counsels, attorneys
19 general, etc.). Larkin & Associates, PLLC, has extensive experience in
20 the utility regulatory field as expert witnesses in over 600 regulatory
21 proceedings including numerous electric, gas, water and sewer, and
22 telephone utilities.

1

2 **Q. HAVE YOU PREPARED AN EXHIBIT DESCRIBING YOUR**
3 **QUALIFICATIONS AND EXPERIENCE?**

4 A. Yes. I have attached Appendix I, which is a summary of my experience
5 and qualifications.

6

7 **Q. ON WHOSE BEHALF ARE YOU APPEARING?**

8 A. Larkin & Associates, PLLC was retained by the Office of Consumer
9 Advocate ("OCA") of the State of New Hampshire to conduct a review of
10 Public Service Company of New Hampshire's ("PSNH" or "Company")
11 application for an increase in rates. Accordingly, I am appearing on behalf
12 of the OCA.

13

14 **Q. PLEASE SUMMARIZE THE PURPOSE OF YOUR TESTIMONY.**

15 A. My responsibilities in this case are to review revenue requirement issues
16 and to sponsor the OCA's overall revenue requirement. My silence on
17 issues proposed by the Company in this rate case does not indicate that I
18 agree with the Company's request.

19

20 **II. ORGANIZATION**

21 **Q. HOW WILL YOUR TESTIMONY BE ORGANIZED?**

1 A. The testimony is organized in the following manner: Step Increases, Tax
2 Cuts and Jobs Act of 2017 ("TCJA"), issues with the Company's rate base
3 requests, and issues with the Company's operating and maintenance
4 expense requests.

5
6 **Q. HAVE YOU PREPARED EXHIBITS SUPPORTING YOUR TESTIMONY?**

7 A. Yes. I have prepared Exhibit ____ (L&A-1), which consists of Schedules A
8 through D.

9
10 **Q. HAVE YOU INCORPORATED THE RECOMMENDATIONS OF OTHER**
11 **OCA WITNESSES IN YOUR SUMMARY SCHEDULES?**

12 A. Yes. I have incorporated the removal of the Automated Meters (AMR)
13 technology from rate base as recommended by OCA witness Paul Alvarez
14 on Schedule B-2 as well as the corresponding flow through adjustments to
15 accumulated depreciation and depreciation expense on Schedules B-3
16 and C-13, respectively. I have also reflected the return on equity in OCA
17 witness Pradip Chattopadhyay's testimony in the Company's requested
18 capital structure on Schedule D.

19
20 **Q. PLEASE PROVIDE A BRIEF SUMMARY OF YOUR EXHIBITS.**

21 A. Schedule A presents the overall financial summary for the rate year in this
22 case, giving effect to all the adjustments I am recommending in my
23 testimony as well as adjustments sponsored by other OCA witnesses.

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Schedule B contains the rate year rate base amounts resulting from my and other OCA witness recommended rate base adjustments. Schedules B-1 through B-4 provide the supporting calculations used to derive the rate base adjustments.

Schedule C reflects the OCA's recommended net operating income based on the adjustments I and other OCA witnesses are recommending. Schedules C-1 through C-16 provide the supporting calculations for the O&M adjustments the OCA is recommending.

Q. WERE THESE EXHIBITS PREPARED BY YOU OR UNDER YOUR SUPERVISION?

A. Yes, and they are correct to the best of my knowledge.

Q. BASED ON THE OCA'S REVIEW OF PSNH'S FILING, WHAT CHANGE IN REVENUE REQUIREMENT IS THE OCA RECOMMENDING AT THIS TIME?

A. Based on the adjustments that have been quantified to date, the result is a revenue deficiency of \$23,452,776 for the rate year ending June 30, 2021.

1 **III. OVERALL FINANCIAL SUMMARY**

2 **Q. WHAT AMOUNT OF INCREASED REVENUES DID PSNH REQUEST IN**
3 **ITS INITIAL PERMANENT FILING?**

4 A. In its Petition for Permanent Rates submitted on May 28, 2019, the
5 Company requested a permanent rate increase of \$69.9 million (inclusive
6 of the \$33 million temporary rate increase) for the test year ended
7 December 31, 2018. The “Rate Year” is the first 12 months during which
8 the rates established in this proceeding will be in effect (July 1, 2020
9 through June 30, 2021). The Company is also proposing to implement four
10 annual Step Increases which are discussed below in my testimony.

11
12 **Q. WHAT STARTING POINT DID YOU UTILIZE IN CALCULATING YOUR**
13 **RATE BASE AND NET OPERATING INCOME ADJUSTMENTS?**

14 A. I utilized the Company's original permanent filing as the starting point for
15 OCA's adjustments for rate base changes and net operating income
16 changes.

17 **IV. STEP INCREASES**

18 **Q. PLEASE DISCUSS THE COMPANY'S PROPOSED STEP INCREASES.**

19 A. Attachment EHC/TMD-3 (Perm) Page 1 of 8, contains the following step
20 adjustments:

	Step Adjustment #1 (effective 7/1/20) Investment Year 1 (Calendar 2019)	Step Adjustment #2 (effective 7/1/21) Investment Year 2 (Calendar 2020)	Step Adjustment #3 (effective 7/1/22) Investment Year 3 (Calendar 2021)	Step Adjustment #4 (effective 7/1/23) Investment Year 4 (Calendar 2022)
1 Revenue Requirement	\$ 14,866,282	\$ 20,774,394	\$ 13,526,103	\$ 15,626,629

2
3

4 **Q. DO YOU AGREE WITH THE COMPANY'S PROPOSED STEP**
 5 **INCREASES?**

6 A. No. The Company's response to Staff 13-009 stated the following:

7 In this proceeding the Company has calculated illustrative step
 8 adjustments based on the capital expenditure forecast currently
 9 available which, for the out years is still at the major category level and
 10 is not yet developed at the specific project level detail that
 11 accompanies the one year plan. However, please note that the
 12 calculations included in this proceeding are for illustrative purposes.
 13 The Company is not at this time requesting that the PUC authorize the
 14 precise step adjustment in future years that has been calculated in this
 15 case. Here, the Company is requesting to implement step adjustments
 16 on a going forward basis that will be calculated based on actual plant
 17 placed in service through the end of the year prior to the year the step
 18 adjustment goes into rates (emphasis added).
 19

20 To be recoverable from ratepayers, costs should meet the known and
 21 measurable standard. The Company's proposed increases do not meet
 22 that standard because neither the projects nor the costs are known for the
 23 step adjustments. It is the burden of the Company to provide satisfactory
 24 support for requested increases and that has not been done with regards
 25 to the step increases.
 26

27 **Q. PLEASE EXPLAIN.**

1 A. OCA 8-003 requested a list of projects in the step years: The Company
2 stated in part in the response to OCA 8-003:

3 The Company's capital planning process begins with a high-level, long-
4 range (5 year) capital expenditure and capital addition forecast by
5 major category of investment developed in the spring of each year.
6 The 5-year forecast is also referred to as the strategic plan. Toward
7 the end of each year, a detailed one-year capital expenditure plan is
8 developed at the specific project level for the coming year. This one-
9 year capital expenditure plan forms the basis of the Company's capital
10 budget for the upcoming year. This capital budget includes capital
11 additions and cost of removal.
12

13 The step adjustments proposed in this case are based on the high-
14 level, long-range capital additions forecast, which is produced by
15 category of investment and is not developed to encompass a specific
16 project level because this level of detail comes later in the process and
17 is designed to pertain specifically to an upcoming investment year.
18 Therefore, a detailed plan by project is not available for the step
19 adjustments.
20

21 Clearly, the Company's proposal does not meet the known and
22 measurable standard. To allow the Company to recover costs without any
23 support is basically to give them a blank check. This would be
24 inappropriate with obvious possible negative consequences for
25 ratepayers.
26

27 **Q. THE COMPANY STATES IN THE RESPONSE TO OCA 8-003 "THE**
28 **ACTUAL STEP INCREASES WILL BE BASED ON ACTUAL PLANT**
29 **ADDITIONS WITHIN THE STEP ADJUSTMENT YEAR." DOESN'T**
30 **THIS PROTECT RATEPAYERS?**

1 A. No. The blank check approach removes critical incentives for the
2 Company to choose the right projects, accurately and economically
3 budget projects, and importantly, stay on budget. The Company is
4 protected from errors it may make in these processes while the ratepayer
5 is left paying the bill.

6

7 **Q. DO YOU HAVE ANY OTHER CONCERNS REGARDING THE**
8 **COMPANY'S REQUEST?**

9 A. Yes. During the second Technical Session, Staff inquired about the
10 differences in the initial project estimates and the final project costs for
11 numerous completed projects. The Company explained that a work order
12 may be "supplemented" a number of times. As projects go along, the
13 project manager will seek additional funding. The Company did not
14 consider the requests for additional funding to be cost overruns but rather
15 "project supplements." The Company also stated that it calculates the
16 project cost variance based on the most recent revised cost, not the
17 original estimate. OCA is concerned with the Company's process for
18 capital project funding. When initiating a project, the Company submits a
19 work order which it referred to as a "seed request" as opposed to a
20 complete project cost estimate. Then additional funding can be requested
21 or "supplemented" a number of times as the project goes along, and in
22 some cases with little description or support for the additional dollars.
23 Based on the number of project cost variances, and the Company's

1 position that it doesn't consider the "supplements" to be cost overruns,
2 there does not appear to be sufficient incentive to contain project costs,
3 especially if the costs are being fully borne by ratepayers.

4
5 **Q. WHAT IS YOUR RECOMMENDATION?**

6 A. The OCA recommends that the Company's request for the STEP
7 increases be rejected because they are not known and measurable.
8 Allowing the Company's proposed blank check approach coupled with its
9 current methodology of capital budgeting will put ratepayers at risk for
10 project cost overspending.

11 **V. TAX CUTS AND JOBS ACT ("TCJA")**

12 **Q. PLEASE DISCUSS THE COMPANY'S PLANNED USE OF EXCESS**
13 **ACCUMULATED DEFERRED INCOME TAXES ("EADIT") RESULTING**
14 **FROM THE TCJA.**

15 A. Company witnesses Eric H. Chung and Troy M. Dixon state on page 101
16 of their direct testimony that the Company has proposed to utilize the
17 EDIT as an offset to the revenue requirements of the Grid Transformation
18 and Enablement Program ("GTEP").

19
20 **Q. HOW DOES THE TCJA IMPACT ACCUMULATED DEFERRED INCOME**
21 **TAXES?**

22 A. The Company collects an amount of income tax expense that was
23 authorized by the Commission as part of the revenue requirement from

1 ratepayers. Accumulated deferred income taxes (“ADIT”) arise from timing
2 differences between the amount of taxes recorded on the Company's
3 books and the amounts that are filed on the Company's tax return,
4 Accumulated deferred income taxes are reflected as a reduction to the
5 Company's rate base for these funds that it has collected, but it will not
6 have to pay until a later date. Prior to the TCJA, the Company's ADIT
7 balance was calculated based on the Federal income tax rate of 35
8 percent. Now that the Federal income tax rate has been lowered to 21
9 percent, the Company has collected and accumulated more money from
10 ratepayers than it will have to pay to the government. The difference
11 between the ADIT collected at the old rate and the new rate is the excess
12 ADIT (“EADIT”) which should be returned to ratepayers as soon as
13 possible.

14

15 **Q. DO YOU AGREE WITH THE COMPANY'S PROPOSED USE OF THE**
16 **EADIT?**

17 A. No. As explained in Mr. Chung's and Mr. Dixon's testimony, EADIT
18 represents funds that have been collected from ratepayers that are no
19 longer owed to the government as a result of the TCJA. Their testimony
20 states on page 99, “...which is instead owed to and to be returned to
21 customers over time...” The Company's attempt to use the EADIT to
22 offset the GTEP is inappropriate. This action would unnecessarily
23 complicate the proceeding by connecting these two unrelated issues. The

13

1 GTEP is a separate matter and there is no benefit to ratepayers from the
2 Company's proposal to tie the two together.

3

4 **Q. WHAT IS YOUR RECOMMENDATION?**

5 A. As acknowledged in the witnesses' testimony, the EADIT is owed to
6 ratepayers and should be returned. The OCA's recommendation is that
7 the Company's proposal to offset GTEP be rejected and the Company
8 should be directed to return the EADIT to customers in a timely manner.

9

10 **VI. RATE BASE**

11 **A. MATERIALS AND SUPPLIES**

12 **Q. WHAT AMOUNT HAS THE COMPANY INCLUDED FOR MATERIALS
13 AND SUPPLIES IN RATE BASE?**

14 A. Attachment EHC/TMD-1 (Perm), Schedule EHC/TMD-36 (Perm) shows a
15 balance of \$12,213,448 for materials and supplies in rate base.

16

17 **Q. HOW WAS THIS AMOUNT DERIVED?**

18 A. The Company has used the 2018 year-end balance for materials and
19 supplies.

20

21 **Q. DO YOU AGREE WITH THE COMPANY'S USE OF THE 2018 YEAR
22 END BALANCE FOR MATERIALS AND SUPPLIES?**

1 A. No. As shown in the chart below, the balance fluctuates monthly and the
2 December 2018 balance used by the Company is much higher than the
3 balances in nearly every month since 2014.

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6

	2014	2015	2016	2017	2018	2019
JAN	\$ 8,826,166	\$ 13,264,041	\$ 7,707,343	\$ 10,385,255	\$ 9,246,358	\$ 10,374,293
FEB	\$ 9,247,411	\$ 12,416,171	\$ 8,933,031	\$ 7,846,880	\$ 5,098,839	\$ 9,749,347
MAR	\$ 8,177,483	\$ 8,832,625	\$ 8,635,168	\$ 9,375,968	\$ 10,512,278	\$ 9,944,878
APR	\$ 8,320,055	\$ 9,049,392	\$ 9,031,825	\$ 9,154,877	\$ 10,086,968	\$ 9,803,526
MAY	\$ 8,735,465	\$ 9,454,267	\$ 8,739,929	\$ 9,251,657	\$ 10,453,809	\$ 9,514,264
JUN	\$ 8,516,772	\$ 8,687,023	\$ 9,409,437	\$ 9,457,105	\$ 9,293,068	\$ 9,404,607
JUL	\$ 8,924,623	\$ 9,444,249	\$ 7,894,659	\$ 10,595,976	\$ 9,049,133	\$ 10,231,242
AUG	\$ 10,768,663	\$ 11,197,133	\$ 7,558,561	\$ 12,495,762	\$ 9,006,536	\$ 10,005,883
SEP	\$ 8,620,655	\$ 8,504,063	\$ 10,705,049	\$ 10,827,113	\$ 10,094,752	
OCT	\$ 15,329,098	\$ 7,960,560	\$ 9,560,124	\$ 12,198,091	\$ 7,643,510	
NOV	\$ 11,304,804	\$ 6,888,457	\$ 9,286,399	\$ 9,035,999	\$ 8,814,487	
DEC	\$ 7,761,004	\$ 8,345,449	\$ 11,221,521	\$ 10,425,211	\$ 12,213,448	

7
8

9 As can be seen, the balance has declined significantly in 2019 in contrast
10 to the 2018 year-end balance. The Company earns the authorized rate of
11 return on the balance of materials and supplies included in rate base and
12 it is not appropriate for ratepayers to pay a return on a much higher
13 balance that is not representative of the balance that will be carried in the
14 rate year and subsequent years.

15

16 **Q. HAS ANOTHER METHOD BEEN APPROVED TO DETERMINE THE**
17 **RATE BASE LEVEL IN PRIOR CASES?**

1 A. In some prior cases, a five-quarter average has been approved as an
2 appropriate method for determining the amount to be included in rate
3 base.

4

5 **Q. WHY IS A FIVE-QUARTER AVERAGE MORE APPROPRIATE THAN**
6 **YEAR-END 2018 BALANCE?**

7 A. A five-quarter average is more appropriate because this expense
8 fluctuates from month-to-month. As such, using the balance from just one
9 month is more likely to be unrepresentative. In fact, the response to OCA
10 8-019 explains that the December 31, 2018 balance is significantly higher
11 than other months in 2018 and 2019 due to two large purchases. In that
12 month both a transformer and piping were purchased for \$1,014,605 and
13 \$2,995,149, respectively. This is a good example of why using a single
14 month amount can be misleading and an average provides a better picture
15 of the overall level for a given year.

16

17 **Q. WHAT IS YOUR RECOMMENDED ADJUSTMENT?**

18 A. The OCA recommends using a five-quarter average to determine the
19 amount to be included in rate base. The response to OCA 8-020 states
20 that a five-quarter average would be \$10,507,751. This is a reduction of
21 \$1,705,697 to rate base. The OCA's adjustment is shown on Exhibit
22 ____ (L&A-1) Schedule B-4.

23

1 **B. CASH WORKING CAPITAL**

2 **Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO CASH WORKING**
3 **CAPITAL.**

4 A. The adjustment to cash working capital is a flow through adjustment
5 resulting from the OCA's adjustments to O&M expenses and is shown on
6 Exhibit ____ (L&A-1) Schedule B-1.

7

8 **VII. OPERATION AND MAINTENANCE EXPENSES**

9 **A. NON-INDUSTRY DUES AND MEMBERSHIPS**

10 **Q. HAS THE COMPANY INCLUDED COSTS IN THE RATE YEAR FOR**
11 **NON-INDUSTRY DUES AND MEMBERSHIPS?**

12 A. Yes. Schedule EHC/TMD-11 (Perm) shows that the Company has
13 included \$104,950 for dues for a number of non-industry organizations.

14

15 **Q. SHOULD THESE COSTS BE FULLY RECOVERABLE FROM**
16 **RATEPAYERS?**

17 A. No. Attachment EHC/TMD-1 (Perm) Schedule EHC/TMD-11 (Perm) page
18 2 of 2 shows that these organizations are for chambers of commerce and
19 other non-industry business organizations such as the NH Grocers
20 Association and the NH Lodging and Restaurant Association. Ratepayers
21 receive very little benefit from these memberships.

22

1 **Q. WHO ARE THE BENEFICIARIES OF THESE MEMBERSHIPS?**

2 A. These memberships are not necessary for the provision of service but
3 instead provide image building and networking opportunities. Therefore, it
4 is the Company and its shareholders that derive the lion's share of the
5 benefits. As such, the Company's customers should not bear the full
6 burden of the expense.

7
8 **Q. WHAT IS YOUR RECOMMENDED ADJUSTMENT?**

9 A. The OCA recommends a 50/50 sharing of this expense between
10 shareholders and ratepayers. The disallowance of 50% of these costs is a
11 reduction of \$52,475. The OCA's adjustment is shown on Exhibit
12 ____ (L&A-1) Schedule C-5.

13
14 **Q. HAVE DUES THAT WERE UNRELATED TO PROVIDING UTILITY
15 SERVICE BEEN REMOVED IN OTHER JURISDICTIONS?**

16
17 A. Yes, for example in Connecticut, the Public Utilities Regulatory Authority
18 removed 50 percent of non-industry dues in Docket Nos. 13-02-20, 10-02-
19 13 and 07-05-19. I am aware that Arkansas has also removed dues that
20 were not related to providing utility service.

21

1 **B. VARIABLE COMPENSATION**

2

3 **Q. HAS THE COMPANY INCLUDED VARIABLE COMPENSATION IN THE**
4 **RATE YEAR?**

5 A. Yes. According to the Company's Attachment EHC/TMD-1 (Perm)
6 Attachment EHC/TMD-15 (Perm), the Company has included \$7,613,826
7 of variable compensation in the rate year.

8

9 **Q. WHAT IS VARIABLE COMPENSATION?**

10 A. Variable Compensation is the Company's incentive compensation
11 program. Incentive compensation is provided to employees in addition to
12 their base pay.

13

14 **Q. DO YOU TAKE ISSUE WITH THE INCLUSION OF THIS EXPENSE?**

15 A. Yes. The first issue is that the Company's variable compensation appears
16 to be an opportunity to provide extra pay to all of its employees.

17

18 **Q. PLEASE EXPLAIN.**

19 A. The Company was asked in OCA 1-032 to provide the number of
20 employees eligible for incentive compensation and the number of eligible
21 employees that did not receive incentive compensation. The following
22 chart is based on the response.

23

Performance Year	Employees Eligible	Employees Not Receiving Any Variable Pay
2014	1035	2
2015	968	0
2016	906	0
2017	428	1
2018	421	1

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Q. WHAT IS YOUR SECOND ISSUE WITH THE INCENTIVE

14

COMPENSATION PROGRAM?

15

A. The second issue is with the goals upon which the compensation is

16

based. The goals upon which the payments are predicated are heavily

17

weighted towards financial goals. The Company was asked in OCA 8-042

18

to provide the plan's financial and performance goals for the rate year.

19

The response stated:

1 The financial and performance goals shown on page 12 of 20 in
2 Attachment OCA 1-029 B are the same goals upon which the
3 incentive compensation for all employees will be based for each of
4 the rate years.
5

6 The page indicated in the response shows financial goals weighted 70
7 percent and operational goals weighted 30 percent.
8

9 **Q. DO YOU TAKE ISSUE WITH THESE GOALS?**

10 A. If the Company's customers are responsible for the costs, yes. A further
11 breakdown of the financial and operational goals shows why shareholders,
12 not ratepayers should be responsible. According to the response to OCA
13 1-029 B page 12 of 20, the financial performance goals which again make
14 up 70 percent of the total include Earnings Per Share, Dividend Growth,
15 and Credit Rating. The operational performance goals which make up
16 only 30 percent of the weighted total include categories labeled as
17 Reliability, Average Restoration Duration, Safety Rate, Gas Service
18 Response, Diverse Leadership, Improve the Customer Experience,
19 Positive Regulatory Outcomes, and Positive Outcomes on Key Strategic
20 Initiatives. As can be seen, 70 percent of the goals are heavily weighted
21 towards shareholders and, of the remaining 30 percent, some of the goals
22 are aimed at benefitting the Company and its shareholders as opposed to
23 ratepayers. That is not to say that ratepayers receive no benefit but that
24 the Company and its shareholders are the primary recipients of the
25 benefits resulting from the goals.

1

2 **Q. IS IT INAPPROPRIATE FOR A COMPANY'S GOALS TO BE FOCUSED**
3 **ON FINANCIAL REWARDS?**

4 A. Again, the issue is not the program or its rewards but the fact that the
5 Company proposes that ratepayers be fully responsible for the costs. As
6 the plan is more focused on the Company and its shareholders, they
7 should bear more of the costs.

8

9 **Q. WHAT IS YOUR RECOMMENDED ADJUSTMENT?**

10 A. It could be argued that a complete disallowance of the costs would be
11 appropriate. However, based on decisions in other jurisdictions that have
12 disallowed amounts related to financial goals, the OCA recommends that
13 the costs be shared 70/30 between shareholders and ratepayers,
14 respectively. This is a reduction of \$5,329,678. (\$7,613,826 x 70%) The
15 OCA's adjustment is shown on Exhibit ____ (L&A-1) Schedule C-11.

16

17 **Q. PLEASE PROVIDE EXAMPLES OF THE DISALLOWANCE OF**
18 **INCENTIVE COMPENSATION IN OTHER JURISDICTIONS.**

19 A. The OCA has not done an exhaustive search on the
20 allowance/disallowance of incentive compensation in other jurisdictions.
21 That said, the OCA is aware of the following examples of disallowances:

22

- 1 • Missouri. The Amended Report and Order GR-2017-0215 issued March
2 7, 2018 disallowed equity-based employee incentive compensation in
3 rates. The Report stated the following on pages 119-122:

4

5 The Commission has a long history of removing earnings based
6 employee compensation from rates. Examples of cases in which
7 the Commission decided against allowing incentive compensation
8 tied to financial benchmarks include: EC-87-114, Union Electric;
9 TC-89-14, Southwestern Bell; TC-93-224, Southwestern Bell; GR-
10 96-285, Missouri Gas Energy; GR-2004-0209, Missouri Gas
11 Energy; ER-2006-0314, Kansas City Power & Light; and ER-2007-
12 0291, Kansas City Power & Light.

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- Arkansas. The Order in Docket No. 13-028-U dated December 30, 2013

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states the following on pages 4-5:

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The Commission denies EAI's request to recover 100% of incentive pay and stock options for its employees from Arkansas ratepayers, and finds that EAI and Staff have failed to show that EAI's short-term, long-term, and stock-based incentive compensation provides ratepayer benefits justifying 100% inclusion in rates. The Commission recognizes that both shareholders and ratepayers benefit from the structure of EAI's short-term incentive plans and therefore finds that \$8,087,877 in annual short-term incentive costs should be removed from EAI's operating expenses. The Commission also agrees that EAI's long-term incentive

1 compensation is based entirely on the financial performance of EAI
2 and benefits shareholders. Therefore the Commission finds that
3 \$7,036,188 should be disallowed and removed from EAI's
4 operating expenses.
5

6 • Texas. The Order in Docket No. 46449 dated January 11, 2011 stated the
7 following on pages 34:

8 The Commission has repeatedly ruled that a utility cannot recover
9 the cost of financially-based incentive compensation because
10 financial measures are of more immediate benefit to shareholders
11 and financial measures are not necessary or reasonable to provide
12 utility services.
13

14 • Oklahoma. The Corporation Commission of Oklahoma in Cause No. PUD
15 201500208, Order No. 657877, dated May 31, 2016 stated the following
16 on page 161:

17
18 The ALJ adopts Staff and AG's recommendation that an adjustment
19 be made to remove the portion of the Annual Incentive Program
20 costs related to financial measures. In many jurisdictions, including
21 Oklahoma, the cost of incentive plans tied to financial performance
22 measures generally are excluded for ratemaking purposes for
23 several reasons.
24

25 **C. PAYROLL**

26

27 **Q. HAVE YOU MADE AN ADJUSTMENT TO PAYROLL EXPENSE?**

28 A. Yes. An adjustment has been made to reduce the number of positions
29 included in the rate year.
30

1 **Q. PLEASE DISCUSS YOUR ISSUE WITH THE NUMBER OF POSITIONS**
2 **IN THE RATE YEAR.**

3 A. The issue relates to un-hired personnel included in the rate year. The
4 testimony of Mr. Chung and Mr. Dixon states the following on pages 45-
5 46:

6 The payroll increase reflects 5 new incremental FTEs at PSNH and
7 PSNH's allocated share of 14 new Information Technology ("IT")
8 FTEs which are being hired by Eversource Energy Service
9 Company. The 5 PSNH employees are needed to support the
10 Company's Expanded Troubleshooters Program. The additional 14
11 IT FTEs are needed for a cyber security initiative to defend against
12 cyber threats to the critical infrastructure of the Company and will
13 allow for advanced security monitoring and operations support of
14 the Company's systems.
15

16 **Q. DO YOU DISAGREE WITH INCREASING THE NUMBER OF**
17 **EMPLOYEES?**

18 A. That isn't the point. What I disagree with is including costs for employees
19 who have not been hired.

20

21 **Q. WHY IS THIS AN ISSUE?**

22 A. It fails to meet the known and measurable standard. When it comes to
23 hiring, companies are often overly optimistic. The plan to hire a certain
24 number of employees by a particular date does not guarantee that the
25 hiring will occur. If payroll costs are included in rates for un-hired workers,
26 ratepayer may be paying for employees that do not exist. Ratepayers

1 cannot be expected to pay expenses for employees who have not been
2 hired and do not provide service.

3

4 **Q. ARE THERE FURTHER ISSUES WITH THE COMPANY'S REQUEST?**

5 A. Yes. According to OCA 7-051, the Company has not applied a vacancy
6 factor. The response states:

7 The Company has not explicitly applied a vacancy factor in
8 calculating payroll for the Rate Year because the Company's Rate
9 Year payroll expense calculation was based upon actual (not
10 projected) payroll expense incurred during the test year.
11

12 **Q. WHY IS THE LACK OF A VACANCY FACTOR AN ISSUE?**

13 A. Vacancies are a common issue for utilities. Without consideration of
14 vacancies, the Company has taken the test year payroll expense and
15 added costs for new hires. This formula doesn't account for any
16 vacancies that may occur as current or new hires leave their positions.
17 This is unrealistic, and overstates not only payroll expense but related
18 expenses such as benefits and payroll taxes. The response to OCA 1-026
19 provided the budgeted and actual FTEs which is summarized for 2017
20 through 2019 year-to-date. As can be seen, vacant positions are not
21 unusual in the Company's history.

22

	Difference			Difference			Difference			
	Budget	Actual	(Vacancy)	Budget	Actual	(Vacancy)	Budget	Actual	(Vacancy)	
	Service Co			PSNH DIST			PSNH TRANS			
	2017									
2017	Jan	2983.96	2824.06	(159.90)	680	627	(53.00)	60	60	0.00
	Feb	2983.96	2827.06	(156.90)	680	627	(53.00)	62	62	0.00
	Mar	3006.96	2852.03	(154.93)	676	633	(43.00)	62	63	1.00
	Apr	2976.76	2871.76	(105.00)	649	634	(15.00)	64	62	(2.00)
	May	2993.76	2901.18	(92.58)	649	637	(12.00)	64	63	(1.00)
	Jun	2991.76	2892.58	(99.18)	647	632	(15.00)	64	69	5.00
	Jul	3003.76	2873.48	(130.28)	646	628	(18.00)	65	69	4.00
	Aug	3004.76	2874.28	(130.48)	646	629	(17.00)	65	70	5.00
	Sept	2996.76	2865.98	(130.78)	641	628	(13.00)	65	71	6.00
	Oct	2992.76	2874.83	(117.93)	641	633	(8.00)	65	71	6.00
	Nov	2997.76	2874.83	(122.93)	641	629	(12.00)	65	72	7.00
	Dec	2996.76	2888.93	(107.83)	638	633	(5.00)	65	71	6.00
	2018									
2018	Jan	3006.03	2915.76	(90.27)	664	615	(49.00)	96	96	0.00
	Feb	2997.03	2940.41	(56.62)	664	621	(43.00)	96	95	(1.00)
	Mar	2992.03	2933.88	(58.15)	672	625	(47.00)	96	93	(3.00)
	Apr	3023.03	2931.83	(91.20)	672	625	(47.00)	96	92	(4.00)
	May	3045.03	2916.48	(128.55)	672	626	(46.00)	96	91	(5.00)
	Jun	3051.03	2901.31	(149.72)	681	627	(54.00)	96	92	(4.00)
	Jul	3046.03	2891.13	(154.90)	686	627	(59.00)	96	93	(3.00)
	Aug	3056.03	2884.13	(171.90)	686	638	(48.00)	96	97	1.00
	Sept	3047.03	2873.66	(173.37)	686	633	(53.00)	96	97	1.00
	Oct	3041.03	2914.38	(126.65)	686	635.5	(50.50)	96	96	0.00
	Nov	3034.03	2914.75	(119.28)	686	632.5	(53.50)	96	95	(1.00)
	Dec	3023.03	2967.95	(55.08)	686	642.5	(43.50)	96	93	(3.00)
	2019									
2019	Jan	3131.86	2984.48	(147.38)	657	644.5	(12.50)	99	89	(10.00)
	Feb	3152.11	3003.48	(148.63)	657	640.5	(16.50)	102	91	(11.00)
	Mar	3197.86	3019.58	(178.28)	658	639.5	(18.50)	102	92	(10.00)
	Apr	3213.11	3016.35	(196.76)	660	641	(19.00)	102	96	(6.00)
	May	3212.36	3030.6	(181.76)	663	644	(19.00)	102	94	(8.00)

2

3 **Q. ISN'T IT POSSIBLE THAT ALL OF THESE NEW POSITIONS MAY**
 4 **EVENTUALLY BE FILLED?**

5 **A.** Of course, it is possible. However, it is also possible that not all of the
 6 anticipated positions will be filled. Another possibility is that all of the new
 7 positions will be filled but current employees will leave, resulting in less
 8 employees than budgeted. The point is that we don't know how many of
 9 the new positions will be filled or the amount of attrition that will occur in

1 the meantime. As such, the un-hired positions are not known and
2 measurable.

3

4 **Q. WHAT IS YOUR ADJUSTMENT TO PAYROLL?**

5 A. My adjustment is to include only the employees that are already hired.

6 This is the most known and measurable amount. According to the
7 response to OCA 1-024, "Of these 19 open FTEs, 4 of the 14
8 cybersecurity FTEs and 2 of the 5 troubleshooter FTEs have been hired
9 through April 2019." That leaves 13 budgeted positions that the Company
10 had not hired. Based on the response to OCA 1-024, the removal of the
11 13 proposed employees is a reduction to payroll of \$388,128. (\$71,190 +
12 \$316,938) The OCA's adjustment is shown on Exhibit ____ (L&A-1)
13 Schedule C-1. This adjustment will also have corresponding flow through
14 adjustments to payroll tax and benefits.

15

16 **D. INSURANCE EXPENSE**

17 (i). NEIL/EIM CREDITS

18

19 **Q. PLEASE DISCUSS YOUR ADJUSTMENT TO INSURANCE EXPENSE.**

20 A. I have made two adjustments for insurance expense. The first relates to
21 Energy Insurance Mutual Limited ("EIM") and Nuclear Electric Insurance
22 Limited ("NEIL") surplus distribution (credits) which the Company has not

1 reflected as an offset to insurance expense in the filing. The response to
2 OCA 8-026 shows the Company has received credits in each year 2015
3 through 2018 as well as year to date 2019 and are shown below:

	2015	2016	2017	2018	2019 YTD	2015-2018 4 Year Avg
EIM Credits	\$ (27,721)	\$ (27,922)	\$ (29,391)	\$ (142,910)	\$ (108,280)	\$ (56,986)
NEIL Credits	\$ (2,432)	\$ (566)	\$ (804)	\$ (3,913)	\$ (6,740)	\$ (1,929)
Total	\$ (30,153)	\$ (28,488)	\$ (30,195)	\$ (146,823)	\$ (115,020)	\$ (58,915)

4
5 The credits average \$56,986 and \$1,929 for EIM and NEIL, respectively,
6 for the years 2015 through 2018. The response also shows that the
7 Company has received credits of \$108,280 and \$6,740 year to date for
8 2019. In addition, OCA 8-026 states that EIM and NEIL credits have not
9 been reflected in the rate year. As these credits have been received in
10 each of the prior five years, they should be reflected as a reduction to the
11 rate year insurance expense.

12
13 **Q. WHY SHOULD THE RATE YEAR REVENUE REQUIREMENT REFLECT**
14 **EIM AND NEIL CREDITS?**

15 A. If the rate year insurance expense doesn't contain an offset for the surplus
16 distributions, the Company will retain all the credits received. Since
17 ratepayers are funding this expense, the credits should be reflected in
18 insurance expense.

19
20 **Q. WHAT IS THE OCA'S RECOMMENDED ADJUSTMENT?**

1 A. The adjustment is to reflect the four-year average of both credits, for a
2 total reduction to insurance expense of \$58,915. This is a conservative
3 estimate as the total NEIL and EIM credits received in 2018 and 2019 are
4 much higher than the four-year average amount. The OCA's adjustment
5 is shown on Exhibit ___(L&A-1) Schedule C-10.

6

7 **Q. HAS THIS ISSUE ALSO BEEN RECENTLY ADDRESSED IN ONE OF**
8 **THE COMPANY'S AFFILIATE'S RATE CASES?**

9 A. Yes. In Docket No. DPU 17-05 (NSTAR Electric and Western
10 Massachusetts Electric Company) rate case in Massachusetts, the
11 Departments Decision dated November 30, 2017 on pages 245-247
12 stated:

13

14 The record shows, however, that EIM made policy surplus distributions
15 during the test year and each of the last four consecutive years. Given
16 this recent history of payments, we are not persuaded by the
17 Companies' arguments that the policy surplus distributions are non-
18 recurring and not known and measurable. Rather, the Department
19 finds that EIM's policy surplus distributions are analogous to those
20 made by Nuclear Electric Insurance Limited ("NEIL"). As a mutual
21 non-profit carrier, NEIL makes policy holder distributions to recognize a
22 return of a portion of the policy's surplus. The Department has
23 required participants to credit policyholder distributions and other
24 adjustments to customers in a manner approved by the Department.
25 The Department has historically treated such credits as an offset
26 against the current NEIL premiums for ratemaking purposes because
27 "policy holder distribution is a known and measurable change that
28 should be included as an offset to the Company's current NEIL
29 premiums." Consistent with the treatment of NEIL surplus distributions
30 in prior cases, the Department finds that it is appropriate to adjust the
31 Companies' cost of service to recognize the refund of the insurance
32 proceeds from EIM.

1
2 Based on the above considerations, the Department will adjust the
3 Companies' cost of service. Accordingly, the Department reduces
4 NSTAR Electric's proposed cost of service by \$158,407, and reduces
5 WMECo's proposed cost of service by \$22,675. (citations omitted)
6

7 (ii). DIRECTORS AND OFFICERS LIABILITY INSURANCE

8

9 **Q. WHAT AMOUNT HAS THE COMPANY INCLUDED FOR DIRECTORS**
10 **AND OFFICERS ("D&O") LIABILITY INSURANCE IN THE RATE**
11 **YEAR?**

12 A. According to the response to OCA 1-005, the Company has included
13 \$67,139 in the rate year.

14

15 **Q. WHAT IS THE PURPOSE OF D&O INSURANCE?**

16 A. D&O insurance protects the Company's Officers from lawsuits that arise
17 as a result of their actions.

18

19 **Q. WHO GENERALLY INITIATES SUCH LAWSUITS?**

20 A. These lawsuits are often brought by the Company's own shareholders.

21

22 **Q. WHO BENEFITS FROM D&O INSURANCE?**

23 A. Primarily, D&O insurance benefits the Company's Directors and Officers
24 who are protected from lawsuits. The Company's shareholders can also

1 be considered beneficiaries as they would be the recipients of the payouts
2 of this insurance. Ratepayers receive very little benefit from this cost.

3

4 **Q. WHO SHOULD BE RESPONSIBLE FOR THE COSTS OF THIS**
5 **INSURANCE?**

6 A. In ratemaking, the burden should follow the benefit. As the officers and
7 shareholders are the main beneficiaries, they should bear the greatest
8 amount of the cost.

9

10 **Q. ARE YOU AWARE OF THE ARGUMENT THAT BECAUSE D&O IS A**
11 **LEGITIMATE BUSINESS EXPENSE ITS COSTS SHOULD BE FULLY**
12 **RECOVERED FROM RATEPAYERS?**

13 A. This argument is not compelling. In ratemaking, not all legitimate
14 business expenses are recoverable from ratepayers. For example, both
15 lobbying and advertising aimed at building a company's image can be
16 considered legitimate business expenses but neither is typically
17 recoverable from ratepayers.

18

19 **Q. WHAT IS YOUR RECOMMENDATION FOR D&O COSTS?**

20 A. A 75/25 split between shareholders and ratepayers, respectively, is
21 recommended, which results in a reduction of \$50,354 (\$67,139 X 75%).
22 The OCA's adjustment is shown on Exhibit ____ (L&A-1) Schedule C-12.

23

1 **Q. HAVE SIMILAR ADJUSTMENTS BEEN APPROVED IN OTHER**
2 **JURISDICTIONS?**

3 A. Yes, for example in Connecticut, a 75/25 split was found to be appropriate
4 by the Public Utilities Regulatory Authority, in Docket No. 16-06-04. This
5 recommendation is consistent with the Authority's findings in a number of
6 other Dockets (e.g., 13-06-08, 13-01-19, 08-07-04, and 05-06-04) where,
7 it was determined that only 25 percent of D&O cost would be allowed to
8 be recovered by the utility. I am aware that the following jurisdictions have
9 also limited the amount of D&O expense in rate cases: Arkansas,
10 California, Florida, and New York.

11

12 **E. SUPPLEMENTAL EXECUTIVE RETIREMENT PLAN ("SERP")**

13 **Q. WHAT AMOUNT HAS THE COMPANY INCLUDED FOR SERP**
14 **EXPENSE IN THE RATE YEAR?**

15 A. According to the response to OCA 1-053, the Company has included
16 \$897,287 of SERP expense in the Rate Year.

17

18 **Q. WHAT IS SERP?**

19 A. SERP is a supplemental retirement benefit. In general, SERP includes
20 benefits beyond the Company's standard retirement plan and is received
21 by a select group of highly compensated employees. Further, as stated in
22 the reply to OCA 1-054, the SERP benefits go beyond the limits set by the

1 Internal Revenue Service for qualified pension plans. These excessive
2 benefits are in addition to those already received through the Company's
3 standard retirement plan.

4

5 **Q. SHOULD THIS EXPENSE BE RECOVERED FROM RATEPAYERS?**

6 A. No. The employees covered by the SERP plan are already receiving
7 ratepayer funded retirement plans. Ratepayers should not be responsible
8 for this additional excessive benefit.

9

10 **Q. WHAT IS YOUR RECOMMENDED ADJUSTMENT?**

11 A. The recommendation is to disallow the entire SERP expense, a reduction
12 of \$897,287 in the rate year. The OCA's adjustment is shown on Exhibit
13 ____ (L&A-1) Schedule C-7.

14

15 **Q. HAVE SIMILAR ADJUSTMENTS BEEN APPROVED IN OTHER
16 JURISDICTIONS?**

17 A. Yes. For example, in Docket No. 13-02-20, before the Connecticut Public
18 Utilities Authority, PURA removed 100 percent of SERP. While I have not
19 conducted an exhaustive search, I am aware that the following
20 jurisdictions have either disallowed or limited the amount of SERP
21 expense in rate cases: Arizona, District of Columbia, Idaho, Maryland,
22 Nevada, Oklahoma, Oregon, Texas, and Washington.

23

1 **F. NON-SERP**

2 **Q. WHAT AMOUNT HAS THE COMPANY INCLUDED FOR NON-SERP**
3 **EXPENSE IN THE RATE YEAR?**

4 A. The response to OCA 8-037 states that \$339,992 has been included in the
5 rate year for Non-SERP.

6

7 **Q. WHAT IS NON-SERP?**

8 A. Similar to SERP, Non-SERP is an extravagant retirement benefit,
9 generally for a select few well-compensated employees. The response to
10 OCA 8-036 stated:

11 Non-SERP benefits are related to specifically negotiated post-
12 employment benefits, which may include pension enhancements
13 not covered by the EESCO Retirement Plan or the SERP.
14

15 **Q. SHOULD THE COMPANY'S CUSTOMERS BE RESPONSIBLE FOR**
16 **THIS EXPENSE?**

17 A. No, for the same reasons provided in the preceding section on SERP, it
18 would be inappropriate to shoulder ratepayers with the costs for this
19 additional retirement benefit.

20

21 **Q. HAVE YOU MADE AN ADJUSTMENT FOR NON-SERP?**

22 A. Yes, I recommend the disallowance of all Non-SERP expense. This is a
23 reduction of \$339,992 in the rate year. The OCA's adjustment is shown on
24 Exhibit ____ (L&A-1) Schedule C-8.

1 **G. VEGETATION MANAGEMENT**

2

3 **Q. DO YOU AGREE WITH THE COMPANY'S REQUESTED LEVEL OF**
4 **VEGETATION MANAGEMENT EXPENSE?**

5 A. No. The rate year amount includes \$1,213,743 for unpaid debt from the
6 Telephone Operating Company of Vermont d/b/a Consolidated
7 Communications. ("Consolidated")

8

9 **Q. PLEASE EXPLAIN WHAT THE "UNPAID DEBT" REPRESENTS.**

10 A. The direct testimony of Mr. Chung and Mr. Dixon states the following on
11 page 26:

12 ...the Company made an adjustment of \$1,213,743 to account for
13 tree-trimming maintenance services that the Company performs on
14 behalf of a third-party pole owner. These services are critical to
15 maintain the reliability of the electric distribution system. The
16 amount of \$1,213,743 is an actual expense incurred in the Test
17 Year and represents the balance of billings to the third-party pole
18 owner that currently remain unpaid.
19

20 **Q. DOES THE COMPANY EXPECT TO RECEIVE THE AMOUNT IT IS**
21 **OWED?**

22 A. No. The Company stated in the response to OCA 6-018 (b), "The
23 Company does not expect that Consolidated will pay this amount."

24

25 In addition, the initial response to OCA 2-050(e) also stated that the
26 Company did not expect to collect the unpaid debt: The response states:

1 Consolidated is disputing the 2018 increase over 2017 on the basis
2 of the diminishing correlation of those activities and costs to any
3 benefit for its system. PSNH will not issue a refund to Consolidated
4 for previously paid amounts; but has also determined that it will not
5 collect the unpaid balance.
6

7 However, the supplemental response to OCA 2-050-SP01 states that the
8 Company is still working with Consolidated to address related issues. It is
9 not clear whether the \$1,213,743 debt is still part of the discussion. The
10 supplemental response states:

11
12 PSNH is currently engaged in a committed, collaborative effort with
13 Consolidated Communications to resolve the operating differences
14 that have arisen in relation to the Intercompany Operating
15 Agreement. On February 11, 2019, PSNH received a letter from
16 Consolidated regarding the magnitude of the expense amounts for
17 2018 (Attachment OCA 2-050A). The Company met with
18 Consolidated on February 14, 2019, February 27, 2019 and March
19 19, 2019 to make progress on outstanding operating issues and is
20 currently working through the issues under discussion. On June
21 25, 2019, PSNH replied in writing to Consolidated's claims that it is
22 owed a refund and should not have to pay any amounts over the
23 base budget amounts (Attachment OCA 2-050B). PSNH is
24 committed to working with Consolidated to address open issues
25 and is hopeful that a consensus resolution can be reached on a
26 going forward basis.
27

28 **Q. IS IT APPROPRIATE TO INCLUDE THIS COST FOR RECOVERY**
29 **FROM RATEPAYERS?**

30 A. No. The Company maintains that this amount is owed by Consolidated.
31 As such, the Company should receive reimbursement for this work from
32 Consolidated, not the ratepayers. To simply transfer the debt from
33 Consolidated to ratepayers would remove incentive to collect this debt and

1 possibly provide a disincentive to collect future debts. In short, this would
2 make it too easy for the Company and Consolidated. The Company and
3 Consolidated continue to have a business relationship; this issue should
4 be resolved between the parties involved without resorting to a bailout
5 from ratepayers.

6

7 **Q. HOW MUCH EFFORT HAS THE COMPANY MADE IN ITS ATTEMPT**
8 **TO COLLECT THE OWED AMOUNT?**

9 A. It does not appear that the Company has made an extraordinary effort to
10 recover this debt before attempting to transfer it to ratepayers. The
11 Company was asked in OCA 2-050(b) to describe the efforts made by
12 PSNH to receive payment from the third-party pole owner. The response
13 stated:

14

15 PSNH billed Consolidated consistent with its routine billing
16 practices to third-party joint pole owners. The Company typically
17 compiles information on the work completed by its tree contractors
18 in the franchise areas of the telecommunications companies on a
19 monthly basis. The IOP provides guidance as to the percentage of
20 reimbursable work by program type. Invoices are created with
21 backup documentation (by town and program type) and are then
22 sent to Eversource's Sundry Billing group for issuance to the
23 telecommunications companies. Invoices are usually created on a
24 quarterly basis, although there are sometimes delays associated
25 with compiling third-party vendor invoices and reviewing charges
26 when work (and billing) volumes are high. There is typically a 3 to
27 6-month lag for payment. Sundry Billing sends reminder billing for
28 any unpaid amounts.

29

30 This appears to be standard billing practice.

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17

Q. WHAT IS YOUR RECOMMENDED ADJUSTMENT?

A. The adjustment is to remove the entire amount related to the unpaid debt from Consolidated. This is a reduction of \$1,213,743 to the rate year. The OCA's adjustment is shown on Exhibit ____ (L&A-1) Schedule C-3.

H. AMORTIZATIONS OF DEFERRED ASSETS

Q. WHAT AMOUNT OF AMORTIZATION EXPENSE HAS THE COMPANY INCLUDED IN THE RATE YEAR?

A. According to Attachment EHC/TMD-1 (Perm), Schedule EHC/TMD-30 (Perm) and WP, the Company has included \$19,015,397 of amortization expense which is comprised of the following five components:

	Total Cost	Amortization Period	Amount in RY
Rehab Tax Credit	\$ (34,044)	1	\$ (34,044)
Deferred Storm Cost	\$ 77,563,042	5	\$ 15,512,608
NH PUC Consultant Costs	\$ 336,630	1	\$ 336,630
Merger Costs	\$ 9,090,203	10	\$ 909,020
Environmental	\$ 9,164,729	4	\$ 2,291,182
Total	<u>\$ 96,120,560</u>		<u>\$ 19,015,397</u>

Q. PLEASE DISCUSS YOUR ADJUSTMENTS TO THE COMPANY'S AMORTIZATIONS.

1 A. The first issue is with the NH PUC Consultant Costs. It appears that the
2 \$336,630 should be a decrease, not an increase to rates. The direct
3 testimony of Mr. Chung and Mr. Dixon on page 63 states the following:

4

5 ...The net of those two changes represented a decrease of
6 \$673,260, which the Company proposed to remove from rates. In
7 Order No 26,206 (Dec. 28, 2018), the Commission approved the
8 Company's proposal to remove \$673,260 from rates. The
9 \$336,630 shown on Attachment EHC/TMD-1 (Perm), Schedule
10 EHC/TMD-30 (Perm), page 2, line 25, Column C is necessary to
11 reflect this \$673,260 decrease and is proposed to be amortized
12 over a two-year period, or \$336,630 per year.
13

14 As the testimony states that the amount should be removed from rates,
15 the Company's increase of \$336,630 should actually be a reduction.

16

17 **Q. PLEASE DISCUSS YOUR OTHER ADJUSTMENTS TO THE**
18 **AMORTIZATION OF DEFERRED ASSETS.**

19 A. I am also recommending that the deferred storm costs of \$77,563,042 and
20 the environmental remediation costs of \$9,164,729 be amortized over 10
21 years. As shown in the table above, the Company is amortizing the
22 deferred storm costs over a five-year period and amortizing the
23 environmental costs over a four-year period. These costs are significant,
24 totaling over \$86 million. The OCA's recommendation of a ten-year
25 amortization period for each of these costs will ease the burden on
26 ratepayers.

27

1 **Q. WHAT IS THE IMPACT OF YOUR RECOMMENDED ADJUSTMENT?**

2 A. My recommended adjustment of removing the NH PUC Consultant costs
3 of \$336,630 and extending the amortization periods for deferred storm
4 costs and environmental remediation to 10 years reduces amortization
5 expense by \$9,467,644 which is illustrated on Schedule C-2.

6

7 **I. SEVERANCE EXPENSE**

8 **Q. HAS THE COMPANY INCLUDED SEVERANCE EXPENSE IN THE**
9 **RATE YEAR?**

10 A. Yes, the Company states in the response to OCA 1-068 that \$57,136 of
11 severance expense has been included in the rate year.

12

13 **Q. SHOULD THIS COST BE BORNE BY RATEPAYERS?**

14 A. No. Ratepayers should not bear the cost for severance pay for workers
15 that are no longer providing service to the utility. If the Company wants to
16 provide compensation beyond that earned during employment, that
17 expense should be the responsibility of the shareholders, not the
18 customers.

19

20 **Q. WHAT IS YOUR ADJUSTMENT FOR THIS EXPENSE.**

21 A. The complete disallowance of this expense is recommended. This is a
22 reduction of \$57,136 which is shown on Schedule C-9.

1

2

J. BOARD OF DIRECTORS EXPENSE

3

**Q. HAS THE COMPANY INCLUDED BOARD OF DIRECTORS EXPENSE
IN THE RATE YEAR?**

4

5

A. Yes, according to OCA 1-066, the Company has included \$226,310 for
Board of Directors ("BOD") expense in the rate year.

6

7

8

Q. WHAT TYPES OF COSTS ARE INCLUDED IN BOD EXPENSE?

9

A. BOD expense typically includes costs for BOD meetings, travel, and fees
paid to the BOD.

10

11

12

Q. HAVE YOU RECOMMENDED AN ADJUSTMENT TO THAT AMOUNT?

13

A. Yes. It is recommended that this expense be shared 75/25 between
shareholders and ratepayers, respectively. This results in a reduction of
\$169,733 which is shown on Schedule C-4.

14

15

16

17

**Q. WHY IS A SHARING OF BOD EXPENSE BETWEEN SHAREHOLDERS
AND RATEPAYERS APPROPRIATE?**

18

19

A. The Board of Directors serve primarily the interests of the Company's
shareholders. As the shareholders receive most of the benefits of this
expense, they should shoulder most of the costs.

20

21

22

1 **Q. HAVE SIMILAR ADJUSTMENTS BEEN MADE IN OTHER**
2 **JURISDICTIONS?**

3 A. Yes, for example, in Connecticut, a 75/25 split between shareholder and
4 ratepayers has been determined to be appropriate for BOD expense.

5 Page 73 of the Authority's decision in Docket No. 13-01-19 stated:

6

7 UI proposed total allocated BOD costs of \$0.888 million for RY1
8 and \$0.885 million for RY2. Schedule WP C-3.31 A- B. These
9 costs included restricted stock expense for BOD, UIL legal and
10 consulting matters, director stocks, director retirement pension and
11 director expenses.

12

13 The main objective of the BOD is to protect the interest of the
14 Company's investors or shareowners. Ratepayers may tangentially
15 garner benefits from the activities of the BOD; however, they are
16 not the focus of the BOD decisions. Consistent with the
17 determinations regarding public company costs discussed above,
18 the Authority allows only 25% of BOD costs in rates.

19

20 **K. PAYROLL TAX**

21 **Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO PAYROLL TAX.**

22 A. The adjustment to payroll tax is a flow through adjustment resulting from
23 the OCA's adjustment to payroll. This adjustment is illustrated on

24 Schedule C-15

25

26 **L. BENEFITS**

27 **Q. PLEASE EXPLAIN YOUR ADJUSTMENT TO EMPLOYEE BENEFITS.**

1 A. The adjustment to benefits is a flow through adjustment resulting from the
2 OCA's adjustment to payroll. This adjustment is shown on Schedule C-6.

3 **M. AUTOMATED METER READING TECHNOLOGY**

4 **Q. PLEASE DISCUSS THE ADJUSTMENT TO AUTOMATED METER**
5 **READING TECHNOLOGY.**

6 A. I have reflected the removal of the Automated Meter Reading technology
7 as recommended by OCA witness Paul Alvarez on Schedule B-2 as well
8 as the corresponding adjustments to accumulated depreciation and
9 depreciation expense on Schedules B-3 and C-13, respectively.

10

11 **N. OTHER FLOW THROUGH ADJUSTMENTS**

12 **Q. ARE THERE ANY ADDITIONAL FLOW THROUGH ADJUSTMENTS?**

13 A. Yes. The OCA's revenue requirement adjustments also have flow through
14 adjustments to Income taxes and interest synchronization, which are
15 shown on Schedules C-16 and C-14, respectively.

16

17

18 **Q. DOES THIS COMPLETE YOUR TESTIMONY?**

19 A. Yes, at this time.

20