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#### THE STATE OF NEW HAMPSHIRE



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APIR 15FEB18AM11:45

February 15, 2018

Debra A. Howland, Executive Director New Hampshire Public Utilities Commission 21 South Fruit Street, Suite 10 Concord, New Hampshire 03301

Re:

DW 17-179: Pennichuck Water Works, Inc.

Interim Petition for Approval of 2017 Qualified Capital Project Adjustment Charge

Staff Recommendation for Approval

Dear Ms. Howland:

On November 20, 2017, Pennichuck Water Works, Inc. ("PWW" or "Company"), filed an Interim Petition for Approval of its 2017 Qualified Capital Project Adjustment Charge ("Interim QCPAC Petition") in accordance with Commission Order No. 26,070 (November 7, 2017) in Docket DW 16-806. Specifically, PWW's Interim QCPAC Petition requests that the Commission, 1) approve PWW's proposed 2017 projects for recovery under the Qualified Capital Project Adjustment Charge ("QCPAC") mechanism in 2018, subject to the Commission's audit and prudence review of the final costs associated with those projects; 2) receive PWW's proposed 2018 and 2019 projects for informational purposes only; and 3) take such further action and make such other findings and orders as in its judgement may be just, reasonable, and in the public good. The purpose of this letter is to recommend that the Commission grant approval of the Company's proposed 2017 projects for recovery under the QCPAC mechanism in 2018 as well as accept PWW's proposed 2018 and 2019 projects for informational purposes only. Following is a detailed explanation relative to Staff's review and recommendation for approval of PWW's Interim QCPAC Petition.

### **Summary of QCPAC Mechanism**

In Order No. 26,070, the Commission approved a Settlement Agreement which not only provided for a general rate increase for PWW but also established a revised ratemaking structure for the Company, as well. This new ratemaking structure was principally necessitated by the

City of Nashua's ("City") acquisition of PWW in 2012. Among the effects of this acquisition, was the elimination of PWW's access to equity markets for obtaining financing capital. As a result, the Company is now primarily reliant upon debt financing to meet its capitalization needs. As such, the new ratemaking structure was designed with the goal of enabling PWW to have the necessary cash flows to adequately satisfy its debt service and loan covenant requirements.

In order to promote the Company's necessity to maintain adequate cash flows even between rate proceedings, Order No. 26,070 also established the QCPAC mechanism as a replacement for PWW's pilot Water Infrastructure and Conservation Adjustment ("WICA") program. Like the WICA program, the QCPAC mechanism enables the Company to receive rate recovery on previously approved capital projects which are undertaken and completed between rate proceedings. However, whereas the WICA program only allowed for rate recovery on a limited scope of non-revenue producing capital projects, the QCPAC mechanism allows for rate recovery on essentially all of PWW's debt financed capital projects. Order No. 26,070 established the following criteria that proposed QCPAC projects must meet in order to be eligible for rate recovery: 1) the projects proposed by PWW must be completed, in service, and used and useful within the previous fiscal year for which the QCPAC filing is made; 2) the capital projects must have been financed by debt that has been approved by the Commission in accordance with RSA 369; and 3) the capital projects must specifically correspond with a capital budget which has been previously submitted by PWW and approved by the Commission.

PWW's annual QCPAC filings, which are anticipated to be received by approximately March of each year, will be in two phases. The first phase will contain a detailed reporting on the prior fiscal year's eligible QCPAC projects previously approved by the Commission, including the actual amounts expended to acquire and/or construct such assets. That information will be subject to review and audit by Staff and will be the basis for the annual QCPAC surcharge approved by the Commission. The QCPAC surcharge will be based on 1) 1.1 times the debt service associated with the approved and completed Qualified Capital Project's ("QCP's"), and 2) the incremental property taxes applicable to the approved and completed QCP's. The second phase shall consist of 1) a proposed budget for all capital project expenditures planned during the fiscal year in which the QCPAC filing is made for the purpose of receiving preliminary approval from the Commission; and 2) a forecast of capital project expenditures for the following two fiscal years, for informational purposes only. It is anticipated that the Commission's rulings concerning PWW's annual QCPAC requests will occur by approximately September of each year.

<sup>&</sup>lt;sup>1</sup> See Joint Petition of City of Nashua, et.al, Order No. 25,292 (November 23, 2011) in Docket DW 11-026.

## **Background to Interim QCPAC Filing**

On January 31, 2017, PWW filed a petition, in accordance with the WICA program in existence at that time, requesting approval of an annual WICA surcharge increase of 1.66% for completed and in-service 2016 WICA-eligible projects, as well as requesting approval of its 2017 WICA-eligible projects. PWW's filing also contained information relative to its anticipated WICA-eligible projects for 2018 and 2019. PWW's petition was assigned Docket No. DW 17-017, and, accordingly, Staff reviewed PWW's WICA petition and conducted discovery. However, the Settlement Agreement approved by Order No. 26,070 resolved PWW's request for a WICA surcharge increase based on the 2016 WICA-eligible projects by instituting a step increase for PWW based on all of its 2016 and certain 2017 capital additions. As such, PWW agreed to withdraw its WICA petition in DW 17-017, as well as agreed to file an Interim QCPAC Petition within fifteen days of the issuance of Order No. 26,070. The purpose of requiring PWW to submit an Interim OCPAC Petition was to enable it to request and receive approval from the Commission for its fiscal year 2017 OCPAC budget as well as submit its projected capital expenditures for fiscal years 2018 and 2019. Upon approval of its 2017 OCPAC budget, PWW will then submit its first full QCPAC filing in March of this year, including a formal request for the establishment of the initial OCPAC surcharge based on the completed and in-service QCP's contained in the previously approved 2017 QCPAC budget.

# PWW's Interim QCPAC Filing

As previously stated, on November 20, 2017, PWW submitted its Interim QCPAC Petition to the Commission. In support of its Petition, PWW's filing also includes the Direct Testimony of Donald L. Ware, the Company's Chief Operating Officer. On December 11, 2017, a Letter of Participation was submitted by the Office of the Consumer Advocate ("OCA") in accordance with RSA 363:28.

Pursuant to Order No. 26,070, PWW's Interim QCPAC Petition includes a proposed budget of its 2017 QCP's for Commission approval as well as a forecast of its anticipated capital project expenditures for the years 2018 and 2019, for informational purposes. Mr. Ware's testimony states that the submissions for all three years are based on the Capital Expenditure (Capex) budgets which were approved by PWW's Board of Directors in January of 2017 and have been previously provided to the Commission in the Company's response to Staff Data Request 2-21 in DW 16-806. At that time, PWW's projected Capex for the years 2017-2019 was as follows: 2017 - \$9,787,000; 2018 - \$10,754,500; 2019 - \$9,736,000. However, for purposes of the instant Interim QCPAC Petition, while PWW's projected Capex for 2018 and 2019 are unchanged, its total 2017 capital expenditures are now projected to be \$6,289,612. Of that amount, \$1,023,612 is associated with debt which was included in PWW's step adjustment

approved in Order No. 26,070. Therefore, PWW's Interim QCPAC Petition requests approval for the estimated remaining 2017 Capex budget of \$5,266,000 (\$6,289,612 - \$1,023,612). An estimated \$4,498,643 of this amount will be funded by debt anticipated to be obtained by PWW in March of this year.<sup>2</sup> Additionally, the Company is seeking to recover approximately \$767,357 in capital expenditures associated with remaining State Revolving Fund ("SRF") loan proceeds associated with its Amherst Street water main replacement project.<sup>3</sup>

Mr. Ware's testimony explains in detail the reasons for the approximate \$3.5 million decrease in PWW's 2017 projected Capex from the original amount of \$9,787,000 submitted in DW 16-806 to the revised amount of \$6,289,612 reported in the Company's Interim QCPAC Petition. These explanations range from scheduling constraints caused by either construction permit delays or an inability to coordinate certain projects with municipalities; resource restraints related to either available personnel or funding; as well as the realization that certain budgeted capital projects were either not necessary or not as extensive as originally anticipated. As a result, certain projects have been deferred to 2018, 2019 or later.

Mr. Ware's testimony states that if the 2017 QCP's proposed in the instant filing are approved by the Commission in this docket, PWW will be requesting rate recovery for such in its initial full 2018 QCPAC petition to be submitted in March of this year. Based on the projected rates and terms of the debt which will be financing these projects, PWW estimates that it will be seeking recovery of an annual amount of approximately \$474,000 in the form of a surcharge from customers effective on or about March 1, 2018. PWW further estimates that such will result in an approximate 1.50% increase for typical residential general metered customers, or an approximate \$0.81 increase in their average monthly bills.

### Staff's Review and Recommendation

Staff reviewed PWW's filing and propounded discovery on January 9, 2018. The Company submitted its responses to Staff's discovery on January 24, 2018. A copy of PWW's discovery responses are attached to this correspondence.

<sup>&</sup>lt;sup>2</sup> On February 2, 2018, the Commission issued Order No. 26,101 in Docket DW 17-183 approving up to \$32.5 million in bond financing debt through the New Hampshire Business Finance Authority (NHBFA). The proceeds of this debt will be used to finance PWW's capital expenditures for the years 2017-2020. PWW anticipates that the closing on this debt will occur in March, 2018.

<sup>&</sup>lt;sup>3</sup> On April 26, 2016, the Commission issued Order No. 25,877 in Docket DW 16-236 approving \$1.4 million in State Revolving Fund (SRF) financing for PWW's Amherst Street water main replacement project. Of the total debt approved by the Commission in that order, \$632,643 was included in the step adjustment approved by the Commission in Order No. 26,070 (November 7, 2017) in DW 16-806. Therefore, the remaining portion of that debt not yet included in PWW's rates is \$767,357 (\$1,400,000 - \$632,643).

Additionally, a report dated April 3, 2017 from Staff consultant, Douglas W. Brogan, has been attached to this correspondence. Mr. Brogan's report pertains to the engineering and operational aspects of PWW's DW 17-017 WICA filing for 2017. Even though PWW subsequently withdrew its petition in that case, Mr. Brogan's report is still considered valuable because, in it, he addresses PWW's proposed main replacement projects for 2017-2019, which Staff considers to be a significant portion of PWW's overall capital expenditure proposal in the instant docket. In his report, Mr. Brogan concludes that the Company's "proposed 2017-2019 projects appear reasonable." In light of Mr. Brogan's report, Staff requested that he review PWW's instant filing. Upon review, Mr. Brogan indicated to Staff that he noted no cause for deviating from his original conclusion.

Using the Company's 2017 project outline contained in its petition, Staff has summarized PWW's proposed 2017 QCP budget as follows:

a.	General Projects	\$	864,270
b.	Nashua and Amherst Paving		412,789
c.	Amherst Street Area Water Main Replacement Project		856,000
d.	City Sewer Projects		560,643
e.	Main Street Area Main Replacement Project		837,599
f.	NHDOT Route 101 Widening Project		172,100
g.	Information Technology Projects		826,842
h.	Miscellaneous Equipment Purchases	_	735,757
	Total Proposed 2017 QCP Budget	\$5	,266,000

Based on its review of PWW's filing, Staff recommends that the Commission approve the above proposed 2017 Qualified Capital Projects for recovery under the QCPAC mechanism which is to be filed by PWW in March of this year and will be subject to the Commission's audit and prudence review of the final costs associated with those projects. Staff also recommends that the Commission accept submission of PWW's proposed 2018 capital projects with a current budget of \$10,754,500 and 2019 capital projects with a current budget of \$9,736,000, for informational purposes only.

Prior to filing this letter with the Commission, Staff provided a final draft to the OCA. In response, the OCA indicated agreement with Staff's recommendation to approve the proposed 2017 Qualified Capital Projects for recovery subject to audit prudence review as noted, and to accept PWW's proposed 2018 and 2019 capital budgets for informational purposes. The OCA also indicated general support for PWW's cash flow based ratemaking structure, including the QCPAC mechanism, as approved in Order No. 26,070.

Thank you for your assistance with this matter. If you have any questions relative to this filing, please do not hesitate to contact me.

Very truly yours,

Jayson P. Laflamme

Assistant Director, Gas-Water Division

Attachments

cc: Service List

# INTERIM PETITION FOR APPROVAL OF 2017 QUALIFIED CAPITAL PROJECT ANNUAL ADJUSTMENT CHARGE RESPONSE TO STAFF DATA REQUESTS – SET 1

Date Request Received: 1/9/18

Request No. Staff 1-1

Date of Response: 1/24/18 Witness: Donald L. Ware

REQUEST: Re: Page 6 (Bates 13), Line 13 through Page 9 (Bates 16), Line 20: Mr. Ware's testimony indicates there is an approximate \$3.5 million total reduction in projected 2017 capital expenditures from that which was indicated in the Company's response to Staff 2-21 in DW16-806. However, the sum of the seven individual project reductions described in Mr. Ware's testimony appears to equal approximately \$5.4 million; a difference of \$1.9 million, as follows:

	Project Description	Net Change
1.	Replacement of Brass Meters with High Lead Content:	\$ 495,000
2.	Information Technology Projects:	720,000
3.	PWW-PEU Interconnection Project:	311,500
4.	Snow Station Pumping Station Upgrade:	122,000
5.	Replacement of Milford Booster Station:	550,000
6.	Improvements to the Northwest High Pressure System:	800,000
7.	Replacement of Water Mains:	2,428,000
	Total	\$5,426,500

Please reconcile and explain this difference.

### RESPONSE:

The approximate \$3.5 million in reductions is the approximate difference between the original budget of \$9,789,000 and the total projected 2017 capital expenditures of \$6,077,658 as detailed on Exhibit 1. While there were about \$5,426,500 in project reductions there were also project additions as detailed in Exhibit 1.

# INTERIM PETITION FOR APPROVAL OF 2017 QUALIFIED CAPITAL PROJECT ANNUAL ADJUSTMENT CHARGE RESPONSE TO STAFF DATA REQUESTS – SET 1

Date Request Received: 1/9/18

Request No. Staff 1-2

Date of Response: 1/24/18 Witness: Donald L. Ware

REQUEST: Re: Page 7 (Bates 14), Lines 17 14 - 20: Mr. Ware states that the PWW-PEU Interconnection Project, which is estimated to cost \$311,000, has been deferred to 2018. However, it does not appear that this project has been included in the list of projected 2018 capital additions indicated on Bates 23.

a) Please explain why this project is not included on Bates 23.

b) Will deferring this project to 2018 impact any of the other 2018 capital projects currently listed on Bates 23? Please explain

#### RESPONSE:

- a) Per the filed testimony, the Capex Budgets presented in this interim QCPAC filing were those approved by the Board in January 2017. No changes were made to the Board January 2017 approved 2018 and 2019 budgets as it was not known in January 2017 that this project would be deferred. As with the WICA process, the QCPAC process will update the projects approved for the year the QCPAC is being sought but there will be no corresponding update to the remaining year Capital Budgets until the Board approves new budgets in the next year. The QCPAC filing made at the end of January 2018 will include new 2018 and 2019 Capex Budgets as approved by the Board in January of 2018 plus a Capex Budget for 2020. The new 2018 and 2019 Capex budgets will reflect project deferrals from 2017 as well as shifts in priorities and available Capex dollars.
- b) Yes. As described above, the deferral of projects from 2017 will have an impact on 2018 projects that the Company sought preliminary approval from its Board in January 2017. The impacts of these deferrals will show up in the January 2018 Board approved 2018, 2019 and 2020 Capital Budgets.

## INTERIM PETITION FOR APPROVAL OF 2017 QUALIFIED CAPITAL PROJECT ANNUAL ADJUSTMENT CHARGE RESPONSE TO STAFF DATA REQUESTS - SET 1

Date Request Received: 1/9/18

Request No. Staff 1-3

Date of Response: 1/24/18 Witness: Donald L. Ware

REQUEST: Re: Page 8 (Bates 15), Line 7: Is not the resulting reduction relative to the Snow Station Pumping Station Upgrade actually \$112,000 (\$125,000 - \$13,323 = \$111,677) instead of

### **RESPONSE:**

The Staff is correct. The entry should have been \$122,000 not \$112,000.

the \$122,000 amount indicated in Mr. Ware's testimony? Please explain.

## INTERIM PETITION FOR APPROVAL OF 2017 QUALIFIED CAPITAL PROJECT ANNUAL ADJUSTMENT CHARGE RESPONSE TO STAFF DATA REQUESTS – SET 1

Date Request Received: 1/9/18

Request No. Staff 1-4

Date of Response: 1/24/18 Witness: Donald L. Ware

REQUEST: Re: Page 8 (Bates 15), Lines 18-23: Mr. Ware states that the Improvements to the Northwest High Pressure System Project, which is estimated to cost \$800,000, are deferred to 2019. However, it does not appear that this project has been included in the list of projected 2019 capital additions indicated on Bates 24.

a) Please explain why this project is not included on Bates 24.

b) Will deferring this project to 2019 impact any of the other 2019 capital projects currently listed on Bates 24? Please explain.

### RESPONSE:

- a) As noted in the response to DR 1-2, and per the filed testimony, the Capex Budgets presented in this interim QCPAC filing were those approved by the Board in January 2017. No changes were made to the Board January 2017 approved 2018 and 2019 budgets as it was not known in January 2017 that this project would be deferred. As with the WICA process, the QCPAC process will update the projects approved for the year the QCPAC is being sought but there will be no corresponding update to the remaining year Capital Budgets until the Board approves new budgets in the next year. The QCPAC filing made at the end of January 2018 will include new 2018 and 2019 Capex Budgets as approved by the Board in January of 2018 plus a Capex Budget for 2020. The new 2018 and 2019 Capex budgets will reflect project deferrals from 2017 as well as shifts in priorities and available Capex dollars.
- b) Yes. As described above, the deferral of projects from 2017 into 2019 will have an impact on 2019 projects that the Company sought preliminary approval from its Board in January 2017. The impacts of these deferrals will show up in the January 2018 Board approved 2018, 2019 and 2020 Capital Budgets.

# INTERIM PETITION FOR APPROVAL OF 2017 QUALIFIED CAPITAL PROJECT ANNUAL ADJUSTMENT CHARGE RESPONSE TO STAFF DATA REOUESTS – SET 1

Date Request Received: 1/9/18

Request No. Staff 1-5

Date of Response: 1/24/18 Witness: Donald L. Ware

### REQUEST: Re: Page 9 (Bates 16), Lines 1-20:

- a) Please specifically identify the Water Main Replacement Projects listed on Bates 21-22 which sum to the previously projected spending amount of \$4,428,000 indicated on Page 9. Line 2.
- b) Please specifically identify the Water Main Replacement Projects listed on Bates 21-22 which sum to the revised projected spending amount of \$2,000,000 indicated on Page 9, Line 4.
- c) Have any of the Water Main Replacement Projects previously planned for 2017 been deferred to 2018 or 2019? If yes, please specifically identify these projects, as well as indicate to which year it has been deferred.
- d) If the Company's response to (c) is "yes", will the deferral of previously planned 2017 Water Main Replacement projects to 2018 and 2019 impact other 2018 and 2019 capital projects which are currently indicated on Bates 23 and 24? Please explain.

### RESPONSE:

- a) See attached Exhibit 1 from QCPAC Interim Filing. I have highlighted the Water Main Replacement Projects that were included in the originally 2017 Capex budget of \$4,428,000 in yellow. The total of the highlighted projects is \$4,313,000.
- b) See attached Exhibit 1 from QCPAC Interim Filing. I have highlighted the Water Main Replacement Projects that were included in the revised approximate total of about \$2,000,000 green. The total of the highlighted projects is \$2,667,031. The cells labeled I70, I71 and I72 had an estimated water main replacement cost of \$480,000 at the time this spreadsheet was prepared. This amount should have been in the \$2,000,000 estimate of replacement projects to be completed in 2017 making the actual total about \$2,500,000.
- c) Yes. In its filing, the Company identified the Water Main Replacement Projects that would be deferred. The revised years for implementation were noted in the original submission column labeled "Explanation for Change/Addition/Deletion since 1/18/2017".
- d) Yes. Please see the responses to Staff DR1-2b) and Staff DR1-4b)

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CORPT AND CO. P.	Ammerica Nikel Area N-405 Main Reposition Project							_		_			_		
Ambersi Street Payect - Ambersi Street waste man or dairming	Replace 3 150 LF of 6" Unlined CI Water man on Amure I and		DW16-236	75 887	4/26/2016	Damel			4M Funded with SRF, adual of \$89K to be	632.643					
THE RESERVE THE PARTY OF THE PA	repair 3 130 E 010 Olime Ci anti liabi to similar		DW 10-230	40,000	47 407 2010	1.011343			nded with 2018 Bend	10,20,00		44.	27		
	Replace 3.150 LF of 6" Unlined CI Water main on Authors Super-		DW16-236	25.888	4/26/2016			1400	Venous s		Nashua Nashua	Yes Yes	:	31.67 31.67 <b>1</b>	Fiel and property users recovered at DW16-806 Step Increase 16,152 PMI and property times as he recovered at Dw16-807 QCFAC filing
Ambient Street Project - Berk date Street week main teplacement	Replace 570 LF of 6" Ct Water main on Britishian Edward	(	DW16-236	25,887	4/26/2016			9	De200 \$		Nashua	Yes		31.67	
Amberst Street Project Transp Ave. www.main.trailacement	Replace 180 LF / 207 LF of 2" Steel /4" Unlased CI Water mans at Terrate Ave.	1	DW16-236	25,887	4/26/2016			WI 1	231000 \$		Neshua	Yes	3	31.67 1	2,375 PM and properly tears to be arrested as listening 2017 QCPAC riling
Andrew Street Project - British Street, Water main applications	Brailers 250 LF of 6" Unland CF Webscomer on Brots Street		2018 Bond	25,997	4/26/20m	400		000 \$	15.000 \$		Plaintow	Yes	1	26.88	2,375 26d and proposity total to be recovered as lideram 2017 QCPAC thing
Pennschunk Bog Educational Program Assessment	Converse Nature Walk spound Franchisch Beg	1		No Bond song	hr. No OCPA	C amucht.		2 000	10,000		Nashua	No		20.08	2 150 SRF fauled carry over payers from 2020  Defeared
Gulman Street	Bipping # 6c 6 to C1 with 2225 M of # such CLUM	1	Deferred.	No Fond soug	ht No QCPA	C rought		000 \$	- 3	-	Nashua	Yes	\$	- 3	- Defensed until 2018
Amherst Mack Hill & Dodge	Replace 1525 fort of # A/C with GLDI Teatities services from A/C to D/I Dodge ltd.			No Bond soug				000 \$			Amherst	Yes	8	8 1	Defenred until risture date in coordination with Town Sterm Dram project
	Replace 25 Yr old below ground confused space booster station w/above ground station	1	2018 Found	No Bond soug		C sought		000 \$ 500 \$	12.225 \$		Amherst	Yes	2	3167 3	Project defected indefinitely     Analyza dos and the second reason as the purpose for name reason.
Milford Booster Statum Replacement			2115-20196			-00-	\$ 800.0		10,000 8		Pérelina	-tri	-	615: 1	Control of the second s
Soore Statum Ungside - Add Jul pump  Ity Sewer Projects - TAD	Increase purpose careary to meet curring ferrands and compacted obligations  Aging inSustructure replacement in consultration with sever replacement	1				100		11	95000 S		Nashua	Yer	\$	31.67 1	1,900 \$20,000 for faul paying in 2018
Maiora pooter autom teplacement Soore Statem Ungsteb - Add Jul pump ity Sewer Projects + TRIL Water than replacement as computation with City Sewer Project	Incover pursue, caption to meet causing demands and contractual additioner.  Aging inflastructure replacement in consolination with cesser replacement  Biglaced 265 EP-718 of # reduced UT 6 in unford run into with 5° DIPCL on Waters fitted.		2015 Total	779	y	No					Nashua	Yes	1	31.67	1,900 \$38,500 for final paying in 2018
Majori pooter beinen ferfestimmen.  In Sewer Projects - ERII  Wale man replacement in compution with City Sewer Project  Water man replacement in compution with City Sewer Project  Water man replacement in compution with City Sewer Project	Aging infrastructure replacement in consolination with sever replacement  frequent OCC 1F-71 M of of making UT 4 in unlined cut into work 8° DIVCL on Watern times  Replaced OSC LF of C ovid 6° DIVCL on Leavelt Street		2018 Bond	TB	D <sup>1</sup>	No		3811	100/000 E						
Museum pooter statum nephrament forces Statum Ungrade - Add January by Sever Projects - TAD Water man replacement in compaction with City Sever Buser Water man replacement in compaction with City Sever Buser Water man replacement or compaction with City Sever Buser	Aging inSustructure replacement in consolidation with access replacement  little of SQ 1F-72 M of without LL 4 in indused are into sold a SDFCL on Bonn fines  Replaced 455 LF of 6° Cl with 6° DFCL on Bonn fines  Replaced 125 LF of 6° Cl with 6° DFCL on Over Store  Replaced 125 LF of 6° Cl with 6° DFCL on Over Store  Replaced 125 LF of 6° Cl with 6° DFCL on Over Store  Replaced 125 LF of 6° Cl with 6° DFCL on Over Store  Replaced 125 LF of 6° Cl with 6° DFCL on Over Store  Replaced 125 LF of 8° DFCL on Over Store  Replaced 125 LF		2018 Bond 2018 Bond	TB TB	D, D,	No No		3	27,000 \$		Nashua	Yes	1	31.67	
western power zum Jegleschen Scholle (Juggede Auf Leit pump Sower Projects + TAI)  Water than opplersman as compaction with Carp Seven Person  Water mans replacement is compaction with Carp Seven Person  Water man replacement as compaction with Carp Seven Person  Water man replacement as demunication with Carp Seven Person  Water man replacement as demunication with Carp Seven Person	Aging infeaturation replacement to constitution with a seasor replacement  Beginsed 202 LF-72 M of 8" subsect CII 6" in the fact care into wide 2" DIFCL on Event flavor  Replaced 35 LF of 6" CI with 8" DIFCL on Event flavor  Replaced 35 LF of 6" CI with 8" DIFCL on Gent Steel  Replaced 30 LF of 8" CI with 6" DIFCL on Beaut Steel  Replaced 30 LF of 8" DIFCL on Beaut Steel  Replaced 30 LF of 8" DIFCL on Beaut Steel  Replaced		2018 Bond 2018 Bond 2018 Bond	TB TB	o' o'	No No No		3 3	27,000 \$ 73,000 \$	1	Nashua Nashua	Yes Yes	1	31,67	2.375 Includes paying
with proving some perfection in the control of the	Aging infeaturation replacement in association with even replacement  finglaced 202 E-72 M of " undead CF 4 in undeed cast into work 8" DIFCL on "Event flavor  Replaced 435 E-6 6" CL with 6" DIFCL on Gent Store  Replaced 135 E-6 6" CL with 6" DIFCL on Gent Store  Replaced 320 E-6 8" CL with 6" DIFCL on Gent Store  Replaced 230 E-7 50 E-6 6" CL with 6" DIFCL on Blend Store  Replaced 230 E-7 50 E-6 6" CL with 6" DIFCL on Store Sto		2018 Bond 2018 Bond 2018 Bond 2018 Bond	TB TB TB	o' o' o'	No No No		3 5 5 5 7	21,000 S 73,000 S N(201 S		Nashua Nashua Nashua	Yes Yes	1	31.67 1 31.67 1	2,375 Includes paying 958 \$17,600 for final paying in 2018
we of the control of	Aging infeastment replacement in consolitation with a seaso replacement.  Bujlaced 202 LF-72 M of " visuals CLF for instance zero into with "DIFCL on Events Brase Replaced 405 LF-66" CL with "DIFCL on Events Brase Replaced 405 LF-66" CL with "DIFCL on Gents Brane Replaced 400 LF-66" For Cl with 6" DIFCL on Brase Brave Replaced 400 LF-66" CLF 16" Seed with 6" DIFCL on Brase Brave Replaced 400 LF-66" CLF 16" Seed with 6" DIFCL on Brase Brave Replaced 500 LF-66" CLF 16" Seed with 6" PIFCL on Brase Brave Replaced 500 LF-66" CLF 16" Seed with 6" PIFCL on Brase Brave Replaced 500 LF-66" CLF 16" Seed with 6" PIFCL on Brase Brave Replaced 500 LF-66" CLF 16" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brase Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brave Replaced 700 LF-66" Seed with 6" PIFCL on Brave Replaced 700 LF-		2018 Bond 2018 Bond 2018 Bond	TB TB	5' 5' 5' 5'	No No		2 2 2 2 2	27,000 \$ 73,000 \$		Nashua Nashua	Yes Yes	1	31,67	2.375 Includes pavang 958 \$17,000 for final pavang in 2018 1,615 Excludes final pavang
weeten poorer summ heplesment from States of the Linguistic And Indipated with In	Aging infeaturation emplacement in consolitation with a sees regularonary.  Bujlaced 202 LF-73 M of 8" school CLF 6 in unified zits into work \$" DIFCL on Events Brief  Replaced 35 LF of 6" CLF with 6" DIFCL on Level Board  Replaced 35 LF of 6" CLF with 6" DIFCL on Beam Brief  Replaced 39 LF of 8" CLF with 6" DIFCL on Beam Brief  Replaced 39 LF of 8" CLF of 8" CLF with 6" DIFCL on Beam Brief  Replaced 39 LF of 8" CLF of 8" CLF with 6" DIFCL on Level Brief  Replaced 39 LF of 8" CLF with 5" DIFCL on Temple Brief  Replaced 39 LF of 6" CLF with 8" DIFCL on Temple Brief  Replaced 39 LF of 6" CLF with 8" DIFCL on Temple Brief  Replaced 31 LF of 6" CLF with 8" DIFCL on Temple Brief  Replaced 31 LF of 6" of 8" with 4" RFCC, in Microsoft		2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond	TB TB TR TR TB TB	0' 0' 0' 0'	No No No No No No		1 1	27,000 S 73,000 S N(29) S 51,000 S		Nashua Nashua Nashua Nashua Nashua Nashua	Yes Yes Yes	1	31.67 31.67 31.67	2.375 Inchafter parong 988 \$17,000 for find parong m 2018 1,615 Tachafter find parong 4,785 3,567 Haulinder find prinsing
where projects - TAII  Water than exploration with Cary Seets Projects Water than explorations as comparation with Cary Seets Projects Water than explorations as comparation with Cary Seets Project Water than explorations to comparation with Cary Seets Project Water than explorations as comparation with Cary Seets Project Water than explorations as comparation with Cary Seets Project Water than explorations as comparation with Cary Seets Project Water than exploration as comparation with Cary Seets Project Water than exploration as comparation with Cary Seets Project Water than exploration as comparation with Cary Seets Project Water than exploration as comparation with Cary Seets Project Water than exploration as comparation with Cary Seets Project Water than exploration as comparation with Cary Seets Project Water than exploration as comparation with Cary Seets Project Water than exploration as comparation with Cary Seets Project Water than exploration as comparation with Cary Seets Project Water than exploration as comparation with Cary Seets Project Water than exploration as comparation with Cary Seets Project Water than exploration with Cary Seets Project Water than exploratio	Aging infeastment replacement in consolitation with a sees replacement.  In placed 202 IF 72 M of 8" subsed CLI 6" in subsed care into word 8" DIFCL on Wearn flarer  Replaced 435 IF of 6" CLI with 6" DIFCL to me La well Sport  Replaced 435 IF of 6" CLI with 6" DIFCL to Based Storer  Replaced 300 IF 8" 6" CLI with 6" DIFCL to Based Storer  Replaced 300 IF 8" 6" CLI with 6" DIFCL to Based Storer  Replaced 300 IF 8" CLI 1/25" said with 4" PIPC on Larent Ripet  Replaced 3" IF 1/2" caref 1/25" on "4" PIPC on Temple Storer  Replaced 3" OF 1/6" CLI with 8" DIFCL on Temple Storer  Replaced 3" SLI F of " CLI with 8" DIFCL on Temple Storer  Replaced 3" SLI F of " CLI with 8" PIPC on Delivation Storer  Add 19/00 If 6" 2-med 1/25" by Management Storer International Temple Storer		2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond	TB TB TB TB TB TB TB TB	He No GOLV	No No No No No		5 5	27,000 t 73,000 t 8(20) t 40,000 t		Nashua Nashua Nashua Nashua Nashua Nashua Nashua	Yes Yes Yes Yes	5 5	31.67 1 31.67 1 31.67 1	2375 Includes proving 988 \$17,000 for find proving in 2018 1,615 Encludes find proving 4785 3365 Encludes find proving Description and 2018, Part or improvements to Sinchwest High Persons Species
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Wate trans replacement as comparison with Gar Sewe Proper Water man replacement is compared with Gar Sewe Proper Water man replacement is compared with Gar Sewe Proper Water man replacement as requirement with Gar Sewe Proper Water man replacement in comparison with Gar Sewe Proper Water man replacement in comparison with Gar Sewe Proper Water man replacement in comparison with Gar Sewe Proper Water man replacement in comparison with Gar Sewe Proper Water man replacement in comparison with Gar Sewe Proper Water man replacement in comparison with Gar Sewe Proper Water man replacement in Comparison with Gar Sewe Proper Water man replacement in Comparison with Gar Sewe Proper Water man replacement in Comparison with Gar Sewe Proper Water man replacement in Comparison with Gar Sewe Proper Water man replacement in Comparison with Gar Sewe Proper Water Man replacement Sewe In Tallact Rans Sewen Arms Water Main Replacement "Sewe In Tallact Rans Sewen Arms Water Main Replacement "Sewe In Tallact Rans Sewen Arms Water Main Replacement "Sewe In Tallact Rans Sewen Arms Water Main Replacement "Sewe In Tallact Rans Sewen Arms Water Main Replacement "Sewe In Tallact Rans Sewen Arms Water Main Replacement "Sewe In Tallact Rans Sewen Arms Water Main Replacement "Sewe In Tallact Rans Sewen Arms Water Main Replacement "Sewe In Tallact Rans Sewen Arms Water Main Replacement "Sewe In Tallact Rans Sewen Arms Water Main Replacement "Sewen In Tallact Rans Sewen Arms Water Main Replacement "Sewen In Tallact Rans Sewen Arms Water Main Replacement "Sewen In Tallact Rans Sewen Rans Sewen Rans Water Main Replacement "Sewen In Tallact Rans Sewen Rans Water Main Replacement "Sewen Rans Sewen Rans Water Main Rans Sewen Rans Water Main Rans Sewen Rans Water Main Rans Sewe	Aging infeastructure replacement in consolitation with a sees replacement  legities 2 O2 1F 72 M of of makes CI / 6 in other circ into word 5 DTCCL on Severa flarer  Replaced 35 LF of 6 Cl with 6 DTCCL on Severa flarer  Replaced 35 LF of 6 Cl with 6 DTCCL on Gens flower  Replaced 30 LF / 8 Cl with 6 DTCCL on Gens flower  Replaced 30 LF / 8 Cl with 6 DTCCL on Gens flower  Replaced 30 LF / 8 LF of Cl / 105 view with 6 DTCCL on Based Sever  Replaced 30 LF / 8 LF of Cl / 105 view with 6 DTCCL on Based Sever  Replaced 35 LF / 8 LF of 2 view / 105 view / 17 View on Extraormalities  Replaced 35 LF / 8 LF of 2 view / 105 view / 17 View on Extraormalities  Replaced 35 LF of 2 View / 105 view / 17 View on Extraormalities  Add 100 U of 25 cm. Cl U on Makestone flower flarent ut V Centra flower  Green long as 10 LA rad of man to beyond Tored and lower serial Travel 120 View of 10 View of 10 View / 10 View		2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond 2018 Bond	TB TB TB TB TB TB TB TB	or No Octa	No No No No No	\$ 3000	5 5	27,000 t 73,000 t 8(20) t 40,000 t		Nashua Nashua Nashua Nashua Nashua Nashua Nashua Nashua Nashua	Yes Yes Yes Yes	5 5	31.67 1 31.67 1 31.67 1	2.375 Includes proving  168 \$17,000 for find proving in 2018  1615 Excludes find proving  4.785  3.667 Handards find graving  Determed word 2018, Part of anymorphisms to Northwest High Resource Episons  Defended and 2018, Part of anymorphisms to Northwest High Resource Episons  Defended and 2018, Part of anymorphisms to Northwest High Resource Statem.
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# INTERIM PETITION FOR APPROVAL OF 2017 QUALIFIED CAPITAL PROJECT ANNUAL ADJUSTMENT CHARGE

## RESPONSE TO STAFF DATA REQUESTS – SET 1

Date Request Received: 1/9/18

Date of Response: 1/24/18

Request No. Staff 1-6

Witness: Donald L. Ware

REQUEST: Re: Bates 21-22: Certain projects listed on this schedule are indicated as related to Financing Docket No. DW 14-131. However, this particular docket does not appear to be one that is related to Pennichuck Water Works. Please explain.

### RESPONSE:

The referred to Financing Docket No should have been DW 14-130 for each project where Docket DW 14-131 was used. This was the result of dragging one cell into another in excel.

## INTERIM PETITION FOR APPROVAL OF 2017 QUALIFIED CAPITAL PROJECT ANNUAL ADJUSTMENT CHARGE RESPONSE TO STAFF DATA REQUESTS – SET 1

Date Request Received: 1/9/18

Date of Response: 1/24/18

Request No. Staff 1-7

Witness: Donald L. Ware

REQUEST: Re: Bates 24: It does not appear that the following projects have been classified to a specific asset account:

a) Tinker Road Water Main Replacement:

\$ 225,000

b) Replace Flashboard Bowers Pond:

600,000

Total

\$ 825,000

Please explain.

## RESPONSE:

Chart of accounts were not applied to those two projects when these schedules were submitted as part of the PWW rate case in January of 2017. The Chart of accounts for these two projects are as follows:

a) Tinker Road Water Main Replacement:

Acct 331

b) Replace Flashboard Bowers Pond:

Acct 305

Whereas the Chart of Account was originally lists on these schedules for purposed of determining depreciation expense associated with the new assets and whereas depreciation expense is not part of the revenue determination in the QCPAC process the Company did not update the original submissions in regards to Chart of Accounts and deprecation expense.

# STATE OF NEW HAMPSHIRE

**Inter-Department Communication** 

DATE:

April 3, 2017

AT (OFFICE):

**NHPUC** 

FROM:

Douglas W. Brogan

SUBJECT:

DW 17-017, Pennichuck Water Works, Inc.

2017 WICA Adjustment Filing

TO:

Mark A. Naylor

Director, Gas & Water Division

This memo is being submitted at your request to provide observations and recommendations in relation to docket DW 17-017, the 2017 WICA adjustment filing of Pennichuck Water Works, Inc. (Pennichuck or company). I have filed recommendations as a consultant to the Commission in the company's three most recent WICA dockets, DW 13-358, DW 15-043 and DW 16-220. In the current docket the company is seeking approval of a WICA surcharge for projects completed in 2016, approval of projects proposed for 2017, and preliminary approval of 2018 projects. My review is limited primarily to the engineering and operational aspects of the current filing and is based on review of the filing, case discovery and associated materials. My comments focus in particular on the water main project listings in Attachment B, pages 1 through 4, of the testimony of Donald Ware in the case.

### 2016 Projects

The projects completed in 2016 differed in many instances from what was approved in DW 16-220. As such 'year 1' projects depend increasingly on coordination with City of Nashua and Town of Amherst sewer, drain and paving projects, as well as gas company projects, such changes can continue to be expected. Internal company pressures can affect WICA project evolution as well.

Recently adopted quarterly reporting of project changes shows significant variations in overall project listings, as well as individual project scope and cost, not only by year end, but quarter by quarter throughout the year. These changes carried through to significant variations, both up and down, in total projected WICA feet of main and dollars as the year progressed as well.

Reasons for such changes in 2016 included emergency projects added, projects deferred due to allocation of Staff to critical, unplanned non-WICA projects or for other reasons, refining of project lengths and/or paving costs, cost increases as a result of higher than expected bid pricing, deferred projects added back, addition of projects late in the construction season, and paving deferred to 2017. While the Staff allocation issue is somewhat unique, the other kinds of impacts are again not uncommon during the first year of the three year WICA cycle.

Reasons for some higher than anticipated individual project costs, and costs per foot of main, were probed in discovery (responses to Staff 1-3 and 1-4), with the company supplying adequate explanations for those higher costs.

The company has affirmed that the projects completed in 2016 and proposed for inclusion in its WICA surcharge are used and useful. These include valve, service and hydrant replacements in addition to the water main work.

### 2017 - 2019 Projects

Approximately half of the water main replacement projects proposed for 2017 are based on coordination with municipal or gas company projects, the other half solely on Pennichuck's current rating system for selection of mains for replacement. All are described in company testimony (Donald Ware, pp. 12-13).

The company's current replacement goal is 15,000 feet of main per year (Ware testimony, p. 5). The WICA program is subject to two rate caps - 2% per year and 7.5% between rate cases. The latter cap is not a factor at this time, and WICA rates will be reset to zero in the company's current rate case, DW 16-806.

The extent of WICA projects proposed for 2017 was limited by the availability of Staff resources resulting from the same critical non-WICA work as in 2016 (Ware testimony, pp. 10-11) - a situation presumably unlikely to recur often. However, WICA expenditures for 2018 and 2019 were also constrained, in this case by the 2% per year rate cap (response to Staff 1-1). This latter constraint, combined with steadily increasing contractor bid costs per foot, will make it difficult to reach the 15,000 foot per year replacement goal in future years. This can be seen to some extent in the numbers below (numbers are the average of the three future years proposed in each docket; lengths are in feet, spending in millions of dollars):

	DW 12-359	DW 13-358	DW 15-043	DW 16-220	DW 17-017
Length of Main	7,462	10,205	14,473	15,247	12,655
Total WICA Spending	2.3	2.8	5.0	5.6	5.1

While proposed WICA spending remains near the rate cap limit, the number of replacement feet it yields will likely continue to decline over time.

However, two other significant factors will also impact future WICA filings:

- 1) The company is in the fourth of its five year development of an asset management program. When completed, the program is intended to provide an even more detailed basis for selecting main replacements than the company's current rating system. The more accurate and time-appropriate selection of individual mains may replace the 15,000 foot per year goal. See Ware testimony, pp. 4-5.
- 2) Continuation of the WICA program itself must be evaluated in the company's current rate case (Order 25,230 in DW 10-091 (p. 17); and Order 25,693 in DW 13-130 (pp. 10-11)); and an

alternate capital investment recovery mechanism (annual step increases) has been proposed by the company in that case.

Details and costs of the proposed future year projects were again investigated in discovery, with reasonable responses again provided by the company.

## Conclusion

The company's 2016 projects appear to have been completed prudently, and its proposed 2017 - 2019 projects appear reasonable. As such, I support approval of the company's petition.

I trust these comments are responsive to your request. Please let me know if you need anything further in this regard.

#### SERVICE LIST - EMAIL ADDRESSES - DOCKET RELATED

Pursuant to N.H. Admin Rule Puc 203.11 (a) (1): Serve an electronic copy on each person identified on the service list.

Executive.Director@puc.nh.gov alexander.speidel@puc.nh.gov amanda.noonan@puc.nh.gov brian.buckley@oca.nh.gov carolann.howe@pennichuck.com donald.ware@pennichuck.com james.brennan@oca.nh.gov jay.kerrigan@pennichuck.com jayson.laflamme@puc.nh.gov larry.goodhue@pennichuck.com ocalitigation@oca.nh.gov robyn.descoteau@puc.nh.gov rwh@rathlaw.com steve.frink@puc.nh.gov

Docket #: 17-179-1

Printed: February 15, 2018

### **FILING INSTRUCTIONS:**

a) Pursuant to N.H. Admin Rule Puc 203.02 (a), with the exception of Discovery, file 7 copies, as well as an electronic copy, of all documents including cover letter with:

DEBRA A HOWLAND

EXECUTIVE DIRECTOR
NHPUC
21 S. FRUIT ST, SUITE 10
CONCORD NH 03301-2429

- b) Serve an electronic copy with each person identified on the Commission's service list and with the Office of Consumer Advocate.
- c) Serve a written copy on each person on the service list not able to receive electronic mail.