

STATE OF NEW HAMPSHIRE  
PUBLIC UTILITIES COMMISSION

April 18, 2013 - 10:05 a.m.  
Concord, New Hampshire

RE: DW 12-170  
HAMPSTEAD AREA WATER COMPANY:  
Notice of Intent to File Rate Schedules.  
(Hearing on permanent rates)

PRESENT: Chairman Amy L. Ignatius, Presiding  
Commissioner Robert R. Scott  
Commissioner Michael D. Harrington

Clare Howard-Pike, Clerk

APPEARANCES: Reptg. Hampstead Area Water Company, Inc.:  
Robert C. Levine, Esq.

Reptg. PUC Staff:  
Marcia A. Brown, Esq.  
Mark Naylor, Director/Gas & Water Division  
Jayson Laflamme, Gas & Water Division  
Robyn Descoteau, Gas & Water Division

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Court Reporter: Steven E. Patnaude, LCR No. 52

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I N D E X

PAGE NO.

**WITNESSES:**                    **STEPHEN P. ST. CYR**  
    **MARK A. NAYLOR**  
    **JAYSON P. LAFLAMME**  
**Also sworn in:**                **JOHN SULLIVAN (at Page 61)**

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**E X H I B I T S**

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**P R O C E E D I N G**

1  
2 CHAIRMAN IGNATIUS: I'd like to open the  
3 hearing this morning in Docket DW 12-170, which is  
4 Hampstead Area Water Company's permanent rate request.  
5 And, I understand that we are trying out a new system of a  
6 audio and video streaming for Commission hearings. It's  
7 not live, it's being done as a trial today. So, nobody is  
8 being broadcast. But it's -- but we appreciate everyone  
9 helping us figuring out how it works. This is our first  
10 run through.

11 I understand there's a Settlement  
12 Agreement that's been proposed in this case that we'll be  
13 hearing this morning. Let's begin first with appearances.

14 MR. LEVINE: Good morning,  
15 Commissioners. I'm Attorney Robert Levine, here to  
16 represent Hampstead Area Water Company. With me is our  
17 expert consultant Steve St. Cyr; also present is Harold  
18 Morse, President of the Company; John Sullivan, our  
19 Controller; and Chris Lewis Morse, the Vice President of  
20 the Company. Thank you.

21 CHAIRMAN IGNATIUS: Good morning.

22 MS. MORSE: Good morning.

23 MS. BROWN: Good morning, Commissioners.  
24 Marcia Brown, on behalf of Staff. And, with me today is

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 Mark Naylor, Jayson Laflamme, and Robyn Descoteau. And,  
2 it is Jayson Laflamme, Mark Naylor, and Steve St. Cyr that  
3 collectively we propose as witnesses to present the  
4 Settlement Agreement today.

5 CHAIRMAN IGNATIUS: Good morning. And,  
6 thank you for the witness identification. Are there any  
7 matters to take up before we begin with evidence?

8 (No verbal response)

9 CHAIRMAN IGNATIUS: Seeing nothing, then  
10 why don't the three of you take your seats.

11 MS. BROWN: Chairman Ignatius, while  
12 they are taking their seats, it is Staff's expectation  
13 that, because we had hearings [exhibits?] marked during  
14 the temporary rate hearing, that we would be picking up  
15 with Exhibit 4 with the Settlement Agreement and a couple  
16 of other documents.

17 CHAIRMAN IGNATIUS: Thank you.

18 (Whereupon **Stephen P. St. Cyr,**  
19 **Mark A. Naylor,** and **Jayson P. Laflamme**  
20 were duly sworn by the Court Reporter.)

21 MR. LEVINE: With the leave of the  
22 Commissioners, I'd like to address my questions to Mr. St.  
23 Cyr.

24 CHAIRMAN IGNATIUS: That's fine. Please

1 proceed.

2 **STEPHEN P. ST. CYR, SWORN**

3 **MARK A. NAYLOR, SWORN**

4 **JAYSON P. LAFLAMME, SWORN**

5 **DIRECT EXAMINATION**

6 BY MR. LEVINE:

7 Q. Mr. St. Cyr, will you please state your name and  
8 business address.

9 A. (St. Cyr) My name is Stephen P. St. Cyr. And, the  
10 business address is 17 Sky Oaks Drive, Biddeford,  
11 Maine.

12 Q. And, what is the business name of your company?

13 A. (St. Cyr) Stephen P. St. Cyr & Associates.

14 Q. And, can you describe the services that your company  
15 offers?

16 A. (St. Cyr) The company offers accounting, tax,  
17 regulatory, and management services.

18 Q. And, what do you consider to be your area of expertise?

19 A. (St. Cyr) I consider those same items as my area of  
20 expertise.

21 Q. And, what services has your company provided to  
22 Hampstead Area Water Company?

23 A. (St. Cyr) The company specifically provides year-end  
24 services. We review the financial statements, and help

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 the Company finalize those financial statements. We  
2 prepare the PUC annual report and the tax returns.  
3 And, I also assist in financings and rate cases, such  
4 as this one.

5 Q. All right. And, prior to today, have you ever  
6 testified before this Commission?

7 A. (St. Cyr) Yes, I have.

8 Q. And, has that prior testimony been within your area of  
9 expertise?

10 A. (St. Cyr) Yes.

11 Q. And, the services that you provide to Hampstead Area  
12 Water Company, are those also within your area of  
13 expertise?

14 A. (St. Cyr) Yes, they are.

15 Q. Can you please describe your involvement in this  
16 docket?

17 A. (St. Cyr) My involvement in this docket would have  
18 begun with the planning of the filing, the preparation  
19 of the filing. I would have responded to some data  
20 requests and review other company responses, been  
21 involved in the preparation of the temporary and  
22 permanent settlement agreements.

23 Q. And, you've reviewed -- excuse me. Can you describe  
24 the documents that you've prepared in this docket?

{DW 12-170} {04-18-13}

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 A. (St. Cyr) I would have specifically prepared the  
2 financing, the rate case schedules, and the testimony  
3 related to it, and would have been involved in some  
4 review and oversight of other aspects of the filing.

5 Q. Of the documents that have been submitted to the  
6 Commission in this docket, did you review the testimony  
7 of Mr. John Sullivan that was filed with the Commission  
8 on December 28th, 2012?

9 A. (St. Cyr) Yes, I did.

10 Q. All right. Also, did you participate in the drafting  
11 of the Settlement Agreement and its schedules that were  
12 attached?

13 A. (St. Cyr) Yes.

14 Q. And, did some of those schedules draw upon the  
15 information contained in Mr. Sullivan's prefiled  
16 testimony?

17 A. (St. Cyr) Yes, they did.

18 Q. I'd like to ask you to identify this document.

19 (Atty. Levine handing document to  
20 Witness St. Cyr.)

21 **BY THE WITNESS:**

22 A. (St. Cyr) This is the prefiled testimony of John  
23 Sullivan in DW 12-170.

24 BY MR. LEVINE:

{DW 12-170} {04-18-13}



[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 Q. And, are there any attachments to that testimony?

2 A. (St. Cyr) Yes, there are. There's Exhibit 2 and  
3 Exhibit 3, and Exhibit 4.

4 Q. And, what do those exhibits pertain to?

5 A. (St. Cyr) They specifically -- they pertain to the  
6 testimony, but it's specifically related to the  
7 addition of a employee to the Hampstead Area Water  
8 Company staff, and then some depreciation schedules as  
9 it pertains to Black Rock and Fairfield.

10 MR. LEVINE: Thank you. Commissioner  
11 Ignatius, I'd like to ask that these be marked for  
12 identification.

13 CHAIRMAN IGNATIUS: And, let's go  
14 through them one by one, if they're being done -- I assume  
15 they're not being done as a group, but individually?

16 MR. LEVINE: Oh, no. It's just the  
17 singular schedule, and these are the copies.

18 CHAIRMAN IGNATIUS: All right. So, this  
19 would be -- are we marking the Settlement Agreement as  
20 "Exhibit 4"?

21 MS. BROWN: It doesn't matter. I  
22 thought, if we're introducing the testimony now, it would  
23 be the next in sequence, as number "4".

24 CHAIRMAN IGNATIUS: All right.

{DW 12-170} {04-18-13}

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 MS. BROWN: Doesn't matter to us.

2 CHAIRMAN IGNATIUS: That's fine. So,  
3 this is the testimony --

4 MR. LEVINE: Of John Sullivan.

5 CHAIRMAN IGNATIUS: Dated? What is the  
6 date?

7 MS. BROWN: I believe it's  
8 December 28th, 2012.

9 CHAIRMAN IGNATIUS: Thank you.

10 MR. LEVINE: Yes.

11 CHAIRMAN IGNATIUS: All right. So,  
12 we'll mark that for identification as "Exhibit 4". And,  
13 that contains attachments to it, but they're not being  
14 separately marked?

15 MR. LEVINE: Correct. It's all one  
16 document.

17 CHAIRMAN IGNATIUS: Thank you.

18 (The document, as described, was  
19 herewith marked as **Exhibit 4** for  
20 identification.)

21 MR. LEVINE: I have no further questions  
22 at this time of Mr. St. Cyr.

23 CHAIRMAN IGNATIUS: All right.

24 BY MS. BROWN:

{DW 12-170} {04-18-13}

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 Q. Mr. Naylor, I'd like to have you state your name and  
2 position with the Commission for the record please.

3 A. (Naylor) Yes. My name is Mark Naylor. And, I'm the  
4 Director of the Gas and Water Division here at the New  
5 Hampshire Public Utilities Commission.

6 Q. And, as the Director, can you please describe your  
7 responsibilities?

8 A. (Naylor) Yes. I'm responsible for the Staff work  
9 product in the Gas and Water Division, including  
10 reviewing dockets and providing Staff recommendations,  
11 testimony, and so forth.

12 Q. And, can you please describe what your area of  
13 expertise is?

14 A. (Naylor) Yes. Accounting.

15 Q. And, can you please describe your involvement with this  
16 docket?

17 A. (Naylor) Yes. I have reviewed the filings provided by  
18 the Company in this docket, reviewed the discovery  
19 materials generated, reviewed the Audit Report  
20 developed by Commission Staff, and participated in the  
21 development of the Settlement Agreement that is being  
22 presented today.

23 Q. Is the testimony you're going to provide today going to  
24 be within your area of expertise?

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[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 A. (Naylor) Yes, it is.

2 Q. Mr. Laflamme, can I please have you state your name and  
3 position for the record?

4 A. (Laflamme) My name is Jayson Laflamme. I am an Analyst  
5 with the New Hampshire Public Utilities Commission, in  
6 the Gas and Water Division.

7 Q. And, Mr. Laflamme, can you please describe what your  
8 area of expertise is?

9 A. (Laflamme) Accounting and finance.

10 Q. And, can you please describe your involvement with this  
11 docket?

12 A. (Laflamme) Yes. I reviewed the filings in this docket  
13 that were made by the Company. In conjunction with  
14 that, I reviewed the annual reports that have been  
15 recently filed with the Commission by the Company. I  
16 participated in submitting discovery and reviewing the  
17 discovery responses. I also reviewed the Audit Report  
18 that was submitted by the NHPUC Audit Staff in this  
19 case.

20 Q. And, Mr. Laflamme, will the testimony that you're  
21 offering today be within your area of expertise?

22 A. (Laflamme) Yes, it will.

23 MS. BROWN: Okay. I'd like to show --  
24 have the witnesses identify some documents.

{DW 12-170} {04-18-13}

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 CHAIRMAN IGNATIUS: That's fine.

2 (Atty. Brown handing documents to  
3 Witness Naylor and Witness Laflamme.)

4 BY MS. BROWN:

5 Q. Mr. Naylor, can you please identify for the record this  
6 document?

7 A. (Naylor) Yes. This is a Settlement Agreement filed  
8 with the Commission in this docket, and executed by  
9 Staff and the Hampstead Area Water Company, dated April  
10 12th, 2013.

11 Q. And, another, the second document, if you could  
12 identify this for the record.

13 A. (Naylor) This is the Commission Staff's Audit Report,  
14 with respect to Hampstead Area Water Company. And,  
15 this document was dated January 11th, 2013.

16 Q. And, I'll start with Mr. Laflamme. Of those two  
17 documents, are those the documents that you reviewed in  
18 your work with this docket?

19 A. (Laflamme) Yes.

20 Q. And, Mr. Naylor, the same question to you?

21 A. (Naylor) Yes.

22 Q. And, Mr. St. Cyr, are you familiar with these two  
23 documents?

24 A. (St. Cyr) Yes, I am.

{DW 12-170} {04-18-13}

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 MS. BROWN: Okay. I'd like to have the  
2 first document, which was the Settlement Agreement that  
3 Mr. Naylor described, marked for identification as  
4 "Exhibit 5".

5 CHAIRMAN IGNATIUS: So marked.  
6 (The document, as described, was  
7 herewith marked as **Exhibit 5** for  
8 identification.)

9 MS. BROWN: And, the next, the second  
10 document Mr. Naylor described was the Audit Report, I'd  
11 like to have that marked for identification as "Exhibit  
12 6".

13 CHAIRMAN IGNATIUS: And, it looks like  
14 you have copies for everyone?

15 MS. BROWN: Yes.

16 CHAIRMAN IGNATIUS: So marked. I assume  
17 there's no objection from the Company?

18 MR. LEVINE: No objection.

19 (The document, as described, was  
20 herewith marked as **Exhibit 6** for  
21 identification.)

22 (Atty. Brown distributing documents.)

23 CHAIRMAN IGNATIUS: I'm sorry, I thought  
24 that was the Audit Report. We actually have -- we have

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[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 the Settlement Agreement. And, in the future, there's no  
2 need to make additional copies of testimony and settlement  
3 agreements.

4 MS. BROWN: Pursuant to the  
5 Administrative Rules, we are supposed to sequentially  
6 number our exhibits. So, the Settlement Agreement was  
7 sequentially numbered in our attempt to comply with that.  
8 But, yes. We'll try to do that ahead of time next time,  
9 so we both reduce paper and accurately have the exhibits  
10 sequentially numbered.

11 BY MS. BROWN:

12 Q. So, with that, Mr. St. Cyr, could you please describe  
13 what the test year is that the Company was using in its  
14 rate case?

15 A. (St. Cyr) The test year was 2011.

16 Q. And, Mr. St. Cyr, if I could have you -- I'm sorry,  
17 "Mr. St. Cyr". I mean "Mr. Laflamme". If I could have  
18 you turn to Exhibit 6, the Settlement Agreement.  
19 And, --

20 CHAIRMAN IGNATIUS: I'm sorry, is that  
21 -- that's "Exhibit 5", isn't it?

22 MS. BROWN: Okay. I may have misspoken.  
23 Did I have the Settlement Agreement as "5" and the --  
24 thank you for the correction.

{DW 12-170} {04-18-13}

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 BY MS. BROWN:

2 Q. Mr. Laflamme, if I could have you turn to the  
3 Settlement Agreement, and turn to Page 4, in the  
4 "Revenue" section. And, can you please describe the  
5 revenue requirement that Staff and the Company are  
6 agreeing to?

7 A. (Laflamme) Yes. The Settling Parties have agreed to an  
8 overall revenue requirement of \$1,595,961, based on  
9 Hampstead Area Water Company's 2011 test year. The  
10 revenue requirement consists of \$1,528,082 in annual  
11 water sales and \$67,879 in Other Operating Revenues.  
12 And, that can be viewed on Settlement Attachment A,  
13 Schedule 4, Column (10), which is --

14 Q. Could you repeat the page cite again.

15 A. (Laflamme) Yes. Settlement Attachment A, Schedule 4,  
16 Column (10), which is Page 30 to the Settlement  
17 Agreement.

18 CMSR. HARRINGTON: Do you have page  
19 numbers?

20 MS. BROWN: I heard one of the  
21 Commissioners ask "which page?" It's the page -- Page 30  
22 is right after the only large folded page.

23 CMSR. HARRINGTON: No. The original  
24 version of the Settlement Agreement didn't have page



1 numbers on it.

2 MS. BROWN: Yes. My mistake. I will  
3 correct that next time. Thank you.

4 BY MS. BROWN:

5 Q. Mr. Laflamme, there were certain adjustments to both  
6 the rate base and operating revenue, and also operating  
7 expenses. Could you highlight some of the major  
8 adjustments?

9 A. (Laflamme) Sure. For rate base, it would probably be  
10 helpful to turn to Settlement Attachment A, Schedule 2,  
11 which is Page 13 to the Settlement Agreement. And, in  
12 that, the Parties have agreed to a rate base amount of  
13 \$4,997,601. The detail of the adjustments that were  
14 made to -- agreed to by the Settling Parties and made  
15 to rate base appear on Settlement Attachment A,  
16 Schedule 2a, which goes from Page 14 through Page 17 of  
17 the Settlement Agreement. And, then, I would suggest  
18 that for next -- for a overview of those adjustments, I  
19 would suggest that you turn to Settlement Attachment A,  
20 starting on Schedule 2b, which is Page 18. And, I can  
21 give an overview of the adjustments that were made.

22 Q. If you could please. And, I also wanted an  
23 explanation, if you could. There was a change to the  
24 13-month average versus the 5-quarter average as well.

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 A. (Laflamme) Yes.

2 Q. Thank you.

3 A. (Laflamme) Yes. And, that is -- that particular  
4 adjustment is found on Schedule 2b of Attachment A.  
5 And, the explanation for this adjustment is that, when  
6 the Company submitted their filing last year, they used  
7 a 5-quarter average in the determination of the rate  
8 base. During the course of the case, it was determined  
9 that the Company had the capability of producing  
10 monthly financial statements, and they produced monthly  
11 financial statements during the test year. So, in  
12 order to be -- have a more precise rendering of average  
13 rate base, there was a recalculation of average rate  
14 base using a 13-month average, as opposed to the  
15 5-quarter average originally proposed by the Company.

16 Q. Thank you. Did you have any other adjustments to rate  
17 base that you felt were significant that you wanted to  
18 highlight?

19 A. (Laflamme) Yes. If you could turn next to Schedule 2c,  
20 and there is a calculation of proforma adjustments for  
21 non-revenue producing assets.

22 CMSR. HARRINGTON: Could you give us a  
23 page number please?

24 WITNESS LAFLAMME: That is Page 19, 19

1 and 20.

2 **BY THE WITNESS:**

3 A. (Laflamme) And, the explanation for this adjustment is,  
4 when the Company submitted their original filing, they  
5 proposed to use a year-end -- the year-end amount for  
6 net plant in service, including plant accumulated  
7 depreciation and contributions in aid of construction.  
8 Staff proposed that there should be an adjustment to  
9 this, and that only those assets deemed as "non-revenue  
10 producing" should be reflected at their year-end  
11 amount, and the remainder of the plant in service  
12 should be reflected at test year average as per  
13 traditional ratemaking.

14 So, in the course of doing that, the  
15 Staff and the Company agreed to two particular projects  
16 that were done by the Company during the test year.  
17 And, that was -- the first one was at the Company's  
18 Lancaster Farm system. There was a well failure at  
19 that particular system. And, in order to make up for  
20 the failed well, the Company placed a new well and pump  
21 house at its Lancaster Farm system. The other project  
22 was called the "Pope Road Project". And, it was for  
23 the emplacement of new wells and a pump house at this  
24 -- at that particular point in the Company's system.

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1                   The Parties agreed that these two  
2                   projects met the criteria for non-revenue producing  
3                   asset treatment. Those being that they were the result  
4                   of an actual or anticipated regulatory mandate, either  
5                   by DES or the PUC. That the acquisition or  
6                   construction of those projects did not result -- did  
7                   not directly result in an increase in revenues for the  
8                   Company. Thirdly, that the Parties felt that the  
9                   dollar magnitude of those projects was significant  
10                  enough that non-revenue producing asset treatment was  
11                  appropriate. And, fourthly, those assets were deemed  
12                  to be in service and used and useful.

13 BY MS. BROWN:

14 Q. Thank you. Mr. St. Cyr, do you have any other comments  
15                  to add to the explanations of the adjustments that  
16                  Mr. Laflamme discussed?

17 A. (St. Cyr) I do not.

18 Q. Okay.

19                   CMSR. SCOTT: Excuse me. While we're on  
20                   -- still on Page 19, I had a quick question, a few  
21                   clarifications. The annotation regarding "USA Blue Book",  
22                   could you just explain that real quickly before we leave  
23                   that?

24                   CMSR. HARRINGTON: Actually, it's on 20,

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 I believe.

2 CMSR. SCOTT: And 19.

3 CMSR. HARRINGTON: Oh, it's on 19, too?

4 Yes.

5 WITNESS LAFLAMME: I believe that those  
6 were small -- those were items that were part of the  
7 bigger project that were purchased from a vendor. And, I  
8 believe the name of the vendor is "USA Bluebook".

9 CMSR. HARRINGTON: Oh.

10 WITNESS LAFLAMME: If --

11 MR. LEVINE: Correct.

12 WITNESS LAFLAMME: I'll turn to Mr. St.

13 Cyr.

14 WITNESS ST. CYR: That's correct.

15 WITNESS LAFLAMME: Okay.

16 CMSR. SCOTT: Thank you. I thought  
17 "Blue Book" was some reference that I was supposed to know  
18 what it meant. So, thank you very much.

19 WITNESS LAFLAMME: I do have other  
20 explanations for rate base, if you would --

21 MS. BROWN: I didn't mean to cut you  
22 off.

23 WITNESS LAFLAMME: Okay.

24 **BY THE WITNESS:**

{DW 12-170} {04-18-13}

1 A. (Laflamme) The third significant adjustment would be  
2 found on Page 21 of the Agreement. And, that is  
3 identified as "Schedule 2d", and has to do with an  
4 excess capacity adjustment that was made to primarily  
5 the Company's rate base. If you turn to Page 22,  
6 you'll see a listing of the Company's systems, with  
7 columns indicating the number of customers within those  
8 systems, and comparing those to the anticipated  
9 build-out. There is a box, a shaded box, which  
10 contains six systems where Staff and the Company have  
11 agreed that those particular systems, the number of  
12 customers at the end of the test year was significantly  
13 less than the anticipated build-out. And, therefore,  
14 it was felt that an adjustment was necessary, primarily  
15 to rate base, in order to reflect the fact that those  
16 particular systems -- that the number of customers in  
17 those particular systems were less than the anticipated  
18 build-out. So, based on that analysis, net plant in  
19 service was reduced in order to adjust for that excess  
20 capacity in those systems.

21 The next adjustment, on Pages 23, 24,  
22 25, and 26, they stem from an audit find contained in  
23 the Audit Report dated January 11th of this year. And,  
24 the basis of that was that, for the -- the Company, in

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 a number of cases, was depreciating its transmission  
2 and distribution mains at a depreciation percentage  
3 higher than previously agreed to between the Staff and  
4 the Company. More precisely, in a number of cases, the  
5 Company was depreciating mains over 45 years, as  
6 opposed to 50 years. And, so, the purpose of the  
7 adjustments stemming from these schedules was to  
8 correct that, to make sure that accumulated  
9 depreciation and depreciation expense, as well as  
10 amortization of CIAC, represented a 50-year  
11 depreciation life for all the assets identified as  
12 transmission and distribution mains.

13 And, lastly, on Page 27, identified as  
14 "Schedule 2g", is an analysis of the deferred assets,  
15 deferred assets for Hampstead Area Water Company, and  
16 just provides the support for some adjustments that  
17 were made to that particular rate base component. And,  
18 that's it.

19 BY MS. BROWN:

20 Q. Mr. St. Cyr, do you have any -- I'd like to check back  
21 with the Company, friendly cross, I guess. Do you have  
22 anything to add to Mr. Laflamme's explanation?

23 A. (St. Cyr) I do not. He did a very nice job explaining  
24 those adjustments.

{DW 12-170} {04-18-13}

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 Q. Thank you. I'd like to move on to the next section of  
2 the Settlement Agreement, which was the Affiliate  
3 Agreement. And, Mr. Laflamme, were expenses relating  
4 to the Affiliate Agreement included in the calculation  
5 of the revenue requirement?

6 A. (Laflamme) Yes.

7 Q. And, can you please explain who are the parties of the  
8 Affiliate Agreement?

9 A. (Laflamme) The Affiliate Agreement, which is found as  
10 Attachment D to the Settlement Agreement, on Page 50,  
11 starting, the parties to the Affiliate Agreement are  
12 Hampstead Area Water Company and its affiliate, Lewis  
13 Builders Development, Incorporated.

14 Q. And, can you please summarize what services are  
15 provided under this Agreement?

16 A. (Laflamme) The Agreement covers services provided by  
17 Lewis Builders to Hampstead Area Water Company.  
18 There's also a rental component, office supplies, labor  
19 burden, overhead expense, and billing procedures and  
20 content encompassed within the Agreement.

21 Q. Mr. Laflamme, do you have an opinion as to the  
22 reasonableness of the expenses that are included in  
23 this management agreement? And, what I'm looking at  
24 are -- is Schedule B to the Agreement, it has a list of



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1 rental, labor figures?

2 A. (Laflamme) Yes. The only difference between the  
3 Agreement that's attached to the Settlement Agreement  
4 and the Agreement that was actually in place during the  
5 -- during the test year was that there was a \$10,000  
6 increase, which was in the Agreement, which was --  
7 which was a part of this new Agreement here. So, the  
8 Audit Staff reviewed that Agreement during its  
9 examination. And, Staff is of the opinion that the  
10 \$10,000 increase that's proposed by the Company is  
11 reasonable as well.

12 Q. Does -- I'm sorry, I didn't mean to cut you off. Does  
13 Lewis Builders -- Has Lewis Builders provided services  
14 to Hampstead Area Water Company under a management  
15 agreement in prior rate cases that you've reviewed?

16 A. (Laflamme) Yes.

17 Q. And, were you indicating that, while the \$10,000 change  
18 was a change from the test year, but do you have any  
19 opinion as to how this has changed in its prior  
20 agreements between Lewis Builder and Hampstead?

21 A. (Laflamme) I believe, as far as recent rate cases go,  
22 that that's really the only change. The only change  
23 from recent rate cases is the \$10,000 increase proposed  
24 by the Company and reflected in the schedules to the

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 Settlement Agreement.

2 Q. Mr. Naylor, I don't want to leave you out of this, but  
3 do you have any other comment to add on the Affiliate  
4 Agreement?

5 A. (Naylor) No, I don't.

6 Q. And, Mr. St. Cyr, do you have anything else you'd like  
7 to opine on on this Affiliate Agreement?

8 A. (St. Cyr) I would just add that the Company is  
9 fortunate to have Lewis Builders Development Company as  
10 an affiliate, and the services that they bring,  
11 including management, accounting, legal, and  
12 engineering. And, it's more than just and reasonable.

13 Q. And, when you say "fortunate", can you please  
14 elaborate?

15 A. (St. Cyr) This is a company that relies on Lewis  
16 Builders for the overall management, and then brings  
17 the expertise of other accounting, legal, and  
18 engineering services that the Company itself doesn't  
19 have.

20 Q. I'd like to next go to the "Step Increase" section of  
21 the Settlement Agreement. And, Mr. Naylor, I had a few  
22 questions for you on this. Can you please describe the  
23 projects that are included in the first step increase?

24 A. (Naylor) Yes. The first step increase is detailed in

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1 the text of the Agreement, beginning on Page 5, and the  
2 schedules, which provide additional detail, are  
3 included on Attachment B, Schedules 2 and 3, which  
4 begin at Page 39 of the Settlement. And, essentially,  
5 as detailed in the text, there are a number of service  
6 line replacements included in this step adjustment.  
7 The Company has been undertaking a leak detection  
8 program for some time now. Lost water has been an  
9 issue with the Company, and the Commission has heard  
10 testimony with respect to lost water in previous  
11 dockets with Hampstead. So, in addition to leak  
12 detection programs, the Company has also been replacing  
13 service lines that is part of this step adjustment.  
14 And, as detailed in the Settlement Agreement, they have  
15 expended, to be recovered in this first step  
16 adjustment, just over \$142,000 for service line  
17 replacements.

18 In addition to that, this first step  
19 adjustment provides for recovery of improvements to the  
20 Company's water storage facility in Atkinson, also  
21 includes meter installations and filter replacements,  
22 other service and main improvements, and the  
23 replacement of a service vehicle. In total, these  
24 capital additions for the first step adjustment amount

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1 to just over \$288,000.

2 This step adjustment also provides for  
3 the recovery of the costs of well exploration on West  
4 Side Drive, in Atkinson. And, these costs were  
5 incurred as a result of the Company's water exploration  
6 efforts. And, although this source did not prove to be  
7 a reliable source of water, the Settling Parties have  
8 agreed that the Company's investment in this  
9 exploration was prudent. And, therefore, we have  
10 provided for the amortization of the costs related to  
11 that well exploration over a 20-year period.

12 So, that is a summary of the capital  
13 items that are included in this step adjustment.

14 Q. Thank you. Is there a rate impact proposed with  
15 Step 1?

16 A. (Naylor) Yes, there is. And, of course, you'll see  
17 that on Page 38 of the Agreement. And, the calculation  
18 on that page illustrates how we've arrived at the  
19 proposed increase in rates to cover these capital  
20 items. And, it results in a revenue -- a rate increase  
21 of about 1.81 percent.

22 Q. Thank you, Mr. Naylor. Could you please describe, the  
23 Settlement Agreement provides a second step, could you  
24 please describe the mechanics of that?

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1 A. (Naylor) Yes. As was noted earlier, the rate increase  
2 called for in this Agreement is based on a 2011 test  
3 year. The capital spending that I just described  
4 related to the first step adjustment is certain capital  
5 additions placed in service in 2012. The second step  
6 adjustment, which is described beginning on Page 7 of  
7 the Agreement, is primarily for continuation of the  
8 Company's Service Line Replacement Program. And, these  
9 are anticipated to be placed in service during this  
10 year, during 2013.

11 The Company has been active in securing  
12 State Revolving Loan funds, and will be using a  
13 substantial amount of SRF monies for this program. So,  
14 it's a significantly lower cost. So, we agreed that a  
15 second step adjustment for recovery of these planned  
16 expenditures is appropriate. The total additions to  
17 the Company's rate case during 2013 is anticipated to  
18 be about \$142,000.

19 Now, we've built into the Agreement a  
20 certain provision that will test the Company's earnings  
21 before a step adjustment is considered, and that's  
22 described on Page 7 of the Agreement. The Company has  
23 the right under this Agreement, if approved by the  
24 Commission, to seek approval on or after November 1st

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1 of 2013 for this second step adjustment. And, that's  
2 the -- the step adjustment will be subject to an  
3 analysis of the Company's earnings measured for the 12  
4 months ended September 30th of 2013. So, we will  
5 review and the Company will review its 12 months' worth  
6 of earnings beginning October 1 of '12, and extending  
7 through September '13, to see if a further step  
8 adjustment in rates is warranted. Now, depending on  
9 what that analysis reveals, if the Company is earning  
10 its authorized rate of return, as measured in this step  
11 -- in this Settlement Agreement, of course, then they  
12 would not file for a step adjustment, because their  
13 earnings will be deemed to be adequate. And, this, as  
14 I indicated earlier, is described fairly clearly on  
15 Page 7.

16 If the Company's measurement of their  
17 earnings as of September 30th shows a level of revenue  
18 deficiency, then they will be permitted to file for  
19 that step adjustment, but only up to the level of their  
20 then measured revenue deficiency. So, this provides  
21 for recovery of the Company's investments during 2013,  
22 the specific investments we've detailed here, which is  
23 primarily service line replacement, and protects  
24 customers from simply implementing a step adjustment

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1 without regard to what the Company's earnings are at  
2 that point.

3 So, we believe that this is a fair way  
4 to permit the Company to seek recovery of investments  
5 this year, but also protect customers from rate  
6 increases which may not be fully warranted.

7 Q. Mr. Naylor, if the Company makes a filing for the  
8 second step increase, will there be an audit or some  
9 kind of audit performed on the filing?

10 A. (Naylor) Yes, certainly. The Company, as I indicated  
11 earlier, is permitted to make a filing on or after  
12 November 1st of this year. In addition to the review  
13 that we, at Gas & Water Division, would perform, we  
14 would also be asking the Audit Staff to look  
15 specifically at the plant records that are produced  
16 from these investments, to verify them for accuracy.  
17 So, what we have included in the Agreement here, and I  
18 believe that's Attachment C to the Agreement, and that  
19 begins on Page 44 of the schedules. These are all  
20 estimates, of course, and all subject to the Company's  
21 actual filing, the actual costs they incur, and subject  
22 to final review by the Audit Staff. But, if they -- if  
23 their earnings are below a level which would permit  
24 recovery of the full amount of the projected step

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1 increase at this time, it would result in an additional  
2 increase in customer rates of about 0.73 percent. So,  
3 it's fairly small. But it's -- we think it's a fair  
4 provision here for, as I said earlier, for protecting  
5 customers, as well as providing the Company with  
6 recovery of assets that they have been ordered by the  
7 DES to deal with, in terms of their leak -- water loss  
8 and leak detection efforts.

9 Q. Mr. St. Cyr, if I could just circle back to you, do you  
10 have anything to add to the step adjustment  
11 descriptions or testimony from Mr. Naylor?

12 A. (St. Cyr) I do not.

13 Q. Okay. Thank you. I'd like to move on to the section  
14 of "Financing" in the Settlement Agreement. And,  
15 Mr. Laflamme, the revenue requirement in the  
16 attachments was based on long-term debt, was that, in  
17 part, correct?

18 A. (Laflamme) Yes.

19 Q. And, all of the loans that were included in the revenue  
20 requirement, have they been approved by the Commission?

21 A. (Laflamme) Yes, they have.

22 Q. Mr. Naylor, are you aware that there have been changes  
23 to some of the loans?

24 A. (Naylor) Yes, I am.



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1 Q. And, some of those changes are described in the  
2 Settlement Agreement, on Pages 9 and 10, is that  
3 correct?

4 A. (Naylor) Yes.

5 Q. Do you have an opinion from Staff on whether these  
6 changes require additional Commission approval?

7 A. (Naylor) Yes, I do. On April 2nd, the Company filed  
8 with the Commission, it's dated April 1st, and received  
9 by the Commission on April 2nd, the Company filed a  
10 letter providing an explanation for certain changes  
11 with respect to financing approvals the Company had  
12 previously received. The details of that letter are  
13 summarized beginning on Page 9 of this Settlement  
14 Agreement. And, we have reviewed the Company's letter.  
15 And, I'll deal with each of them separately.

16 The first one is resulting from Docket  
17 DW 06-104. In that particular case, the Company  
18 financed a vehicle. Originally, it was proposed that,  
19 in the filing the Company made in that docket, it was  
20 proposed that this vehicle, among other assets, would  
21 be financed through a loan with Lewis Builders. But it  
22 also indicated, in the Stipulation Agreement that was  
23 approved by the Commission in that docket, that the  
24 Company and the Staff at that time agreed that the

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1 Company would pursue lower cost financing for its  
2 proposed vehicle replacements, and that the Commission  
3 picked up in its order and indicated that the vehicles  
4 would be financed either by Lewis Builders or by Ford  
5 Motor Credit, whichever offers the more advantageous  
6 terms. In this particular case, the Company ended up  
7 financing this vehicle with Allied Financial, as we've  
8 detailed on Page 9 of the Settlement. So, I think, in  
9 this particular case, there was an expectation that the  
10 Company would seek the best financing terms it could  
11 get. So, to the extent that the Commission believes  
12 that it needs to take action on this, well, Staff is  
13 supportive of it.

14 The second item is, begins discussion of  
15 it on Page 10 of the Settlement Agreement, it's DW  
16 07-133. And, this was -- this was a note that the  
17 Company had entered into with a developer of the  
18 Coopers Grove water system. And, subsequent to the  
19 Company receiving Commission approval for that  
20 financing, the Company was able to renegotiate better  
21 terms. The loan amount was reduced and the interest  
22 rate was reduced. And, what this means for the  
23 Company's financial circumstances essentially is that  
24 more of the water system, which this water company

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1 acquired, is ultimately booked as contributed capital,  
2 which benefits customers, of course. So, again, to the  
3 extent the Commission action is required on that, Staff  
4 would be supportive of approval.

5 The third item is resulting from docket  
6 DW 10-111. This is a docket where the Company sought  
7 financing approval, again, from its affiliate, Lewis  
8 Builders, for a number of assets, including a vehicle.  
9 Subsequently, the Company was able to obtain financing  
10 through the dealer, and that financing was placed with  
11 Huntington National Bank. The interest rate on that  
12 financing was 2.49 percent, instead of the anticipated  
13 5.5 percent through Lewis. So, again, the Company was  
14 able to achieve a better interest rate and better  
15 terms. The Commission's approval in that docket did  
16 not speak to anything, any other potential financing  
17 sources, except Lewis. So, again, if there is -- if  
18 the Commission feels that approval after-the-fact is  
19 needed, then, Staff would support that.

20 Then, finally, in Docket DW 11-193, in  
21 this particular case, as detailed on Page 10 of the  
22 Settlement Agreement, the Company simply decided to  
23 forgo a financing offered by Lewis for various capital  
24 improvements. The Company was able to finance the

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1 majority of those capital additions for 2011 and 2012  
2 through current cash flow. So, I don't believe there  
3 is any Commission approval necessary here. The Company  
4 simply did not take advantage of the financing.

5 So, that is a summary of those four  
6 items that the Company had discussed in its April 1st  
7 letter. And, we have discussed these issues and  
8 related issues with the Company that, if, subsequent to  
9 a Commission approval, terms change or potential for  
10 better financing options arise, they should advise the  
11 Commission as soon as possible.

12 So, that's the Staff's view of these  
13 items, and that's why we've written it into the  
14 Settlement Agreement today, to try to bring these  
15 things to the Commission's attention. If the  
16 Commission feels action is necessary, then perhaps they  
17 will consider it in this, in its order in this case.

18 Q. Mr. St. Cyr, do you have anything to add?

19 A. (St. Cyr) Just that these changes have, in fact, been  
20 incorporated in the capital structure and are reflected  
21 in the rate of return that is utilized in this  
22 proceeding.

23 Q. Thank you. Mr. Laflamme, if I could discuss rate  
24 impacts with you. I believe Page 43 is the calculation

1 of rates.

2 A. (Laflamme) Yes.

3 Q. And, if I could just have you briefly describe how you  
4 arrived at the calculation of the customer rate?

5 A. (Laflamme) Yes. The Settlement Agreement proposes that  
6 the permanent rates determined in Attachment A, as well  
7 as Step Adjustment Number 1 determined in Settlement  
8 Attachment B, should go into effect as of the date of  
9 the Commission's final order in this case. So, on Page  
10 43, which is at Settlement Attachment B, Schedule 6, it  
11 shows the combined impact of the permanent rate  
12 increase of \$29,895, as well as Step Adjustment Number  
13 1, resulting in an increase of \$27,050. And, the --  
14 that, combined with the proforma test year revenues,  
15 results in a revenue requirement of \$1,555,132. There  
16 was no change proposed with regards to the meter  
17 charges. Those are proposed to be the same as the  
18 tariff that is currently in effect. The only change in  
19 the rate is to the consumption charge. And, on Page  
20 43, it's calculated at \$5.02, which is approximately a  
21 28 cent increase from where the consumption charge  
22 currently is, at \$4.74 per hundred cubic feet of usage.

23 With regards to the impact to an average  
24 residential customer, that's indicated on Page 9 of the

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1 Settlement Agreement. Currently, an average  
2 residential customer using 74.08 hundred cubic feet  
3 annually is paying for \$471.14. Under the rates  
4 proposed in this Settlement Agreement, that would  
5 increase to \$491.88, which is an increase of \$20.74, or  
6 \$1.73 per month.

7 Q. Mr. Laflamme, are you aware that, besides residential  
8 metered service, that Hampstead provides service in  
9 other categories?

10 A. (Laflamme) Yes.

11 Q. And, what are those? I have the tariff, if you want to  
12 refresh your recollection?

13 MS. BROWN: If I can approach the  
14 witness?

15 CHAIRMAN IGNATIUS: That's fine.

16 (Atty. Brown handing document to Witness  
17 Laflamme.)

18 BY MS. BROWN:

19 Q. Mr. Laflamme, I just would like to get on the record,  
20 what other classes of customers Hampstead has separate  
21 charges for? And, are they changing as a result of  
22 this rate case and Settlement Agreement? If you could  
23 speak to that please.

24 A. (Laflamme) There are separate charges for meter size,

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1 five-eighths, three-quarters meter, one-inch meter, one  
2 and a half-inch meter, and those vary based upon meter  
3 size. But the consumption rate for all is going to  
4 increase, from \$4.74 to \$5.02.

5 Q. Will fire protection customers see any change in rates?

6 A. (Laflamme) No.

7 Q. And, what categories of fire protection service does  
8 Hampstead offer?

9 A. (Laflamme) They offer municipal fire protection and  
10 private fire protection.

11 Q. So, to recap, is it accurate to say that the only  
12 change is to the consumption rate out of all of the  
13 rates that Hampstead has?

14 A. (Laflamme) Yes.

15 Q. Mr. Laflamme, do you have an opinion as to whether the  
16 proposed rate change is just and reasonable?

17 A. (Laflamme) I believe that the rate change proposed in  
18 the Settlement Agreement is just and reasonable.

19 Q. Mr. Naylor, do you have an opinion as to the just and  
20 reasonableness of the rate change?

21 A. (Naylor) I believe it is just and reasonable, the rates  
22 that are being proposed in this Agreement.

23 Q. Mr. St. Cyr, do you have an opinion as to the just and  
24 reasonableness of the proposed rates?

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1 A. (St. Cyr) I, too, believe that they are just and  
2 reasonable.

3 Q. Okay. Mr. St. Cyr, can you please describe when the  
4 Company conducts its billing and how it would  
5 incorporate the permanent rate increase going forward,  
6 assuming the Commission approves it?

7 A. (St. Cyr) It bills twice a month, on the 5th and the  
8 20th of each month. The billing that would go out on  
9 the 5th is based on meters that are read at the end of  
10 the prior month. And, the billing that goes out on the  
11 20th would be based on meters that are read in the  
12 middle of the month. And, the Company would look to  
13 incorporate the new permanent rate on the first  
14 opportunity it has, once the Commission has approved  
15 the Settlement Agreement.

16 Q. Okay. Mr. St. Cyr, are you aware of temporary rates  
17 being in effect currently?

18 A. (St. Cyr) They are in effect, yes.

19 Q. And, can you please explain what the Company will do  
20 for reconciling temporary and permanent rates?

21 A. (St. Cyr) Yes. The Company will do a calculation that  
22 looks at the permanent rate going back to  
23 September 15th -- I'm sorry, September 1st.  
24 September 1st was the effective date of the temporary



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1 rates. And, what we'll do is we'll compare the new  
2 rate in place from then, to the date on which the  
3 Commission issues its order, and do a calculation for  
4 the difference, and then propose a surcharge for  
5 recovery of that difference.

6 Q. Okay. Mr. St. Cyr, can I just ask you a couple  
7 questions about the rate case expenses? Do you know  
8 how -- whether the Company has those compiled at  
9 present?

10 A. (St. Cyr) We do not have them compiled, no.

11 Q. And, the provision within the Settlement Agreement is  
12 to provide the Commission, within 15 days from the date  
13 of the final order, a summary of rate case expenses?

14 A. (St. Cyr) That's correct. And, a surcharge for  
15 recovery of those expenditures as well.

16 Q. Okay. Mr. Laflamme, if I could turn to you. When the  
17 Company makes its filing of a temporary/permanent rate  
18 recoupment, what kind of review will Staff do?

19 A. (Laflamme) Staff will review the Company's calculation  
20 with regards to that. And, then, we'll make a  
21 recommendation to the Commission with regards to that  
22 reconciliation.

23 Q. What kind of an audit of the rate case expenses will  
24 Staff conduct?

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1 A. (Laflamme) We anticipate that, as in other rate  
2 proceedings, that the Company will provide copies of  
3 invoices relating to its rate case expenses, which the  
4 Staff will do a thorough review on. And, again, once  
5 that review is done, Staff will be making a  
6 recommendation to the Commission with regards to rate  
7 case expenses.

8 Q. And, if the Company files for the temporary/permanent  
9 reconciliation, please describe Staff's review of that  
10 filing?

11 A. (Laflamme) For the temporary/permanent rates?

12 Q. Correct.

13 A. (Laflamme) Staff will be reviewing the calculation that  
14 the Company will be submitting, and to see -- to see  
15 that it's accurate and reasonable.

16 Q. And, will Staff file a recommendation on the  
17 reasonableness of the proposed surcharge and the  
18 accuracy of the calculations with the Commission?

19 A. (Laflamme) Yes, it will.

20 MS. BROWN: Looks like both Attorney  
21 Levine and I are done with our direct. So, thank you.

22 CHAIRMAN IGNATIUS: Thank you.

23 Questions from the Commissioners?

24 CMSR. HARRINGTON: Yes.

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1 CHAIRMAN IGNATIUS: Commissioner  
2 Harrington.

3 CMSR. HARRINGTON: Good morning.

4 BY CMSR. HARRINGTON:

5 Q. If we could just start with the Settlement Agreement,  
6 and I'm just trying to walk through the process of how  
7 we got here. If I'm following this right, originally,  
8 the Company requested an increase of 6.99 percent.  
9 And, then, subsequently, that was increased as a result  
10 of a new employee and additions to its rate base, and  
11 the increase went to 9.83 percent. And, now, it  
12 appears it's being -- the Settlement Agreement grants  
13 an increase of 3.8 percent. Do I have that correct?

14 A. (St. Cyr) Yes.

15 A. (Laflamme) Yes.

16 A. (St. Cyr) That's correct.

17 Q. Okay. Can someone, whoever is the most appropriate,  
18 give me some idea of, that's a fairly substantial  
19 difference, what was the major -- what were the major  
20 expenses that were incorporated in the 9.83 percent  
21 that are no longer there in the 3.8 percent? Was there  
22 a mathematical error or it just things were agreed on  
23 that -- I'm trying to figure out what the difference?

24 A. (Laflamme) Yes, I can -- I can attempt to answer that

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1 question. A lot of the difference came as a result of  
2 the -- of the adjustments that I described earlier.  
3 There are also, and I didn't -- I didn't describe some  
4 other adjustments that were made and reflected in the  
5 Agreement, and those have to do with the operating  
6 expenses. In its filing, the Company proposed a number  
7 of increases to its operation and maintenance expenses.  
8 And, an analysis of those is found on Page 34 of the  
9 Settlement Agreement, and that would be Settlement  
10 Attachment A, Schedule 4b. And, in its -- the third  
11 column of numbers over, and the title of that column is  
12 "Company Pro-forma Adjustments", and in its filing the  
13 Company proposed to increase its operation and  
14 maintenance expenses by \$49,500. And, this was based  
15 on anticipated increases in those expenses as a result  
16 of a couple of systems that the Company had taken on,  
17 and also a program that -- an ongoing program that the  
18 Company has been conducting in order to reduce its lost  
19 water. So, the Company anticipated that its expenses  
20 going forward from the 2011 test year would increase by  
21 approximately \$50,000.

22 The first column of numbers, which shows  
23 the 2012 actual expense, actually indicates that those  
24 increases in those expenses that the Company was

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1 anticipating did not pan out, in the period that's 12  
2 months prior -- 12 months subsequent to the test year.  
3 Therefore, the parties agreed that those expense  
4 adjustments amounting to almost \$50,000 should be  
5 reversed, and that is reflected in the Settlement  
6 Agreement.

7 Q. And, that would account for almost all of that  
8 difference, it sounds like, based on that amount?

9 A. (Laflamme) Yes.

10 Q. Okay.

11 A. (Laflamme) Yes.

12 Q. Thank you. I'm going to have to switch back and forth  
13 here, because my Settlement Agreement that I marked up  
14 doesn't have the page numbers on it. So, bear with me  
15 for a second. Here it is. Okay. I guess it's on  
16 Page 4. Just a couple of questions on this under -- is  
17 the breakdown of debt versus equity, is that normal for  
18 water companies? Or, it seems pretty high on the debt  
19 side.

20 A. (Laflamme) The Company is heavily leveraged. But,  
21 actually, the percentages that are presented on Page 4  
22 are actually an improvement over what the Company was  
23 reflecting in the past.

24 Q. Okay. And, if you can help me out with some

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1 terminology. On Page -- I believe it's Page 38 of the  
2 Settlement Agreement -- no, I got the wrong page. It's  
3 the page that showed the increases in rates, if you  
4 remember where that was? No, it was another page. It  
5 had the 3.8 percent rate increase overall on it.

6 MS. BROWN: And, I believe that was  
7 Page 43, in the calculation of rates.

8 CMSR. HARRINGTON: Yes, that was what I  
9 was looking for.

10 MS. BROWN: Okay.

11 CMSR. HARRINGTON: Thank you. I got it  
12 right here.

13 BY CMSR. HARRINGTON:

14 Q. And, just out of curiosity, I'm trying to figure this,  
15 you have come up with a percentage here of increases,  
16 and it's all based on this figure of "1,498,187", which  
17 is "Proforma test year annual water revenues". But, if  
18 you go back and look to the narrative on the beginning  
19 of the Settlement Agreement, for example, on -- I don't  
20 have page numbers -- so, under "Introduction and  
21 Procedural History", and then going up to the top of  
22 the next page, you have a number there that says that  
23 the permanent basis was -- "to increase annual revenues  
24 on a permanent basis of 101,774, or 6.99 percent, to a

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 total revenue requirement of 1,663,055." But, if you  
2 subtract the 101 from the 1.6, it doesn't come out to  
3 "1,498". So, what am I getting wrong here?

4 A. (Laflamme) Okay. Yes. The "1,663,055" number is total  
5 revenues earned by the Company, which include the  
6 revenues earned from rates, as well as other operating  
7 revenue. I would suggest that you go to Schedule 4 of  
8 Attachment A, and that may -- that may clarify that  
9 issue.

10 Q. Do you have a page number on that?

11 A. (Laflamme) Oh, I'm sorry. Page 30.

12 Q. Okay. All right. Got it.

13 A. (Laflamme) And, I think, in the Company's filing, and  
14 what's indicated in the opening narrative, is total  
15 operating revenues earned by the Company. Which, if  
16 you look at the very first column of numbers, during  
17 the test year that was \$1,561,311. And, I believe that  
18 the Company was basing that 1,663,055 on the total  
19 revenues earned by the Company. But what is ultimately  
20 reflected in the Settlement Agreement is the increase  
21 based on sales of water, which does not include the  
22 other operating revenues.

23 Q. Okay. So, let me just try to put this in more basic  
24 terms then. What was written in the beginning, in the

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1 first couple of pages of the Settlement Agreement,  
2 those percentage increases were on total operating --  
3 total operating revenue, and not just the sales of  
4 water, it's the other operating revenue included?

5 A. (Laflamme) I believe that's correct.

6 Q. Okay. So, on Page 43, where you have the  
7 "3.8 percent", that is based on increase in revenue  
8 from the sale of water?

9 A. (Laflamme) Right.

10 Q. Okay. So, there's also an increase in total and other  
11 operating revenues?

12 A. (Laflamme) I don't believe so. I think -- I believe  
13 that those remained -- oh, there was a slight --

14 Q. Yes.

15 A. (Laflamme) -- just a slight adjustment in that number.  
16 During the actual test year, it was \$69,137. And,  
17 there were two minor adjustments to that figure. And,  
18 ultimately, what's reflected, for purposes of the  
19 Settlement, are \$67,879 for other operating revenues.

20 Q. Okay. Well, it says back, under "Terms of Agreement",  
21 it says "The revenue requirement also includes  
22 operating expenses, including income taxes. The  
23 revenue requirement agreed to by the Settling Parties  
24 is an increase of about \$30,000", "\$29,895". Is that



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1 what you're referring to?

2 A. (Laflamme) I'm sorry, could you --

3 Q. Okay. If you go back to, again, I don't have the page  
4 numbers, give me a minute, I guess it's one, two, three  
5 -- Page 4 of the Settlement Agreement?

6 A. (Laflamme) Yes.

7 Q. Where it says "Terms of Agreement"?

8 A. (Laflamme) Yes.

9 Q. Okay. And, at the end of the first paragraph, it says  
10 "The revenue requirement agreed to by the Settling  
11 Parties results in an increase of \$29,894" -- "\$895".  
12 Is that the increase you're talking about to non-water  
13 sales?

14 A. (Laflamme) That would be strictly -- that increase, it  
15 refers strictly to an increase in water sale revenue.

16 Q. Okay. So, that's just the water sale part of it?

17 A. (Laflamme) Correct.

18 Q. Okay. And, then, there's another part of it from  
19 non-water sale revenues?

20 A. (Laflamme) It's included in the overall revenue  
21 requirement, but there's -- that's based on fees, --

22 Q. Okay.

23 A. (Laflamme) -- which, and there's no -- there's no  
24 increase reflected for those particular revenues.

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[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 Q. So, if I'm a customer, because I really don't care as a  
2 customer whether I'm paying for water revenues or fees  
3 or whatever you want to call it, what's the percentage  
4 increase for the -- the equivalent to the overall  
5 revenues? All the revenues coming in, it's not  
6 3.8 percent, it's something slightly higher, I guess.  
7 Probably not much, but --

8 A. (Laflamme) The increase as -- it would be -- I believe  
9 it would be lower, because we're adding -- we're adding  
10 the other operating revenues. So, --

11 Q. See what I'm trying to refer to, is the rate increase  
12 on Page 43 says "3.8 percent"?

13 A. (Laflamme) Yes. I believe it's -- I think it would be  
14 1.9 percent increase, based on all revenues.

15 Q. Based on all revenues.

16 CHAIRMAN IGNATIUS: That's 1.9, instead  
17 of 2. You're talking about the --

18 WITNESS LAFLAMME: It would be 2 percent  
19 based on water sale revenue; 1.9 percent based on all  
20 revenues.

21 BY CMSR. HARRINGTON:

22 Q. Now, you've got me totally confused. Go back to Page  
23 43. What percentage, where it says "3.8 percent",  
24 which is "Total increase in Annual Water Revenues",

1 "3.8 percent"?

2 A. (Laflamme) Oh. Okay. Yes.

3 Q. Okay. That includes the sale of water and then the  
4 step increase?

5 A. (Laflamme) Right.

6 Q. So, then, you say there's some other things that  
7 doesn't have to do with --

8 A. (Laflamme) Okay.

9 Q. It doesn't include 2 percent or it doesn't include the  
10 1.81 percent, it's the "all other revenues". You know,  
11 so, what does it come to when you include everything?

12 A. (Laflamme) Okay. I forgot to put in --

13 Q. Okay.

14 A. (Laflamme) -- the step increase when I -- I apologize  
15 for that. About 3 -- 3.6 percent.

16 Q. 3.6 percent, okay. All right. So, moving along.  
17 Counting right, we're on Page 9 of the Settlement  
18 Agreement. And, this is where we're talking about the  
19 proposed effect on rates, the customer rate impact.  
20 And, on top of the page, it says "the average annual  
21 bill will increase", for this average residential  
22 customer, "by \$20.74". If I'm doing my math right,  
23 that's 4.4 percent, unless I'm doing math wrong. Why  
24 is -- what's the difference there? Maybe I'm just

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1 subtracting wrong or something. What I did was I took  
2 20.74 and divided it by 471.14.

3 A. (Naylor) Yes. That's -- I think that's pretty clearly  
4 based on the five-eighths inch meter. Remember that,  
5 when we here calculate the average annual bill for a  
6 customer of 471.14, as it is now, that includes a  
7 substantial, you know, a substantial portion of that is  
8 a fixed charge. That's not changing. That's \$120  
9 annually. The rest is made up of the consumption  
10 charge. But, here, we're using an average consumption  
11 of 74.08 hundred cubic feet annually. That's, and the  
12 Company could probably confirm this, but I believe  
13 that's an average residential consumption for all of  
14 their systems combined. And, I would look for the  
15 Company to confirm if they know that to be the case. I  
16 don't recall where we -- exactly where we got that  
17 number.

18 MR. SULLIVAN: It's the annual.

19 (Court reporter interruption.)

20 **BY THE WITNESS:**

21 A. (Naylor) I'm just speculating that that's the source of  
22 that number that we use in the Agreement, the 74.08  
23 hundred cubic feet annually. Suspecting that that's --  
24 I mean, that is a figure that represents about, if I

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1 remember my math right, it's about 150 gallons per day  
2 of usage, and I think that's pretty typical of  
3 residential consumption in this day and age. So,  
4 that's going to have an effect on the percent increase  
5 that a customer, you know, in that consumption range,  
6 would use. Whereas, a customer using more than that is  
7 going to see a higher percentage increase, a customer  
8 using less than that is going to see a smaller  
9 percentage increase. Because what we're proposing here  
10 is to keep the fixed charges constant, and reflect the  
11 rate increase proposed here only in the consumption  
12 rate. So, that's going to cause a little bit of a  
13 difference across the board in users for what rate  
14 impact they're going to see.

15 MS. BROWN: Both the Staff and the  
16 Company did not call Mr. Sullivan as a witness, but he's  
17 available, if he needs to be sworn in for additional  
18 information.

19 BY CMSR. HARRINGTON:

20 Q. Okay. So, what you're saying is, because the annual  
21 charge, which is fixed, that's in there, and that  
22 didn't change. And, so, depending on your amount of  
23 usage, the percentage of increasing your bill will  
24 vary?

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1 A. (Naylor) That's exactly right.

2 Q. Okay. That answers my question on that. Thank you.  
3 It was just -- this was maybe just something really  
4 trivial. But, on Page 9 of the Settlement Agreement,  
5 you're talking about the truck, and it says, on the  
6 bottom of Page 9, "The terms of the proposed financing  
7 from Lewis included a 5-year term and a variable rate  
8 starting at ten and a half percent." Then, at the page  
9 -- or, the top of Page 10, it says they were able to  
10 find a "5-year fixed rate at 5.99 percent. Therefore,  
11 HAWC financed the purchase of the pick-up truck with  
12 Ally Financing instead of which HAWC." Is that  
13 implying that HAWC and Lewis are the same or is that  
14 just a typo?

15 MR. LEVINE: I can answer that. That's  
16 a typo. It should be "Lewis Development".

17 BY CMSR. HARRINGTON:

18 Q. And, generally, on the financing, there seems to be at  
19 least a trend on these that each time the Company went  
20 to look for financing, they started with Lewis, and  
21 then they were able to get substantially better rates  
22 from somebody else. Is that the way it's been  
23 generally or --

24 A. (Naylor) Yes. And, I'll test my memory a little bit

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1 here, but I'm quite sure that over a number of years  
2 Staff and the Company have been in agreement, and  
3 presented to the Commission for approval, when the  
4 Company has sought a financing through Lewis, that the  
5 financing terms have typically been prime plus some  
6 number. And, I don't recall off the top of my head  
7 exactly what that number is. So, -- and Mr. St. Cyr  
8 tells me it's 2.25 percent. So, the prime plus 2.25.  
9 And, you know, we've been fine with that. The  
10 Company -- the water company here has had a very steady  
11 source of financing through its affiliate, which, of  
12 course, is critically important.

13 You look at these, interesting that the  
14 first one is a docket from 2006, and you look at what  
15 the interest rate from Lewis was to be on that  
16 financing, 10.5. So, we've seen that reflects a  
17 general trend in interest rates that --

18 Q. Okay.

19 A. -- that has been certainly beneficial for the water  
20 company. That using a "prime plus" financing mechanism  
21 from Lewis has been very beneficial, now that rates are  
22 so low. So, --

23 Q. Okay. Well, I think that explains that. Going to the  
24 service agreement, Page 50. I want to give you a

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 chance to get there. Under the "Rental", it says  
2 "Lewis will provide on an annual basis the square  
3 footage of rental", and it talks about different  
4 things, "at the per square foot per year rental basis."  
5 Then, it says, on Section 6 -- 5, on the next page,  
6 "For all costs (labor, services" -- "(labor, material &  
7 services)", there's a "overhead factor" of  
8 "34 percent". So, would I assume then that the rental  
9 -- cost of rental is being given at Lewis's actual  
10 cost, plus 34 percent?

11 A. (St. Cyr) The specific costs are actually identified on  
12 Schedule A.

13 Q. Yes, but it's 30 pages long, I couldn't find the right  
14 one. So, --

15 A. (St. Cyr) Schedule B, Page 54.

16 Q. 54?

17 A. (St. Cyr) These are the --

18 Q. I'm sorry, which page?

19 A. (St. Cyr) It's Page 54. The specific costs related to  
20 the rentals are identified.

21 Q. Oh, I'm sorry. That was -- excuse me. That was my  
22 mistake. I thought the "Schedule A" they were  
23 referring to was the one that was back in here with all  
24 the pages on it. So, excuse me. Go ahead. Okay. So,

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1 that's just a "per square foot" thing. So, I assume  
2 that -- I guess my question is still the same. Those  
3 figures here for the square footage, "12.00", "5.00",  
4 "5.00", those are at Lewis's cost? Because it appears  
5 that it's a service, I'm assuming, so, it's going to  
6 gets a 34 percent markup under Article 5?

7 A. (St. Cyr) Off hand, I don't know whether it's included  
8 or not. I think they may be separate calculations. I  
9 want to say that the "34 "percent pertains to labor.  
10 And, these aren't labor-related. So, I can't comment  
11 on whether or not the 34 percent is incorporated or  
12 not.

13 Q. Well, it says "labor, material & services". And, so, I  
14 just sort of assumed the "rental" was a service.

15 CHAIRMAN IGNATIUS: Mr. Levine, do you  
16 have information on that?

17 MR. LEVINE: Yes. Mr. Sullivan can  
18 explain the mechanisms to how this is calculated. The  
19 agreement has been approved and we've gone through this.  
20 But the rental is separate from the overhead expense, the  
21 overhead labor burden. So, those two calculations are  
22 separate.

23 CMSR. HARRINGTON: That's what I was  
24 looking for. Thank you.

1 BY CMSR. HARRINGTON:

2 Q. And, the same thing or the same agreement still, on  
3 Page 51, the "74 percent" markup, can you give a little  
4 more explanation, other than the -- the beginning part  
5 talks about "workmen's compensation, insurance,  
6 employee benefit, employer paid payroll taxes", then  
7 there's an "etcetera". I'm used to seeing that number  
8 as somewhere in the 40 to 50 percent range.  
9 Seventy-four percent seems a little high or maybe I'm  
10 just missing something.

11 A. (Naylor) Yes. I think -- I don't know exactly if we  
12 have a updated schedule for that. We have, and I know  
13 Mr. Sullivan probably is the best person to answer  
14 that, we had in the past gone through this in very  
15 extensive detail. And, our Audit Staff has looked at  
16 it before, with respect to the calculations. So, I'm  
17 not -- I'm not concerned about that number. I know  
18 that we've worked this out previously. I don't  
19 remember if that number has changed significantly from  
20 prior years. But we can certainly provide something to  
21 the Commission on that, if we want to take a record  
22 request, because I'm very confident that --

23 Q. Okay.

24 A. (Naylor) -- we have reviewed that in detail.

[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 Mr. Sullivan certainly remembers the pain of going  
2 through all of that at some time, actually, quite some  
3 years ago, we worked out a pretty substantial analysis  
4 to make sure. Because Lewis not only provides services  
5 to the Company here, in terms of, you know, sort of  
6 general support, personnel, office, office supplies,  
7 this type of thing, but has also, in many instances,  
8 constructed the water systems that Hampstead Area Water  
9 Company ultimately owns and then operates. So, because  
10 there's an affiliate relationship there, we were very  
11 careful to make sure that the water systems that were  
12 brought onto the books of the water company were  
13 brought on at reasonable costs, so that would be, you  
14 know, something similar to a market cost, if an  
15 unrelated party had constructed a system and the water  
16 company had purchased it. So, we had that reason alone  
17 to scrutinize these overhead rates and so forth. But  
18 we can certainly provide some additional information on  
19 that.

20 Q. And, I guess that same process you went through there  
21 would apply to the overhead expenses in Section 5, the  
22 "34 percent"? I mean, I have no idea whether that's --  
23 I'm assuming it's in the ballpark, but you went through  
24 the process of reviewing where that came from as well?

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1 A. (Naylor) Yes, undoubtedly. And, we probably have audit  
2 reports or some other types of materials that would  
3 sustain that.

4 CMSR. HARRINGTON: That would be  
5 helpful.

6 CHAIRMAN IGNATIUS: So, is that  
7 something, Commissioner Harrington, you'd like to see, a  
8 written explanation?

9 CMSR. HARRINGTON: Just an explanation  
10 for those two would be helpful please.

11 CHAIRMAN IGNATIUS: All right. Then,  
12 why don't we reserve Exhibit 7 for a record request on  
13 further explanation of the Items 4 and 5 in the  
14 Management/Service/Rental Agreement.

15 MR. LEVINE: We can do that. If it is  
16 helpful, at this time, Mr. Sullivan can explain those  
17 questions. We just didn't anticipate presenting his  
18 testimony as part of the panel on that issue.

19 CMSR. HARRINGTON: Whichever way is more  
20 expedient, I guess.

21 CHAIRMAN IGNATIUS: I'm fine if we do  
22 that right now with Mr. Sullivan, and I'd ask you to be  
23 sworn first, but you can remain at your seat.

24 MR. LEVINE: Thank you.

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1 (Whereupon **John Sullivan** was duly sworn  
2 by the Court Reporter.)

3 CHAIRMAN IGNATIUS: Yes, make sure the  
4 red light is showing, if it's not already.

5 MR. SULLIVAN: It is.

6 CHAIRMAN IGNATIUS: Thank you.

7 CMSR. HARRINGTON: Yes. Basically, I'm  
8 just looking for the markup on the -- whatever it's  
9 called.

10 MR. SULLIVAN: The "labor burden".

11 CHAIRMAN IGNATIUS: "Labor burden",  
12 right. And, as I stated, I think, you know, what I'm used  
13 to seeing a figure in more in the 40 percent, maybe 50  
14 percent range, unless there's something in that "etcetera"  
15 that I'm not aware of, when you look at employee benefits,  
16 payroll taxes, insurance, etcetera.

17 MR. SULLIVAN: Well, it changes every  
18 year based on the actual cost to Lewis Builders. And, the  
19 Audit Staff has reviewed it. And, actually, this year, it  
20 has gone down to 66 percent, last year it was 74. So,  
21 based on things like insurance, health costs, payroll  
22 taxes, --

23 CMSR. HARRINGTON: Okay. So, that's a  
24 calculated number that you come up with and then you --

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1 MR. SULLIVAN: Yes. It's calculated  
2 based on the actual financial statements of Lewis  
3 Builders.

4 CMSR. HARRINGTON: Okay. All right.  
5 Well, thank you. I think that addresses that concern.  
6 And, how about the "34 percent" in Section 5?

7 MR. SULLIVAN: That's the overhead based  
8 on the same calculation, office and general administrative  
9 overhead. And, this year, that's gone down to 22 percent.

10 CMSR. HARRINGTON: Okay. So, when you  
11 say it "goes down to 22 percent", does that mean, in the  
12 next rate case, that will be reflected as a lower cost?

13 MR. SULLIVAN: No. It's changed each  
14 year, each calendar year. So, based on the test year, it  
15 was the "74" and "34". The billings in 2013 are based on  
16 66 and 22. But, when the Audit Staff comes in during the  
17 test year, they looked at that.

18 CMSR. HARRINGTON: Oh, I see. Okay.  
19 All right. All right, thank you. I think that addresses  
20 that.

21 CHAIRMAN IGNATIUS: Well, while we're on  
22 that, let me ask, should there be an amendment to the  
23 agreement that, since this describes the charges for 2012,  
24 now that we're in 2013, is there a revised agreement we

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1 should have that states the new figures?

2 MR. SULLIVAN: I think, in the  
3 agreement, it says it will be revised each year.

4 CHAIRMAN IGNATIUS: Yes. You're right,  
5 it does.

6 MR. SULLIVAN: And, it has been. Each  
7 year we do change it.

8 CHAIRMAN IGNATIUS: Okay. All right.  
9 That's fine. Thank you.

10 CMSR. HARRINGTON: That's all the  
11 questions I had. Thank you.

12 CHAIRMAN IGNATIUS: All right.  
13 Commissioner Scott.

14 CMSR. SCOTT: Good morning.

15 BY CMSR. SCOTT:

16 Q. On customer rate impact, I was curious, in other  
17 proceedings, for gas and even electric, for  
18 illustrative purposes, we often try to attach an  
19 average for a residential user for gas and electric.  
20 And, I was just curious, on Page 9, and I think it was  
21 mentioned also, there's a number for an average  
22 residential customer of 74 ccf of water annually. I  
23 was curious, is that based on, and, Mr. Naylor, I think  
24 you mentioned "150 gallons per day" was some figure you

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1 just mentioned, is that based on an actual average of  
2 recent times for this company or is it based on some  
3 norm, industry standard, or where does that come from?

4 A. (Naylor) This is a perfect opportunity to ask  
5 Mr. Sullivan, since he's sworn in. I suspect it's the  
6 average for all of Hampstead's systems for residential  
7 homes. But Mr. Sullivan can help.

8 MR. SULLIVAN: Could you repeat the  
9 question?

10 CMSR. SCOTT: Certainly. In the  
11 Agreement, there's a figure for an average residential  
12 customer. And, again, it was -- I assume it's for  
13 illustrative purposes, to try to signal what an average  
14 rate would be on a bill. Is that "74 ccf", where does  
15 that come from?

16 MR. SULLIVAN: That's the total cubic  
17 feet usage of all our customers, divided by the 3,054  
18 customers last year.

19 CMSR. SCOTT: Okay. So, --

20 MR. SULLIVAN: That's the test year  
21 total gallons used, and divide that out, or, actually,  
22 cubic feet, divide that out, you get the 74.

23 CMSR. SCOTT: Excellent. Okay. So,  
24 that's basically a current average as of the time you had

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[WITNESS PANEL: St. Cyr~Naylor~Laflamme]

1 to --

2 MR. SULLIVAN: As of that time.

3 CMSR. SCOTT: Excellent. Thank you.

4 That's all I had.

5 CHAIRMAN IGNATIUS: I have a few  
6 questions, though many have been covered.

7 BY CHAIRMAN IGNATIUS:

8 Q. On the rate impact, you've got the amount in the sort  
9 of standard permanent rate request that's just under  
10 2 percent, if you are dealing only with water sales  
11 numbers, correct?

12 A. (Witness Laflamme nodding in the affirmative).

13 Q. And, then, just under 1.8, somewhere like you said,  
14 1.7, if the first step is approved, and those would  
15 happen simultaneously. And, then, if the second step  
16 were to be approved at the maximum, that would be about  
17 0.7?

18 A. (Witness Laflamme nodding in the affirmative).

19 Q. So, that the total rate impact, if all three things  
20 were approved, and I realize it's not all at one day,  
21 it would be over the course of the time it takes for  
22 the second step, would be around 4.3 percent?

23 A. (Laflamme) 4.54 percent.

24 Q. Well, I took them -- I backed them out with your

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1 refinements of water sales.

2 A. (Laflamme) Oh. Yes.

3 Q. But I guess I'm wrong about that. The most important  
4 number really is about what customers will see in their  
5 bill, not that test, but the overall revenue  
6 requirement is the higher number of total revenues,  
7 correct?

8 A. (Laflamme) Correct.

9 Q. So, that would be the 4.54?

10 A. (Laflamme) The 4.54 would just be based on sales, sales  
11 of water.

12 Q. No. I thought you told me that the sales of water was  
13 the lower number, 2 came down to 1.9?

14 A. (Laflamme) That includes not only water sales, but also  
15 the other operating revenue earned by the Company.

16 Q. Oh, I have it backwards?

17 A. (Laflamme) I believe so.

18 Q. Okay. So, the overall revenue requirement, if all  
19 three increases were approved, the base number, the  
20 first step, and, ultimately, the second step, the total  
21 revenue requirement to the Company would be  
22 4.54 percent?

23 A. (Laflamme) Just based on water sales, yes.

24 Q. All right.

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1 A. (Laflamme) It would be lower, if you included the other  
2 operating revenues.

3 Q. All right. And, when you get into the calculations of  
4 recoupment, it gets extremely complicated, doesn't it  
5 because the first step would not be included in the  
6 calculation of recoupment back to September 2012,  
7 because it was not in effect at the time, right?

8 A. (Laflamme) Correct.

9 Q. So, you'll have some amount, the 2 percent will go back  
10 to September 1st, 2012, the first step would not go  
11 back?

12 A. (Laflamme) Correct.

13 Q. And, if the second step is ultimately approved, that  
14 also would not go back?

15 A. (Laflamme) Correct.

16 A. (St. Cyr) It's not complicated, though. The Company  
17 has an existing permanent consumption rate that was  
18 approved for temporary, and it has a consumption rate  
19 that was -- is being proposed for permanent. And, what  
20 we're going to do is compare those two rates over the  
21 consumption from September 1 to a date, and that  
22 difference will represent the amount that will be  
23 recovered for the temporary versus permanent.

24 Q. All right. And, have you -- you may have spoken to

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1 this already, and I just didn't hear it. Is there a  
2 thought yet on what period of time the reconciliation  
3 might be collected over?

4 A. (St. Cyr) We have not had that discussion. But I'm not  
5 expecting it to be a big number. So, I would expect a  
6 shorter time period, rather than a longer period.

7 Q. All right. But that would be part of what's worked out  
8 with --

9 A. (St. Cyr) Well, we would propose, and what Staff would  
10 review, and hopefully be able to come to a joint  
11 recommendation on it.

12 Q. All right. Mr. Naylor, when you get to the  
13 consideration of the actual rate of return of the  
14 Company, as to whether or not the second step is  
15 appropriate, how extensive a rate of return analysis do  
16 you expect to undertake? I mean, we have the full rate  
17 case approach, and then there's sometimes where there's  
18 more of a simple review of expenses out and revenues  
19 in.

20 A. (Naylor) Right.

21 Q. Where does that fall in that spectrum?

22 A. (Naylor) Yes, that's an excellent question. Because  
23 you -- you may have items that would, in a rate  
24 proceeding, be considered "non-recurring", so, you

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1 would eliminate those or reduce them, then go through  
2 that type of analysis. You may also have issues of  
3 plant items, you know, that may be in the plant in  
4 service accounts that may not yet be actually in  
5 service. Although, that accounting is typically not a  
6 problem for companies. Hampstead does a pretty good  
7 job with their accounting overall.

8 But I think what I anticipate is that we  
9 will, and there's a couple of other things that's  
10 slightly complicated, but I think we'll look at it  
11 fairly closely. I mean, we wanted to make sure that,  
12 if we were to support a second step adjustment, that it  
13 would, considering that it would come only, you know,  
14 seven or eight months after the Commission has  
15 considered new permanent rates for this Company, and,  
16 at least in theory, has brought the Company's earnings  
17 up to, you know, its full authorized return, that we  
18 would not be suggesting that rates should be changed  
19 again that would result in an overearnings situation,  
20 and basically it would be unfair to customers.

21 But I think that -- I think that review  
22 needs to be, you know, sort of a little bit more than  
23 just simply taking the, you know, 12 months results and  
24 doing the calculation. I think we need to look at --

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1 look at it in a little bit more depth. So, I think we  
2 would certainly look at some of the expense categories,  
3 compare them to prior years, and kind of get a feel  
4 for, you know, where it is.

5 The other complicating factor, slightly  
6 complicating factor, is the fact that we are taking,  
7 for that analysis, we will be taking three months from  
8 2012, and marrying them to the first nine months of  
9 2013, so that we have a full year's of operation.  
10 That's important for a couple of reasons. Obviously, a  
11 full year of operations is a typical analysis. It's  
12 not a calendar year, but it's a fiscal year, I guess  
13 you could say. Number two, you have significant  
14 seasonal variations in water sales. So, we needed to  
15 bring in not only the projected higher sales for the  
16 summer months, but, you know, the lower sales that are  
17 typical of the winter months, so we have a 12 months  
18 that's representative. So, I would say that it  
19 probably -- the analysis should probably fall somewhere  
20 between simply doing the calculations with the numbers  
21 presented and a full rate case analysis, it's going to  
22 be somewhere in between that.

23 And, certainly, we need to understand  
24 any changes that may have -- the Company may have

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1 experienced in that 12-month period. And, if their  
2 annualized operation and maintenance expenses, for  
3 example, were, you know, 20 percent higher than what  
4 this rate case is calling for, that's something we'd  
5 have to get into in more depth.

6 But a little bit of a -- you know, a  
7 little bit of feel we need to use on that, and sort of  
8 get a feel for whether it looks good to us. There's  
9 no, you know, perfection in any of this. There's some  
10 judgment involved.

11 Q. Another area where things may change over time, the  
12 discounting that was done for some of the systems that  
13 are not close to their build-out, and I'm looking at  
14 Page 22 of the Settlement Agreement, how does the  
15 Company get caught up when customers do come on line?  
16 Or, maybe put differently, what's the rate impact --  
17 that's not really a "rate impact" question, what's the  
18 revenue impact, if we're going forward with the sort of  
19 discounted approach here, but, in fact, many new people  
20 are coming on board? What does that do to the -- how  
21 much does that throw off, if at all, the books and  
22 records, and what you look at when you're looking at  
23 all of the rate calculations?

24 A. (Naylor) Well, it's a good question, because what --

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1 and, certainly, Mr. Laflamme or Mr. St. Cyr can give  
2 their thoughts on this, too. Essentially, what we've  
3 done here is removed from rate base a portion of the  
4 assets in certain of these systems, to reflect the fact  
5 that they either have not been fully built out or, you  
6 know, there's -- the systems are constructed to a  
7 capacity that is not yet being used. So, as -- I  
8 guess, in theory, you would say, as new customers do  
9 come on to those systems, then, in theory, the  
10 Company's rates should be, you know, theoretically be  
11 adjusted for additional rate base that would be, you  
12 know, permitted to come into -- actually to come into  
13 customer rates. But you also have the new revenues  
14 from those new customers, too. So, I don't think, in  
15 terms of, I guess, if your question is specifically  
16 thinking about the calculations we'll do this fall,  
17 late this fall, with respect to the evaluation of that  
18 second step adjustment, I don't think we need to make  
19 any adjustments for this type of thing, because, if  
20 they do -- if they do add new customers, those revenues  
21 will be reflected in that, you know, in that analysis.  
22 And, if by not including the excess capacity, so to  
23 speak, in the rate base causes the Company to reflect a  
24 revenue deficiency, for that purpose alone, isolating

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1 anything else, then, they would be permitted to file  
2 for the step adjustment or some portion of it to bring  
3 their earnings and, therefore, bring their rates up to  
4 where they should be.

5 A. (St. Cyr) I have just one other thing I would add to  
6 that, because we did have one brief conversation about  
7 this in the settlement conference, and we haven't  
8 really acted on it since then. But, right now, the  
9 full investment and any related CIAC is reflected on  
10 the books, and it's being depreciated at full value.  
11 What this adjustment does is it takes it out of rate  
12 base. So, the question that we've -- that was raised  
13 in the settlement conference is whether or not we  
14 should be depreciating and amortizing these assets,  
15 because, as we do that, the value of those assets are  
16 declining. So, when we get to, say, the next rate  
17 case, we will have lost the opportunity to recover what  
18 the Company prudently invested. So, we probably need  
19 to have some discussion in-house in terms of whether we  
20 somehow adjust our depreciation and amortization to  
21 reflect the fact that the plant isn't being fully  
22 utilized. And, then, as time goes by, perhaps adjust  
23 that. But it's a level of complication and a level of  
24 discussion that we really haven't had at this point.

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1 Q. How complex would it be to -- I take it what you're  
2 saying is, if you're only including 60 percent in rate  
3 base, then 40 percent the Company is not earning on,  
4 but 100 percent is being depreciated?

5 A. (St. Cyr) That's correct.

6 Q. How complex would it be to adjust the depreciation to  
7 reflect 60 percent of the investment only?

8 A. (St. Cyr) I think that's probably something that we can  
9 do. But, then, it also becomes a question of, "at what  
10 point in time do you add back?" Do we wait for the  
11 next rate case, so that, instead of a 40 percent  
12 reduction, we're looking at a 20 percent reduction?  
13 Or, do we adjust that as individuals add on? I guess  
14 we haven't really thought through all the particulars  
15 as to how you get from where we are here to, you know,  
16 how does the Company, you know, recover its full  
17 investment in these systems?

18 Q. And, Mr. Naylor, in your experience, have we had  
19 similar situations? And, is there any kind of standard  
20 that the Commission's used in something like this?

21 A. (Naylor) I know we've done this type of thing before, I  
22 don't believe it's been recent that we have, but my  
23 recollection, it would be quite a number of years ago.  
24 Where rates were set, particularly for systems that

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1 were brand-new, and these, of course, would be  
2 associated with residential developments, as these are.  
3 Where there were just a handful of customers taking  
4 service for a system that was constructed to serve, you  
5 know, perhaps dozens of customers. I don't recall if  
6 there were any special considerations taken for these  
7 issues with respect to depreciation. Certainly, there  
8 are assets in the ground that, from a physical  
9 standpoint, are deteriorating, yet they're not being  
10 fully recognized in rate base. And, that is an issue.  
11 Part of the reason for depreciation expense, from a  
12 utility ratemaking perspective, is not only a return of  
13 the company's investment in that asset through cash  
14 flow into -- through rates, but also to spread the cost  
15 of the asset over its useful life on a straight line  
16 basis, so that the customers who are using the asset  
17 pay for it. And, so, it's -- there's a little bit of  
18 complication there. But, I think, you know, the first  
19 instance of the physical deterioration of the asset is  
20 something that works against the company. In other  
21 aspects, you know, customers benefit from only paying  
22 for that portion of the system, on a theoretical basis,  
23 that they're not, you know, not being served by. But  
24 we've taken -- tried to take into account this

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1 particular issue, we had some discussions about it, in  
2 general terms. And, I would suggest to the Commission  
3 that this is -- through the Settlement Agreement, there  
4 were a number of give-and-take things in here. This  
5 would be one of them. So, I think, in total, it's a  
6 fair -- a fair agreement. There are some things that  
7 each side would probably take a little bit of issue  
8 with, from a theoretical basis. But I think it's fair.

9 Q. And, in your view, when the assets are fully included  
10 in rate base, whether that's two years from now, five  
11 years from now, and maybe as part of a permanent rate  
12 case, would they come in at the then depreciated value?

13 A. (Naylor) Yes, they would, because the Company is, for  
14 book purposes, depreciating these assets just as if  
15 they were fully in rate base. The adjustments made  
16 here on these schedules, and the adjustments from these  
17 schedules that ultimately form the rates that are going  
18 to be charged to customers, are just for the purpose of  
19 setting rates. The Company's bookkeeping for  
20 depreciation expense, you know, for their recordkeeping  
21 and so forth, doesn't change at all as a result of  
22 this. And, that was Mr. St. Cyr's point. That  
23 they're, for book purposes, recognizing a depreciation  
24 expense that they're not receiving through rates, a

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1 portion of it they're not receiving through rates. So,  
2 that's the downside for the Company on this. But, as I  
3 say, this is a settlement. And, perhaps there are some  
4 other things in here that the Company is pleased with  
5 and happy with, like a second step adjustment for 2013  
6 investments. So, --

7 Q. A question about the financings. I noticed in the  
8 audit there was a recommendation that, because the  
9 initial approved financing terms proved to be higher  
10 than what was actually obtainable, the Company, you  
11 know, wisely went forward with the lower -- the better  
12 terms. But, in the audit, there was a suggestion that  
13 future loan approvals or requests might include a  
14 request that it be revised at the extent that better  
15 terms are available. Do you think that that would be  
16 an appropriate thing to include in future requests,  
17 Mr. Naylor?

18 A. (Naylor) In other words, if the Company's aware of  
19 other opportunities or other possibilities for placing  
20 a financing?

21 Q. Or, even, in this case, it sounds like there wasn't a  
22 known alternative. But, by the time they really went  
23 for the loan, --

24 A. (Naylor) Right.

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1 Q. -- it became apparent?

2 A. (Naylor) Yes. I think that was the case with the  
3 vehicles. Where perhaps the Company had engaged in  
4 conversations with the dealer, and the dealer said "I  
5 can get you this deal through this bank." And, so,  
6 yes, I think -- I think that's appropriate. I think  
7 the Company should alert the Commission when it makes  
8 its petition for financing. And, as I indicated  
9 earlier, if, subsequent to the Commission's order that,  
10 if other circumstances arise, they should advise the  
11 Commission right away, so that, if further Commission  
12 action is warranted, then it can be put before you for  
13 consideration.

14 A. (St. Cyr) And, actually, just to add to that, another  
15 approach might be, particularly as it pertains to  
16 vehicles, that, you know, the petition itself could ask  
17 for the flexibility to have that built in to begin  
18 with, rather than necessarily put the Company in the  
19 position of, if it gets a better deal six months later,  
20 that they then have to come back and get approved for  
21 that.

22 Q. All right. A question about the audit, this is Exhibit  
23 6, at Page 52, had one item that looked as though it  
24 hadn't yet been resolved, although there was no dispute

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1 about working on it. It says that, on the issue of  
2 using -- allowing customers to pay bills with credit  
3 cards, that the processing fees be something, and use  
4 of credit cards for bill paying be considered and  
5 evaluated, and it says that "The Company and Staff are  
6 encouraged to review the issue." I guess, Mr. Naylor,  
7 what do you anticipate is the next step in this?

8 A. (Naylor) Yes. This issue has come up a couple of times  
9 before. And, I'm, frankly, as I read this, I don't  
10 recall how it was resolved in those cases. I think we,  
11 at the Staff level, have been somewhat reluctant to  
12 include recovery of those costs from other customers.  
13 The thinking that, if certain customers choose to pay  
14 with a credit card, or as opposed to writing a check or  
15 whatever, or any other way of paying, that they  
16 shouldn't have to pick up those costs. But I don't  
17 know. As I sit here, I'm inclined to think that's the  
18 right answer. If you look at the unregulated business  
19 world, any vendor or merchant post a price for a  
20 product, it's \$100, somebody walks in, hands them two  
21 fifties, they get \$100. If somebody walks in and pays  
22 with a credit card, they get, you know, \$96 or \$97,  
23 whatever less the fee is.

24 So, I guess I'm not at this point

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1 convinced that those are costs that are appropriate to  
2 be passed on to the rest of the customers.

3 Q. Do you anticipate discussions with Staff and the  
4 Company to keep exploring it, or even broader than  
5 that, not just this company, but if there are other  
6 companies as well? I mean, we don't have to resolve it  
7 today, I take it? But it's --

8 A. (Naylor) Right. Right. I'm always open to suggestions  
9 from the companies on how to resolve certain issues.

10 A. (St. Cyr) I guess I would just add that, you know,  
11 companies really should be encouraged to take advantage  
12 of the technology that exists. And, this is a way in  
13 which it brings revenue into the company sooner, which  
14 benefits all customers. You know, to not allow the  
15 cost associated with that seems to be to discourage the  
16 company from using technology that's readily available,  
17 and that will continue to be used more and more going  
18 forward. So, I'd be sort of on the opposite side, in  
19 that, you know, we should be encouraging companies to  
20 take advantage of the technology and allow them to  
21 recover the cost associated with that. And, that,  
22 hopefully, overall, that that would benefit customers.

23 CHAIRMAN IGNATIUS: Mr. Levine.

24 MR. LEVINE: Thank you, Commissioner.



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1 There's also the third alternative of allowing those  
2 particular customers who utilize -- choose to utilize  
3 credit cards pay the freight for that, rather than pass it  
4 on to the customers who choose to pay otherwise. And, the  
5 technology exists for that.

6 BY CHAIRMAN IGNATIUS:

7 Q. I would imagine that we've got some utilities that have  
8 credit card payment available, and I have no idea what  
9 their treatment is, whether there's any fees, and, if  
10 so, who picks those up. So, I guess I would encourage,  
11 Mr. Naylor, that we work in looking at the issue across  
12 the board, across industries, and keep thinking about  
13 what the future ought to be for this kind of payment,  
14 and whether we have any protocols that we want to, you  
15 know, recommend across industries. But it doesn't need  
16 to be resolved, I take it, as part of this case,  
17 correct?

18 A. (Naylor) Yes. And, certainly, as a way of speeding up  
19 the Company's cash flow, that's a positive thing for  
20 all concerned, and certainly would impact the Company's  
21 working capital calculation. So, the customers may get  
22 an offset from it.

23 CHAIRMAN IGNATIUS: All right. Those  
24 are my questions. Thank you. Commissioner Scott has

1 another question.

2 CMSR. SCOTT: Thank you.

3 BY CMSR. SCOTT:

4 Q. Going back to your Settlement, you mentioned that the  
5 first step adjustment is, basically, you're asking for  
6 approval subject to the completed audit. I was just  
7 curious if we had a time frame of where that audit  
8 stood?

9 A. (Laflamme) The audit, relative to the first step  
10 adjustment, is currently ongoing. But we anticipate  
11 that that is going to be completed within the next  
12 month or so. And, we certainly anticipate that, by the  
13 time that the Commission issues an order, that that  
14 audit will be completed and reviewed by Staff. And, if  
15 there is any material difference resulting from that  
16 audit, then Staff will inform the Commission with  
17 regard to that.

18 Q. Thank you. So, again, to rephrase. So, your  
19 expectation is there won't be a final order from the  
20 Commission until that audit is final?

21 A. (Laflamme) Correct.

22 CMSR. SCOTT: Thank you.

23 CHAIRMAN IGNATIUS: Thank you. Any  
24 redirect, Mr. Levine or Ms. Brown?

1 MR. LEVINE: Nothing from the Company.

2 MS. BROWN: I just have one follow-up  
3 question.

4 **REDIRECT EXAMINATION**

5 BY MS. BROWN:

6 Q. Mr. Naylor, you were asked questions about the  
7 Management Agreement and the labor and the -- labor  
8 burden and overhead. And, this issue is brought up in  
9 the Audit Report. I don't know if you have a copy of  
10 the Audit Report in front of you?

11 A. (Naylor) Yes, I do.

12 Q. And, whether the discussion of the Management Agreement  
13 and those labor burdens and overheads, on Pages 1 and  
14 2, are relevant to your response to the Commissioners,  
15 and whether there's anything that you could add from  
16 this audit in response? If it's not relevant, then,  
17 fine, but --

18 A. (Naylor) Well, I'm glad that Mr. Sullivan was here to  
19 provide his response on the issue, because it helped to  
20 jog my memory. It's been a while since I've been  
21 involved in it. And, as he indicated, this is  
22 something that's looked at annually, and the numbers  
23 are adjusted accordingly. And, the Audit Staff has  
24 pointed out, at the bottom of Page 1, "Per the

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1 agreement, the rates are to be recalculated on or  
2 before April 1st of the following year as December 31st  
3 of the previous year." So, this is very -- this is  
4 very helpful to indicate how those rates have changed.  
5 And, so, I guess I don't really have anything to add to  
6 it, but just would reiterate what Mr. Sullivan said,  
7 that this is something that's been worked on in the  
8 past quite extensively. And, we came to an agreement  
9 as to how these things would be calculated and how much  
10 -- what these rates would be to apply to the costs that  
11 would be charged to the utility. So, --

12 MS. BROWN: Thank you. That was the  
13 only question that we had on redirect. Thank you.

14 CHAIRMAN IGNATIUS: Thank you. Then,  
15 the witnesses are excused. Though, for the sake of  
16 finishing up here, why not just ask you to stay put.

17 We have identification on the exhibits.  
18 Is there any objection to striking the identification and  
19 making them full exhibits?

20 MR. LEVINE: None.

21 MS. BROWN: None.

22 CHAIRMAN IGNATIUS: All right. We will  
23 do that. Are there any other matters to take up before  
24 closing statements?

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1 MR. LEVINE: I am assuming that, since  
2 we got Mr. Sullivan's testimony, there's no need to keep  
3 the record open for that record request?

4 CHAIRMAN IGNATIUS: That's right. Thank  
5 you for that clarification. So, there is no Exhibit 7 to  
6 worry about.

7 MR. LEVINE: Thank you.

8 CHAIRMAN IGNATIUS: All right. Then, if  
9 there's nothing else, we will turn for closing statements.  
10 Ms. Brown.

11 MS. BROWN: Thank you, Commissioners,  
12 for your time today and your consideration of the proposed  
13 Settlement Agreement -- or, the Settlement Agreement with  
14 the proposed revenue requirement and proposed rate change.  
15 Staff respectfully requests the Commission approve the  
16 Settlement Agreement and its terms. Staff believes that  
17 the revenue requirement and the rates derived from that  
18 are just and reasonable. As Staff has testified, the only  
19 rate that is changing is the consumption rate. The meter  
20 charge and fire protection charges are not changing. And,  
21 the elements of the rate base have been fully audited.  
22 And, as detailed in the schedules, depreciation expense  
23 has been recalculated -- or, the depreciation rates have  
24 been recalculated and affect depreciation expense.

1                   And, Staff caught, in this rate case  
2 review, some of the changes in the financings, have noted  
3 those. And, to the extent the Commission needs to  
4 reapprove them, if the Commission needs additional  
5 information from Staff, we'll provide it. But I think  
6 Mr. Naylor's opinion today is sufficient to cover these  
7 various dockets, if you took administrative notice in  
8 adjusting these orders.

9                   With that, thank you for your  
10 consideration. And, again, we request that you approve  
11 the Settlement Agreement.

12                   CHAIRMAN IGNATIUS: Thank you.  
13 Mr. Levine.

14                   MR. LEVINE: Thank you, Commissioner  
15 Ignatius. Thank you, Commissioners. We feel that the  
16 Settlement Agreement is the result of a comprehensive  
17 exchange of information and dialogue with Staff and the  
18 Company. It's been rather comprehensive in its scope,  
19 including picking up some housekeeping items left over  
20 from other dockets. We feel that the rates proposed here  
21 are fair and reasonable and ask that the Commission  
22 approve the Settlement Agreement as submitted. Thank you.

23                   CHAIRMAN IGNATIUS: Thank you. Then, I  
24 appreciate it. Because, obviously, there was a lot of

1 details in all of the changes, adjustments, trying to  
2 anticipate where the step might be going, and the second  
3 step. And, so, I appreciate your work. It seems like you  
4 covered a lot of ground in a relatively short period of  
5 time, and didn't have to go out as late as the original  
6 schedule had called for for resolution on the merits. So,  
7 our thanks to all of you for the work.

8 And, with that, we'll take it under  
9 advisement and we are adjourned.

10 MR. LEVINE: Thank you.

11 **(Whereupon the hearing ended at 12:12**  
12 **p.m.)**