1		STATE OF NEW HAMPSHIRE	
2		PUBLIC UTILITIES COMMISSION	
3	December 4 '	2007 1.27 m m	
4	Concord, New	<b>2007 -</b> 1:37 p.m.  Hampshire  DAY	r
5			
6	RE:	DT 07-027  KEARSARGE TELEPHONE CO., WILTON TELEPHONI	
7		CO., HOLLIS TELEPHONE CO., AND MERRIMACK COUNTY TELEPHONE CO.: Petitions for	
8		Alternative Regulation Pursuant to RSA 374:3-b.	
9			
10	PRESENT:	Chairman Thomas B. Getz, Presiding Commissioner Graham J. Morrison	
11		Commissioner Clifton C. Below	
12		Connie Fillion, Clerk	
13 14	APPEARANCES:	Hollis Telephone & Merrimack County	phone,
15		Telephone: Frederick J. Coolbroth, Esq. (Devine)	)
16		Reptg. segTEL, Inc.:	
17		Susan S. Geiger, Esq. (Orr & Reno)	
18		Reptg. Granite State Telephone: Paul J. Phillips, Esq. (Primmer, Piper.	)
19		Reptg. Comcast Phone of New Hampshire:	
20		Paul D. Abbott, Esq. (Mintz, Levin) Stacey L. Parker, Esq.	
21			
22	COURT	REPORTER: Steven E. Patnaude, LCR (#52)	
23			
24		[REDACTED - For public use]	

1		
2	APPEARANCES:	(Continued)
3		Reptg. Daniel Bailey:
4		Alan Linder, Esq. (N.H. Legal Assistance) Daniel Feltes, Esq. (N.H. Legal Assistance)
5		Reptg. Residential Ratepayers:
6		Meredith Hatfield, Esq., Consumer Advocate Office of Consumer Advocate
7		Reptg. PUC Staff: F. Anne Ross, Esq.
8		r. Anne Ross, Esq.
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7	HTC 2C	Direct Testimony of Michael C. Reed (Confidential)	premarked
9	нтс ЗР	Direct Testimony of Timothy W. Ulrich (Public)	premarked
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1		EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION	PAGE NO.
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4 5	KTC 4C	Rebuttal Testimony of Michael C. Reed (CONFIDENTIAL)	premarked
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19	MCT 4C	Rebuttal Testimony of Michael C. Reed (Confidential)	premarked
21	MCT 5P	Rebuttal Testimony of Timothy W. Ulrich (Public)	premarked
22	WTC 1P	Alternative Regulation Plan for Wilton Telephone Company, Inc.	premarked
24		Wilton Exch. Key Map (CONFIDENTIAL)	

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1		EXHIBITS
2	EXHIBIT NO.	DESCRIPTION PAGE NO.
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#### PROCEEDINGS

CHAIRMAN GETZ: Okay. Good afternoon.

We'll open the hearing in docket DT 07-027. On March 1,

2007, Kearsarge Telephone Company, Wilton Telephone,

Hollis Telephone, and Merrimack County Telephone Company

filed petitions seeking approval for an alternative form

of regulation pursuant to RSA 374:3-b. An order of notice

was issued on April 10. A procedural schedule was

approved on May 29, which, among other things, asked the

parties to brief certain questions. And, the Commission

ultimately determined that the issues could not be

resolved as a matter of law and approved a subsequent

procedural schedule on July 20 setting the hearings for

today.

Subsequently, a settlement by certain parties was filed on December 3rd. I think there's a number of procedural issues I want to address beforehand, to make sure I know where we are procedurally, but let's take appearances first.

MR. COOLBROTH: Good afternoon, Mr.

Chairman, Commissioners. On behalf of Hollis Telephone

Company, Inc., Wilton Telephone Company, Inc., Kearsarge

Telephone Company and Merrimack County Telephone Company,

I'm Frederick Coolbroth, of the firm of Devine, Millimet &

 $\{DT\ 07-027\}\ (12-04-07/Day\ I)$ 

1	Branch, here in Concord. With me today at counsel table	
2	are Michael Reed and Deborah Martone from the Company.	
3	CHAIRMAN GETZ: Good afternoon.	
4	CMSR. MORRISON: Good afternoon.	
5	CMSR. BELOW: Good afternoon.	
6	MR. PHILLIPS: Good afternoon, Mr.	
7	Chairman and Commissioners. I'm Paul Phillips, from the	
8	law firm of Primmer, Piper, Eggleston & Cramer, on behalf	
9	of Granite State Telephone, Inc. And, with me are Mr.	
10	Chris Rand and Mr. Bill Stafford, from Granite State	
11	Telephone.	
12	CMSR. BELOW: Good afternoon.	
13	CMSR. MORRISON: Good afternoon.	
14	CHAIRMAN GETZ: Good afternoon.	
15	MR. LINDER: Good afternoon, Mr.	
16	Chairman and Commissioners. My name is Alan Linder. I'm	
17	with New Hampshire Legal Assistance, and with me at	
18	counsel table is Attorney Dan Feltes, we represent Daniel	
19	Bailey.	
20	CHAIRMAN GETZ: Good afternoon.	
21	CMSR. MORRISON: Good afternoon.	
22	CMSR. BELOW: Good afternoon.	
23	MR. LINDER: Thank you.	
24	MS. GEIGER: Good afternoon, Mr.	

Chairman, Commissioner Below, Commissioner Morrison. 1 2 Susan Geiger, from the law firm of Orr & Reno, and I 3 represent segTEL, Inc. 4 CHAIRMAN GETZ: Good afternoon. 5 CMSR. MORRISON: Good afternoon. CMSR. BELOW: Good afternoon. 6 7 MR. ABBOTT: Good afternoon. Abbott, from the law firm of Mintz, Levin, representing 8 9 Comcast Phone of New Hampshire, and with me is Stacey Parker, from Comcast. 10 11 CHAIRMAN GETZ: Good afternoon. 12 CMSR. MORRISON: Good afternoon. CMSR. BELOW: Good afternoon. 13 14 MS. HATFIELD: Good afternoon, Commissioners. Meredith Hatfield, for the Office of 15 16 Consumer Advocate, on behalf of residential ratepayers. 17 And, with me I have Rorie Hollenberg, Ken Traum, and Steve 18 Eckberg from our office. 19 CMSR. BELOW: Good afternoon. 20 CMSR. MORRISON: Good afternoon. CHAIRMAN GETZ: Good afternoon. 21 22 MS. ROSS: Good afternoon, Commissioners. Anne Ross, for the Commission Staff. 23 with me today are Kate Bailey, Director of the Telecom 24

Division; Pradip Chattopadhyay, Assistant Director; and 1 2 Josie Gage, an analyst with the Telecom Division. CMSR. BELOW: Good afternoon. 3 CMSR. MORRISON: Good afternoon. 4 5 CHAIRMAN GETZ: All right. Good There's a few motions that have been filed 6 afternoon. that I'd like to make sure I'm clear on all of those. 7 There's a -- One is the motion filed by the Consumer 8 9 Advocate on November 28, it's a motion to strike portions of the rebuttal testimony. And, I'd just ask, 10 11 Ms. Hatfield, what's the status of that? Do you continue to press that motion? 12 13 MS. HATFIELD: Yes. Thank you, Mr. 14 Chairman. The OCA believes that, although we have reached 15 a settlement in this case, that the issues presented in 16 our motion still warrant Commission action. 17 CHAIRMAN GETZ: Okay. And, I quess 18 there's a couple of ways to address that. We could hear 19 orally from parties today or set an opportunity for a 20 written reply on a short turnaround, I would say early 21 next week. Do the parties have any preference on how to 22 deal with that motion?

prefer the written reply, actually have started that

MR. COOLBROTH: Mr. Chairman, we would

23

process, and we can complete that and get that filed with the Commission promptly.

CHAIRMAN GETT: Okay Is Monday the

CHAIRMAN GETZ: Okay. Is Monday, the 10th, too soon to set a deadline for responses on that motion?

MR. COOLBROTH: That will be fine.

CHAIRMAN GETZ: Okay. Then, we will expect any party that would like to respond to do so by Monday, December 10.

We also have the motion by segTEL filed on December 3rd, as I interpret it, a motion to withdraw the original motion to compel and set aside the order, I guess denying that motion to compel. And, any objection to adopting the same procedure, that anyone who wants to respond to that can do so by Monday, the 10th?

(No verbal response)

CHAIRMAN GETZ: Okay. Hearing no objection, then we'll use that same process and deadline for responses will be Monday. Okay. And, then, we have — there was a filing on November 9th by Comcast, with respect to withdrawing a motion for protection from public disclosure and confidential treatment, some issues that would — that were confidential that had been raised in TDS's data responses — or, data requests. I assume that

1 issue is moot, is that correct, Mr. Abbott? MR. ABBOTT: That's correct, yes. 2 CHAIRMAN GETZ: Okay. And, then, I 3 guess the only other thing I think is also resolved. But, 4 Mr. Linder, you had filed basically to substitute 5 6 Mr. Bailey for Patnode. Is that a fair characterization 7 of your motion? MR. LINDER: Yes, it is, Mr. Chairman. 8 9 CHAIRMAN GETZ: Okay. And, then, we did file a -- issue a secretarial letter on the 16th, but 10 11 we'll note that the substitution is approved and that you 12 will be representing Mr. Bailey, and not Mr. Patnode. 13 MR. LINDER: Yes. Thank you, Mr. 14 Chairman. And, I guess I should also note for the record 15 that there is no relationship between our client, 16 Mr. Bailey, and Staff member Kate Bailey. 17 CHAIRMAN GETZ: Or Mr. Patnaude, for 18 that matter. 19 (Laughter.) 20 CHAIRMAN GETZ: Okav. Thank you. 21 there any other procedural matters before -- well, I quess 22 I'm expecting there will be some recommendation from the 23 parties on how to proceed with witnesses in a panel on the 24 Partial Settlement. But, before we address that, are

there other outstanding procedural matters? 1 2 (No verbal response) 3 CHAIRMAN GETZ: Okay. Hearing nothing, then is there a recommendation from the parties on how to 4 5 proceed today? The parties would like 6 MS. ROSS: Yes. 7 to begin by having the Company introduce its original 8 petitions in testimony, and then the parties would like to 9 present a panel of four witnesses to discuss the 10 Settlement Agreement that -- the Partial Settlement Agreement that's been reached, which is entered into by 11 12 most of the parties or not objected to, except for New 13 Hampshire Legal Assistance. And, then, we would allow, 14 following that panel and cross of that panel by any party 15 who wishes, including the Commission, we would move into 16 actual individual witnesses who have prefiled testimony in 17 this case, and we would allow an opportunity for New Hampshire Legal Assistance to cross-examine those 18 19 witnesses. That will begin today, and continue into 20 tomorrow, that aspect of the hearing. 21 CHAIRMAN GETZ: Okay. Does everybody 22 agree with that process? 23 MR. COOLBROTH: Mr. Chairman, one point 24 would be that, in connection with hearing the Settlement,

when we filed it, we filed a request for a waiver of Rule 1 203.20(e), which requires basically a one week prior 2 We went down to the wire with this one, and are 3 asking the Commission to waive that rule so that it could 4 5 be heard today. CHAIRMAN GETZ: Okay. Mr. Linder, did 6 7 you have something? I was just going to add to MR. LINDER: 8 what Ms. Ross said, that we also have a witness who would 9 be testifying tomorrow, Dr. Johnson. 10 CHAIRMAN GETZ: Okay. 11 MR. LINDER: And, we had filed his 12 13 prefiled testimony. And, so, he would be testifying. CHAIRMAN GETZ: Okay. Well, then, let's 14 15 just -- the first thing, there's an outstanding motion to 16 waive the time period for filing a settlement agreement. 17 Is there any objection to waiving that time period? 18 (No verbal response) 19 CHAIRMAN GETZ: Okay. Hearing nothing, 20 and recognizing that good grounds have been noted for the 21 waiver, we will grant the waiver and hear the Settlement. 22 One thing I did neglect to mention is that we have a 23 letter from Mr. Phillips noting that Granite State

Telephone has no objection to the Commission's adoption of

1	CHAIRMAN GETZ: Kowolenko's testimony	
2	adopted and entered as if he had appeared here personally	
3	and been subject to cross-examination. Is there any	
4	objection to that motion from Mr. Abbott?	
5	MR. LINDER: No objection.	
6	CHAIRMAN GETZ: Hearing no objection,	
7	we'll treat the testimony in that manner.	
8	MR. ABBOTT: Thank you.	
9	CHAIRMAN GETZ: Anything further?	
10	MR. COOLBROTH: Mr. Chairman, my file	
11	does show a letter from Union Communications dated	
12	yesterday, I believe it was served on the electronic list,	
13	indicating that Union does not have cross-examination for	
14	any witness and will not be attending.	
15	CHAIRMAN GETZ: Okay. All right. Thank	
16	you. And, we'll just make sure that those, hard copies of	
17	both those letters from Comcast and Union get into the	
18	record.	
19	Okay. I think we're ready to proceed.	
20	Mr. Coolbroth.	
21	MR. COOLBROTH: We call Michael Reed.	
22	(Whereupon <b>Michael C. Reed</b> was duly	
23	sworn and cautioned by the Court	
24	Reporter.)	

#### MICHAEL C. REED, SWORN

#### DIRECT EXAMINATION

3 BY MR. COOLBROTH:

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- Q. Mr. Reed, would you please state your full name and your business address.
- A. Michael Reed. My business address is 24 Depot Square,
  Northfield, Vermont.
  - Q. And, by whom are you employed and in what capacity?
  - A. TDS Telecom. I am the State Government Affairs
    Manager.
    - And, I'm going to direct your attention to a series of Q. documents, and try to do this expeditiously. First, I'd like to direct your attention to documents that have been premarked and delivered to the clerk as "Exhibit HTC-1P", which is Alternative Regulation Plan for Hollis Telephone Company, Inc.; "HTC-2P", which is the prefiled Direct Testimony of Michael C. Reed, public version; "HTC-2C", which is the confidential version of prefiled Direct Testimony of Michael C. Reed; "HTC-4P", which is public Rebuttal Testimony of Michael C. Reed; and "Exhibit HTC-4C", confidential Rebuttal Testimony of Michael C. Reed. And, then, corresponding exhibits for Kearsarge Telephone Company, if you could take a look through those. Again, being

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"KTC-1P", "2P", "2C", "4P", and "4C". And, then, directing your attention to a corresponding set of exhibits for Merrimack County Telephone Company, and 3 again it's "1P", "2P", "2C", "4P", and "4C". And, 5 finally, for Wilton Telephone Company. And, also, with each of the packages, there are, are there not, a 6 7 package of maps that have been prepared?

- That's correct, yes. Α.
  - And, that accompanies your rebuttal testimony for each Q. of the Companies?
- 11 Α. Yes.

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- Now, taken together, your direct testimony and your Ο. rebuttal testimony for each of the companies, is the testimony contained therein true and accurate to the best of your knowledge and information and belief?
- Α. Yes, it is.
- 0. Do you have any changes you want to make to that testimony? Well, apart from the fact that we have reached a settlement agreement, but putting that aside for the moment?
- 21 There's no change. Α. Right.
- 22 Q. And, do you adopt that as your testimony today as 23 though read into the record?
- 24 Α. I do.

1	its truth. And, that being the case, I was putting
2	Mr. Reed's testimony in entirely for its truth. I did not
3	get a chance to call back Mr. Linder, my apologies, but
4	that was raised with me at shortly before 1:00, and that
5	was the first I heard of it. But it is being offered
6	entirely, and the witnesses will be available for
7	cross-examination, with the understanding that the
8	Settlement Agreement fully resolves the issues that are
9	raised in the prefiled testimony.
10	MR. LINDER: Okay. Thank you for the
11	clarification.
12	CHAIRMAN GETZ: Well, let me understand
13	the process then. You're making him available for
14	cross-examination now or the intention was to introduce
15	the panel and then make Mr. Reed available for cross?
16	MR. COOLBROTH: My thought would be we
17	would proceed next with the panel, and then but
18	Mr. Reed will be available for cross-examination of his
19	testimony, and it could be done after the panel.
20	CHAIRMAN GETZ: And, I'm assuming that
21	the substance of the cross-examination will be from you,
22	Mr. Linder?
23	MR. LINDER: Yes.

CHAIRMAN GETZ: Are you fine with that

process?

MR. LINDER: Yes. It just wasn't clear until now whether all or part of the testimony was going to be offered for its truthfulness, because that would affect — it could affect the extent of the cross-examination, because portions of the testimony one could characterize as being policy versus factual, that sort of thing. So, the hope was that the extent of the cross-examination could be limited. But — So, I will attempt to limit it as much as possible, with the understanding that the Petitioners' position is that the Settlement Agreement resolves the advocacy items put forth in the testimony, so I'll try to limit it as much as possible. But, to some extent, they overlap.

CHAIRMAN GETZ: Okay. And, I guess with the understanding also that there's an unresolved motion to strike some of the rebuttal testimony.

MR. LINDER: And, that motion, you're correct, Mr. Chairman, that motion does overlap somewhat, because the rebuttal testimony of both Mr. Reed and Mr. Ulrich, who will be here tomorrow, I understand, have in it a lot of items that one could characterize as "legal argument" with respect to legislative history and statutory interpretation, which, in our view, humbly,

1 belongs more in a brief, rather than in advocacy or factual testimony, and I think that was the issue that the 2 3 OCA was trying to make in their motion, which we certainly agree with. And, so, it makes it a little bit awkward 4 that the testimony has different components that somewhat 5 But we do think that a lot of cross-examination 6 overlap. 7 could be eliminated if there were just briefs, and those 8 arguments, those legal arguments were put in a brief, 9 rather than in a witness's mouth. CHAIRMAN GETZ: But these issues, the 10 11 issues that you're referring to, are broader than the motion to strike filed by the Consumer Advocate? 12 13 MR. LINDER: That is correct. 14 CHAIRMAN GETZ: Okay. 15 MR. LINDER: That is correct. 16 CHAIRMAN GETZ: All right. 17 MR. LINDER: So, it's difficult to 18 segregate the various components. But we'll do the best 19 we can, and we'll limit our cross-examination as much as 20 we possibly can. CHAIRMAN GETZ: Mr. Coolbroth. 21 22 MR. COOLBROTH: Mr. Chairman, I just 23 wanted to say that this catches Mr. Linder by some

surprise just because of the way the order of events went.

And, I meant -- I did not mean to have that be the result. The Settling Parties, with a Partial Settlement, were trying to figure out the best way to present this to the Commission. And, initially, we were discussing limiting how the testimony would go in. And, then, really, over the noontime hour, I heard for the first time that the other parties desired to put their testimony in entirely for its truth. And, therefore, changed my position and felt that we should do the same with ours as well. Unfortunately, that catches Mr. Linder by surprise, and I did not intend that.

CHAIRMAN GETZ: Well, let's do this.

Let's get all the witnesses sworn in and qualified,
including the panel. And, then, I think it may make sense
to take a few minutes to make sure everybody's clear on
which parts are in and out, or at least which parts

Mr. Linder understands to be in or would propose be out.

And, maybe it might be a good idea for us, during a brief
recess, to consider the motion to strike and resolve that
today, rather than waiting until Monday, which I guess,

Mr. Coolbroth, puts it back onto you to make some
argument. I'm going to allow you the opportunity to make
some argument in opposition to the motion to strike. But
I'll give you a few minutes to ponder that, and while we

1	get the rest of the witnesses sworn.
2	And, also, do you have a hard copy of
3	the list of exhibits that you're can we get a copy of
4	that?
5	MS. FILLION: And, if he doesn't have
6	any, I'll go out and make some.
7	MR. COOLBROTH: No, I have plenty. I'm,
8	unfortunately, drowning in paper.
9	CHAIRMAN GETZ: Okay. Then, if we can
10	move to the rest of the panel members.
11	MS. ROSS: I'd like to call Kate Bailey
12	and Josie Gage of the Commission Staff.
13	MS. HATFIELD: And, the OCA calls Ken
14	Traum.
15	(Whereupon <b>Kathryn M. Bailey</b> ,
16	Josie A. M. Gage and Kenneth E. Traum
17	were duly sworn and cautioned by the
18	Court Reporter.)
19	MICHAEL C. REED, PREVIOUSLY SWORN
20	KATHRYN M. BAILEY, SWORN
21	JOSIE A. M. GAGE, SWORN
22	KENNETH E. TRAUM, SWORN
23	DIRECT EXAMINATION
24	BY MS. ROSS:

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the number for the Settlement. It doesn't appear to be on
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      this exhibit list, does it?
                         MS. ROSS: No. And, I'm not sure what
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      -- those exhibits are marked by company, they're
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      designated by company. Whereas, this exhibit is I would
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      call it a "hearing exhibit".
                         MR. COOLBROTH: "Settlement exhibit"
7
      perhaps? I'm not quite sure.
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                         CHAIRMAN GETZ: Okay. Well, let's just
      call it "Exhibit 6".
10
11
                         MS. ROSS: Okay.
                         (The document, as described, was
12
13
                         herewith marked as Exhibit 6 for
14
                         identification.)
15
                         CHAIRMAN GETZ: Well, Mr. Coolbroth, are
16
       you prepared to respond orally to the Consumer Advocate's
17
      motion to strike your rebuttal testimony from Mr. Reed?
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                         MR. COOLBROTH: Yes, Mr. Chairman.
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       Having in mind that we have reached a settlement to
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       address many of these issues, but, putting that aside,
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      what is before the Commission is the interpretation of RSA
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       374:3-b. And, the Commission's secretarial letter, dated
23
       July 13, 2007, determining that the Commission could not
24
       address the issues raised in the briefs without a full
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## [WITNESS PANEL: Reed|Bailey|Gage|Traum]

ractual record, went onto describe what the commission
expected to address in that record. And, I'll quote from
the secretarial letter: "The Commission has determined
that it cannot conclude, based on the briefs, whether long
distance service qualifies as a competitive wireline
service under the statute. This question is more properly
answered with the benefit of a full adjudicated process,
including development of a factual record, and a thorough
explanation of the meaning of the core term "competitive"
as used in the statute. Such exploration will rely upon
standard rules of statutory construction and a review of
legislative history, as well as application of the
Commission's own expertise as may be appropriate."

It's from that letter that parties, certainly, with these companies, proceeded to prepare their testimony and address the issues that the Commission had stated that it wished to consider. I know that, in the Consumer Advocate's motion, they argue that, since we claim that the statute is clear on its face, that we should not, applying regular rules of statutory construction, should not be delving into legislative history. However, other parties in the case have argued that it's not so clear, and argue at length about the intent. And, in fact, Dr. Johnson, the witness on behalf

of Mr. Bailey, offers his own, in his testimony, substantial testimony about what the meaning of the statute is. He asked the quote -- asked the Commission in his testimony to adopt an approach that was taken with regard to a Virginia statute. So that, apparently, Mr. Bailey as well took the cue from the Commission in its secretarial letter that the testimony was to address this issue.

Matters before the Commission tend to be more than he said/she said factual type matters. The Commission deals with law, the Commission deals with policy, and interpretation of law and application of policy. The formal rules of evidence don't apply to matters that are presented to the Commission. The Commission often indicates that the Commission will receive the evidence and will accord it the weight that it deserves.

So, for all of these reasons, we believe that the motion to strike should not be granted. That the Commission should hear what's before it, having in mind that the Commission also has the benefit of a Settlement Agreement before it, in which the parties have come together and concluded that that Settlement Agreement addresses all of those concerns. At a minimum, in

evaluating the reasonableness of the Settlement, the Commission will be able to see the positions of the parties, kind of the extreme book ends, if you will, of what the positions were and how they have come together in the Settlement Agreement. We believe that's valuable evidence for the Commission and that it ought to be heard. Thank you.

CHAIRMAN GETZ: Is there any other party that objects to the OCA's motion to strike? Mr. Phillips.

MR. PHILLIPS: Mr. Chairman, Granite
State Telephone also objects to the Office of Consumer
Advocate's motion, and agrees with Mr. Coolbroth's
argument. And, would add to that as well, that the
testimony that was offered by Mr. Reed was really in
response to testimony that was offered by Mr. Johnson.
And, in our view, Mr. Johnson opened the door for Mr. Reed
to rebut the statements that Mr. Johnson had made. And,
Mr. Reed did so based on his own participation in the
legislative debate process. He was clear that he had
testified, he participated in the hearings. He was
recounting essentially what he had seen himself. So, that
makes it, at the very least, a mixed question of fact and
law, which the Commission would have a very difficult time
segregating for purposes of the OCA's motion.

And, so, for those reasons, as well as Mr. Coolbroth's reasons, we would ask that the OCA's motion be denied.

CHAIRMAN GETZ: Thank you. Well, I probably should have gone in a different order and allowed other parties who support the motion to go first. But are there other parties supporting the motion who would like to make a statement for the record? Mr. Linder, you already said you supported the motion. Is there something more?

MR. LINDER: Yes.

CHAIRMAN GETZ: I recognize, Mr.

Coolbroth, you'll have the opportunity to be the last word on this issue.

MR. LINDER: And, I may have said this before, and I'm not certain, but we do think that arguments, with respect to statutory interpretation and arguments with respect to whether legislative history is even relevant, and, if so, how it does or does not support one's interpretation of the statute, are all legitimate items that could be brought forward before the Commission, except that the appropriate time and place for it, we believe, is in briefs. And, that that's where that belongs, not counsel debating with a factual witness, you

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know, what principles of statutory construction should apply, how they should apply, how it should be interpreted, to what extent it's relevant, how much weight it should be given, I don't think that's really an appropriate subject of cross-examination. But -- And, so, we feel that it's more appropriate to have in legal argument in the briefs. And, we were going to suggest to the Commission, either today or tomorrow, that the Commission allow a short period of time for the filing of briefs following the closing of the factual record, so that the parties can have an opportunity to give their interpretation of the statute and how it should be applied, and what criteria should be utilized. And, it would help, as Mr. Coolbroth suggested, it would help address the issue raised in the Commission's July 13 secretarial letter, that it is difficult to address important legal issues in a brief without a factual record. And, I think the parties were attempting to help the Commission in the filing of briefs prior to the hearings. And, so, we do believe that it's appropriate and it would be helpful, we think, to the Commission to have briefs. And, this would be one of the items that would be in the brief, rather than in the testimony of a witness.

1 CHAIRMAN GETZ: Is there anything 2 further on this issue? 3 (No verbal response) CHAIRMAN GETZ: Okay. Then, we'll take 4 5 a brief recess to address the motion to strike. I don't know if further discussion would be helpful or -- with 6 7 respect to other parts of the testimony or the areas that Mr. Linder intends to cross on, if there is some meeting 8 9 of the minds on those issues, but, if there is further discussion to be had, please take the opportunity while we 10 11 recess, and we'll be back shortly. Thank you. 12 (Recess taken at 2:11 p.m. and the 13 hearing reconvened at 2:53 p.m.) 14 CHAIRMAN GETZ: Okay. We're prepared to 15 rule on the Consumer Advocate's Motion to Strike, and note 16 that actually the motion encompasses a range of issues. 17 Some of the references in the rebuttal testimony appear to 18 be legitimate responses and containing mixed questions of 19 law and fact, some are more in the notion of -- in the 20 nature of argument, but are similar to testimony that has 21 been admitted in other proceedings. Some, however, may 22 raise issues of relevance. 23 But, for the purposes of the orderly 24 conduct of this proceeding, we're going to deny the Motion

to Strike. Note that we will give the testimony the weight it's due, and point out that there are certain assertions that appear to merit no weight whatsoever. And, examples of those issues go to what occurred at legislative hearings or assumptions about what legislators or individuals may have been thinking or assumed about various issues.

And, finally, we'll note that, in our deliberations in this proceeding, and in preparation of a final order, we may, of our own accord, strike certain portions of the testimony or of the record, which then leaves us to proceeding with Mr. Reed and the panel.

I had left, at the recess, whether there was other conversation between Mr. Coolbroth and Mr. Linder, with respect to proceeding today, or the other parties, in terms of focusing the cross-examination or the testimony. Is there anything to report on that issue, gentlemen?

MR. COOLBROTH: No, Mr. Chairman.

Basically, as we understand it, the Staff and Consumer

Advocate testimony is entirely also going to be offered

for its truth. So, we think that, therefore, ours should

be as well. Again, we think that it provides the

Commission with a balance from which they can address the

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      Settlement Agreement.
                         CHAIRMAN GETZ: And, I think we view it
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      as useful in the context of a settlement that's not agreed
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      to by all the parties.
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                         So, is there anything that we need
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       further to address? Ms. Ross.
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                         MS. ROSS: Yes, Commissioners, just two
      procedural items. We need to stop around 4:30 tonight,
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      because of some comments, if that would be all right.
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      And, the parties have agreed to start at 9:00 tomorrow, if
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       the Commission is available an hour earlier, to try to
      make sure that we can finish this hearing up tomorrow.
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                         CMSR. BELOW: That's fine.
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                         CHAIRMAN GETZ: That's amenable to the
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       Bench.
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                         MS. ROSS: We'll begin with Ms. Hatfield
       and Mr. Traum.
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                         CHAIRMAN GETZ: Ms. Hatfield.
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                         MS. HATFIELD: Thank you, Mr. Chairman.
    BY MS. HATFIELD:
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          Mr. Traum, have you testified before the Commission
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          previously in your capacity as Assistant Consumer
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          Advocate?
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          (Traum) Certainly, I've testified on behalf of the OCA
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 $\{DT\ 07-027\}\ (12-04-07/Day\ I)$ 

- in numerous dockets involving gas, electric, water, and, certainly, telephone issues.
  - Q. And, did you file prefiled testimony in this docket?
- A. (Traum) No, I did not. The purpose of my testimony today is to discuss the OCA's support for the Settlement Agreement entered into by the Companies, Staff, segTEL, and the OCA.
  - Q. And, did the OCA file prefiled testimony authored by Dr. Robert Loube in this case?
    - A. (Traum) Yes. Dr. Loube did file testimony, I believe, on October 12th, and Dr. Loube will be here tomorrow.
    - Q. And, Mr. Traum, did you work on behalf of the OCA on the Settlement Agreement that's been marked as "Exhibit 6"?
- 15 A. (Traum) Yes, I did.

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- Q. Can you please discuss the OCA's support for the Settlement Agreement?
- A. (Traum) Certainly. On balance, the OCA views this

  Settlement as providing protections to TDS's customers,

  while taking steps to foster the entry of competitors,

  and allowing TDS to move to an alternative form of

  regulation in light of the specific circumstances of

  this case.
- Q. Mr. Traum, would you please deliver a summary for the

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Commissioners of the Settlement Agreement that's been proposed.

(Traum) Yes. And, I'll be delivering this summary of Α. the document, the Settlement Agreement between TDS, Staff, segTel, and the OCA, but I'll stay at the 10,000-foot level. And, then, my co-panelists will be providing more specifics. This docket resulted from the four TDS companies' petitions under RSA 374:3-b to move to an alternative form of regulation. At one end of the spectrum was TDS and their alternative form of regulation plans, in which the Company claimed that it had met the requirements in the statute. At the other end of the spectrum was the OCA, Staff, The Way Home, and other intervenors, who, through legal briefs and prefiled testimony, claimed that competitive alternatives do not yet exist at least for basic service or POTS in all of the TDS territories, so the petition should be denied.

This settlement recognizes many of the issues raised by the parties, and endeavors to allow the TDS companies more flexibility to compete, while taking concrete steps to move the TDS franchise territories further along the line to competition consistent with the statute.

The settlement has a few key aspects
from the OCA's perspective. First, it includes
important steps that should further open the TDS
franchise territories to competition. The support of
segTEL, the only CLEC in the proceeding, I believe is
evidence of this important step. Second, it is
recognized was recognized that the four TDS
companies, Wilton, Hollis, MCT, and Kearsarge, have
different levels of competition, and therefore require
different treatment. Wilton and Hollis are both single
exchange companies, and are likely to see more
competition more quickly. For that reason, the
Settlement allows TDS to begin pricing under the
Alternate Reg. Plan after a one-year rate freeze for
Wilton and a two-year rate freeze for Hollis. Those
one- and two-year delays will give competitors
additional time to take advantage of Items 1 and 2 of
the Settlement, to get into those exchanges and begin
offering additional competitive choices to customers.
For the multi-exchange companies, Kearsarge and MCT,
there is also an initial two-year rate freeze, after
which any of their exchanges may go to alternative
regulation pricing, after a showing of competition
based upon a number of criteria or any of the number of

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BY MS. ROSS:

Q. I'm going to move now to -- I'm going to go first to

Mr. Reed, of the TDS companies. And, I believe we've

criteria listed in Item 6.2 of the Settlement.

Third, there were additional protections were incorporated in the Settlement for Lifeline customers. Namely, at least a four-year rate freeze kept at Verizon Lifeline rate levels, except for extraordinary items. In addition, TDS, The Way Home, the OCA, and Staff will work to improve Lifeline and Link-Up participation.

Next, the Settlement also clarified that any exogenous cost changes, with those specified in RSA 374:3-b, and that there will be a reporting mechanism for any such changes, whether increases or decreases. There is also in the Settlement a 5 percent trigger for such a change in rate levels to occur.

In conclusion, I'll just add at this point that the OCA would like to thank the parties and Staff, both settling and non-settling, for their work in this case. We believe that this Settlement represents a fair compromise within the context of this case.

And, now I'll turn to my co-panelists.

already admitted your direct testimony. So, if you could begin by giving a little more information on the Settlement, that would be helpful.

A. (Reed) Thank you. I'm going to provide a summary of portions of the alternative regulation plans that were filed, Exhibit WTC-1P, MCT-1P, KTC-1P, and HTC-1P, with particular attention to the amendments resulting from the Settlement Agreement. We're in the process of preparing the final Plans incorporating the changes in the Settlement Agreement. And, we intend to have those filed by the conclusion of hearings tomorrow. So, this may be a little -- a little difficult to keep up with, we don't have a marked-up Plan or Plans for you to follow.

Section 1 of the Plan sets forth the goals of the four different Plans. The goals of the Plans have not changed, in fact, we believe they're enhanced by the Settlement. Section 2 of the Plan provides that the Plans continue in effect until terminated by the respective company or the Commission. The Settlement makes some wording changes to further clarify that point.

Sections 1 through 4 of the Settlement refer to Section 3 of the Plan, which was titled

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"Regulation", I believe, titled "Regulation of the Company under the Plan". And, this relates to a very significant change resulting from the Settlement, the waiver of the rural exception under the TelAct. Specifically, the Companies have agreed not to contest the certification of CLECs in their service territories. The Companies have agreed to waive their rural exemption under Section 251(f)(1) of the Telecom While the Settlement does not require wholesale Act. tariffs, it does provide an expedited process for certain CLEC requests, namely for 251(a) and (b) interconnection for collocation and for resale. these instances, there's an expedited window for commencement of the arbitration process, which should move things along. This expedited mechanism is optional. It does not replace the Telecom Act Section 252 process, for CLECs that wish to avail themselves of the statutory process, including for the purchase of unbundled network elements.

The Companies have reserved their rights provided under 251(f)(2) of the Telecom Act to seek suspension or modification of Section 251 requirements. But any such requests would come before this Commission, and it could only be granted to the extent

and for the duration that the Company meets the test 1 under that section. 2 3 Finally, the Settlement Agreement makes clear the Companies are not undertaking obligations 4 5 under the TelAct that are applicable to the Bell 6 operating companies. 7 And, with that, I'll turn to Staff. 8 Q. And, now, I'd like to turn to Ms. Gage. And, Ms. Gage, 9 have you filed prefiled testimony in this case? 10 (Gage) Yes. Α. And, have you testified before before the Commission? 11 Q. 12 Α. (Gage) No. 13 Q. Ms. Gage, what I'd like to ask you to do is to continue 14 moving through the terms of the Settlement, summarizing 15 the critical terms to the Commission. 16 Α. (Gage) I'm going to summarize Sections or Provisions 5, 17 6, and 7. With regard to 5, "Wilton and Hollis Telephone Company Basic Service Rates": 18 19 Telephone Company will not raise basic service rates 20 for one year. Hollis Telephone Company will not raise 21 basic service rates for two years. And, after that, 22 rates will be subject to the Plan.

With regard to Provision 6, "Kearsarge and Merrimack County Telephone Company Basic Service

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Kearsarge and Merrimack County Telephone will Rates": not raise basic service rates for two years. After the two years, basic service rates will be permitted by exchange to increase according to the Plan when the Petitioners can show, on an exchange by exchange basis, that at least one of the tests in Section 6.2, which demonstrate an alternative that doesn't exist today is Those tests include (i) a non-affiliated wireline met. CLEC has collocated in the central office serving that exchange and is offering service; (ii) a non-affiliated cable telephone provider is certified to provide telephone service within the exchange and has facilities available to serve a majority of customers within that exchange; (iii) a non-affiliated cable provider is offering the functional equivalent to telephone service within the exchange and has facilities available to serve a majority of customers within that exchange; (iv) a non-affiliated CLEC is providing basic service to the exchange through resale, unbundled network elements, its own facilities or a combination thereof; or, (v) the affected Petitioner demonstrates to the Commission that wireless or non-affiliated broadband service is available to a majority of retail customers in the affected exchanges

and that such service is "competitive" within the meaning of RSA 374:3-b.

Following termination of the basic service rate freeze for an exchange, rate increases under the Plan 10 percent per year, for up to four -- 10 percent per year, for four years, up to the Verizon rate shall be permitted.

And, Provision 7, regarding "Lifeline Rates": Lifeline customers' basic service rates will not be raised for the first four years of the Plans in any exchange, and until one or more of the tests in Section 6.2 have been met in the affected exchange.

After that, basic service rates will be allowed to increase under the Plan 10 percent, for four years, not to be higher than basic service rates for Lifeline customers charged by the largest ILEC in New Hampshire.

- Q. Thank you. Turning now to Ms. Bailey, Ms. Bailey, have you filed prefiled testimony in this case?
- A. (Bailey) No, I have not.
- Q. Did you work on negotiating the terms of this
  Settlement Agreement?
- 22 A. (Bailey) Yes, I did.

Q. And, would you please summarize for the Commission the provisions dealing with the exogenous changes?

1	Α.	(Bailey) Certainly. The statute allows the Plan to
2		provide for rate adjustments, with PUC review and
3		approval, to reflect changes in federal, state or local
4		government taxes, mandates, rules, regulations or
5		statutes. And, those kind of changes we refer to in
6		shorthand as "exogenous changes". The original Plan,
7		in Section 7.4, I believe, yes, proposed that the
8		Commission would that the Company would file an
9		exogenous rate increase may file a rate increase for
10		an exogenous change, and, if the Commission didn't act
11		in 30 days, they would go into effect automatically.
12		But the statute doesn't address the process for
13		reviewing exogenous changes, and the Company wanted to
14		put into the Plan some guidelines for how it would be
15		reviewed. So, they changed this paragraph, Section
16		7.4, in the Plan, to say that, if they file a rate
17		change, because of an exogenous change, the Commission
18		would issue an order of notice in 30 days, and would
19		have to decide whether they would approve it or not in
20		five months. And, some of the things that they would
21		review are specified, and Mr. Reed will go through
22		exactly what the Company is proceeding that you review
23		to consider exogenous changes.

The Settlement Agreement, though,

specifically excludes Staff from this provision, 1 because we did not feel comfortable binding the 2 3 Commission to any time frames in its reviews that aren't statutory requirements. So, that's why 8.2.2 4 and 8.2.3 are in the Settlement Agreement. It just 5 says that's for the Commission to decide. And, if you 6 7 decide that you can go along with those guidelines, 8 then you can approve the settlement as is and the Plan 9 as is. And, if you decide that you can't live with 10 that, then the Company has the right, under another 11 provision in the Settlement, to decide whether they 12 want to continue with the Plan or get out of the 13 Settlement Agreement.

- Q. Thank you. And, now turning back to Mr. Reed, I think the final piece of the summary will deal with just the specific changes that the Settlement Agreement affects in the Plans. And, again, as I understand it, Mr. Reed, the four companies' Plans are identical, is that correct?
- 20 A. (Reed) No, not quite. Oh, yes, they are. I'm sorry.
- Q. The original Plans, as filed for each company, were the same?
- 23 A. (Reed) Yes. As filed, yes. I'm sorry.
- 24 Q. Okay.

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١	Α.	(Reed) This is I apologize again, we hope to have
		the final amended Plans filed tomorrow. So, this will
		reserve you could refer, if you would like to follow
		along, to one of the exhibits. And, I'm just going to
		go through some of these earlier discussions that I
		summarized. The text of each Plan shall be amended to:
		It would amend Section 2.1 of the Plan, that the Plan
		will continue until terminated in accordance with
		Section 2.2 or 2.3. Amend Section 2.3 by deleting the
		words "no longer" and substituting the words "does
		not". Delete Section 3.6. That was replaced by the
		discussions I mentioned about waiving the rural
		exemption.

Turning to Section 7.1, the exogenous change, change -- the "2 "percent will change to "5 "percent. Delete Section 7.02. And, there's a footnote in the Settlement Agreement that will explain "Exogenous events covered by Section 7 of the Plans shall be limited to those specified in RSA 374:3-b, III(b)."

In Section 7.5, the clause "The Commission shall approve the change in rates to reflect an exogenous change if the Commission finds that" shall be deleted and replaced with the clause "In evaluating

a change in rates to reflect an exogenous change, the Commission shall consider whether". And, then, again, the 7.5.1 and .2 spells that out in more detail.

There's one change in 7.5.3, "The proposed rate changes produce revenue covering only the financial impact of all relevant exogenous changes."

And, finally, the Petitioners and Staff shall determine additional information to be provided in reports of Petitioners to the Commission to identify exogenous changes and the impact thereof. We're not quite sure the right vehicle to be able to identify and report these, but we will work on that with the Staff.

- Q. Thank you. And, now turning to Ms. Bailey, could you describe to the Commission why the Staff supports the Settlement Agreement, as negotiated?
- A. (Bailey) I can do that, but Mr. Traum was going to go through the remainder of the provisions. Do you want to do that first?
- Q. Oh, I'm sorry. Excuse me, there are two, two more to pick up. Go ahead, Mr. Traum.
  - A. (Traum) We just haven't gotten our act together yet;
    next time. On Item 9, and it simply puts in writing
    the objective of increasing participation in the
    Lifeline and Link-Up Programs for eligible customers.

And, in that, the Petitioners have agreed to work with the OCA, New Hampshire Legal Assistance, and Staff in that regard.

On Item 10, it simply states "As provided in Section 4.3 of the Plans, the Petitioners will not raise intraLATA access rates without prior approval of the Commission."

Item 11 indicates that, "In all other respects, the Plans will operate in accordance with their terms." And, when I say that, I should also add, at the very end, Item 12.7 indicates that "In the event of a conflict between the terms of the Agreement and the terms of the Plans," basically, if we've missed something in the amendments to the Plans, the terms of the Agreement are what will govern.

Jumping back to 12.1, really, the next several items in 12 are more or less the regular items that you'd expect in a settlement agreement. That all the parties agree to support the agreement in whole. And, we ask that the Commission adopt the terms in their entirety, without modification. And, that the Settlement is not deemed as limiting the Commission's exercise of its authority.

12.4: "Capitalized items used herein

without definition shall have the meaning ascribed to them in the Agreement. Section headings used herein are for convenience only and shall have no legal effect."

And, finally, in 12.6, if the Commission does not adopt the Agreement in its entirety without modification, any signatory has the right to terminate the Agreement.

And, so, I think that completes the summary of the Settlement Agreement. Now, I'll turn it back to you.

- Q. Thank you. Now, Ms. Bailey, if you could explain why Staff has agreed to enter into the Settlement Agreement as described?
- A. (Bailey) Sure. The statute 374:3-b, III, outlines the standards for the finding that the Commission has to make in order to approve a plan. So, I'll go through each one of those and just tell you which section of the Plan or the Settlement Agreement satisfies each of those.

I believe that Item (a), III(a), is achieved by Section 6 of the Stipulation. That Item (b) is achieved by the -- by the Plan in section -- I apologize, I had this and I misplaced it. There's a

provision in the Plan that the Company will offer basic service. Oh, Section 3.2 in the Plans, "During the term of the Plan, the Company shall continue to provide service as the carrier of last resort providing basic service as defined in 402.05 and 412.01. So, they will continue to provide a stand-alone basic service and the rate will be as described in the Settlement Agreement. The exogenous changes I've already covered, that's Section 8 in the Settlement Agreement, and that's the second part of (b).

(c) in the statute, "The plan promotes the offering of innovative telecommunications services in the state." I believe that that's covered by the first two provisions in the Settlement Agreement. The Company agrees to give up their rural exemption and they won't contest any request for authorization in their service territory, and they're also willing to negotiate interconnection agreements for resale and collocation to get CLECs started quickly. And, then, they will negotiate interconnection agreements that offer unbundled network elements during the regular nine month course required by the Telecom Act. So, I think CLECs will be able to -- wireline CLECs will be able to compete in TDS's territory, which will promote

the offering of innovative services.

"The Plan meets intercarrier service obligations". They have agreed to negotiate interconnection agreements. And, Item 3.4 in the Plan states that they will "meet their intercarrier obligations", and also the provision that says that they won't raise access rates without Commission approval in the Settlement Agreement, which refers to the Plan, also takes care of that, that obligation.

"The plan preserves universal access to affordable basic telephone service". I think that the agreement about promoting Lifeline, and the fact that there will be alternatives to customers, and the basic freeze on rates for Lifeline customers for four years, and then a 10 percent increase to those Lifeline rates for the next four years. And, in most cases, customers in the TDS exchanges -- Lifeline customers in the TDS exchanges aren't likely to pay the Verizon Lifeline rate until about eight years from now, in most cases. So, we think that that is achieved.

And, then, finally, the last provision is the plan provides that, if the ILEC is not meeting the conditions in the law, that the plan can be terminated. And, that is covered by Section 2, "Term

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and Termination" in the Plan itself. So, I believe all those items have been met. And, I think that this is a very reasonable compromise to all the issues, and all the issues are addressed. And, Staff believes it's in the public interest and supports it.

- Q. Thank you. And, finally, Mr. Reed, I would ask you to explain why the Company believes that this is an appropriate Settlement, and why the Company supports it?
- A. (Reed) Thank you. Before I do that, I just want to clarify one point. I hope that we didn't mislead you, just the way we're reading things. This does not anticipate a rate increase. None of this Plan anticipates a rate increase. It sets limits for rate increases. So, as it stands, we -- none of us have agreed to do a rate increase or that there will be a rate increase, only that there would be these 10 percent limits and the time frames. So, I just wanted to clarify that point.

As far as the Company is concerned, you know, clearly, in filing our petitions, we feel very strongly we meet the statute that the Legislature set out to recognize the competitive environment. After long discussions and hours and hours of clarifying, we

think that this settlement offer reaches all of the parties' concerns. I think it was a long, difficult process, but I think we all understand a lot better, and there was a lot of effort on everyone's part to reach this. But the Company supports this as it's a benefit for the Company, it puts us on a more level playing field. There's protections for the consumers in here built in. Additional protections for those lower income consumers on the Lifeline. And, as you can see from sections of the Plan, we're far from being deregulated. There's a number of reports we will continue to file.

And, that's my last point. This statute says that we would be regulated, I forget the wording exactly, like a CLEC. But we found, in a careful review of the PUC rules, that there is CLEC and there is ILEC, but there is no ILEC operating as a CLEC. So, what we presented or included in the Plan is really a hybrid. So, there's actually some continued ILEC reporting even under this statute. So, with the reporting, ongoing reporting to the Commission regarding service quality standards, investment, and so on, that the Commission will be able to oversee this going forward. Thank you.

1	CHAIRMAN GETZ: Ms. Hatfield.
2	MS. HATFIELD: Thank you, Mr. Chairman.
3	BY MS. HATFIELD:
4	Q. Mr. Traum, I wanted to just clarify something for the
5	record. In your earlier statement, you referred to a
6	party "The Way Home", and I believe that may have been
	an error. Can you clarify the party that Legal
8	Assistance is representing in this case?
9	A. (Traum) That's correct. It's, I believe, Bailey.
10	MS. HATFIELD: Thank you.
11	MS. ROSS: Thank you. I believe these
12	witnesses are available for cross-examination on the
13	Settlement.
14	CHAIRMAN GETZ: Well, I'm presuming that
15	the attorneys for the members of the panel do not have
16	questions for other members of the panel, is that correct?
17	MR. COOLBROTH: No questions, Mr.
18	Chairman.
19	CHAIRMAN GETZ: I guess, then, we would
20	turn to Ms. Geiger, questions for the panel?
21	MS. GEIGER: SegTEL has no questions,
22	Mr. Chairman.
23	CHAIRMAN GETZ: And, Mr. Abbott?
24	MR. ABBOTT: No questions.

- 1 CHAIRMAN GETZ: Mr. Phillips?
- 2 MR. PHILLIPS: No questions,
- 3 Mr. Chairman.
- 4 CHAIRMAN GETZ: Mr. Linder?
- 5 MR. LINDER: Thank you, Mr. Chairman. I
- 6 do have questions.

### 7 CROSS-EXAMINATION

- 8 BY MR. LINDER:
- 9 Q. Good afternoon, members of the panel. I would like to
- direct the first question to Ms. Gage please. And, you
- talked about Sections or Paragraphs, actually, 5, 6 and
- 7 of the Settlement Agreement. I understand that
- 13 correctly?
- 14 A. (Gage) Yes.
- 15 Q. Okay. And, Paragraph 5 deals with rates for Wilton and
- 16 Hollis, is that correct?
- 17 A. (Gage) That's correct.
- 18 Q. And, then, Paragraph 6 deals with rates for Kearsarge
- and Merrimack, is that correct?
- 20 A. (Gage) That's correct.
- 21 Q. And, then, 7 deals with Lifeline rates, is that
- 22 correct?
- 23 A. (Gage) Yes.
- 24 Q. Okay. So, looking at Paragraph 6, Kearsarge and

Merrimack, following the two-year rate freeze in

Section 6.1, on Page 4 of the Settlement Agreement,

when the rate freeze period expires, basic services -
basic service rates will be permitted to increase for a

particular exchange when the Petitioners can show that

at least one of the tests set forth in Section 6.2 have

been met for that exchange, is that right? Do I

understand that correctly?

- 9 A. (Gage) Yes.
- 10 Q. Okay.

- 11 A. (Bailey) Can I just add to that?
- 12 Q. Certainly.
  - A. (Bailey) I'd just like to point out that the rate freeze never expires if the test is not met.
  - Q. Right. And -- Thank you. And, that's exactly what I wanted to get to, Ms. Gage. As I understand, as I read Section 6.2, it starts on the bottom of Page 4 of the Settlement Agreement, and goes over to Page 5 of the Settlement Agreement, to about the middle of the page, there appear to be five alternative tests, which, if met, would then, for a particular exchange, would then permit the rates to increase. Is that your understanding? There's five tests?
  - A. (Gage) There are five tests, and only one of them needs

- to be met. But, yes, that's my understanding.
  - Q. Right. So, only one test, only -- any one of the five?
    - A. (Gage) Correct.

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- Q. Right. Okay. Not all of them. Okay. So, as I look at, and please correct me if I'm wrong, but, as I look at the first four tests, which are (i) through (iv), for Kearsarge or Merrimack, the test can be met without a hearing before the Commission to demonstrate and to prove to the Commission that the test has been met, with respect to (i) through (iv). Am I reading that correctly?
- 12 A. (Gage) Yes.
- 13 Q. Okay.
- 14 Α. (Bailey) I believe that the Company would have to 15 provide some evidence that the test had been met, but 16 there wouldn't be an adjudicative proceeding over it, 17 unless, I suppose, if we had some reason to disagree 18 with the fact that the test had been met, we could 19 raise that issue with the Commission at that time. 20 But, you know, the first four tests all have to do with 21 a wireline provider, and they would probably tell us 22 which wireline provider was providing the service, and 23 we would call them and verify that.
  - A. (Reed) If I could -- And, could I just add something?

Q. You certainly may.

- A. (Reed) In part of our discussion process, we found that there actually is a process that it's almost an automatic, for example, if a CLEC is to provide or operate under one of these, there would be an interconnection agreement, which would be filed with the Commission by either TDS or the CLEC, or jointly. Same with a cable company, should there be a cable company providing telephone service, and they need an interconnection agreement with us, then that would be filed. So, there would, in effect, be a document filed. And, we felt that that was a very good way to track this.
  - Q. So, under (iv), if an unaffiliated CLEC is providing basic service through resale or unbundled network elements or its own facilities or a combination thereof, some sort of a document would be filed with the Commission indicating that that has taken place?
  - A. (Reed) There would be a resale tariff, and it would be, if there were unbundled network elements, it would be, I believe this is a 251(c) requirement, I'm stretching on that, but there would be an agreement of some kind, a tariff in place that they would be buying under.

    That, again, would be filed with the Commission.

- 1 Q. (Bailey) The CLEC would file the tariff.
- 2 A. (Reed) The CLEC, yes. I'm sorry.
- 3 A. (Bailey) The rate sheet.
- 4 A. (Reed) Yes.
- (Bailey) And, the CLEC and the ILEC would also file an 5 Α. 6 interconnection agreement that's spelled out each of 7 those provisions, if they were all applicable. And, so -- And, the CLEC would have to be authorized in that 8 9 exchange. So, it's possible that a CLEC could request 10 authorization for the entire TDS footprint, and they 11 would have one interconnection for the entire TDS 12 footprint. And, we would have to verify that the CLEC was providing service. But we have reports from CLECs 13 14 that are filed annually that show where they are 15 providing service. And, they also have to get 16 telephone numbers. And, we can tell -- they have to 17 file a report with us when they activate the first 18 telephone number in each exchange. So, we will know 19 when -- if a CLEC is offering service in those 20 exchanges.
- Q. Okay. With respect to (i), where a non-affiliated wireless CLEC has collocated in the central office, that also requires that they be offering service?
- 24 A. (Bailey) Well, number (i) doesn't say anything about

- 1 "wireless". It says "wireline".
  - Q. I'm sorry, wireline.

- 3 (Bailey) So, a non-affiliated wireline CLEC collocated Α. and offering service. So, it takes a little bit of 4 effort to get collocated. And, the first thing that 5 would happen would be they would have to get an 6 7 interconnection agreement with TDS. And, then, they would have to build the collocation cage. And, they 8 9 would have -- And, so, we would know, you know, that it 10 was moving by the interconnection agreement. And, 11 then, in order to provide service under that scenario, 12 they would also have to get telephone numbers. So, we 13 are well informed when a CLEC requests telephone 14 numbers in every single exchange. So, yes, we would 15 know.
- 16 Q. And, would they have to be actually providing service or would the service just have to be available?
- 18 A. (Bailey) It says that they're "offering service".
- Q. Okay. It doesn't say that with respect to (ii), (iii)
  and (iv), does it? (ii), (iii) and (iv) seem to be
  more of an availability, as opposed to providing, or do
  I misread (ii), (iii) and (iv)?
- 23 A. (Gage) (iii) says "is offering".
- 24 Q. I'm sorry?

- A. (Gage) (iii) says "is offering". "A non-affiliated cable provider is offering".
  - Q. Okay.

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- 4 (Bailey) And, I believe, you know, the intent is that Α. they are offering service. If a cable provider is 5 certified to provide telephone service, and has the 6 facilities capable of providing it, you know, the 7 example that we had in mind in that provision was, in 8 9 the Wilton exchange territory, Comcast has facilities 10 pretty much throughout the majority of the Wilton 11 exchange. And, the barrier to Comcast's entry was, I believe, was the rural exemption and the fear that they 12 13 would have a regulatory battle on their hands if they 14 wanted to expand their franchise territory. There's no 15 doubt in my mind that Comcast wants to serve customers. 16 And, where they have the facilities to do it, absent 17 those barriers to entry, they will do it. So, although 18 it doesn't say that they have to be providing service, 19 I really believe that they will be providing service. And, so, I think that was the intent. 20
  - Q. Am I correct that today they're not providing voice service?
  - A. (Bailey) You are correct, because they're not authorized.

- 1 Q. Okay.
- A. (Bailey) And, then, did you ask for in number (iv)?

  Because, in number (iv), it says they are "providing basic service".
- Q. Right. With respect to number (v), Ms. Gage, the
  affected Petitioner has to "demonstrate to the
  Commission", does that contemplate a hearing or is that
  demonstrated to the Commission Staff? It's not --
- 9 A. (Gage) Yes. Actually, well, the Commission, but, yes,
- 11 Q. Okay.
- 12 A. (Gage) -- would be the answer to your initial question.
- 13 Q. So, you're -- okay.
- 14 A. (Bailey) I think it could, Mr. Linder.
- 15 A. (Gage) Yes.
- A. (Bailey) I think, basically, (v) is a provision that
  would allow the Company to make a filing like they made
  in this case, and we would take it from there. So,
  it's likely that it would require a hearing.
- 20 Q. Okay.
- A. (Traum) I'll just pipe in and say I would also envision that a filing under number (v) would end up going to a hearing.
- Q. The language in number (v), when it says "demonstrates"

broadband service is available to the majority of retail customers in the affected exchanges and that such service is "competitive" within the meaning of RSA 374:3-b." Do you see that, Ms. Gage?	L	to the Commission that wireless or non-affiliated
such service is "competitive" within the meaning of RSA	2	broadband service is available to the majority of
	3	retail customers in the affected exchanges and that
374:3-b." Do you see that, Ms. Gage?	1	such service is "competitive" within the meaning of RSA
	5	374:3-b." Do you see that, Ms. Gage?

- 6 A. (Gage) I see it.
- Q. Okay. Can you point to me where "competitive", the word "competitive" is defined, either in the Settlement Agreement or in the statute, RSA 374:3-b?
- 10 A. (Gage) It is not defined there. I think that part of

  (v) is that this is a -- I guess what we've left as

  12 something that, should it come up, Provision (v),

  13 should it come up, that we would reinstitute or

  14 instigate or whatever this exact discussion. And,

  15 again, the Company would resubmit the same concerns.
- 16 Q. So, we would be basically postponing for another day
  17 the original issue that was raised in this case, i.e.
  18 whether competitive wireline, wireless or broadband
  19 service is available to the majority of retail
  20 customers in each exchange. Is that basically what
  21 this does?
- A. (Bailey) Only in the exchanges that haven't met the tests.
- 24 A. (Gage) Of one section, the parts (i) through (iv).

- Q. Okay. So, the Commission is eventually going, if,
  under test number (v), the Commission is eventually
  going to have to decide what "competitive" means, is
  that --
- 5 A. (Bailey) Not necessarily.
- 6 Q. No? Why not?
- 7 A. (Bailey) Because they could meet the test under (i), (ii), (iii) or (iv).
- Q. No, I said, if they come in under test number (v), then
  the Commission would have to determine some way what
  "competitive" means?
- 12 A. (Bailey) What "competitive" means for the services that
  13 the Company is claiming are competitive in that case
  14 for that exchange.
- 15 Q. So, the answer is "yes", for those services?
- A. (Bailey) For those services in that exchange, if they ever make such a filing, yes.
- Q. Right. The Commission will have to make a decision on "competitive"?
- 20 A. (Bailey) Whether those services are competitive.
- 21 Q. Okay.
- A. (Traum) Well, I would just add to that, that, again, there may be a settlement, so the Commission may not have to decide, if that's the case.

- Now, as I understand it, the Plan and the Settlement 1 Q. 2 Agreement, and I guess Mr. Traum would be -- might be a good person to respond to this, the Plan and the 3 Settlement Agreement allow, tell me if I'm correct, 4 allow rates to exceed the 10 percent per year cap if 5 6 there is an exogenous event that results in a increase? 7 In other words, the 10 percent cap does not include exogenous events. Do I understand that correctly? 8 9 Α. (Traum) That's true. I might quibble about, you know, 10
  - A. (Traum) That's true. I might quibble about, you know, your wording for exogenous, I mean, there is a definition and there is a 5 percent threshold. But, if the Commission determines it's appropriate to change rates for exogenous factors up or down, that's in addition to the 10 percent.
  - Q. Okay. Thank you for that clarification. And, tell me if I'm missing something in the Plan, but I don't see anything in the Plan or, actually, in the Settlement Agreement that prohibits rates from actually exceeding Verizon rates, if there's an exogenous event that exceeds the 5 percent cap that you just referred to?
- 21 A. (Traum) That's correct.
- 22 Q. Okay.

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23 A. (Bailey) And, the statute, I think, provides for that possibility, at III(b).

- 1 Ο. I don't recall who talked about Section 4 of the Okav. 2 Plan, but I would direct your attention to Page 3 of the original Plan, and I have to confess I don't recall 3 the exhibit number. But it's on Page 3, and it would 4 be Section 4.1.3. And, I don't recall if this is one 5 6 of the sections that have been or will be amended or 7 revised, but let me just refer to the original, and someone can correct me if it's been revised. It's my 8 9 understanding, as I read this, that the Company can 10 bundle any basic retail service with any other regulated or nonregulated service, and then that will 11 12 be priced and regulated -- that bundle would then be 13 priced and regulated as a nonregulated retail service. 14 Am I understanding that correctly?
  - A. (Bailey) It would -- I'm not sure it would be nonregulated. We would not look at -- We would not do a cost analysis of whether the same cost -- we would not do a tariff review the way we would under the obligations that the ILEC would have today. But they would put the bundle on a rate sheet.
- 21 Q. Okay.

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- 22 A. (Bailey) And, just like other CLECs.
- Q. Well, I'm reading from what I think is the original
  Merrimack County Telephone Company Plan, which was

filed with the petition. And, it's Page 3, 4.1.3, and
that's why I'm wondering if I'm understanding it
correctly. As I read it, it says "The Company may
bundle any Basic Retail Service with any other
regulated or unregulated services", and then "which
then will be priced and regulated as a Non-Basic Retail
Service", meaning that -- did I read that correctly?

Do I understand that correctly.

- 9 A. (Bailey) Yes.
- Okay. All right. So, my question is, going back then 10 Q. 11 to Section -- Paragraph 6.2 of the Settlement 12 Agreement, the section with the five tests, five 13 alternative tests for Merrimack and Kearsarge, does the 14 Settlement Agreement require a demonstration of 15 competition for stand-alone basic local exchange service as a condition of increasing rates under any of 16 17 the five tests of Section 6.2?
  - A. (Bailey) I think, if I understand your question correctly, let me send it back to you, --
- 20 Q. Okay.

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A. (Bailey) -- you're asking whether the tests in

Section 6.2 require that, for example, in number (i), a

non-affiliated wireline CLEC has collocated in the

central office and is offering service, whether that

- requires that it's offering stand-alone service?
- 2 Q. Correct.
- 3 A. (Bailey) No, it doesn't.
- Q. Okay. And, your answer would apply to each of the five tests?
- 6 A. (Bailey) Yes.

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- Q. Okay. So, the showing of competition that would result from meeting any of the five tests would be for basic local exchange service, but it could be basic local exchange service as part of a bundled service, as opposed to a stand-alone?
- 12 A. (Bailey) Yes.
- 13 Q. Is that correct?
- 14 A. (Bailey) That's correct.
- 15 Q. Okay.
- 16 Α. (Bailey) And, I think, you know, we believe that, 17 especially with the tests in (i) through (iv), those 18 are all tests to make a demonstration that there's a 19 wireline alternative. And, we believe that a wireline 20 alternative is a much closer substitute to basic local 21 exchange service than wireless or broadband 22 alternatives. So, we were willing to compromise on 23 that.
  - Q. The wireline applies to the test number (i)?

- 1 A. (Bailey) (ii), (iii) and (iv).
- Q. (ii) is "a non-affiliated cable telephone provider" and (iii) is "a non-affiliated cable provider", and (iv) is "a non-affiliated CLEC"?
- 5 A. (Bailey) Yes.

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- 6 Q. And, you're equating them with wireline?
- 7 A. (Bailey) I'm equating all of those with wireline.
- 8 Q. I see. Okay. Thank you.
- (Bailey) And, you know, there's a protection for 9 Α. somebody who doesn't want the bundled wireline service 10 11 of, say, a Comcast, where you get your local service 12 bundled with your long distance service, and that's 13 your only alternative, we believe that that is a 14 substitute for many customers of TDS wireline basic 15 service. But, for customers who aren't interested in 16 that, they're protected by the rate freezes. And, for 17 low income customers, they're even further protected by the Lifeline requirements of the Plan. 18
  - Q. Can you, Mr. Traum, perhaps address, following up that previous question, whether and how the Settlement Agreement and Plan address safeguards against pressure on the Company to increase basic local exchange rates, including stand-alone basic local exchange rates, as a result of the pressure on the Company to provide

- competitively priced bundled services when competition is present?
  - A. (Traum) For competitively priced bundled services?
  - Q. Right. Now, assuming the provider comes in and is offering bundles, but not stand-alone, and the Company, one of the things it would like to be able to do, my understanding is, it would like the flexibility to be able to offer bundled services, which could include local, okay? Now, if there's competition, the Company is going to want to be able to, I assume, for the purposes of this question, have a competitively priced bundle, so that it doesn't lose customers to the provider. You following me so far?
- 14 A. (Traum) So far, yes.

- Q. Okay. So, keeping a competitively bundled service at the lowest possible price, would you agree that that could increase the pressure on the Company to raise rates for basic local exchange, including stand-alone basic local exchange?
- A. (Traum) No, because they're not under traditional rate of return regulation anymore.
- Q. So, rate of return regulation might constrain the ability to raise basic local rates, is that what you're saying? But, under an alternative form of regulation,

- that constraint isn't there, other than what the market 1 2 might provide? (Traum) No, I think I'm saying the opposite. 3 MS. ROSS: Alan, that was a very long 4 5 question. Maybe you could try to shorten it up a little. MR. LINDER: Sure. Sure. 6 7 WITNESS REED: Could I offer to help a 8 little bit. I think I followed it. BY MR. LINDER: 9 10 Well, let me try to clarify it for Mr. Traum. Because, Ο. 11 under an alternative form of regulation, the market is the substitute for traditional rate of return 12 13 regulation, is that correct? 14 Α. (Traum) In theory, that's certainly the case. 15 Q. Okay. 16 (Traum) And, in this Settlement Agreement, we've got Α. 17 the various 10 percent limitations, plus the exogenous 18 issues. 19 Q. Okay. (Traum) There's additional protection. Α.
- 20
- 21 So, my question is, up to the rate cap of the Q. Okay. 22 10 percent, would it not be likely that the incentive 23 to increase rates quicker up to the 10 percent would be 24 a result -- could be the result of the efforts to

- provide the lowest possible competitively priced 1 bundled service? In other words -- do you understand 2 3 the question now or --
- 4 (Traum) Yes. Α.
- 5 Q. Okay.

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- 6 (Traum) I think I understand the question. Α.
- 7 Thank you for your patience. 0.
- 8 (Traum) I wasn't grasping it. I think, even today, Α. 9 because of Commission actions, if the Company wanted to 10 competitively price bundles, they can make that 11 request. And, as long as it is in excess of the cost to provide the service, the Commission has very quickly 12 approved those type of rates. So, I don't -- I think 13 14 this may, you know, expedite a little bit the time for the Company to roll those kind of price offerings out. 15 16 In terms of whether they would see a revenue hit because of it and seek to increase rates within the 17 18 10 percent cap or under traditional rate of return 19 regulation, it might work out to be the same concept in 20 either case.
  - Q. Okay. Let me ask you a question with respect to the Section 7 of the Settlement Agreement. I don't know if that's Ms. Gage's or Mr. Traum wants to address it.

1	four-year rate freeze for Lifeline customers, at the
2	expiration of that period, it's my understanding that
3	those rates can be increased up to the 10 percent
4	maximum, if competition is present in a particular
5	exchange. Is that Am I understanding that
6	correctly? It's on an exchange by exchange basis for
7	Lifeline customers? Yes?

- 8 A. (Gage) Yes.
- 9 Q. Okay. Thank you.
- 10 A. (Traum) The one thing I was hesitating on, and I think
  11 it's worth just clarifying for the Commission's sake,
  12 is that Item 8.1, relating to exogenous changes, that
  13 those exogenous changes affect even during the rate
  14 freeze period.
- 15 Q. Okay. I was going to ask for clarification on that, so thank you.
- 17 A. (Bailey) Can I also add to that answer?
- 18 Q. Sure. Please.
- A. (Bailey) The TDS Lifeline rates today, for Wilton,
  which is the lowest rate, range between \$4.97, that's
  the Lifeline rate in Wilton, and the highest Lifeline
  rate today is in Boscawen at \$12.64. And, that's
  equivalent to the Verizon rate, because a number of
  years ago the Boscawen customers voted to increase

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their rates to the Verizon rate so that they could include Concord in their local calling area. Boscawen is a little bit of an outlier because they already are at the Verizon rate. And, then, Hollis is also close to the Verizon rate. So, the range of TDS Lifeline rates is between \$5.00 and \$12.00, rounded Those rates are frozen for four years under this So, Lifeline customers will pay those rates for the next four years. After that, TDS can only increase those Lifeline rates by 10 percent for each one of the next four years. And, then, in the fifth year, so nine years from now, they'll go to the Verizon Lifeline rate, if they have met the test by exchange. And, the Verizon Lifeline rates right now are between \$11.48 and \$13.92. So, that's the order of magnitude that we're talking about.

- Q. And, again, the competition to be present in a particular exchange for the Lifeline customers, the test -- one of those five tests would have to be met?
- 20 (Bailey) Yes, in order to increase the Lifeline rate Α. 10 percent in the fifth year of the Plan.
  - Q. And, again, the competition could be for a bundled service, as opposed to a stand-alone basic local exchange?

A. (Bailey) Yes.

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- Is that right? Yes. Okay. Now, the Paragraph 9 of 2 0. 3 the Settlement Agreement that Mr. Traum referred to, with respect to the Company agreeing to work with the 4 OCA and Legal Assistance and Staff to improve the 5 dissemination of information regarding the Lifeline and 6 7 Link-Up Programs, to increase participation in the 8 program, Mr. Traum, unless I'm missing it, it doesn't 9 require the Company to also work directly with the Community Action Program, is that correct? 10
  - A. (Traum) It does not. But, in terms of working with the OCA, Legal Assistance, and Staff, we may insist that Community Action Programs be brought into it in one fashion or another.
    - Q. The Community Action Programs, tell me if my understanding is correct, they're the nonprofit anti-poverty programs that, among other things, they administer and provide process applications for Fuel Assistance?
- 20 A. (Traum) That's correct.
- Q. And, Weatherization, Electric Assistance Discount Program?
- 23 A. (Traum) Yes, and the gas.
- 24 Q. And, gas, and energy efficiency?

A. (Traum) Correct. For low income customers.

- Q. So, they have a built-in constituency to which the
  Lifeline and Link-Up Programs could be marketed, is
  that correct?
- A. (Traum) Yes, they certainly seem like the most appropriate entity.
  - Q. Okay. And, the Settlement Agreement, Paragraph 9, does not require the Company to enter into a contract or formal arrangement with the Community Action Programs to have them market the program to their clients and assist their clients with applications for Lifeline, is that correct?
    - A. (Traum) The Settlement Agreement does not go down to that level of detail, but that is certainly an issue that the OCA would be very sympathetic to, and I'm sure will be discussed.
    - Q. Something that the OCA would want to see happen?
- 18 A. (Traum) I believe so.
  - Q. And, is my understanding correct, Ms. Gage, that, under Paragraph 5 of the Settlement Agreement, with respect to Wilton and Hollis exchanges, that, at the expiration of the one-year rate freeze period for Wilton and the two-year rate freeze period for Hollis, that those exchanges would not have to meet any of the five tests

- that are set forth in Section 6.2 relating to Kearsarge and Merrimack Companies?
  - A. (Gage) That's correct.
  - Q. Okay. So, those rates could automatically go up at the end of those one-year and two-year rate freeze periods, respectively?
- 7 A. (Gage) That's correct.
- 8 Q. Okay.

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- 9 (Bailey) Again, we believe the one-year and the Α. 10 two-year freeze will allow competitors time -- wireline 11 competitors time to begin operating in those 12 territories. And, we know that Comcast serves the 13 majority of the Wilton exchange with cable facilities. 14 So, it's likely that, since it's become easier for them 15 to get certified, that they will start providing 16 service. And, those were the two companies that Staff 17 found services were available. And, given another 18 wireline provider, we believe that, in one or two 19 years, they will definitely have competitive 20 alternatives in those exchanges.
- 21 Q. So, that's the Staff's hope and belief at this point?
- 22 A. (Bailey) That's the Staff's belief, yes.
- MR. LINDER: Okay. Mr. Chairman, I have one last question that I'd like to direct to Ms. Bailey.

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And, Mr. Feltes has several questions for Ms. Bailey.
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                                                              The
       question that I have involves a confidential data
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       response. And, I would like to be able to put it in the
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       record and have the -- there are several numbers on that
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                       It has to do with the number of Lifeline
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       data response.
       customers that currently participate in the Lifeline
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       program for the four companies. And, it's confidential,
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       and I don't believe that every party in this room is
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       authorized under the protective agreements to have that
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       information. And, I don't know the best way to present
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       that. I don't want to disrupt the proceedings, but I feel
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       that the information on that confidential data response is
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       quite relevant to the -- that the Commission should have
       that information with respect to Lifeline. And, I can
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       either introduce it now or introduce it when the panel is
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       about to leave or five minutes before we're going to close
       the hearings for today. I want to disrupt things the
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       least, but I would like to be able to do that.
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                         CHAIRMAN GETZ: Does Mr. Feltes have
       confidential questions as well or is this the only
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       confidential question?
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                         MR. LINDER: This is the only
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       confidential --
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Well, are there parties

CHAIRMAN GETZ:

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-- Well, who's subject to -- Are there separately executed
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       agreements in this case?
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                         MR. COOLBROTH: Yes, there are, Mr.
      Chairman. I don't --
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                         CHAIRMAN GETZ: Well, I quess one easy
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      way of doing it is, if there are parties who are not
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       subject to a protective agreement that would be good
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       enough to leave the room, and there is no objection to
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       that, then we could get the matter on the confidential
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       portion of the record.
                                         The one question I have,
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                         MR. COOLBROTH:
       Mr. Chairman, would be whether Mr. Linder believes he can
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       ask his question without actually saying the confidential
       -- stating the confidential information, does he need to,
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       you know, identify the number on line such and such or
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       what have you, or whether he needs to actually say the
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       number?
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                         MR. LINDER: I appreciate the offer.
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       tried to figure out ways of asking the question without
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       referring to the actual numbers on the document, and I
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       can't think of any good way. So, --
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                         CHAIRMAN GETZ: All right. Well, let's
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                       Who is subject to and has executed the
       get this done.
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       protective agreements?
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1	(Show of hands.)
2	CHAIRMAN GETZ: So, segTEL and the
3	Consumer Advocate. So, that means that Granite State and
4	Comcast are the parties that are not privy to these
5	materials. Would the parties have any objection to
6	leaving the room while we get this information on the
7	record?
8	MR. PHILLIPS: No objection, Mr.
9	Chairman.
10	MR. ABBOTT: No objection.
11	MR. LINDER: Thank you.
12	CHAIRMAN GETZ: And, I take it,
13	Mr. Linder, this is going to take a couple of minutes?
14	MR. LINDER: That's correct.
15	CHAIRMAN GETZ: Thank you.
16	(Pages <b>81</b> through <b>84</b> of the hearing
17	transcript is contained under separate
18	cover designated as "Confidential &
19	Proprietary".)
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[WITNESS PANEL: Reed|Bailey|Gage|Traum]
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[WITNESS PANEL: Reed|Bailey|Gage|Traum]
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[WITNESS PANEL: Reed|Bailey|Gage|Traum]
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1	(Public session resumes.)
2	MR. LINDER: When the parties return,
3	then Mr. Feltes will be ready.
4	CHAIRMAN GETZ: Okay.
5	MR. LINDER: Thank you very much.
6	MR. FELTES: Mr. Chairman, members of
7	the Commission, good afternoon. I know that we're going
8	to break at 4:30, so I'll try to be as brief as possible.
9	I only have a few questions.
10	BY MR. FELTES:
11	Q. Ms. Bailey, do you agree that there are no
12	facilities-based CLECs providing voice service in any
13	of TDS's service exchanges today?
14	A. (Bailey) It depends on what you mean by
15	"facilities-based". Do I agree that there are no
16	wireline providers? Wireless carriers have facilities
17	and broadband providers have facilities.
18	Q. Well, let me reread the question. Do you agree that
19	there are no facilities-based CLECs providing voice
20	service in any of TDS's service exchanges?
21	A. (Bailey) Yes, I agree with that.
22	Q. Okay. And, does TDS currently have a rural exemption
23	from unbundling network elements?
24	A. (Bailey) They do.

- Q. And, in your view, this presents a barrier to entry into TDS's markets?
- 3 A. (Bailey) Yes.
- Q. And, you think that the rural exemption addressed on
  Pages 3 through 4 of the Settlement Agreement,
  premarked as "Exhibit 6" I believe, addresses the rural
  exemption?
- A. (Bailey) Yes. Section 2 is entitled "Rural Exemption".

  And, in that section, TDS agreed to waive the rural

  exemption.
- Q. And, a waiver of the rural exemption, in your view, will foster or encourage competition, correct?
- 13 A. (Bailey) Yes.
- 14 Q. And, that's a goal of this Settlement Agreement?
- 15 A. (Bailey) It's one of the goals.
- 16 Q. Is it your understanding that, except for the rate
  17 freeze provisions provided in the Settlement Agreement,
  18 that the Plan, as modified by the Settlement Agreement,
  19 becomes effective on the first of the month following
  20 Commission approval?
- 21 A. (Bailey) I believe that's what the Plan says, yes.
- Q. Okay. Now, let's turn to -- referring to Item 6.2 of the Settlement Agreement, Exhibit 6, as you've already testified, and so has the panel, is it your

- understanding that Kearsarge and Merrimack are allowed
  to raise their rates, subject to the 10 percent
  benchmark, after two years, if they show that they meet
  at least one of the items in Item 6.2?
- 5 A. (Bailey) Yes.

- Q. And, you've mentioned that Hollis and Wilton don't have to meet this, any of those benchmarks, because you have predicted that in one to two years that competition would exist in their exchanges?
- A. (Bailey) I'm struggling with the word "competition exists". One of the issues in the whole case is "what is a competitive alternative?" And, Staff, in Ms. Gage's testimony, found that there were alternatives in Hollis and Wilton. And, in Dr. Chattopadhyay's testimony, he found that those services by themselves were not yet competitive, but that they were more competitive than the Kearsarge and Merrimack exchanges, where we didn't even find that alternatives exist in each exchange. So, if a wireline provider starts offering service in those areas, then, yes, we predict that competitive alternatives will be available in Hollis and Wilton.
- Q. But there's no test, in fact, that the rates go up or are allowed to go up, even if a wireline provider

- doesn't provide or offer service, because it's not subject to the test in 6.2?
  - A. (Bailey) Correct.

- Q. All right. In looking at 6.2, (i) through (iv), do you agree, as you testified earlier, that a non-affiliated CLEC or a non-affiliated cable provider offering a bundled service could meet those tests?
- 8 A. (Bailey) Yes.
  - Q. Despite the price in which they price those bundles?
  - A. (Bailey) As I testified earlier, Staff believes that a wireline alternative is a very close substitute to the services that TDS provides. And, because wireline service is such a close substitute, Staff is convinced that, if an alternative wireline service is available, TDS's pricing will be adequately constrained, and the statutory requirement will then be satisfied.
  - Q. So, it's your point of view that TDS's prices for basic service exchange will be constrained by a non-affiliated CLEC or a non-affiliated cable provider providing bundles, let's say, at the price of \$100?
  - A. (Bailey) I think that's a question that would be better asked of Dr. Chattopadhyay. One hundred dollars seems high to me.
  - Q. Do you agree that there's no measure involved in Items

- (i) through (iv), the tests in 6.2, there's no measure of whether or not these services that might be offered in the future are competitive?
  - A. (Bailey) Well, as I've stated a couple of times now, I believe that, because it's a wireline service, it is a very close substitute. And, it will provide some price constraint on the Company, which satisfies the statutory test.
- 9 Q. Does the Plan, as modified by the Settlement Agreement,
  10 address transaction and contracts between and amongst
  11 affiliates?
- 12 A. (Bailey) I'm not sure I understand the question.
- Q. Does it address -- You're aware that TDS has some subsidiaries involved in this case, correct?
- 15 A. (Bailey) Yes.

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- Q. Does it address contracts between the subsidiaries of TDS?
- A. (Bailey) I believe the statute has a provision about
  affiliate contracts. Yes, V in the statute, says
  "Following approval of the Plan, the small ILEC shall
  no longer be subject to rate of return regulation or be
  required to file affiliate contracts" or seek
  Commission approval for other things.
- Q. And, outside of the statute, does the Plan address --

- 1 A. (Bailey) I think Mr. Reed has a point to add to that.
  - A. (Reed) If I might?
    - Q. Sure.

MS. ROSS: Yes, I think these questions might be better directed to the Company.

#### BY THE WITNESS:

A. (Reed) Well, and again, I just want to point to the same items that you're mentioning, and point out that, you know, it does say "non-affiliated cable company", TDS does have a cable affiliate in one company, "non-affiliated cable provider", "non-affiliated CLEC". So, there are even additional precautions taken in here, in addition to what Ms. Bailey just mentioned.

MR. FELTES: Thank you, Mr. Reed.

Chairman Getz, I don't know the best way to do this. I just have a couple of data requests on this topic that perhaps we can just -- I could give to one of the witnesses, and then we could just read them and go through them. It will only take a few minutes. Is that appropriate?

CHAIRMAN GETZ: That would be fine. The data requests that they have already answered or that someone else answered in this proceeding?

MR. FELTES: That's correct. That TDS

1 has already answered.

2 (Atty. Feltes distributing documents to Witness Reed.)

#### BY MR. FELTES:

- Q. Mr. Reed, I handed you three data response -- data request responses. And, I believe it starts with the response to Patnode 2-12, is that correct?
- A. (Reed) Yes.
  - Q. I'm going to read the question and then the answer.

    And, it was answered actually by Timothy Ulrich. The question: "Please explain how the Plan regulates transactions between and amongst affiliates." Mr.

    Ulrich's response: "The Alternative Regulation Plan presented by each of the Petitioners did not address affiliates." Did I read that correctly?
- A. (Reed) That's correct.
- Q. And, do you agree with that?
- A. (Reed) Yes, as the Plan. As long as we're not talking about the Settlement Agreement, we're talking about the Plan here. And, I just want to mention, Mr. Ulrich will be here tomorrow, if you care to address any of these questions to him. I'm happy to take them, but we are going to make our witness available tomorrow. So, I'll be happy to do this, I have no problem.

- 1 Q. I just have two more.
  - A. (Reed) That's fine.

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- Q. There's only three. It will only take a minute. The
  next one is Patnode 2-13. The question: "Explain how
  the Plan regulates or safeguards against coordinated
  pricing decisions between and amongst affiliates for
  products and services that may be in the market for
  basic local exchange service." The response: "See the
  response to Patnode 2-12." Did I read that correctly?
- 10 A. (Reed) That's correct.
- 11 Q. Do you also agree with that?
- 12 A. (Reed) Yes.
- 13  $\mathbb{Q}$ . And, I believe the last one that I handed to you is --

MR. COOLBROTH: Mr. Chairman, if I

could, just briefly, if counsel could show me the ones

16 | that he's got, we may well stipulate. I mean, if these

are responses that we made, we're not going to contest,

and I don't think need to read every one of them, we'll be

19 here a long time. So, --

20 CHAIRMAN GETZ: I think this is the last

21 one.

- MR. COOLBROTH: Okay.
- 23 BY MR. FELTES:
- 24 Q. Mr. Reed, we'll just go through this last one real

quick. The question: "Explain how the Plan regulates
and safeguards against comparable pricing between and
amongst affiliates for products and services that may
be in the market for basic local exchange service."

The response: "Please see Patnode 2-12." Is that
correct?

A. (Reed) Yes.

- 8 Q. Do you agree with that?
  - A. (Reed) Yes.
    - Q. All right. Switching back to Ms. Bailey. Ms. Bailey, do you understand the Plan, or the Plan as modified by the Settlement Agreement, to provide for more pricing flexibility amongst TDS's bundles?
- 14 A. (Bailey) Yes.
  - Q. And, do you agree that providing competitively priced bundles can create pressure on TDS to increase its prices for basic local exchange service?
  - A. (Bailey) Well, I think Mr. Traum answered that question quite well. And, in my opinion, it's possible. But it's also possible, if they weren't under a plan, that they would be in here for a rate case to increase their rates. And, under a rate case, their rates could increase above the Verizon rate. Under the Plan, it caps at the Verizon rate.

- A. (Reed) Might I chip in on this one?
- 2 Q. Sure.

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- (Reed) Okay. I think we really need to step back and 3 Α. look at the statute. The statute recognized that 4 there's competition already there. And, when you have 5 competition, you're going to have challenges, pressures 6 7 against your earnings. What was put in the statute is 8 limitations, and what has been included in the Plan are those limitations. And, what has been included in the 9 10 Settlement discussion are even further limitations of 11 the impacts that could be placed on the consumer in the 12 face of that competition.
  - Mr. Reed, do you agree that reasonable people and reasonable lawyers can disagree with the interpretation of the statute and what the Legislature may or may not have found?
  - A. (Reed) I certainly do. But I should also point out that we, in the Settlement Agreement, it does point out the pressures are -- there's a limit that could be put onto the ratepayers. And, please don't forget Section 3.2, that, despite the competition, that the basic service will be offered, the carrier-of-last-resort will continue to be offered to all the customers.

1	Q. Thank you. Ms. Bailey, does the Plan, or the Plan as
2	modified by the Settlement Agreement, safeguard against
3	the shifting of costs from unregulated services to
4	regulated services? There will still be some regulated
5	services.
6	A. (Bailey) Well, there may be some regulated services.
7	But, under this Alternative Regulation Plan, the prices
8	are no longer regulated, except for the cap on basic
9	service that the Legislature put in place, which is at
LO	the Verizon basic service rate.
L1	MR. FELTES: I promise I'll be done by
L2	4:30. I just need to approach. It's another data
L3	request.
L 4	(Atty. Feltes handing document to
L 5	Witness Bailey.)
L 6	MR. FELTES: I'm sorry. I'm going to
L7	give copies of this data request out to whoever wants it.
L 8	And, if you want to raise your hand?
L9	(Atty. Feltes distributing documents.)
20	BY MR. FELTES:
21	Q. Ms. Bailey, this had been premarked as "Bailey 54".
22	It's a response to Patnode Question 2-3. The question,
23	I'll read it: "For each service and transaction
24	detailed in the answer to Data Request 1, please

explain how the Plan prevents the shifting of costs of providing basic local exchange service from basic local exchange service to the calculation of costs of other 3 4 services and transactions." So, the question goes to 5 whether or not basic local service, as you mentioned, which would be price deregulated, whether or not the 6 7 Company could allocate the costs somehow in accounting 8 from the costs of basic local service over to something 9 that's regulated?

- (Bailey) Whether the costs of basic service could be Α. shifted to a regulated service? Is that what you just asked me?
- That's right. I'm presuming that there is tariffs and Q. other items that the Commission and other folks still And, those tariffs and rates and everything else are based on costs, to some extent.
- 17 Α. (Bailey) Are you talking about under the Plan or under 18 today?
- 19 Q. Under the Plan.

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- 20 (Bailey) Well, under the Plan, they'll file rate sheets Α. 21 like a CLEC, and there is no cost analysis.
- 22 Q. Is there any cost analysis of any service, either at 23 the FCC or at the Commission?
- (Bailey) Not at the Commission. 24 Α.

- Q. Okay. I just have one last question. Are competitive wireline, wireless, or broadband services available to a majority of the customers in each and every exchange of TDS today?
  - A. (Bailey) No.

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6 MR. FELTES: All right. Thank you.

#### BY THE WITNESS:

- A. (Reed) You don't want me to add onto that? I would say "yes".
- 10 A. (Bailey) Which is exactly why we reached a Settlement.
- 11 A. (Traum) And, I guess then, to just complete the record,
  12 the OCA would agree with Staff.
- 13 BY MR. FELTES:
  - Q. Thank you, Ken. Mr. Reed, which exchanges --

MR. FELTES: One second to confer.

(Atty. Feltes conferring with Atty.

Linder.)

#### 18 BY MR. FELTES:

- Q. This question is for Mr. Traum. Are there any exchanges, in your opinion today, that include competitive wireline, wireless, or broadband service?
- 22 A. (Traum) No.
- Q. Are there any exchanges today in TDS's service territories that have competitive wireline, wireless,

1	or broadband service available to a majority of retail
2	customers?
3	A. (Traum) I'd say "no", and that was the basis of
4	Dr. Loube's initial testimony.
5	MR. FELTES: No further questions.
6	Thank you.
7	CHAIRMAN GETZ: Will there be, well,
8	we're close to 4:30, but is their redirect? We can, I
9	guess, pick that up as the first thing tomorrow.
10	MS. ROSS: Why don't we pick it up as
11	the first thing tomorrow.
12	CHAIRMAN GETZ: All right. Is there
13	anything else we should address before we recess for the
14	day?
15	MR. COOLBROTH: Mr. Chairman, we had
16	discussed the possibility of starting at 9:00 tomorrow
17	morning. Are we, in fact, doing that?
18	CHAIRMAN GETZ: We will be starting at
19	9:00 a.m. All right. Then, hearing nothing else, we'll
20	recess for today, and resume tomorrow morning at 9:00 a.m.
21	Thank you, everyone.
22	(Whereupon the hearing ended at 4:30
23	p.m. and the hearing to resume at 9:00
24	a.m. on December 5, 2007.)