

# Allocation of Risk in the Development of Large Scale Renewable Transmission Projects

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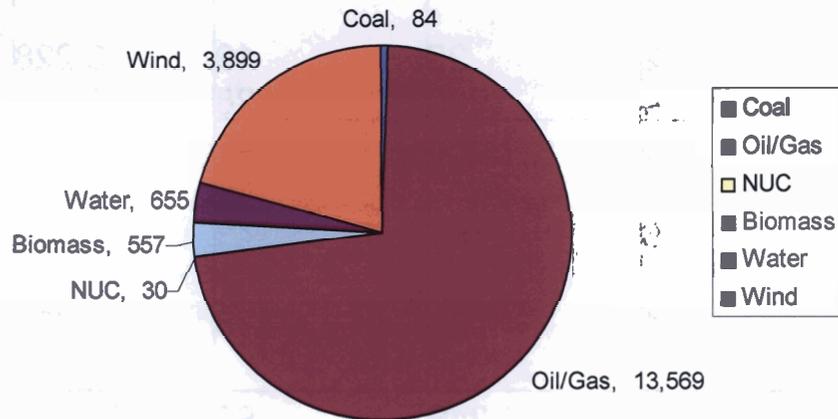
# Where will Renewable Supply Show Up and How Much? – Close-to-Load vs. Remote Generation

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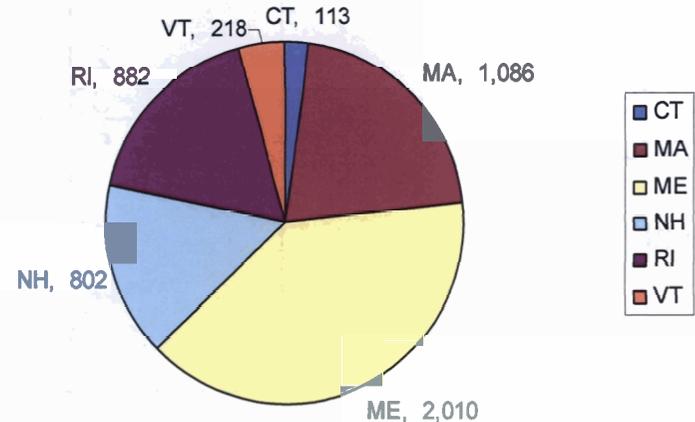
- ◆ **Not likely to be mutually exclusive – plenty of need for renewable power for the foreseeable future for both local and remote renewables**
- ◆ **Close-to-load generation may not be adequate to meet goals and does not offer economies of scale of remote renewable generation**
- ◆ **Could rely on natural gas close to load showing up and pay Alternative Compliance Payments but how much gas generation is really expected?**
- ◆ **There are risks associated with uncertainty over emissions costs and relying on low-emission generation close to load just as there are with projected transmission benefits**
- ◆ **Could wait for the other guy to build and pay for the transmission and free-ride off of it but he's thinking the same thing**

# Capacity Additions In ISO-NE Queue - Predominately Gas Fired with Renewables Concentrated in North

ISO-NE Capacity Additions by Fuel Type through 2014 Based the Interconnection Queue (MW)



ISO-NE Renewable Capacity Additions by State through 2014 Based on the Interconnection Queue (MW)



# ISO-NE New Generation Projections Through 2014 by Fuel and Probability

## New Generation Projection by Fuel Type

| Fuel Type       | Total           |               | Green           |               | Yellow          |               |
|-----------------|-----------------|---------------|-----------------|---------------|-----------------|---------------|
|                 | No. of Projects | Capacity (MW) | No. of Projects | Capacity (MW) | No. of Projects | Capacity (MW) |
| Natural Gas     | 21              | 3,253         | 2               | 25            | 19              | 3,228         |
| Natural Gas/Oil | 32              | 6,928         | 4               | 999           | 28              | 5,929         |
| Subtotal        | 53              | 10,181        | 6               | 1,024         | 47              | 9,157         |
| Renewable       | 49              | 3,372         | 6               | 152           | 43              | 3,220         |
| Other           | 9               | 829           | 1               | 70            | 8               | 759           |
| <b>Total</b>    | <b>111</b>      | <b>14,382</b> | <b>13</b>       | <b>1,246</b>  | <b>98</b>       | <b>13,136</b> |

Presented by Vamsi Chadalavada, Senior Vice President and COO, ISO New England at the NPC Meeting 1 August, 2008.

Green denotes projects with a high probability of going into service

Yellow denotes projects with a lower probability of going into service or new applications

# Barriers to Remote Renewable Resources

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- ◆ **Initial entrants in resource-rich areas are often too few to fund a long-distance transmission line whose size is efficiently tailored to capture potential new entry**
  - ◆ Even if they could fund it, initial entrants do not want to subsidize competitors who come later
- ◆ **Transmission siting and permitting processes takes years and costs millions yet renewable generators often have no native load to recover costs if the project is ultimately not approved**
- ◆ **Chicken and egg problem – suppliers cannot contract with load with no credible means of delivery but cannot take risk on developing means of becoming deliverable without a contract**

# The California ISO Approach

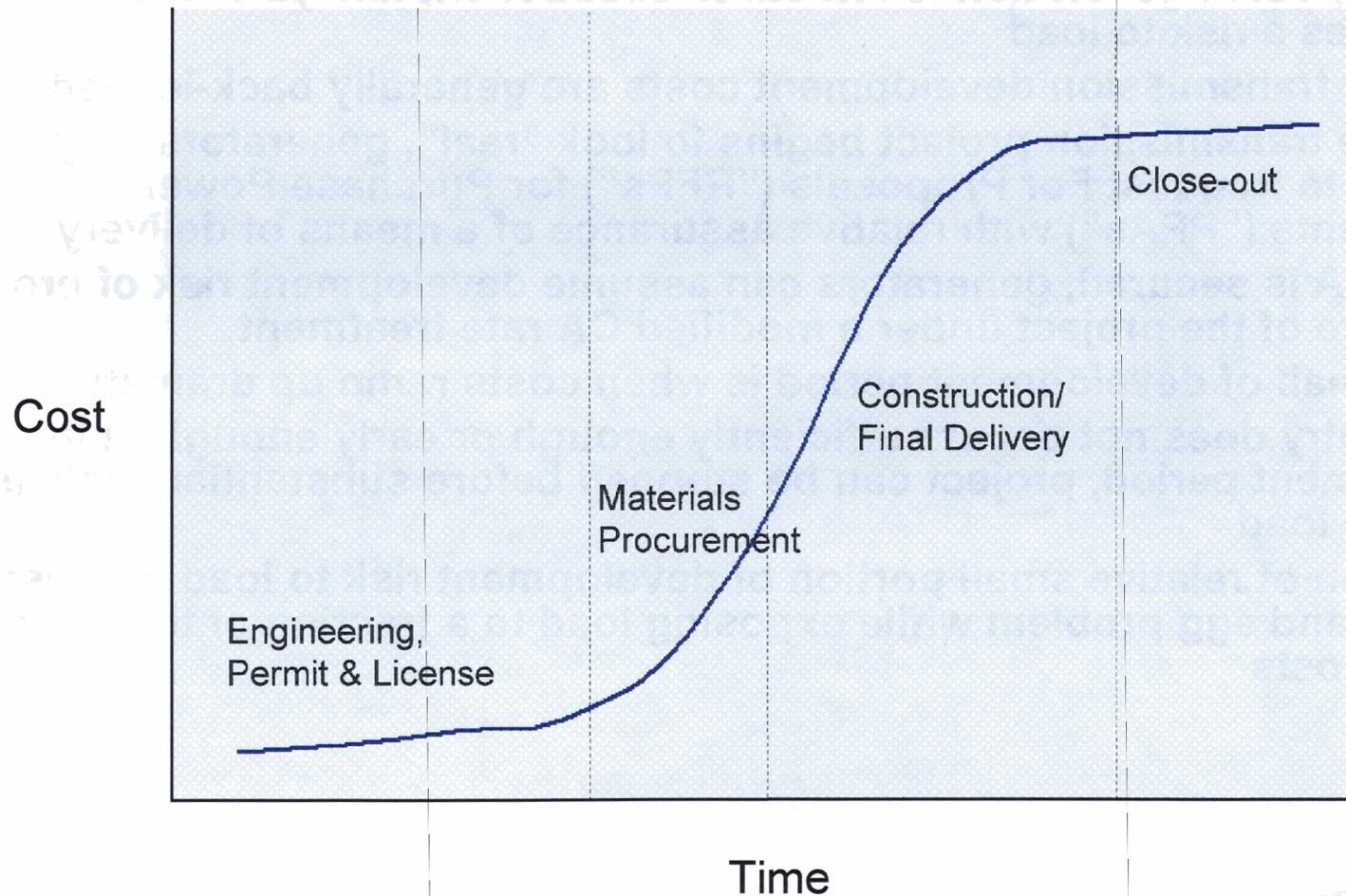
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- ◆ **Initially allocate trunkline costs broadly to load on a socialized basis**
- ◆ **Then shift costs to generators as they interconnect**
- ◆ **Risks to load of generation not showing up is mitigated by two central features of this approach**
  - ◆ Transmission facilities only eligible for this rate treatment if building out to an Energy Resource Area designed by the CA PUC
  - ◆ Strong demonstration of commercial interest from generators constituting 60% of the line's capacity must be established
- ◆ **Load still backstops all risk during the entire development phases of the project**

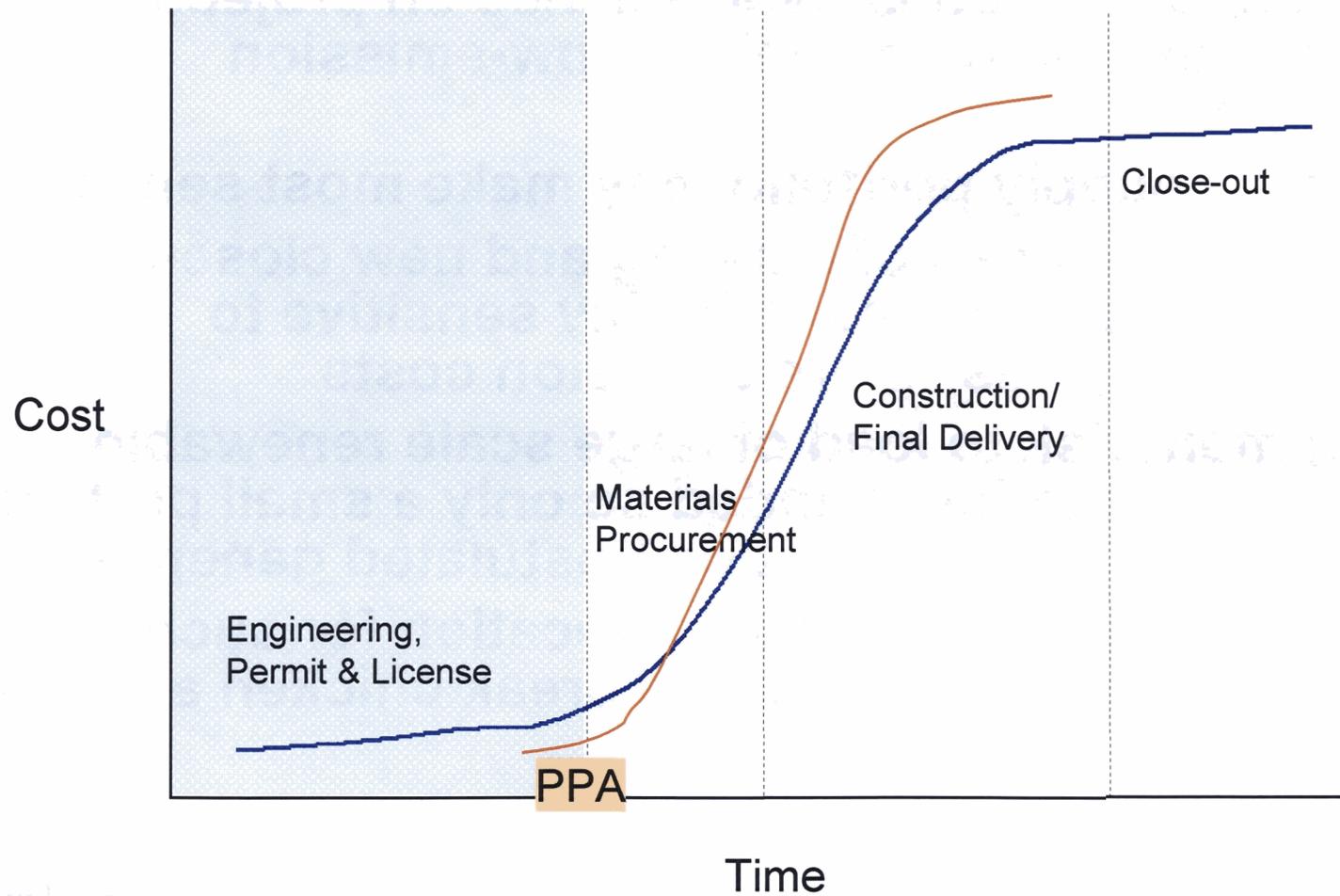
# Bounding Development Risk to Load of Long-Distance Transmission

- ◆ Lead times for transmission often longer than for generation
- ◆ When expected generation is critical to cost/benefit analysis, this introduces a risk to load
- ◆ However transmission development costs are generally back-loaded
- ◆ Once the transmission project begins to look “real”, generators may respond to Request For Proposals (“RFPs”) for Purchase Power Agreements (“PPAs”) with relative assurance of a means of delivery
- ◆ Once PPA is secured, generators can assume development risk of pro rata share of the project under a modified CA rate treatment
- ◆ Second half of development period is when costs ramp up dramatically
- ◆ If new entry does not occur sufficiently enough or early enough in the development period, project can be stopped before substantial costs are at risk to load
- ◆ Allocation of relative small portion of development risk to load addresses chicken and egg problem while exposing load to a fraction of the overall project costs

# Classical Cost Curve for Transmission Project



# Sharing of Risk for Transmission Projects



# Conclusions

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- ◆ Long distance renewable transmission entails risks to customers but so does over reliance on projections for new close-to-load renewable or low-emission generation
- ◆ A balanced supply portfolio may make most sense
- ◆ The competitiveness of existing and new close-to-load low-emission generation is highly sensitive to uncertainty regards future emission costs
- ◆ Development risk to load of large scale renewable transmission can be bounded so only a small portion of the costs are dependent on postulated generation
- ◆ Alternatives methods of cost allocation for such projects merit consideration to break chicken and egg problem

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# Questions